

#### **MEETING**

COUNCIL

#### **DATE AND TIME**

#### **TUESDAY 1ST MARCH, 2016**

**AT 7.00 PM** 

#### <u>VENUE</u>

#### HENDON TOWN HALL, THE BURROUGHS, LONDON NW4 4BQ

Dear Councillors,

Please find enclosed additional papers relating to the following items for the above mentioned meeting which were not available at the time of collation of the agenda.

Item No	Title of Report	Pages
11.1	REPORT OF POLICY AND RESOURCES COMMITTEE- BUSINESS PLANNING 2015/16 TO 2019/20	1 - 302

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# **Appendix G**

# **Business Planning 2016/17-2019/2020**

# **General Budget Consultation 2016/17**

**Final Consultation Report** 

December 2015 - February 2016
Consultation



# **SECTION 1**

**Executive Summary** 

#### 1. EXECUTIVE SUMMARY

This report sets out the final consultation findings from the formal General Budget Consultation 2016/17 which will be presented to Full Council on 1 March 2016.

#### 2. Summary of approach

#### 2.1 Preliminary consultation and engagement

The council has already undertaken a range of consultation and engagement to inform the council's development of the Corporate Plan strategic priorities and five year commissioning priorities and plans, along with indicative savings proposals to inform the MTFS. The timetable of when this took place can be found in Section 2 of this report. The preliminary consultation was designed to:

- a. Inform the Priorities and Spending Review by gathering insight to explore where savings and income generation can be made across the council;
- b. Understand residents' views of council priorities and valued services;
- c. Gain an in-depth understanding of stakeholders' priorities and how they would want the council to approach the budget and allocation of resources over the next five years.

Last year formal consultation took place on the Strategic Plan to 2020. The results were presented to Policy and Resources Committee in February 2015 and Full Council in March 2015, before signing off the final Strategic Plan and MTFS to 2020.

# 2.2 Formal general budget consultation on the council's budget 2016/17 (18 December 2015 - 12 February 2016)

A summary of the key findings are outlined on the following pages. Detailed findings can be found in Section 2 of this report.

#### 2.2.1 Summary of method

The general consultation consisted of an online questionnaire published on <a href="http://engage.barnet.gov.uk">http://engage.barnet.gov.uk</a> together with a consultation document which provided detailed background information about the council's budget setting process and the financial challenges the council faces. Paper copies and an easy read version of the consultation were also made available on request.

As part of the council's statutory duty to consult with National Non Domestic Rate (NNDR) payers, letters were sent out to all the council's NNDR payers inviting them to take part in the consultation.

The consultation was widely promoted via the council's residents' magazine, Barnet First; the council's website; local press; Twitter; Facebook; Area Forums; and posters in libraries and other public places.

Super-users, i.e. users of non-universal services, were also invited to take part in the consultation through Community Barnet, Communities Together Network, Youth Board, Delivery Unit newsletters/circulars and super-user mailing lists.

A separate questionnaire was sent to the Citizens' Panel 1 to ensure the views of a representative sample of the borough's population were captured on the proposal not to increase Council Tax in 2016/17, and whether or not the council should introduce the 2 per cent 'adult social care precept' Council Tax increase.

#### 2.2.2 Response to the consultation

A total of 729 questionnaires have been completed; 176 by the general public available on Engage Barnet, and 553 by the Citizens' Panel.

The Citizens' Panel response was weighted to ensure the achieved sample was representative of the borough's population. More information on the Citizens' Panel methodology can be found at paragraph 2.6 of the detailed report.

The general public consultation response cannot be compared to the borough's population in its entirety due the low completion rate of the diversity monitoring questions (43 per cent of respondents did not answer these questions). Of those who did complete the diversity monitoring questions, younger residents are underrepresented and older residents are significantly over represented. There is also a significant over representation of white respondents and a significant under representation of Black and Asian respondents.

It is also important to note that the consultation methods differ and their findings cannot be reported in a single result. For this reason the findings have been reported on separately, so that comparisons can be made between the much larger representative sample from the Citizens' Panel and the open general consultation. For more information on how the results have been reported and interpreted please refer to 2.7 under Section 2 of the detailed findings report.

#### 3. Summary of key findings

#### 3.1 Council's proposal not to increase general Council Tax in 2016/17

553 Citizens' Panel members and 121 respondents from the general public answered this question.

Respondents were asked if they agree with the council's proposals not to increase the proportion of Council Tax which can be spent on general local services.

The Citizens' Panel sample are more likely to say 'Yes' they agree (60 per cent) with the proposal not to increase general Council Tax, compared to those responding to the general public consultation (28 per cent).

The table below shows that 60 per cent (330 out of 553) of the Citizens' Panel who responded agree with the council's proposal not to increase general Council Tax in 2016/17. 27 per cent agree, and 13 per cent said they don't know or are not sure.

<sup>&</sup>lt;sup>1</sup> The Citizens' Panel is made up of 2000 Barnet residents, selected to be representative of the adult population of the borough in terms of ward, age, gender, ethnicity, housing tenure, faith and disability

In contrast, 56 per cent of those responding to the general public consultation disagree with the council's proposal not to increase Council Tax in 2016/17 (68 out of 121). 28 per cent agree (34 out of 121 respondents) and 16 per cent (19 out of 120) said that they don't know or are not sure.

Table 1: Council's proposal not to increase general Council Tax in 2016/17

Do you agree with the council's plans not to increase the proportion of Council Tax bills which can be spent on	Citizens	s' Panel	General Public		
general local services?	%	Number	%	Number	
Yes	60%	330	28%	34	
No	27%	152	56%	68	
Don't know/Not sure	13%	71	16%	19	
Total	100%	553	100%	121	

- 3.2 Analysis of respondents views by demographic sub groups on the council's proposal not to increase general Council Tax in 2016/17
- 3.2.1 The council's proposal not to increase general Council Tax. Analysis of respondents who **indicate they agree** with by demographic group.

When looking at the Citizens' Panel response by different demographic sub groups, respondents who are of 'Other' ethnic origin, or of Hindu or Muslim faith or who are students, are significantly more likely to indicate they agree with the council's proposal not to increase general Council Tax.

**3.2.2** The council's proposal not to increase general Council Tax. Analysis of respondents who **indicate they disagree** with the council's proposal by demographic group.

Demographic sub groups who agree with the proposal are significantly less likely to indicate they disagree with the proposal. Those respondents of 'Other' ethnic origin, or of Hindu or Muslim faith, or who are students, are significantly less likely to indicate they disagree with the council's proposal not to increase general Council Tax.

In terms of the general public consultation, the only significant difference in terms of demographic sub groups are those respondents living in the Hendon Constituency, who are significantly less likely to oppose the council's proposal not to increase general Council Tax.

3.3 Reasons given by those who agree with the proposal not to increase general Council Tax in 2016/17

Of those who indicated they agree with the proposal, 52 per cent of Citizens' Panel and 56 per cent (19 out 34 respondents) of the general public respondents did not give a reason for their response.

The most frequently mentioned types of reasons as to why respondents agree with the proposal not to increase general Council Tax are: not being able to afford an increase in Council Tax; Council Tax is already high enough; services seem to be coping with the cuts; there is a need to make more efficiency savings and it is Adult Social Care Services that need an increase in funding.

Further analysis on all the open ended questions is provided in section 2 of this report.

# 3.4 Reasons given by those who did not agree with the proposal not to increase general Council Tax in 2016/17

Of those who indicated they did not agree with the proposal, 32 per cent of Citizens' Panel, and 16 per cent (11 out of 68 respondents) of the general public respondents, did not give a reason for their response.

The most frequently mentioned types of reasons as to why respondents do not support the proposal not to increase general Council Tax are: services in general need an increase in funding; most people can afford a rise, Adult Social Care Services need an increase in funding and people need to understand they have to pay for services. Also, although some respondents did not agree with the proposal not to increase general Council Tax, they also said the council still needs to become more efficient.

Further analysis on all the open ended questions is provided in section 2 of this report.

#### 3.5 Council Tax -Social Care 'Precept'

Respondents were also asked for their views on whether they think the council should increase Council Tax by 2 per cent in 2016/17 via a 'social care precept', on the basis that the money is specifically reserved for adult social care.

553 Citizens' Panel members and 123 respondents from the general public answered this question

The Citizens' Panel are much less likely to say 'Yes' (55 per cent), the council should increase Council Tax by 2 per cent via the 'social care precept' next year, compared to the general public sample (79 per cent).

- Table 8 over the page shows that 55 per cent of the Citizens' Panel (305 out of 553) **support** the increase in Council Tax by 2 per cent via the 'social care precept'. A further third **do not support** the increase (32 per cent, 177 out of 553), and 13 per cent said they don't know or are not sure (71 out of 553).
- In terms of those responding to the general public consultation support is much greater, 79 per cent of respondents **support** an increase Council Tax by 2 per cent via the 'social care precept' (97 out of 123). However, 20 per cent **do not support** the (24 out of 123 respondents). 2 respondents said they don't know or are not sure.

Table 2: Respondents views on whether the council should increase Council Tax in 2016/17 via a 'social care precept'

Do you think that the council should increase Council Tax by 2% in	Citizens'	Panel	General Public		
016/17 via a 'social care precept'? 1	%	Number	%	Number	
Yes	55%	305	79%	97	
No	32%	177	20%	24	
Don't know/Not sure	13%	71	2%	2	
Total	100%	553	100%	123	

- 3.6 Analysis of respondents views a 2 per cent social care precept' Council Tax increase 'in 2016/17by demographic sub groups
- 3.6.1 Analysis of those who **indicated they support** a 2 per cent 'social care precept' Council Tax increase.

When looking at the Citizens' Panel response by different demographic sub groups, respondents living in Finchley and Golders Green Constituency, or aged 65+, or who are white, or who are agnostic or atheist or who are self-employed or retired, are significantly **more likely** to indicate to support a 2 per cent 'social care precept' Council Tax increase.

Respondents living in Hendon Constituency, or aged 18-24, or of Asian or Black or 'Other' ethnic origin, or of Hindu faith, or live in private rental, or social housing or who are students, are significantly **less likely** to indicate they support a 2 per cent 'social care precept' Council Tax increase.

3.6.2 Analysis of those who **indicated they do not support** a 2 per cent 'social care precept' Council Tax increase.

Respondents living in Finchley and Golders Green Constituency, or aged 65+, or are agnostic, or atheist are retired, or users of Adult Social Services are significantly less **likely** indicate they oppose a 2 per cent 'social care precept' increase in Council Tax.

Respondents living in the Hendon Constituency, or of Asian or Black ethnic origin, or of Hindu faith, are significantly **more likely** to indicate they oppose a 2 per cent 'social care precept' Council Tax increase.

<sup>&</sup>lt;sup>1</sup> Do you think that the council should increase Council Tax by 2% in 2016/17 via a 'social care precept', which would generate up to £3 million - equivalent to an additional £22 per year for a Band D property - on the basis that the money is specifically reserved for adult social care, including care for the elderly?

In the general public consultation, there are no significant differences in terms of demographic sub groups.

# 3.7 Reasons why respondents think the council should increase Council Tax by 2 per cent in 2016/17 via a 'social care precept'

Of those who indicated they support this type of increase in Council Tax, 41 per cent of Citizens' Panel and 36 per cent (35 out of 97 respondents) of the general public respondents did not give a reason for their response.

The most frequently mentioned reasons as to why respondents support a 2 per cent increase in Council Tax via the 'social care precept' were: Adult Social Care Services need an increase in funding; a 2 per cent increase is affordable; there is a need to increase Council Tax to pay for an increasing aging population; and concern if this part of the Council Tax is not implemented the level of service will decrease. Also, although some respondents supported the increase, there was concern whether the additional funding would actually be targeted towards the elderly.

# 3.8 Reasons why respondents do not support a 2 per cent 'social care precept' Council Tax increase.

Of those who indicated they do not support a 2 per cent 'social care precept' Council Tax increase, 38 per cent of Citizens' Panel and 29 per cent (8 out of 24 respondents) of the general public respondents did not give a reason for their response.

The most frequently mentioned reasons why respondents did not support a 2 per cent increase in Council Tax via the 'social care precept' were: concern about affordability; Council Tax is already very high; make savings in other department areas to help this one; lack of clarity on why this increase in Adult Social Care is necessary; concern around singling out one service when other services also require more funding; and the council should become more efficient.

Further analysis on all the open ended questions is provided in section 2 of this report.

#### Overall budget and savings for 2016/17 4.

The Citizens' Panel were not asked questions on the overall budget and saving proposals for 2016/17. These were only asked of the general public and 176 responses were completed these questions

The consultation findings outlined on the following pages are from the general public consultation.

#### 4.1 Overall budget and savings for 2016/17

Respondents were asked if they had any comments to make on the overall budget, in particular on how the 2016/17 proposed savings have been allocated across the Theme Committees.

Of those who responded to the whole general public consultation 80 out of 176 gave a response.

The most frequently occurring types of comments were: support for the 2 per cent adult social care precept and a desire to protect care for the elderly; support for the proposals overall; concern about the effect the proposed savings would have on services; support for an increase in general Council Tax; and concern over cuts to libraries.

#### 4.2 Theme Committee Saving Proposals 2016/17

Respondents were asked the following questions on the saving proposals within each Theme Committee for 2016/17:

- Do you have any comments to make about the savings being proposed within this Committee's budget for 2016/17?
- Overall, to what extent do you agree or disagree with the savings that have been proposed within this Committee's budget for 2016/17?
- If you disagree, please give reasons for your answer:
- If you disagree, do you have any alternative suggestions for where the council could make these savings or generate income?

The table over the page summarises the headline findings on the extent to which respondents agree or disagree with the savings proposed within each committee.

Table 3: Summary of headline findings on the extent of which public consultation respondents agree or disagree with the savings proposed within each committee.

Theme Committee	Consultation Findings
Policy and Resources	33 per cent (24 out 72 respondents) agree with the savings proposals within the Policy and Resources Committee. 46 per cent (34 out of 72 respondents) disagree and the remainder said they neither agree nor disagree (13 per cent, 9 out of 72) or said they do not know (7 per cent, 5 out of 72 respondents).
Adults and Safeguarding	24 per cent (24 out 98 respondents) agree with the savings proposals within the Policy and Resources Committee. 54 per cent (54 out of 98 respondents) disagree and the remainder said they neither agree nor disagree (14 per cent, 14 out of 98) or said they do not know (6 per cent, 6 out of 98 respondents).
Children, Education, Libraries and Safeguarding	22 per cent of residents agree with the savings (18 out of 82) agreed and 65 per cent disagree (53 out of 82 disagree). The remainder said they neither agree nor disagree (8 respondents) or they 'don't know' (3 respondents).
Environment	46 per cent of respondents agree with the savings (32 out of 69) and 29% disagree (20 out of 69). The remainder said they neither agree nor disagree (20 per cent, 14 out of 69 respondents) or they 'don't know' or are 'not sure' (4 per cent, 3 out of 69 respondents).
Assets, Regeneration and Growth	39 per cent of respondents agree with the proposals (20 out of 52) and 23 per cent (12 out of 52) disagree. The remainder said they neither agree nor disagree (31 per cent, 16 out of 52 respondents) or they 'don't know' (8 per cent, 4 out of 52 respondents).
Community Leadership	64 per cent of respondents agree with the proposals (25 out of 39) and 18 per cent disagree (7 out of 39). The remainder said they neither agree nor disagree 15 per cent (6 respondents) or they 'don't know' 3 per cent (1 respondent).
Housing	29 per cent of respondents agree (12 out of 41) and 44 per cent disagree (18 out of 41). The remainder said they neither agree nor disagree 27 per cent (11 out of 41 respondents).

Detailed analysis on the other open ended questions on each committee is provided in Section 2 of this report.

# **SECTION 2**

# **Business Planning 2016-2020**

**General Budget Consultation** 

2016/17

**Detailed Findings** 

#### 1. **BACKGROUND**

As is usual practice, the budget proposals for 2016/17 have been subject to a formal public consultation.

This report sets out the full findings from the council's consultation on its Business Plan 2016/17 - 2019/20. The findings will be considered by Full Council on 1 March 2016, where the final decision on the council's budget for 2016/17 will be taken.

#### 1.1 **Preliminary consultation and engagement**

The council has already undertaken a range of consultation and engagement to inform the development of its Corporate Plan strategic priorities and five year Commissioning priorities and plans, along with indicative savings proposals to inform the MTFS.

The preliminary consultation was designed to:

- a) Inform the Priorities and Spending Review by gathering insight to explore where savings and income generation can be made across the council;
- b) Understand residents' views of council priorities and valued services;
- c) Gain an in-depth understanding of stakeholders' priorities and how they would want the council to approach the budget and allocation of resources over the next five years.

Last year this formal consultation took place on the Strategic Plan to 2020. The results of which were presented to Policy and Resources Committee in February 2015 and Full Council in March 2015, before signing off the final Strategic Plan and MTFS to 2020.

The Strategic Plan consultation was designed to consult on the combined package of the Corporate Plan; Commissioning priorities and plans; and the budget to 2020.

The consultation aimed to:

- Create a stronger link between strategy, priorities and resources;
- Place a stronger emphasis on commissioning as a driver of the business planning process;
- Focus on how the council will use its resources to achieve its Commissioning Plans.

Table 1 over the page outlines the phases of consultation and engagement to date:

Table 1: Consultation and engagement that has informed the council's business planning to 2020

Date	Summary
Summer	The council forecast that its budget would
2013	reduce by a further £72m between 2016/17
	and 2019/20, setting the scene for the PSR consultation
October 2013	Engagement through Citizens' Panel
- June 2014	Workshops which focused on stakeholder
	priorities and how they would want the council
	to approach the Priorities and Spending Review
	An open 'Call for Evidence' asking residents
	to feedback ideas on the future of public
	services in Barnet.
Summer	Focus on developing commissioning
2015	priorities and MTFS proposals for each of the
	six committees
	Engagement through Committee meetings
Dogombor	and working groups
	A series of six workshops with a cross section of residents recruited from the
_	Citizens' Panel and Youth Board, plus two
•	workshops with users of council services.
2013	An online survey
	Summer 2013 October 2013 - June 2014

#### 2 Formal Budget Consultation 2016/17

#### **Overview** 2.1

The preliminary consultation and engagement has informed the development of the council's 2016/17 budget proposals to be put forward for formal consultation.

To allow for an eight week budget consultation, a General Budget Consultation began after Policy and Resources Committee on the 18 December 2015 and concluded on 12 February 2016.

In terms of service specific consultations the council has a duty to consult with service users where there are proposals to vary, reduce or withdraw services. Where appropriate separate service specific consultations have already taken place or will take place for the 2016/17 savings. The outcomes of these consultations are being reported into committee decision making process.

#### 2.2 Technical details and method

#### In summary, the consultation was administered as follows:

- The General Budget Consultation was open for eight weeks, from the 18 December 2015 to 12 February 2016.
- The consultation was published on Engage Barnet <a href="http://engage.barnet.gov.uk">http://engage.barnet.gov.uk</a> together with a consultation document which provided detailed background information about the council's budget setting process and the financial challenges the council faces.
- Respondent's views were gathered via an online survey. Paper copies and an easy read version of the consultation were also made available on request.
- As part of the council's statutory duty to consult with National Non Domestic Rate (NNDR) payers, letters were sent out to all the council's NNDR payers inviting them to take part in the consultation.
- The consultation was widely promoted via the council's residents' magazine, Barnet First; the council website; local press; Twitter; Facebook; Area Forums; and posters in libraries and other public places.
- Super-users, i.e. users of non-universal services, have also been invited to take part in the consultation through Community Barnet, Communities Together Network, Youth Board, Delivery Unit newsletters/circulars and super user mailing lists.
- A separate questionnaire was sent to the Citizens' Panel to ensure the views of a representative sample of the borough's population were captured on the proposal not to increase Council Tax and whether or not the council should introduce the 2 per cent 'adult social care precept' Council Tax increase. More information on the Citizens' Panel methodology and response can be found at section 2.6of this report.

#### 2.3 Questionnaire design

The questionnaire was developed to ascertain residents' views on the overall size and individual components of the 2016/17 budget in general terms. In particular the consultation invited views on the:

- Overall budget and saving proposals;
- the savings being proposed within each Theme Committee;
- the proposal not to increase general Council Tax;
- whether or not the council should introduce the 2 per cent 'adult social care precept' Council Tax increase.

<sup>&</sup>lt;sup>1</sup> The Citizens' Panel is made up of 2000 Barnet residents, selected to be representative of the adult population of the borough in terms of ward, age, gender, ethnicity, housing tenure, faith and disability. See 2.6 for more details.

In order to enable further understanding and in-depth analysis the questionnaire also included:

- Open ended questions, where respondents were invited to write in any comments on the savings proposed within each committee, and if they disagree with the committee's savings to say why and where they would suggest the council could make alternative savings;
- Open ended questions on Council Tax which asked respondents to give reasons why they support or oppose the proposals:
- Key demographic questions to help understand the views of different demographic groups.

Throughout the questionnaire and where applicable hyperlinks were provided to the relevant sections of the consultation document, and to the detailed savings for each Committee. Those respondents who elected to receive a paper copy were also sent the consultation document, and the detailed 2016/17 savings for each Committee.

#### 2.4 Response to the consultation

A total of 729 questionnaires have been completed, 176 by the general public on the general budget consultation available on Engage Barnet, and 553 by the Citizens' Panel.

As outlined under paragraph 2.2, the Citizens' Panel were only asked questions on the different options for Council Tax and were not asked questions on the council's 2016/17 Budget.

#### 2.5 **General Public response and profile**

Table 2 over the page shows the profile of those who responded to the general public consultation.

Of the 176 responses that were received, those who replied were mainly residents (60 per cent, 106 out of 176). 103 residents completed the online questionnaire; one resident submitted a paper questionnaire, 2 respondents submitted comments via email.

As part of the general consultation all NNDR payers were invited to take part in the consultation, only 7 responses were received from businesses based in Barnet (4 of these were residents as well as business owners in Barnet). 5 businesses completed the online questionnaire available on Engage Barnet, and 2 submitted their response in writing.

4 online responses and one letter were received from voluntary or community organisations.

1 respondent said they 'prefer not to say', and 31 per cent of the sample (55 out of 176 respondents) chose not to answer this question which identified the type of stakeholder they were responding as.

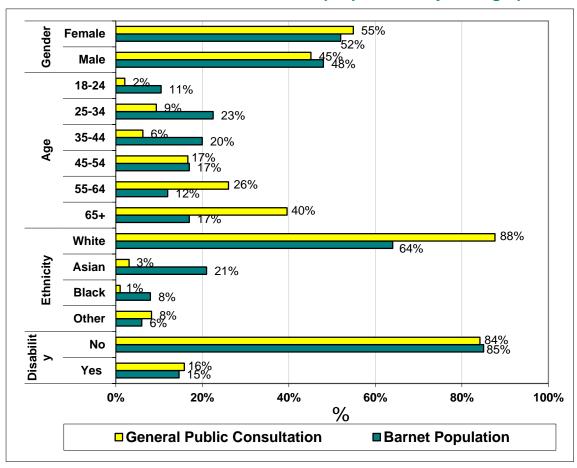
**Table 2: General Public Sample Profile** 

Stakeholder	Number	%
Resident	106	60%
Business	3	2%
Resident and business based in Barnet	4	2%
Public sector organisation	0	0%
Voluntary/community organisation	5	3%.
Other	2	1%
Prefer not to say	1	1%
Not answered	55	31%
Total	176	100%

The chart below shows the demographic profile of those who responded to the general public consultation in terms of key demographics compared to the population of Barnet.

Those that those who responded to the general consultation closely matches Barnet's population profile in terms of gender, and disability. However, in terms of age, younger respondents are underrepresented and older respondents are significantly over represented. There is also a significant over representation of white respondents, and a significant under representation of Black and Asian respondents.

Chart 1: General Public Consultation Sample profile – key demographics



#### 2.6 Citizens' Panel response and sample profile

A combined postal and online survey method<sup>1</sup> was mailed out to 2000 members of Barnet's Citizens' Panel, a total of 553 surveys have been completed (225 postal and 328 online) giving a response rate of 29 per cent.

The Citizens' Panel is made up of 2000 Barnet residents, selected to be representative of the adult population of the borough in terms of ward, age, gender, ethnicity, housing tenure, faith and disability.

It should be noted that when mailing out a Citizens' Panel survey there is no guarantee that the achieved response will exactly match the profile of the population, as it depends on which panel members decide to take part and return the survey.

The chart below shows the demographic profile of those who responded to this particular Citizens' Panel survey compared to the population of Barnet.

The sample that responded closely matches Barnet's population profile in terms of gender, and disability. However, in terms of age, younger panel members are underrepresented and older panel members are over represented. There is also a slight over representation of white respondents and under representation of Black and Asian respondents. Weighting has been applied to tackle the issue of under and over representation in the sample so that it represents the population make up of Barnet residents, and it is the weighted data that is reported on in this report.

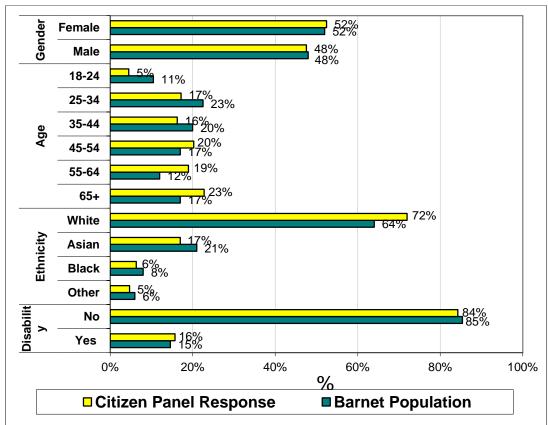


Chart 2: Citizens' Panel Sample profile – key demographics

<sup>&</sup>lt;sup>1</sup> When panel members are recruited they are given the choice of which method they prefer to receive their surveys; either online sent to their e mail address, or hard copy sent to their postal address.

#### **Protected Characteristics**

The council is required by law, Equality Act 2010, to pay due regard to equalities in eliminating unlawful discrimination, advancing equality of opportunity and fostering good relations between people from different groups.

The protected characteristics identified in the Equality Act 2010 are age, disability, ethnicity, gender, gender reassignment, marriage and civil partnership, pregnancy, maternity, religion or belief and sexual orientation.

To assist us in complying with the duty under the Equality Act 2010 we asked the general public consultation respondents to provide equalities monitoring data and explained that collecting this information will help us understand the needs of our different communities and that all the personal information provided will be treated in the strictest confidence and will be stored securely in accordance with our responsibilities under the Data Protection Act 1998.

Members of the Citizen's panel provide equalities monitoring data at the outset of their appointment and this is updated so far as possible and used throughout their term. Because the term of appointment to citizen's panel is 3 years it is not possible to ensure a representative sample of those who are pregnant and/or maternity leave throughout the three year period.

**Table 3: Protected Characteristic sample profile** 

Protected Characteristic	Citizens	Panel	Web si	survey	
	Number <sup>1</sup>	%	Number	%	
Faith					
Agnostic	17	3%	10	9%	
Atheist	33	6%	23	22%	
Baha'i	2	0%	0	0%	
Buddist	3	1%	0	0%	
Christian	232	42%	22	21%	
Hindu	30	5%	0	0%	
Humanist	2	0%	2	2%	
Jain	3	1%	2	2%	
Jewish	115	21%	7	7%	
Muslim	18	3%	0	0%	
Sikh	3	1%	0	0%	
No religion	72	13%	20	19%	
prefer not to say	0	0%	16	15%	
Other Faith	2	0%	4	4%	
Not answered	21	4%	70	40%	
Total	553		176		
Sexuality					
Bisexual	5	1%	2	2%	
Gay man	2	0%	6	6%	
Heterosexual	417	75%	78	74%	
Lesbian	2	0%	0	0%	

<sup>&</sup>lt;sup>1</sup> Answers make N/A are those which were not asked on the panel

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Protected Characteristic	Citizens	Panel	Web si	urvey
	Number <sup>1</sup>	%	Number	%
Other	0	0%	1	1%
Prefer not to say	0	0%	19	18%
Prefer to define your sexuality in other terms	n/a	n/a	3	2%
Not answered	127	23%	67	38%
Total	553		176	
Pregnancy				
Pregnant	N/A	N/A	0	0%
on maternity leave	N/A	N/A	1	1%
prefer not to say	N/A	N/A	0	0%
Not answered	N/A	N/A	175	99%
	N/A	N/A	176	
Is your gender the same as that assigned at birth		N/A		
yes	N/A	N/A	83	88%
no	N/A	N/A	1	1%
prefer not to say	N/A	N/A	10	6%
not answered	N/A	N/A	82	47%
Total	N/A	N/A	176	

#### 2.7 Interpretation of the results

In terms of the two sets of results, it is also important to note the following:

- The weighted Citizens' Panel survey results are broadly representative of the overall population of Barnet, and therefore are likely to be a useful guide to overall public opinion across the borough.
- The general public consultation is not representative of the overall population of Barnet but provides considerable information, in particular on the opinion of those residents who are more engaged with the council. However it should be treated with caution as a guide to overall opinion because its response profile does not match the Barnet population.
- It is also important to note because the general public consultation profile is an imperfect reflection of the population, the responses to the Council Tax questions have been analysed separately from the weighted Citizens' Panel survey findings.
- The questions on the overall budget and proposed savings within each Committee for 2016/17 were only asked in the general public consultation, and although not representative of the borough's population, the results do provide an important indication of where there may be particular strength of feeling in relation to the overall proposals and savings.
- Where percentages do not add up to 100, this may be due to rounding, or the question is multi coded. All open ended questions that invite respondents to write in comments, are multi-coded and therefore add up to more than 100 per cent.
- All open-ended responses to the public consultation and the Citizens' Panel have been classified based on the main themes arising from the comment, so that they can be summarised.

#### 2.9 Calculating and reporting on results

The results for each question are based on "valid responses" (Citizens' Panel is based on 'valid weighted responses'), i.e. all those providing an answer (this may or may not be the same as the total sample) unless otherwise specified. The base size may therefore vary from question to question.

#### 3 Results in detail:

#### 3.1 Council Tax

#### 3.1.2 Council's proposal not to increase general Council Tax in 2016/17

Respondents were asked if they agree with the council's proposals not to increase the proportion of Council Tax bills that can be spent on general local services.

The Citizens' Panel sample are more likely to say 'Yes' they agree (60 per cent) with the proposal not to increase general Council Tax, compared to those responding to the general public consultation (28 per cent).

- The table below shows that 60% (330 out of 553) of the Citizen's Panel who responded agree with the council's proposal not to increase general Council Tax in 2016/17. 27 per cent disagree, and 13 per cent said they don't know or are not sure.
- In contrast, 56 per cent of those responding to the general public consultation disagree with the council's proposal not to increase Council Tax in 2016/17 (67 out of 121). 28 per cent agree, (34 out of 121 respondents) and 16 per cent (19 out of 121) said that they 'don't know' or are 'not sure'.

Table 4: Council's proposal not to increase general Council Tax in 2016/17

Do you agree with the council's plans not to increase the proportion of Council Tax bills	Citizeı	ns' Panel	General Public		
which can be spent on general local services?	%	Number	%	Number	
Yes	60%	330	28%	34	
No	27%	152	56%	68	
Don't know/Not sure	13%	71	16%	19	
Total	100%	553	100%	121	

#### 3.1.3 The council's proposal is not to increase general Council Tax.

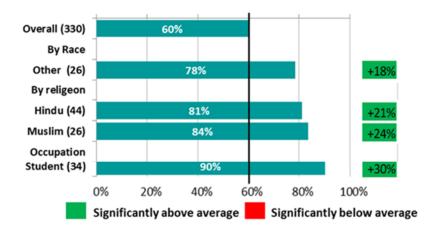
Analysis of respondents who indicate they agree with the council's proposal, broken down into demographic groups.

The chart below shows how the Citizens' Panel respondents, who stated they agree with the council's proposal not to increase Council Tax, vary across different demographic sub groups.

Demographic sub groups who supported the proposal are significantly less likely to indicate they disagree with the proposal. Results for sub groups which are significantly more likely to agree compared to the overall sample are highlighted in green, whilst sub groups which are significantly less likely to agree compared to the overall score are highlighted in red.

Respondents who are of 'Other' ethnic origin, or of Hindu or Muslim faith or who are students are significantly more likely to say they agree with the council's proposal not to increase general Council Tax.

Chart 4: Citizens' Panel, Respondents who agree with the proposal not to increase general Council Tax in 2016/17, and demographic sub group significant differences



In the general public consultation, the only significant difference in terms of demographic sub groups was that those respondents living in the Hendon Constituency were significantly less likely to oppose the council's proposal not to increase general Council Tax.

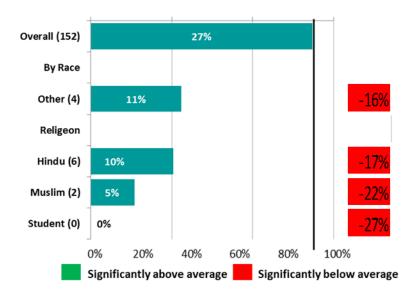
#### 3.1.4 The council's proposal is not to increase general Council Tax.

Analysis of respondents who indicate they disagree with the council's proposal, broken down into demographic groups.

Chart 5 over the page shows how Citizens' Panel respondents who indicated they did not agree with the council's proposal not to increase Council Tax, vary across different sub groups.

Those respondents who supported the proposal are significantly less likely to indicate they disagree with the proposal. Those residents of 'Other' ethnic origin, or of Hindu or Muslim faith, or who are Students, are significantly less likely to indicate they disagree with the council's proposal not to increase general Council Tax. None of the students who completed the survey indicated they disagree with the proposal.

Chart 5: Citizens' Panel, Respondents who indicated they disagree with the proposal not to increase general Council Tax in 2016/17, and demographic sub group significant differences



# 3.1.5 Reasons given by those who agree with the proposal not to increase general Council Tax in 2016/17

Respondents were asked to give reasons for their answer.

Table 5 over the page gives full details of the type of comments received on why respondents agree with the proposals not to increase general Council Tax. The table is ranked by the Citizens' Panel sample most frequently mentioned reasons.

Of those who indicated they agree with the proposal 52 per cent of the Citizens' Panel and 56 per cent (19 out 34 respondents) of the general public respondents did not give a reason for their response.

The most frequently mentioned reasons as to why respondents support the proposal not to increase general Council Tax were: not being able to afford an increase in Council Tax; Council Tax is already high enough; services seem to be coping with the cuts; a need to make more efficiency savings; and it is Adult Social Care Services that need an increase in funding.

Table 5: Reasons why respondents agree with the council's proposal not to increase general Council Tax in 2016/17

Do you agree with the council's plans not to increase the proportion of Council Tax bills which can be spent on general local services in 2016/17?	Citizens' Panel		General Public	
	%	Base <sup>1</sup>	%	Base <sub>1</sub>
THOSE WHO AGREE	100%	330	100%	34
Did not give a reason	52%	172	56%	19
Earnings/ Incomes have not increased in reality / Many people struggle already/I cannot afford it	14%	45	15%	5
Barnet council tax is very high already / Enough is being charged	13%	42	6%	2
Council workers are inefficient/Council wastes money / Council needs to manage itself better/ Can make more savings on overheads/There are other areas where savings can be made to reduce wastage. Bin collections, street lighting, social services	10%	32	15%	5
Services: Seem to be coping with the cuts / Assume council confident services will be maintained	7%	22	3%	1
A sensible move / Fair / Excellent budgeting by the Council / Approval	4%	13	9%	3
Adult Social Care: Social Care / Adult Care/ services for the vulnerable need an increase in funding	4%	13	0%	0
Any future rises need to be gradual ones	3%	9	0%	0
Don't understand why an increase should be necessary. Where is the case for it./ Need more detailed information	2%	6	0%	0
Other <sup>2</sup>	2%	6	6%	2
Total number of different types of comments		188		18

# 3.1.6 Reasons given by those who do not agree with the proposal not to increase general Council Tax in 2016/17

Table 6 gives full details of the type of comments received on why respondents did not agree with the proposals not to increase general Council Tax. The table is again ranked by how frequently the reasons were mentioned by the Citizens' Panel.

Of those who indicated they agree with the proposal, 38 per cent of Citizens' Panel and 16 per cent (11 out of 68 respondents) of the general public respondents did not give a reason for their response.

The most frequently mentioned types of reasons why respondents did not support the proposal not to increase general Council Tax were: services in general need an

<sup>2</sup> Comments with less than 1 per cent on the Citizens' Panel have been grouped into 'Other'.

25

<sup>&</sup>lt;sup>1</sup> Respondents could write in more than one comment. Percentages are calculated on the number of respondents who indicated they agree with the proposal.

increase in funding; most people can afford a rise, Adult Social Care Services need an increase in funding; people need to understand they have to pay for services. Also, although some respondents did not agree with proposal not to increase general Council Tax, they also said the Council still needs to become more efficient.

Table 6: Reasons why respondents disagree with the council's proposal not to

increase general Council Tax in 2016/17

Do you agree with the council's plans not to increase the proportion of Council Tax bills which can be spent on general local services in 2016/17? Please give reasons for your answer	il Tax bills which can be spent Citizens' s in 2016/17? Please give Panel		General Public	
THOSE WHO DISAGREE	%	Base <sup>1</sup>	%	Base1
	100%	152	100%	68
Did not give a reason	28%	42	16%	11
Services generally need increase in funding / If not increased concern that level of services would decrease/ Services should be protected /An increase is necessary / Fabric of community services needs maintaining	39%	59	40%	27
A 2% rise would be manageable / an increase would be affordable by all/ most people can afford a rise	11%	17	34%	23
Adult Social Care: Social Care / Adult Care/ services for the vulnerable need an increase in funding	9%	14	15%	10
Council workers are inefficient / waste money / Council needs to manage itself better/ Can make more savings on overheads.	8%	12	3%	2
People need to understand they have to pay for services	8%	12	6%	4
The level has been too low / The 1% reduction was a mistake at the time / 1% could be more easily justified/ An increase is now reasonable	7%	11	3%	2
Services: Maintenance of roads and pavements already low	6%	9	0%	0
Those who earn most should pay more / Those in the most valuable houses should pay more / Revalue house prices	4%	6	7%	5
Services: Refuse and street cleanliness needs more funding	3%	5	3%	2
Services: Lost services cost more to restore at a later date / More cost effective to protect them now	3%	4	1%	1
Any future rises need to be gradual ones	3%	4	0%	0
Residents should be able to choose where the spending is made	2%	3	0%	0
Earnings/ Incomes have not increased in reality / Many people struggle already / I cannot afford it	2%	3	0%	0
Services: Libraries should get an increase	2%	3	0%	6
The council should be taking more than 25% of the revenue raised	2%	2	0%	0
Other <sup>2</sup>	4%	6	13%	9
Total number of different types of comments		170		91

<sup>&</sup>lt;sup>1</sup> Respondents could write in more than one comment. Percentages are calculated on the number of respondents who indicated they disagree with the proposal.

<sup>2</sup> Comments with less than 1 per cent on the Citizens' Panel have been grouped into 'Other'.

#### 3.1.7 Council Tax -Social Care 'Precept'

Respondents were also asked for their views on whether they think the council should increase Council Tax by 2 per cent in 2016/17 via a 'social care precept', on the basis that the money is specifically reserved for adult social care.

The Citizens' Panel are much less likely to say 'Yes' (55 per cent ), the council should increase Council Tax by 2 per cent via the 'social care precept' next year, compared to the general public sample (79 per cent).

- Table 7 below shows that 55 per cent of the Citizens' Panel (305 out of 553) support the increase in Council Tax by 2 per cent via the 'social care precept'. A further third do not support the increase (32 per cent, 177 out of 553), and 13 per cent said they don't know or are not know or are not sure (71 out of 553).
- In terms of those responding to the general public consultation support is much greater, 79 per cent of respondents support an increase Council Tax by 2 per cent via the 'social care precept' (97 out of 123). However, 20 per cent do not support the (24 out of 123 respondents). 2 respondents said they don't know or are not sure.

Table 7: Respondents views on whether the council should increase Council Tax in 2016/17 via a 'social care precept'

Do you think that the council should increase Council Tax by 2% in	Citizens' Panel		General Public	
2016/17 via a 'social care precept'? <sup>1</sup>	%	Number	%	Number
Yes	55%	305	79%	97
No	32%	177	20%	24
Don't know/Not sure	13%	71	2%	2
Total	100%	553	100%	123

#### 3.1.8 Citizen Panel response, differences by different demographic sub groups

Analysis of those respondents who indicated they support 2 per cent 'social care precept' Council Tax increase by demographic group.

Chart 7 over the page shows how Citizens' Panel responses who think the council should increase Council Tax by 2 per cent in 2016/17 via a 'social care precept' vary across different sub groups.

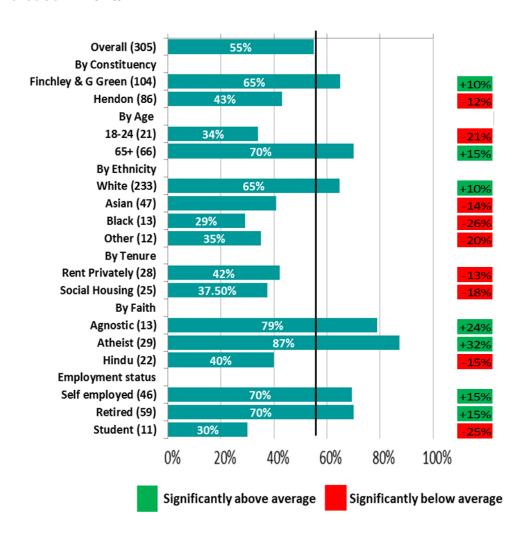
<sup>&</sup>lt;sup>1</sup> Do you think that the council should increase Council Tax by 2% in 2016/17 via a 'social care precept', which would generate up to £3 million - equivalent to an additional £22 per year for a Band D property - on the basis that the money is specifically reserved for adult social care, including care for the elderly?

Results for sub groups which are significantly more likely than the overall score are again highlighted in green, whilst results which are significantly less likely are highlighted in red.

- Respondents living in Finchley and Golders Green Constituency, or aged 65+, or who are white, or who are agnostic or atheist or who are self-employed or retired, are significantly more likely to support a 2 per cent 'social care precept' Council Tax increase.
- Respondents living in Hendon Constituency, or aged 18-24, or of Asian or Black or other ethnic origin, or of Hindu faith, or who live in private rental, or social housing or who are students, are significantly less likely to indicate they support a 2 per cent 'social care precept' Council Tax increase.

In terms of the general public consultation, there are no significant differences in terms of demographic sub groups.

Chart 7: Demographic sub group significant differences, Citizens' Panel, respondents who support a 'social care precept' 2 per cent Council Tax increase in 2016/17

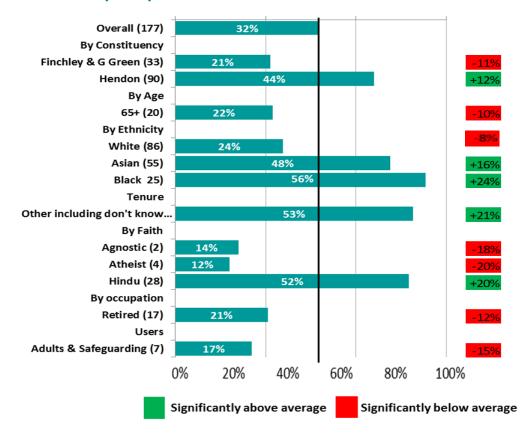


# 3.1.9 Analysis of those that indicated they oppose the 2 per cent 'social care precept' Council Tax increase by demographic groups.

Chart 8 shows how Citizens' Panel responses, who oppose a 2 per cent 'social care precept' Council Tax increase in 2016/17, vary across different sub groups.

- Those respondents who support the proposal are significantly less likely to indicate they oppose the 2 per cent 'social care precept' Council Tax increase. Respondents living in Finchley and Golders Green Constituency, or aged 65+, or are agnostic or atheist, or retired or Users of Adult Social Services are significantly less likely to indicate they oppose a 2 per cent 'social care precept' increase in Council Tax.
- Respondents living in the Hendon Constituency or of Asian or Black ethnic origin or of Hindu faith are significantly more likely to indicate they oppose a 2 per cent 'social care precept' Council Tax increase.
- Respondents living in Finchley and Golders Green Constituency, or aged 65+, or are agnostic or atheist, or are retired, or are users of Adult Social Services are significantly less likely indicate they oppose a 2 per cent 'social care precept' increase in Council Tax.

Chart 8: Demographic sub group significant differences, Citizens' Panel, respondents who oppose to an increase Council Tax by 2 per cent in 2016/17 via a 'social care precept'



# 3.1.10 Reasons why respondents support a 2 per cent 'social care precept' Council Tax increase.

Table 8 gives full details of the reasons why respondents support a 2 per cent 'social care precept' Council Tax increase. The table is again ranked by the Citizens' Panel sample's most frequently mentioned reasons.

Of those who indicated they support this type of increase in Council Tax, 41 per cent of Citizens' Panel and 36 per cent (35 out of 97 respondents) of the general public respondents did not give a reason for their response.

Of those respondents who did give a reason, the most frequently mentioned reasons why respondents support a 2 per cent increase in Council Tax via the 'social care precept' were: Adult Social Care Services need an increase in funding; a 2 per cent increase is affordable; there is a need to increase Council Tax to pay for an increasing aging population; and concern if this part of the Council Tax is not implemented the level of service will decrease. Also, although some respondents supported the increase, there was concern whether the additional funding would actually be targeted towards the elderly.

Table 8: Reasons why respondents support a 2 per cent 'social care precept' Council Tax increase.

Do you think that the council should increase Council Tax by 2 per cent in 2016/17 via a 'social care precept'? 1	Citizens' Panel		General Public	
THOSE WHO DO SUPPORT	%	Base <sup>2</sup>	%	Base <sup>2</sup>
	100%	305	100%	97
No reason given	41%	126	36%	35
Adult social care needs further funding / Care for the elderly and vulnerable needs more attention/ Agree this				
is required	33%	102	40%	39
2% / £22 would be manageable / affordable by all/most people/ Agree with increase for this purpose	14%	42	18%	17
The population is ageing. More resources are required for them./ Barnet has a large population of older adults	13%	40	6%	6
Agree, However: Suspicion/doubt that this additional taxation would be properly targeted towards the elderly	7%	20	5%	5
If Council Tax not increased concern that level of				
services would decrease/ Services should be protected	3%	10	1%	1
Council should not waste money	2%	6	1%	1
Agree, But only if the expense is transparent and justified	1%	4	1%	1

<sup>&</sup>lt;sup>1</sup> Question in full: Do you think that the council should increase Council Tax by 2 per cent in 2016/17 via a 'social care precept', which would generate up to £3 million - equivalent to an additional £22 per year for a Band D property - on the basis that the money is specifically reserved for adult social care, including care for the elderly?

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<sup>&</sup>lt;sup>2</sup> Respondents could write in more than one comment. Percentages are calculated on the number of respondents who indicated they do support this type of Council Tax increase.

Do you think that the council should increase Council Tax by 2 per cent in 2016/17 via a 'social care precept'? <sup>1</sup>	Citizens' Panel		General Public	
THOSE WHO DO SUPPORT	%	Base <sup>2</sup>	%	Base <sup>2</sup>
	100%	305	100%	97
Agree, but wish to make comment: Earnings/ Incomes have not increased in reality / Many people struggle already / Single people should not have to pay the same tax as a married couple / Stop fraudulent claims / Vet claims / This service could be better organised/ streamlined/ efficient / Look at other ways of increasing				
income	1%	4	0%	0
Agree: However. Why single out one service/ Other services also require more funding  These people have paid taxes all their lives and deserve	1%	4	2%	2
care now/ It's their turn now	1%	4	0%	0
Those who earn most should pay more / Those in the most valuable houses should pay more.	1%	3	1%	1
Barnet should get better value from its contractors generally	1%	2	0%	0
Next year the rise should be 4% / No less than 2% / Raise by more than 2%	1%	2	8%	8
People need to understand they have to pay for services	1%	2	0%	0
This service could be better organised/ streamlined/ efficient	0%	1	2%	2
Whilst interest rates are low then an increase here is acceptable	0%	1	0%	0
Need more funding for libraries	0%	0	5%	5
Look at other ways of increasing income	0%	0	2%	2
Other <sup>1</sup>	1%	3	1%	1
Total number of different types of comments		250		91

#### 3.1.11 Reasons why respondents do not support a 2 per cent 'social care precept' **Council Tax increase.**

Table 9 over the page gives full details of the type of reasons received on why respondents do not support 2 per cent 'social care precept' Council Tax increase. The table is again ranked by the Citizens' Panel sample most frequently mentioned reasons.

Of those who indicated they do not support a 2 per cent 'social care precept' Council Tax increase, 38 per cent of Citizens' Panel and 33 per cent (8 out of 24 respondents) of the general public respondents did not give a reason for their response.

Of those respondents who did give a reason, the most frequently mentioned reasons why respondents did not support a 2 per cent increase in Council Tax via the 'social

Comments with less than 1 per cent on the Citizens' Panel have been grouped into 'Other'.

care precept' were: concern about affordability; Council Tax is already very high; make savings in other department areas to help this one; lack of clarity on why this increase in Adult Social Care is necessary; concern around singling out one service when other services also require more funding; and the council should become more efficient.

Table 9: Reasons why respondents do not support a 2 per cent 'social care precept' Council Tax increase.

Do you think that the council should increase Council Tax by 2 per cent in 2016/17 via a 'social care precept'? <sup>1</sup>	Citizens' Panel		General Public	
THOSE WHO DO NOT SUPPORT	%	Base <sup>2</sup>	%	Base <sup>2</sup>
	100%	177	100%	24
Reason not given	38%	68	33%	8
Earnings/ Incomes have not increased in reality / Many people struggle already	38%	68	21%	5
Barnet council tax is very high already / Enough is being charged	15%	27	29%	7
Make savings in other department areas to help this one	8%	15	0%	0
Disagree. Why single out one service/ Other services also require more funding	6%	11	0%	0
Don't understand why an increase should be necessary. Where is the case for it/ Need more detailed information/ Publish spending	6%	10	0%	0
Council should not waste money	6%	10	8%	2
Those who earn most should pay more / Those in the most valuable houses should pay more.	5%	8	0%	0
Families should be more responsible and look after their elderly family members	5%	8	0%	0
It requires an annual review	4%	7	0%	0
This service could be better organised/ streamlined/ efficient	4%	7	8%	2
There is no benefit to me or to my family now or in the next ten years/ I would not use these services so I am paying someone else's fees	4%	7	4%	1
Disagree, Suspicion/doubt that this additional taxation would be properly targeted towards the				
elderly	3%	6	0%	0
Need more services for young people / Children	3%	5	0%	0
Look at other ways of increasing income	2%	4	0%	0

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<sup>&</sup>lt;sup>1</sup> Question in full: Do you think that the council should increase Council Tax by 2 per cent in 2016/17 via a 'social care precept', which would generate up to £3 million - equivalent to an additional £22 per year for a Band D property - on the basis that the money is specifically reserved for adult social care, including care for the elderly?

<sup>&</sup>lt;sup>2</sup> Respondents could write in more than one comment. Percentages are calculated on the number of respondents who indicated they do not support with this type of Council Tax increase.

Do you think that the council should increase Council Tax by 2 per cent in 2016/17 via a 'social care precept'? <sup>1</sup>	Citizens' Panel		General Public	
THOSE WHO DO NOT SUPPORT	%	Base <sup>2</sup>	%	Base <sup>2</sup>
	100%	177	100%	24
Barnet should get better value from its contractors				
generally	2%	3	0%	0
Local councils should not have to fund what is a				
national problem	1%	2	0%	0
Single people should not have to pay the same tax				
as a married couple	1%	2	0%	0
Entitlement to Adult Social Care should be means				
tested	1%	2	0%	0
Other <sup>1</sup>	2%	4	12%	3
Total number of different types of comments		138		21

#### 4. Overall budget and savings for 2016/17

As outlined under paragraph 2.5.1 the Citizens' Panel were not asked questions on the overall budget and saving proposals for 2016/17. The questions were only asked of the general public

The consultation findings outlined below are from the general public consultation. 176 responses have been completed.

#### Overall budget and savings for 2016/17 4.1

Respondents were asked if they had any comments to make on the overall budget, in particular on how the 2016/17 proposed savings have been allocated across the Theme Committees.

Table 10 gives full details of the type of comments given which is ranked by the most frequently mentioned comments in the public consultation. Percentages have been based on the total number of respondents who responded to this question.

Of those who responded to the whole general public consultation, 96 out of 176 gave a response. Of the respondents who did give comments, the most frequently occurring types of comments were: support for the 2 per cent adult social care precept and a desire to protect care for the elderly (13 per cent, 22 out of 176); support for the proposals overall (12 per cent, 21 out of 176), concern about the effect the proposed savings would have on services (7 per cent, 12 out of 176); concern over cuts to libraries (6 per cent, 11 out of 176) and opposition to proposed savings in the Children, Education, Safeguarding and Libraries Committee (6 per cent, 11 out of 176).

Comments with less than 1 per cent on the Citizens' Panel have been grouped into 'Other'.

Table 10: Comments on overall budget and on how the 2016/17 proposed savings have been allocated across the Theme Committees.

Comments about how the savings are proposed to be divided		
	%	Base <sup>1</sup>
	100%	176
No comment	96	55%
Agree with 2% increase to aid the elderly / Agree with safeguarding this budget / Vulnerable are being looked after / Concern about the vulnerable in the borough being affected / Adult: No sense to cut budget with an		
ageing population / Should be no savings at all/ Especially in Adult and Social Care	22	13%
Agree with proposal / Well thought out / A Themed committee approach is more effective to identify savings	21	12%
Concern about reduction in level of services / These are not savings, these are cuts.	12	7%
Library Service: Concern about cuts	11	6%
Savings re Children and Education / children unachievable / demand continues to rise / Children & Education budget should not suffer in favour of the elderly	11	6%
Raise council tax / If council tax had been raised over the last four years these cuts would not be necessary	10	6%
Policy and Resources: Should take larger proportion of cuts / Should be much higher saving re Policy and Committee expenditure	7	4%
Further efficiency saving can be made: Cut processes rather than services / Management is inefficient / Value for money is required rather than reducing budgets / Protect front line services / Cease special projects / cease ceremonials / Review corporate support contracts due in 2016 and		
look at profit margins  Need further clarity on the savings and approach: Are savings based on services being commissioned or being in-house? / How well are commissioned services being delivered? / What savings are based on cutting services? / What is the new model of social work practice? / Need	6	3%
to know more about the basis used to determine savings	5	3%
Community Leadership Budget should be cut more	3	2%
Disagree with Social Care precept	3	2%
Cease special projects / cease ceremonials	2	1%
Reduction in footpath maintenance not a good idea / May result in claims for accidents and discourage people walking/ Maintenance of roads and	0	40/
pavements is lacking	2	1%
Cut back taking in refugees / immigrants	2	1%
Other Tatalana Market M	5	3%
Total number of different type of comments		122

<sup>&</sup>lt;sup>1</sup> Respondents could write in more than one comment. Percentages are calculated on the total response to the public consultation.

#### 4.2 Policy and Resources Committee proposed budget savings 2016/17

Respondents were asked if they would like to answer questions on Policy and Resources Committee. 80 respondents indicated that they would like to answer questions on Policy and Resources Committee.

#### 4.2.1 Overall response to the budget savings proposed in this committee

Respondents were asked to what extent they agree or disagree with the savings that have been proposed within Policy and Resources Committee's budget for 2016/17. 72 respondents answered this question.

Table 11 shows that 33 per cent (24 out 72 respondents) agree with the savings proposals within the Policy and Resources Committee. 46 per cent (34 out of 72 respondents) disagree and the remainder said they neither agree nor disagree (13 per cent, 9 out of 72) or said they did not know (7 per cent, 5 out of 72 respondents).

Table 11: Overall response to the budget savings proposed for Policy and **Resources Committee** 

Overall, and taking into consideration the savings target this committee has to make, to what extent do you agree or disagree with the savings that have been identified within this Committee's budget for 2016/17?			
	%	Base	
Strongly Agree	8%	6	
Tend to agree	25%	18	
Neither agree nor disagree	13%	9	
Tend to disagree	21%	15	
Strongly disagree	26%	19	
Don't know / not sure	7%	5	
Total	100%	72	

#### 4.2.2 **Reasons for disagreement**

Respondents were asked to give reasons why they disagree. Of those who indicated they disagree with the savings, 15 out of 34 respondents did not give a reason for their disagreement.

Table 12 gives full details of the type of reasons received as to why respondents disagree with the savings being proposed for Policy and Resources Committee.

The most frequently mentioned reasons were: that the council is paying too much to third parties, for example Capita (9 per cent, 3 out of 34); that the savings are too short sighted (9 per cent, 3 out of 34); that they do not agree with the savings in this area (9 per cent, 3 out of 34) and that these savings are necessary (9 per cent, 3 out of 34).

Table 12: Reasons why respondents disagree with the savings proposals in **Policy and Resources Committee** 

Reasons for disagreeing with the savings proposal for Policy and Resources Committee			
	%	Base <sup>1</sup>	
	100	34	
No comment	44%	15	
Beat down the prices from third parties / Negotiate harder / Capita make too much profit	9%	3	
Too short sighted / Concerned about the vulnerable	9%	3	
Do not agree with savings in this area	9%	3	
These savings are necessary	9%	3	
Policy is less important than children's and other services. / Wrong priority	6%	2	
There is too much focus on slashing services instead of looking at overhead expenditures	6%	2	
Loyal, hardworking staff should not be made redundant	6%	2	
Other	15%	5	
Total number of different type of comments		23	

#### 4.2.3 **Alternative suggestions for savings**

Respondents who disagree with the proposed savings were asked to suggest alternative savings. Of those who disagree, 13 out of 34 did not suggest alternatives.

Table 13 gives full details of alternatives savings suggested for Policy and Resources Committee.

Of those who have suggested alternative type of savings, the most frequently mentioned types of alternative suggestions are: increasing Council Tax by 2 per cent in addition to the 2 per cent social care precept (29 per cent, 10 out of 34); reduce payments to high paid staff (18 per cent, 6 out of 34), reduce special payments to Councillors Committee Chairs (9 per cent, 3 out of 34) and to pay less to Capita and other contractors (9 per cent, 3 out of 34).

<sup>&</sup>lt;sup>1</sup> Respondents could write in more than one comment. Percentages are calculated on the number of respondents who indicated they disagree with the savings.

Table 13: Alternative suggestions for making the savings within Policy and Resources Committee

	%	Base <sup>1</sup>
	100%	34
No comment	38%	13
Increase council tax by 2% in addition to the 2% for social care / Increase council tax	29%	10
Do not overpay council staff, especially the incompetent / Cap salaries at £100,000 / Cut management costs	18%	6
Reduce special payments to committee chairpersons / Reduce councillor allowances	9%	3
Reduce gain share payments to Capita / Don't pay contractors and subcontractors ridiculously overinflated prices for services.	9%	3
Not having increases for several years has caused these problems	6%	2
Other	27%	9
Total number of different types of comments		33

### 4.2.1 General comments

80 respondents indicated that they would like to answer questions on Policy Resources Committee. Respondents were asked if they had any comments to make on the specific savings that have been proposed within Policy and Resources Committee's budget for 2016/17. 51 out of 80 respondents did not provide comments.

Table 14 gives full details of general comments that were made about the savings for Policy and Resources Committee.

Of those that did provide comments, the most frequently mentioned comments were: the council should spend less on contracts with Capita (11 per cent, 9 out of 80); the council should save more than 2% on third party contracts (9 per cent, 7 out of 80); the council should pay the highest paid officers less (8 per cent, 6 out of 80); that the respondent disagrees with the proposed savings (6 per cent, 5 out of 80) and that the council should spend less on contractors and consultants (6 per cent, 5 out of 80).

Table 14: General comments on the savings within Policy and Resources Committee

Comments about savings within Policy and Resources Committee			
	%	Base <sup>1</sup>	
	100%	80	
No comment	64%	51	
CSG Capita contract is out of council's control / Drive down Capita costs / The savings on external contracts should be net			
of gainshare/ Capita are having it both ways	11%	9	
Save more than 2% on third party contract / Demand better	9%	7	

<sup>&</sup>lt;sup>1</sup> Respondents could write in more than one comment. Percentages are calculated on the number of respondents who wished to complete the questions on the Policy and Resources Committee.

Comments about savings within Policy and Resources C	ommitte <u>e</u>	
	%	Base <sup>1</sup>
	100%	80
quality at a lower cost/ Agree with negotiation of service contracts		
Cut overpaid senior officers / Align benefits packages to the private sector	8%	6
Disagree with proposed savings	6%	5
E2 (efficiency savings of 2% on third party contracts): Stop using agency staff / Curtail spending on consultants	6%	5
Raise council taxes / Agree with 4% increase in 2016/2017	5%	4
E3 (workforce efficiency savings): Is this another way of saying cutting pay or cutting jobs / Permanent staff should not suffer job cuts/ No too much cut in work force	5%	4
Do not call them savings when they are cuts	4%	3
Do not cut costs relating to auditing / No auditing means no one to check on mistakes.	4%	3
Agree with proposed savings	3%	2
This committees budget savings should not be proportionately less than the savings on children's services	3%	2
This will affect the poorest in the Borough/ Cannot afford any increases	3%	2
Why increase by 2.5% when inflation is only 2%	3%	2
Make more cuts re overhead costs and costs of committees	3%	2
How can there be so much to be saved by 'efficiencies' when efficiencies have supposedly been imposed every year for four years or more?	3%	2
Bring your staffing costs down by ensuring better efficiencies in staff	3%	2
Other	8%	6
Total number of different types of comments		66

# 4.3. Adults and Safeguarding Committee

Respondents were asked if they would like to answer questions on Adults and Safeguarding Committee. 104 respondents indicated that they would like to answer questions on Adults Safeguarding Committee.

# 4.3.1 Overall response to the budget savings proposed in this committee

Respondents were asked to what extent they agree or disagree with the savings that have been proposed within Adults and Safeguarding Committee's budget for 2016/17.

98 respondents answered this question.

Table 15 shows that 24 per cent (24 out 98 respondents) agree with the savings proposals within the Adults and Safeguarding Committee. 55 per cent (54 out of 98 respondents) disagree and the remainder said they neither agree nor disagree (14 per cent, 14 out of 98) or said they did not know (6 per cent, 6 out of 98 respondents).

Table 15: Overall response to the budget savings proposed in the Adults and Safeguarding Committee

Overall, and taking into consideration the savings target this committee has to make, to what extent do you agree or disagree with the savings that have been identified within this Committee's budget for 2016/17?			
	%	Base	
Strongly Agree	7%	7	
Tend to agree	17%	17	
Neither agree nor disagree	14%	14	
Tend to disagree	19%	19	
Strongly disagree	36%	35	
Don't know / not sure	6%	6	
Total	100%	98	

# 4.3.2 Reasons for disagreement

Respondents who disagree were asked to say why.

Table 16 gives full details of reasons given for disagreeing with the savings being proposed for Adults and Safeguarding Committee.

Of those who indicated they disagree with the savings, 24 out of 54 did not give a reason for their response. Of those that did give a reason, the top five most frequently given reasons were: This service needs to be protected (44 per cent, 24 out of 54) concern about over-use of unqualified volunteers (6 per cent, 3 out of 54); demand is growing for these services (6 per cent, 3 out of 54); opposition to any Council Tax increase (4 per cent, 2 out of 54) and it is important to support people to be independent (4 per cent, 2 out of 54).

Table 16: Reasons why respondents disagree within savings proposal in Adults and Safeguarding Committee

	%	Base <sup>1</sup>
	100%	54
No comment	35%	19
This service needs to be protected / Vulnerable people need to be protected / Elderly people need help	44%	24
Concern about over-use of unqualified volunteers / Volunteers risks harm to people	6%	3
Demand is growing for these services / Ageing demographics	6%	3
Do not want any council tax increases	4%	2
In order to help people retain their autonomy/independence more support (not less) is required.	4%	2
Strip out directorate overheads	4%	2
A 2% increase is affordable	4%	2
Other	8%	4
Total number of different types of comments		42

# 4.3.3 Alternative suggestions for savings

Respondents who disagree with the proposed savings were asked to suggest alternative savings.

Table 17 gives full details of alternative savings that were suggested.

Of those who disagree, 20 out of 54 did not suggest alternatives. Of the respondents who did suggest alternatives, the most cited alternatives were: to increase Council Tax (44 per cent, 24 out of 54) and not to have as many very high paid staff (7 per cent, 4 out of 54).

Table 17: Alternative suggestions re the savings within Adults and Safeguarding Committee

Alternative suggestions re the savings within Adults and Safeguarding Committee?		
	%	Base <sup>1</sup>
	100%	54
No comment	37%	20
Increase Council Tax	44%	24
Get rid of top heavy chief officers / Staff salaries and expenses	7%	4
No savings in this area	6%	3
Take back services outsourced to Capita	4%	2

<sup>&</sup>lt;sup>1</sup> Respondents could write in more than one comment. Percentages are calculated on the number of respondents who indicated there disagree with the savings.

	%	Base <sup>1</sup>
	100%	54
Cut councillors perks	2%	1
Sell off underused buildings	2%	1
Cut the extras such as art and Christmas lights	2%	1
Make better use of IT	2%	1
Stop charging and swapping buildings and relocating staff and IT	2%	1
Total number of different types of comments		38

### 4.3.4 General comments

104 Respondents indicated that they would like to make comments on the Adults and Safeguarding Committee. These respondents were asked to give general comments about the proposed savings. 52 out of 104 did not provide comments.

Table 18 gives full details of general comments that were made about the savings for the Adults and Safeguarding Committee.

Of those that did provide comments, the most frequently occurring comments were: concern that the council should not cut funding from services that face demand pressures (15 per cent, 16 out of 104); concern that vulnerable people will suffer from a reduction in service (17 per cent, 16 out of 104); support for the 2 per cent social care precept should be applied to Council Tax (9 per cent, 9 out of 104); agreement with the proposal (8 per cent, 8 out of 104); and uncertainty that personal budgets will cover increases in cost of home care (6 per cent, 6 out of 104).

Table 18: General Comments about the proposed savings within Adults and Safeguarding Committee?

Comments about savings within Adults and Safeguarding Committee			
	%	Base <sup>1</sup>	
	100%	104	
No comment	50%	52	
Do not remove budget from services where there are recognised demand pressures/ don't cut off any more than is proposed from this			
important budget	16%	17	
Concern that vulnerable people will suffer a reduction in service /			
Concern about impact on service	16%	17	
Increase council tax for Adult Social Care by 2% / Increase Council Tax	9%	9	
Agreement with the proposals	8%	8	
Unsure that personal budgets will cover increases in cost of home care			
/ Unsure about the practicality of personal budgets	6%	6	
Young people with disabilities living independently will need support	5%	5	

<sup>&</sup>lt;sup>1</sup> Respondents could write in more than one comment. Percentages are calculated on the number of respondents who wished to complete the questions on this committee.

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Comments about savings within Adults and Safeguarding Cor	%	Base <sup>1</sup>
	100%	104
and safeguards		
E1 (commissioning contracts that are better value for money): Bring services back in-house	4%	4
E2 (make workforce efficiency savings by changing balance of workforce and improving IT): Concern about unqualified people		
replacing Social Workers resulting in a lesser service	4%	4
Focus on contract efficiencies / Maintain quality of care if trying to drive down contract payments	3%	3
Reduce overheads involved with running the directorate	3%	3
Have more staff / Pay staff better	3%	3
Focus effort at targeting delivery of services	2%	2
Other	10%	10
Total number of different types of comments		91

# 4.4 Children, Education, Libraries and Safeguarding Committee

Respondents were asked if they would like to answer questions on Children, Education, Libraries and Safeguarding Committee. 91 respondents indicated that they would like to answer questions on Children, Education, Libraries and Safeguarding Committee.

# 4.4.1 Overall response to the budget savings proposed in this committee

Respondents were asked to what extent they agree or disagree with the savings that have been proposed within Children, Education, Libraries and Safeguarding Committee's budget for 2016/17.

82 respondents answered this question.

Table 19 shows that 22 per cent of respondents agree with the savings (18 out of 82) and 65 per cent disagree (53 out of 82) disagree. The remainder said they neither agree nor disagree (8 respondents) or they don't know (3 respondents).

Table 19: Overall response to the budget savings proposed in the Children, Education, Libraries and Safeguarding Committee

Overall, and taking into consideration the savings target this

committee has to make, to what extent do you agree or disagree with the savings that have been identified within this Committee's budget for 2016/17?			
	%	Base	
Strongly Agree	5%	4	
Tend to agree	17%	14	
Neither agree nor disagree	10%	8	
Tend to disagree	27%	22	
Strongly disagree	38%	31	
Don't know / not sure	4%	3	
Total	100%	82	

# 4.4.2 Reasons for disagreement

Respondents who disagree were asked to say why.

Table 20 gives full details of reasons received for respondents disagreeing with the savings being proposed for Children, Education, Libraries and Safeguarding Committee.

Of those who indicated they disagree with the savings, 23 out of 53 did not give a reason for their response. Of those that did give a reason, the most frequently given reasons were: the proposals suggested in the library consultation are not workable and will have a negative impact (25 per cent, 13 out of 53); services for children are important and should be protected (17 per cent, 9 out of 53); it is unclear how savings

will be made (8 per cent, 4 out of 53); as much support as possible should go into early years support, where the biggest changes in life chances can be made (6 per cent, 3 out of 53).

Table 20: Reasons why respondents disagree within savings proposal in the Children, Education, Libraries and Safeguarding Committee

Reasons for disagreeing with the savings proposal for Children, Education, Libraries and Safeguarding Committee		
	Base <sup>1</sup>	%
	53	100%
No comment	23	43%
Libraries: The proposals suggested in the library consultation are not workable / more time is required to implement / Follow the Lewisham model re libraries / The proposed cuts to the library system will have a negative impact on children in particular/ Libraries are essential to communities / Need to be maintained / When lost will never be replaced  Children are our future / These services are vital for our	13	25%
community / This is targeting the most vulnerable again	9	17%
Unclear how savings will be made / How revenue will be raised As much support as possible should go into early years where the biggest changes in life chances can be made/ Support children and education	3	8% 6%
Spending 6.1m to save 2m a year does not equate to a saving	2	4%
Decrease expenditure more gently than planned	2	4%
Should not have short-term solutions	2	4%
Need to take a holistic view	1	2%
Support the community then it will support the council	1	2%
Pay top staff less then there would be more budget available	1	2%
Total number of different types of comments	38	

# 4.4.3 Alternative suggestions for savings

Respondents who disagree with the proposed savings were asked to suggest alternative savings.

Of those who disagree, 21 out of 53 did not suggest alternatives. Of the respondents who did suggest alternatives, the most frequently mentioned alternatives were: to increase Council Tax (17 per cent, 9 out of 53), to encourage libraries to become more self-sufficient (8 per cent, 4 out of 53); to build up a community fund for libraries (6 per cent, 3 out of 53) and to limit staff expenses (6 per cent, 3 out of 53).

Table 21 gives full details of alternatives savings that were given.

<sup>&</sup>lt;sup>1</sup> Respondents could write in more than one comment. Percentages are calculated on the number of respondents who indicated there disagree with the savings.

Table 21: Alternative suggestions re the savings within Children, Education, Libraries and Skills Committee

Alternative suggestions re the savings within Children, E and Safeguarding Committee?	Education, I	_ibraries
	%	Base <sup>1</sup>
	100%	53
No comment	40%	21
Increase Council Tax	17%	9
Encourage libraries become more self-sufficient and more entrepreneurial in the way they are run and managed / I am in favour of rationalising the library services / Make a small charge		
to library users	8%	4
Build up a community fund for libraries / Place libraries in the community remit	6%	3
Control staff expenses	6%	3
No savings are needed	4%	2
More support for voluntary organisations	4%	2
Sack all consultants / A moratorium on use of consultants Investigate feasibility of generating income through co-locating services in libraries.	4% 4%	2
Join other councils to lobby re Education	4%	2
Do not spent £32m on new offices - not required	4%	2
Turn off street lights / Make savings on street environment	4%	2
Other	12%	6
Total number of different types of comments		39

### 4.4.4 General comments

Respondents were asked to give general comments about the proposed savings. 43 out of 91 did not provide comments.

Of those that did provide comments, the most frequently mentioned comments were: disagreement with the proposals for libraries in reference to saving S2<sup>1</sup> (32 per cent, 29 out of 91); that Early Years services are vital and should be protected in reference to S3<sup>2</sup> (5 per cent, 5 out of 91); the proposed savings are unsustainable (3 per cent, 3 out of 91); that Council Tax should be increased (3 per cent, 3 out of 91) and that children's services should be protected (3 per cent, 3 out of 91).

Table 22 gives full details of general comments that were made about the savings for the Children, Education, Libraries and Safeguarding Committee.

<sup>&</sup>lt;sup>1</sup> S2: Developing alternative approach to the provision of library services

<sup>&</sup>lt;sup>2</sup> S3: Create an alternative delivery model to deliver the Education and Skills service that currently provides school improvement

Table 22: General Comments about the proposed savings within Children, Education, Libraries and Safeguarding Committee?

Comments about savings within Children, Education, Libraries and Safeguarding Committee		
	%	Base <sup>1</sup>
	100%	91
No comment	47%	43
Libraries: Disagree with library proposals/ S3 (developing an		
alternative approach to providing library services): Your		
proposals for the library services are immoral. You have no right		
to do this to the library service / Libraries: Don't understand how a saving can be made if £6m is to be spent on IT and security	32%	29
S3 (Developing an alternative approach to providing library	J2 /0	29
services): Is this saying that £546K is cut from library services to		
pay for Family Services? / Figures don't make sense / S3 - Early		
years services are vital. no locations should be shut down	5%	5
Short term savings lead to long term false economy / Savings do		
not seem to be sustainable or achievable / Do not want these	00/	
cuts	3%	3
Increase Council Tax to fund services generally	3%	3
Safeguarding children's services for the future	3%	3
Early Years Review - early intervention does not necessarily		
result in a reduction in demand for support at a later date / Early	00/	0
years services are badly run and is a wasted opportunity	2%	2
No robust business case to support need to save £15 million	2%	2
The savings projected seem disproportionate compared with the		
projected savings from the Policy and Resources Committee budget/ Children and Education should not be taking the biggest		
percentage cut	2%	2
I'm not clear that there is sufficient demand for foster care	2%	2
Increase council tax to pay for vulnerable children, disabled,	2 /0	
cared	2%	2
Other	7%	7
Total number of different types of comments		60

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<sup>&</sup>lt;sup>1</sup> Respondents could write in more than one comment. Percentages are calculated on the number of respondents who Respondents could write in more than one comment. Percentages are calculated on the number of respondents who wished to complete the questions on this Committee.

### 4.5 Environment Committee

Respondents were asked if they would like to answer questions on Environment Committee. 74 respondents indicated that they would like to answer questions on **Environment Committee.** 

# 4.5.1 Overall response to the budget savings proposed in this committee

Respondents were asked to what extent they agree or disagree with the savings that have been proposed within Environment Committee's budget for 2016/17.

69 respondents answered this question.

Table 23 shows that 46 per cent of respondents agree with the savings (32 out of 69) and 28% disagree (20 out of 69). The remainder said they neither agree nor disagree (20 per cent, 14 out of 69 respondents) or they don't know or aren't sure (4 per cent, 3 out of 69 respondents).

Table 23: Overall response to the budget savings proposed in the Environment Committee

Overall, and taking into consideration the savings target this committee has to make, to what extent do you agree or disagree with the savings that have been identified within this Committee's budget for 2016/17?			
	%	Base	
Strongly Agree	10%	7	
Tend to agree	37%	25	
Neither agree nor disagree	21%	14	
Tend to disagree	12%	8	
Strongly disagree	16%	12	
Don't know / not sure	4%	3	
Total	100%	69	

# 4.5.2 Reasons for disagreement

Respondents who disagree were asked to say why.

Of those who indicated they disagree with the savings, 5 out of 20 did not give a reason for their response. Of those that did give a reason, the most frequently given reasons were that the council should invest in street cleaning and enforcement because they're important (30 per cent, 6 out of 20), and that the savings are implausible so Council Tax should be increased instead (10 per cent, 2 out of 20).

Table 24 gives full details of reasons received for respondents disagreeing with the savings being proposed for Environment Committee.

Table 24: Reasons why respondents disagree within savings proposal in Environment Committee

Reasons for disagreeing with the savings proposals for Environment Committee		
	%	Base <sup>1</sup>
	100%	20
No comment	25%	5
Street cleaning is essential for a good environment. More		
resources should be put into enforcement	35%	7
R2 (Revised waste offer to increase recycling- communication and engagement campaign): Should increase Council Tax to the maximum instead of 'Revised Waste collection offer / The		
estimated savings seem implausible	10%	2
Waste of public resources	5%	1
Collections should be different/ less	5%	1
Our environment should be improving in this modern day and age. Instead standards are going down.	5%	1
In general there seems too much reliance on volunteer forces	5%	1
Most people in the borough can afford an increase in Council Tax	5%	1
Promote public transport	5%	1
E4 (management of all bowling greens and some parks to be transferred to community groups): Not appropriate to expect residents to maintain public areas	5%	1
E6 (efficiency savings in relation to street lighting maintenance and management): LED lights are not appropriate for residential areas	5%	1
Total number of different types of comments	<u> </u>	17

# 4.5.3 Alternative suggestions for savings

Residents who disagree with the proposed savings were asked to suggest alternative savings.

Table 25 gives full details of alternatives savings that were given.

Of those who disagree, 11 out of 20 did not suggest alternatives. Of the residents who did suggest alternatives, the most cited alternatives were that Council Tax should be increased (15 per cent, 3 out of 20) and that the council should introduce fortnightly waste collections (11 per cent, 2 out of 20).

<sup>&</sup>lt;sup>1</sup> Respondents could write in more than one comment. Percentages are calculated on the number of respondents who indicated there disagree with the savings.

Table 25: Alternative suggestions re the savings within Environment Committee

	%	Base <sup>1</sup>
	100%	20
No comment	55%	11
Increase council tax	15%	3
Decrease general waste collections to fortnightly	10%	2
Councillors should take a lead in volunteering: every councillor who is not in full-time employment should volunteer at least 4 hours a week	5%	1
It makes no sense whatsoever to bully people in terrace/detached homes into recycling at fear of being fined / The recycling provision offered to flat dwellers is rubbish	5%	1
Up the fines for fly tipping	5%	1
Cancel the street lighting PFI contract	5%	1
Look at staff salaries	5%	1
Promote public transport / Invest in trams / Encourage schools to use public transport more	5%	1
Total number of different types of comments		11

### 4.5.4 General comments

74 Respondents indicated that they would like to answer questions on the Environment Committee. Residents were asked to give general comments about the proposed savings. 43 out of 74 did not provide comments.

Table 26 gives full details of general comments that were made about the savings for the Environment Committee.

Of those that did provide comments, the most frequently occurring comments were: agreement with the proposals (11 per cent, 8 out of 74); that the council should encourage more people to take their waste to local recycling centres (7 per cent, 5 out of 674); that they are in favour of a community payback scheme (4 per cent, 3 out of 674); that the standard of streets in the borough has fallen over time and this should be tackled (4 per cent, 3 out of 74) and that failing to keep streets clean, and litter free, encourages anti-social behaviour (4 per cent, 3 out of 74).

Table 26: General comments about the proposed savings within Environment Committee

Comments about savings within Environment Committee		
	%	Base <sup>1</sup>
	100%	74
No comment	58%	43
Agree with proposals. Sensible and sustainable. / An excellent idea		
if followed through	11%	8
R2 (Revised waste offer to increase recycling- communication and		
engagement campaign): Hard to see how council can effectively		
monitor/ensure recycling, particularly of food waste/ Encourage		
more people to take their waste to local recycling centres	7%	5
In favour of a community payback scheme	4%	3
Our borough is gradually going down in standards of		
street/pavement provision with no intention evidenced to improve /		
It is like having no service already./ Hard to see how savings can		_
be made	4%	3
Failure to keep streets clean and litter free encourages anti-social		
behaviour / Invest to deliver a cleaner environment / Street cleaning		_
is currently non-existent. Where can savings be made?	4%	3
Should be encouraging people to walk and cycle more / Encourage		_
cycling	3%	2
E6 (efficiency savings in relation to street lighting maintenance and		
management): new lighting provision is an absolute disgrace. LED		
lights are not suitable for residential areas, they are too intense,	201	
and cause light pollution on an uncomfortable scale.	3%	2
G2 (income generation from Non-Statutory Waster Services):		
Charging unreasonable inflated charges for the removal of bulk		_
refuse is discriminatory and unfair/ Will encourage fly-tipping	3%	2
Increase general council tax by 2%	3%	2
Other	8%	8
Total number of different types of comments		38

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<sup>&</sup>lt;sup>1</sup> Respondents could write in more than one comment. Percentages are calculated on the number of respondents who Respondents could write in more than one comment. Percentages are calculated on the number of respondents who wished to complete the questions on this Committee.

# 4.6 Assets, Regeneration and Growth Committee

Respondents were asked if they would like to answer questions on Assets, Regeneration and Growth Committee. 91 respondents indicated that they would like to answer questions on Assets, Regeneration and Growth Committee.

#### 4.6.1 Overall response to the budget savings proposed in this committee

Respondents were asked to what extent they agree or disagree with the savings that have been proposed within Assets, Regeneration and Growth Committee's budget for 2016/17. 52 respondents answered this question.

39 per cent of respondents agree with the proposals (20 out of 52) and 23 per cent (12 out of 52) disagree. The remainder said they neither agree nor disagree (31 per cent, 16 out of 52 respondents) or they did not know or were not sure (8 per cent, 4 out of 52 respondents).

Table 27: Overall response to the budget savings proposed in the Assets, **Regeneration and Growth Committee** 

Overall, and taking into consideration the savings target this committee has to make, to what extent do you agree or disagree with the savings that have been identified within this Committee's budget for 2016/17?			
	%	Base	
Strongly Agree	14%	7	
Tend to agree	25%	13	
Neither agree nor disagree	31%	16	
Tend to disagree	8%	4	
Strongly disagree	15%	8	
Don't know / not sure	8%	4	
Total	100%	52	

#### 4.6.2 **Reasons for disagreement**

Respondents who disagree were asked to say why.

Table 28 gives full details of reasons received for respondents disagreeing with the savings being proposed for Assets, Regeneration and Growth Committee.

Of those who indicated they disagree with the savings, 7 out of 12 did not give a reason for their response. Of those that did give a reason, the most frequently given reason was: past regeneration and redevelopment projects have not benefited social tenants in the local area (25 per cent, 3 out of 12).

Table 28: Reasons why respondents disagree within savings proposal in Assets, Regeneration and Growth Committee

	%	Base <sup>1</sup>
	100%	12
No comment	58%	7
Regeneration and redevelopment that has taken place has not benefited former social tenants	25%	3
Waste of public resources	8%	1
Mismanagement by council	8%	1
Most housing in Borough is unaffordable by the majority of people / Social housing stock needs to be maintained	8%	1
Council should get more section 106 and CIL money	8%	1
Total number of different types of comments		7

# 4.6.3 Alternative suggestions for savings

Respondents who disagree with the proposed savings were asked to suggest alternative savings.

Table 29 gives full details of alternatives savings that were given.

Of those who disagree, 5 out of 12 did not suggest alternatives. Of the residents who did suggest alternatives, the type of alternative most frequently suggested was to reduce the number of staff and make management more efficient (17 per cent, 2 out of 12).

Table 29: Alternative suggestions re the savings within Assets, Regeneration and Growth Committee

Alternative suggestions re the savings within Assets, Regeneration and Growth Committee?		
	%	Base <sup>1</sup>
	100%	12
No comment	42%	5
Provide relief for service providers	17%	2
Reduce number of staff	8%	1
Make management more efficient	8%	1
Provide better parking facilities on high streets	8%	1
Reduce business rates	8%	1
Confiscate or compulsory purchase properties that are left empty for months at a time, then rent them out to social tenants,	8%	1

<sup>&</sup>lt;sup>1</sup> Respondents could write in more than one comment. Percentages are calculated on the number of respondents who indicated there disagree with the savings.

52

Alternative suggestions re the savings within Assets, Regeneration and Growth Committee?		
	%	Base <sup>1</sup>
	100%	12
Use the Tarling Road money to keep libraries open instead  A total moratorium on the use of consultants, including Capita	8%	1
outside the core contract	8%	1
Widen the Emissions Zone and generate revenue	8%	1
Partner with community and resident groups	8%	1
Total number of different types of comments		11

### 4.6.4 General comments

Residents were asked to give general comments about the proposed savings. 32 out of 53 did not provide comments.

Table 30 gives full details of general comments that were made about the savings for the Policy and Resources Committee.

Of those that did provide comments, the most frequently occurring comments were: there is a need to renew housing stock; current 'regeneration' schemes have produced social injustice and provoked anger.

Table 30: General comments about the proposed savings within Assets, Regeneration and Growth Committee

Comments about savings within Assets, Regeneration and Growth Committee		
	%	Base <sup>1</sup>
	100%	53
No comment	60%	32
There is a need to renew housing stock / Must not deplete existing housing stock / Social housing must be truly affordable	11%	6
Current 'regeneration' schemes have produced social injustice and provoked anger / False economy / More benefits are being paid out		
as a result	8%	4
Stop selling freehold land for developers to make a profit	6%	3
Parking is a large part of what is killing off our high street.	4%	2
Social cleansing of estates to eject families in need in favour of those able to pay higher rents or buy the new properties is cynical		
and unethical	4%	2
Agree with proposals. Sensible and sustainable./ Encouraging		
figures	4%	2
Attract more businesses and jobs to Barnet	4%	2
I have yet to see regeneration projects of any significance actually	2%	1

<sup>&</sup>lt;sup>1</sup> Respondents could write in more than one comment. Percentages are calculated on the number of respondents who indicated Respondents could write in more than one comment. Percentages are calculated on the number of respondents who wished to complete this set of this Committee.

Comments about savings within Assets, Regeneration and Growth Committee		
take place in our North Finchley area		
How do we ensure these targets are met?	2%	1
Sell off underused assets and relocate services to other venues	2%	1
Consider these proposals are a disgrace	2%	1
The benefits need to be made clear to the public	2%	1
Target people's wellbeing in terms of the environment	2%	1
Increase council tax rather than business rates	2%	1
Total number of different types of comments		28

# 4.7 Community Leadership Committee

Respondents were asked if they would like to answer questions on Community Leadership Committee. 41 respondents indicated that they would like to answer questions on t Community Leadership Committee.

#### 4.7.1 Overall response to the budget savings proposed in this committee

Respondents were asked to what extent they agree or disagree with the savings that have been proposed within Community Leadership Committee's budget for 2016/17. 39 respondents answered this question.

64 per cent of respondents agree with the proposals (25 out of 39) and 18 per cent disagree (7 out of 39). The remainder said they neither agree nor disagree 15 per cent (6 respondents) or they don't know 3 per cent (1 respondent).

Table 31: Overall response to the budget savings proposed in the Community **Leadership Committee** 

Overall, and taking into consideration the savings target this committee has to make, to what extent do you agree or disagree with the savings that have been identified within this Committee's budget for 2016/17?		
	%	Base
Strongly Agree	18%	7
Tend to agree	46%	18
Neither agree nor disagree	15%	6
Tend to disagree	3%	1
Strongly disagree	15%	6
Don't know / not sure	3%	1
Total	100%	39

#### 4.7.2 **Reasons for disagreement**

Respondents who disagree were asked to say why.

Table 32 gives full details of reasons received for respondents disagreeing with the savings being proposed for the Community Leadership Committee.

Of those who indicated they disagree with the savings, 6 out of 7 did not give a reason for their response. The only reason given was that the Community Leadership committee should make greater savings.

Table 32: Reasons why respondents disagree within savings proposal in the **Community Leadership Committee** 

Reasons for disagreeing with the savings proposal for Community Leadership Committee		
	%	Base <sup>1</sup>
	100%	7
Did not give a reason	86%	6
I don't understand why it exists	14%	1
Not making any savings on it does not make sense	14%	1
Total number of different type of comments		2

# 4.7.3 Alternative suggestions for savings

Residents who disagree with the proposed savings were asked to suggest alternative savings.

Table 33 gives full details of alternatives savings that were given.

Of those who disagree, 5 out of 7 did not suggest alternatives. The two alternatives suggested were that unless it is clear what the committee actually does then it shouldn't exist and the that the council should spend less money on cultural activities and translation services.

Table 33: Alternative suggestions re the savings within Community Leadership Committee

Alternative suggestions re the savings within Community Leadership Committee?		
	%	Base <sup>2</sup>
	100%	7
Did not suggest an alternative	71%	5
Unless I know what the committee actually does then in my opinion, it shouldn't exist	14%	1
Get rid of the cultural premium, translation services, cultural pussy footing around	14%	1
Total number of different types of comments	·	2

<sup>1</sup> Respondents could write in more than one comment. Percentages are calculated on the number of respondents who indicated there disagree with the savings.

<sup>&</sup>lt;sup>2</sup> Respondents could write in more than one comment. Percentages are calculated on the number of respondents who indicated there disagree with the savings.

### 4.7.4 General comments

Respondents were asked to give general comments about the proposed savings. 30 out of 39 did not provide comments.

Table 34 gives full details of general comments that were made about the savings for the Community Leadership Committee.

Of those that did provide comments, the types of comments most frequently made were that: the resident agrees with the proposals (10 per cent, 4 out of 39); the committee should reduce its costs and expenses (7 per cent, 3 out of 39); the role of the committee is unimportant (5 per cent, 2 out of 39) and we need greater resources for Community Leadership Committee (5 per cent, 2 out of 39).

Table 34: General comments about the proposed savings within Community Leadership Committee

Comments about savings within Community Leadership Committee		
	%	Base <sup>1</sup>
	100%	39
No comment	73%	30
Agree with proposals. Sensible and sustainable/ Saving money on duplicated IT is sensible	10%	4
The Committee should reduce its costs and expenses	7%	3
Its role seems pretty un-important / Its desired outcomes are questionable / Why does this Committee exist?  We need greater resources for Community leadership as there is	5%	2
a great deal of talent within the Borough which is not being tapped.	5%	2
Everyone should have exactly the same available funding.	2%	1
Disagree that Barnet is a 'safe Borough'	2%	1
Total number of different types of comments		13

#### 4.8 **Housing Committee**

Respondents were asked if they would like to answer questions on Housing Committee. 57 respondents indicated that they would like to answer questions on Housing Committee.

#### 4.8.1 Overall response to the budget savings proposed in this committee

Respondents were asked to what extent they agree or disagree with the savings that have been proposed within Housing Committee's budget for 2016/17.

41 respondents answered this question.

Table 35 shows that 29 per cent of respondents agree (12 out of 41) and 44 per cent disagree (18 out of 41). The remainder said they neither agree nor disagree 27 per cent (11 out of 41 respondents).

Table 35: Overall response to the budget savings proposed for the Housing Committee

Overall, and taking into consideration the savings target this committee has to make, to what extent do you agree or disagree with the savings that have been identified within this Committee's budget for 2016/17?			
	%	Base	
Strongly Agree	7%	3	
Tend to agree	22%	9	
Neither agree nor disagree	27%	11	
Tend to disagree	24%	10	
Strongly disagree	20%	8	
Don't know / not sure	0%	0	
Total	100%	41	

# 4.8.2 Reasons for disagreement

Respondents who disagree were asked to say why.

Table 36 gives full details of reasons received for respondents disagreeing with the savings being proposed for Housing Committee.

Of those who indicated they disagree with the savings, 10 out of 18 did not give a reason for their response.

Of those that did provide a reason for disagreeing, the types of reasons most frequently given were: concern that the amount of social housing available is falling (22 per cent, 4 out of 18) and the council should not reduce repairs that aren't urgent (11 per cent, 2 out of 18).

Table 36: Reasons why respondents disagree within savings proposal in Housing Committee

Reasons for disagreeing with the savings proposal for Housing Committee		
	%	Base <sup>1</sup>
	100%	18
No comment	56%	10
A concern that social housing stock is being sold off and not replaced	22%	4
It is worrying that the council thinks it's an economy not to do non- urgent maintenance and repairs. Waiting for matters to become urgent means the maintenance or repair may cause greater problems and will certainly cost more.	11%	2
More attention should be given to making sure local people in housing need benefit from it.	6%	1
Concern that council hiding important information re number of homeless / number of sub-standard properties	6%	1
Total number of different types of comments		8

# 4.8.3 Alternative suggestions for savings

Respondents who disagree with the proposed savings were asked to suggest alternative savings. Table 37 gives full details of alternatives savings that were given.

Of those who disagree, 10 out of 18 did not suggest alternatives. Of the respondents who did suggest alternatives, the alternatives most frequently suggested were that the council should not implement 'Right to Buy' (17 per cent, 3 out of 18) and that Council Tax should be increased (11 per cent, 2 out of 18).

**Table 37: Alternative suggestions re the savings within Housing Committee** 

Alternative suggestions re the savings within Housing Committee?		
	%	Base <sup>2</sup>
	100%	18
No comment	56%	10
Have no Right to Buy / Charge tenants over the market value to buy	17%	3
Increase council tax	11%	2
Do repairs when the problems occur.	6%	1
Make people pay market rent.	6%	1
Encourage community integration between social housing residents and other residents	6%	1
Make use of the Municipal Bonds Agency for borrowing	6%	1
Total number of different types of comments		9

<sup>&</sup>lt;sup>1</sup> Respondents could write in more than one comment. Percentages are calculated on the number of respondents who indicated there disagree with the savings.

<sup>2</sup>Respondents could write in more than one comment. Percentages are calculated on the number of respondents who indicated Respondents could write in more than one comment. Percentages are calculated on the number of respondents who disagree with the savings.

### 4.8.4 General comments

Respondents were asked to give general comments about the proposed savings. 26 out of 41 did not provide comments.

Table 38 gives full details of general comments that were made about the savings for the Housing Committee.

Of those that did provide comments, the most frequently occurring comments were: more affordable housing needs to be built (18 per cent, 10 out of 41); the council should protect the housing budget (7 per cent, 4 out of 41); the council should not cut non-essential maintenance (7 per cent, 4 out of 41) and that the council should not reduce the number of Right-to-Buy properties (7 per cent, 4 out of 41).

# Table 38: General Comments about the proposed savings within Housing Committee?

Comments about savings within Housing Committee		
	%	Base <sup>1</sup>
	100%	41
No comment	49%	28
More affordable housing needs to be built / Housing stock needs to be maintained	16%	9
I am concerned about stopping non-essential works and reprioritisation.	9%	5
Please try to protect this budget as much as possible	7%	4
Reduce number of Right to Buy properties / Stop selling off council houses	7%	4
Barnet Homes needs to be more efficient / Not convinced tenants will get adequate services	4%	2
Other	22%	11
Total number of different type of comments		35

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<sup>&</sup>lt;sup>1</sup> Respondents could write in more than one comment. Percentages are calculated on the number of respondents who indicated Respondents could write in more than one comment. Percentages are calculated on the number of respondents who wished to complete this set of this Committee

# Cumulative Equalities Impact Analysis for 2016/17 budget proposals Legal Foreword: Complying with the Public Sector Equality Duty

1. Decision makers should have due regard to the Public Sector Equality Duty (see Appendix One of this report) when making their decisions. If negative equality impacts are found then decision makers may – or may not – decide to change their decisions, they can make alternative decisions including using reserves, after balancing all of the factors, including but not limited to equality considerations. The equalities duties are ongoing duties – they are not duties to secure a particular outcome. The equalities duties should be taken into account before a decision is made. It is important that decision makers have regard to the statutory requirements on them and make decisions in light of all available material. This will include the results of consultation and other comments that residents and organisations make on the proposals. The cumulative equalities impact assessment is updated and detailed below, taking into account the consultation responses. Where proposals are at early stages then the equality impact assessment will be completed prior to decisions being made.

# How the Cumulative Equalities Impact Assessment has taken account of the General Budget Consultation

- 2. The budget proposals were subject to public consultation that closed on 12th February. An interim consultation report was made to Policy and Resources Committee on 16th February and an undertaking was given to provide a full report as an appendix to the budget report prepared for Council on 1 March 2016. The consultation findings have been further updated to take account, wherever possible of the 9 protected characteristics and other groups identified in the Council's commitment to fairness and these updated findings have been taken into account in considering whether any change is required to the cumulative or individual EIAs prepared to support the 16/17 budget savings proposals or the mitigations proposed. The updated consultation report is attached at Appendix G to the budget report.
- 3. This further equalities analysis has looked at responses to 'social care precept' Council Tax increase from both the Citizens' Panel (which is showing significant differences in response rates) and the general public consultation (which is not showing significant differences in response rates). It also looks at relevant findings from the general public consultation on Theme committee savings proposals affecting the 16/17 budget proposals which are currently showing negative equalities impacts. Citizens' Panel were not asked about Theme Committee savings proposals. Table 3 at Section 2 of the Detailed Findings of The General Budget consultation, gives a breakdown of number of responses by protected characteristic for both Citizens' Panel and the general public where this information was provided. Where there are any significant differences in responses by protected characteristic these are highlighted in the Consultation report.

# **General Public Consultation Response**

- 4. 176 responses were received from the General Public who were asked questions on the overall budget, theme committee savings and council tax increases both the proposal not to increase general Council Tax in 2016/17, and whether or not the council should introduce the 2 per cent 'adult 'social care precept' Council Tax increase. The general public consultation was not representative of the borough and responses have not been weighted. Except for the proposal to increase general council tax, the breakdown of these responses indicate no significant differences in the general public consultation, by demographic sub groups in relation to the 'social care precept' or budget savings proposals.
- 5. 56 per cent of those responding to the general public consultation disagree with the council's proposal not to increase Council Tax in 2016/17, 28 per cent agree and 16 per cent said that they 'don't know' or are 'not sure'.
- 6. 78 per cent of respondents to the general public consultation support an increase Council Tax by 2 per cent via the 'social care precept', 20 per cent do not support the increase and 2 respondents said they 'don't know' or are 'not sure'.
- 7. In terms of the general public consultation, the only significant difference in demographic sub groups are those respondents living in the Hendon constituency, who are significantly less likely to oppose the council's proposal not to increase general Council Tax.
- 8. Prior to the consultation results of the general budget consultation the Cumulative EIA and the individual EIAS were showing some negative impacts for the following groups in relation to two budget savings:
  - Age: Over 85's (Home meals, ASC);
  - Ethnicity: Jewish and other minority groups (Home meals, ASC);
  - Age: 16-18 years (Libraries, CELS);
  - Women pregnancy and maternity (Libraries, CELS);
  - People with disabilities (Libraries, CELS).
  - 9. In the detailed Findings of the Consultation Report:
    - Table 10 at Section 2 of the report shows that of 177 respondents listing comments on the overall budget, 11 comments expressed concern about library service cuts.
    - Table 16 at Section 2 of the report includes 1 comment in the 'other' category, which disagreed with proposal R10 on home meals. This is from a base of 104 respondents and 91 comments about Adults savings.

- Table 20 at Section 2 of the report, giving reasons why respondents disagree with CELs savings proposals, shows that 25% (13) of comments were made in relation to Libraries.
- Table 22 at Section 2 of the report, giving comments about proposed CELs savings, shows that 32% of comments (29) disagree with CELS savings S3 on Libraries proposals.
- The consultation report, together with these comments will be made available to the libraries project team as they review and update their proposals and EIA.

### Citizen's Panel Consultation

- 10.553 consultation responses were received from the Citizen's Panel who were asked about the proposal to increase the general Council Tax and the introduction of 'social care precept' Council Tax increase. This was to ensure that the views of a representative sample of the borough's population were captured on the proposal not to increase Council Tax in 2016/17, and whether or not the council should introduce the 2 per cent 'adult 'social care precept' Council Tax increase. The Citizens' Panel is made up of 2000 Barnet residents, selected to be representative of the adult population of the borough in terms of ward, age, gender, ethnicity, housing tenure, faith and disability. The citizen's panel reflects the diversity of Barnet and where appropriate, response rates are weighted in proportion to the demographic makeup of the borough. The Citizens' Panel response was weighted to ensure the achieved sample was representative of the borough's population. More information on the Citizens' Panel methodology can be found in Appendix G.
- 11.60 per cent of the Citizens' Panel who responded agree with the council's proposal not to increase general Council Tax in 2016/17, 27 per cent disagree and 13 per cent said they 'don't know' or are 'not sure'.
- 12.55 per cent of the Citizens' Panel support the increase in Council Tax by 2 per cent via the "social care precept". 32 per cent do not support the increase, and 13 per cent said they 'don't know' or are 'not sure'.
- 13. Analysis of the responses from the Citizen's Panel in support of 'social care precept' indicate that older people are more likely to support the 'social care precept' increase and there are also geographic and ethnic differences in the groups who are more likely to support the proposal. For example respondents living in Finchley and Golders Green constituency, or those aged 65+, or white people, or those who are agnostic or atheist or who are self-employed or retired, are significantly more likely to support a 2 per cent 'social care precept' Council Tax increase. Conversely people living in private rental, or social housing or

living in the Hendon Constituency, or aged 18-24, or of Asian or of Black ethnic origin, or of Hindu or Muslim faith, are significantly less likely to support a 2 per cent "social care precept" although not actually to oppose it. Of the 32% who did not support the increase, people living in Hendon constituency or Asian, Black or Hindu people were significantly more likely not to support the increase.

14. This lends some support to the finding at Paragraph 50 of this report under the Council's commitment to Fairness, that there is a continuing negative impact for young people and suggests that further equalities impact analysis should be undertaken for any proposal on general council tax in future years.

## Conclusion

Following the equalities analysis of the budget consultation outlined above, it is not considered that the budget consultation feedback has materially altered the assessment of equalities impact of either the individual EIAs or the cumulative equalities impact analysis prepared to support the 16/17 budget proposals or the mitigations proposed. Therefore no change has been made to the EIAs which support the budget proposals and which are outlined in this Appendix H to the budget report. The EIAs will be subject to review as appropriate, as the proposals develop.

### Introduction

- 15. The council has carried out 13 Equality Impact Assessments (EIAs) to cover 14 individual budget savings proposals. Prior to decision making at Full Council in March 2016, proposals involving change to service are expected to have developed an EIA, been considered at theme committee and have undergone public, service specific consultation. An appendix indicating the equalities impact of each proposal by theme committee is attached to this cumulative EIA.
- 16. This document explores the cumulative impact of Barnet Council's budget proposals for 2016/17 on protected groups within the borough. We have looked at whether a single decision or series of decisions might have a greater negative impact on a specific group and at ways in which negative impacts across the council might be minimised or avoided.
- 17. The council aims to ensure that financial decisions are made in a fair, transparent and accountable way which balances the needs and rights of all our residents so that no one group in the borough carries the burden of those savings. To achieve our Strategic Equalities Objective (SEO), "that citizens will be treated equally, with understanding and respect; have equal opportunity with other citizens; and will have equal access to quality services which provide value to the taxpayer", the council strives to identify and mitigate any negative impact on protected characteristics and vulnerable groups affected by the budget changes.

18. The council's statutory duties under the Equality Act 2010, details of the council's business planning process, fairness agenda and details of the council's SEO – which is published in the council's Corporate Plan - are set out in Appendix One to this report.

# **Equality impact on staff**

19. All Human Resources implications will be managed in accordance with the council's Managing Organisational Change Policy that supports the council's Human Resources Strategy and meets statutory equalities duties and current employment legislation. This includes completing internal staff focused Equality Impact Assessments at the appropriate time in all restructures.

# Background to the cumulative EIA

- 20. Between 2010 and 2015 the council has saved £75 million, with the majority of savings coming from efficiency savings or changes to the 'back office' and therefore protecting frontline services. The council now faces an additional estimated budget gap of £81 million which we need to close by 2020. The phased nature of the savings linked to the Corporate Plan and Medium Term Financial Strategy allows us to fully explore the savings options required and monitor how the changes may affect residents, particularly more vulnerable people. The budget gap is challenging and, as well as continued reductions in the funding received from Government, reflects the impact of increasing demand on services from a growing and ageing population.
- 21. Our response to these challenges has required a continuing drive for efficiency and a fundamental and transparent rethink of future service delivery options. The council is determined to deliver value for money services which meet the needs of our residents and maintain customer satisfaction. The degree and scale of the challenge means that the council has to change its relationships with residents, by working with local people to ensure that services better meet their needs and to encourage residents to be involved at a personal and community level in keeping Barnet a great place to live.
- 22. The council aims to close the budget gap while still delivering the commitments for the borough set out in our Corporate Plan and continuing to invest in the things that matter most, such as schools, transport and housing. In 2016/17, the council will need to save £20 million in order to set a balanced budget which we are legally required to do as part of the overall budget gap of £81m.. Some of the proposals in the 2016/17 budget consultation will save money, or generate income, beyond next year.

# Barnet is a growing and increasingly diverse borough

- 23. In developing this cumulative analysis, the council has taken account of demographic data about Barnet including data from 2011 Census as updated by GLA population forecasts 2014 and the council's most recent Resident's Perception Survey (June 2015). The key finding from the data is that Barnet is now the most populous London Borough. Barnet is growing for both younger and older populations and will become increasingly diverse. Barnet's population is projected to become proportionally older because growth in the over 65's age group is at a faster rate than the 0-15 and 16-64 age bands. The borough's white population is projected to reduce by 3% to 58% in 2021 with a corresponding 3% increase in ethnic minority groups. Barnet reflects the major religious groups in the UK and is home to the biggest Jewish population in the UK who make up 15% of Barnet Residents.
- 24. The growth in older population is driven predominantly by natural change (better health and longer life expectancy) in the existing population. Barnet's over-65 population is forecast to grow three times faster than the overall population between 2015 and 2030 and the rate increases more in successive age bands. For instance, the 65+ population will grow by 34.5% by 2030, whereas the 85 and over population will increase by 66.6%. Growth is also occurring for children and younger people especially in the Regeneration areas in the West of the Borough.
- 25. Satisfaction with Barnet remains high 88% of residents are satisfied with their local area as a place to live. This is 6 percentage points above the national average. (Residents' Perception Survey, June 2015) Community cohesion is increasing with 84% of residents agreeing that people from different backgrounds get on well together in the borough. 78% of residents feel there is not a problem or not a very big problem with people not treating each other with respect and consideration. (Residents' Perception Survey, June 2015)
- 26. A full equalities and cohesion summary which includes the data used to inform this cumulative EIA is published on Barnet's public equality pages. https://www.barnet.gov.uk/citizen-home/council-and-democracy/policy-and-performance/equality-and-diversity.html

# The Council's approach to equalities

27. Barnet Council's equalities policies for staff and residents and our Strategic Equalities Objective (SEO) are published on the Council's public equality pages.https://www.barnet.gov.uk/citizen-home/council-and-democracy/policy-and-performance/equality-and-diversity.html The SEO is an integral part of Barnet's Corporate Plan. Further information about the SEO is given at Appendix One to this report.

# 2016/17 budget proposals

28. As with last year's budget savings proposals, the 2016/17 budget proposals endeavour to maintain customer satisfaction and protect front line services as far as possible without reducing current service levels across universal and statutory

services. It must be recognised however, that, given rising demand, the scale of savings that the council has already made and the further planned savings the council is required to make in response to reducing Government funding, change is an unavoidable consequence and change will have an impact.

- 29. The Children's Education and Library Services (CELS), Adults and Communities and Streetscene Delivery Units have developed 13 EIAs on budget proposals for 2016/17 that will impact residents:
  - 8 of the 13 EIAs are currently showing a **positive impact**.
  - 3 EIAs are currently showing **minimum negative impact** for Libraries, home meals and staffing efficiencies in Adults.
  - Grants for people with disabilities which promote choice and independence and enable people to stay in their own homes and the new delivery model for Education and Skills indicate a **neutral impact** for the protected characteristics and the latter anticipates benefits for staff transferring.

# Adults and Safeguarding Committee (ASC) 2016/17 budget proposals

- 30. The savings target for Adults & Safeguarding is £18.452m savings by 2019/20 whilst improving performance and overall quality and maintaining resident satisfaction. In 16/17 ASC propose savings of £3.383M. Efficiency savings will be achieved through the continuing review of 3rd party spend and staffing efficiencies. Approximately half of savings proposals relate to managing demand, doing more to support people to live at home for longer and reducing the requirement for residential care by supporting people in the community.
- 31. Nine EIAs have been conducted on Adult and Safeguarding proposals, of which 6 are showing positive impacts:
  - Three relate to continuing savings introduced in previous years, two are showing a positive impact for supporting people in the community and new build housing for wheelchair users; older adults, disability facility grants is assessed as neutral impact.
  - Six EIAs relate to new savings proposals to be introduced in 2016/17, of which four Independence of young people, Personal Assistants, Support for working age adults, and older people Homeshare are initially assessed as positive impact. Two of the new savings proposals are showing a negative impact; these are for Home meals, and anticipated negative impacts for staffing efficiencies. The review of 3rd Party Spend is indicating potential negative and neutral impacts for Over 65 and people with disabilities. This will be mitigated by establishing whether, on a contract by contract basis, how efficiencies affect services for different groups.
- 32. The negative impacts of Home Meals are for Jewish and other ethnic minority and over 85s. Mitigations are outlined in the EIA and include discussing the change with service users, exploring alternative provision (for culturally specific meals) from other community sources and clarifying where there is a statutory

responsibility to continue to offer support. The saving will allow more choice and independence and the service is contacting all recipients and making links with faith communities to make people aware of lunch clubs and other initiatives in each locality.

33. Adults' proposals for supporting people in the community, Wheelchair Housing Independence of young people, Personal assistants, Support for working age adults, and the Homeshare proposals are initially assessed as Positive.

## Children's, Education and Library Services (CELS) 2016/17 budget proposals

- 34. The savings target for Children's, Education, Libraries and Safeguarding is £14.547m by 2019/20 whilst improving performance and overall quality and maintaining resident satisfaction. In 16/17 CELS propose savings of £2.071m. Efficiency savings will be achieved through a review of early years services, a new delivery model for Education and Skills services, integrating health, social care and education, and utilising new technologies.
- 35. Four EIAs have been completed on Children's, Education and Library Services savings proposals. At this stage, one EIA indicates a potential minimum negative impact, while two show a minimum positive impact and one indicates a neutral impact. A further four saving proposals indicate that an EIA is not required. These are for: Contract Management, SEN Placements, Partnership Funding, and CCF 0 -25. Savings proposals for 3rd Party spend will be kept under review.
- 36. The EIA for libraries shows potential minimum negative impacts for young people and women through pregnancy and maternity. To mitigate the impact of this savings proposal, Libraries will continue to review the impact on protected groups as proposals develop and the EIA will be updated prior to final decision making.
- 37. Positive impacts are identified for children and young people in the placement commissioning strategy for Looked after Children, Early years proposals are expected to have a minimum positive impact on the protected characteristics and in particular they anticipate improved access to information and services for pregnancy and maternity. The new delivery model for Education and Skills indicates a neutral impact for the protected characteristics and anticipates benefits for staff transferring.

# **Environment Committee 2016/17 budget proposals**

38. The savings target for Environment is £10.581m savings by 2019/20 whilst improving performance and overall quality and maintaining resident

satisfaction. In 16/17 Environment propose savings of £4.021M. Four savings proposals in 2016/17 related to decisions taken in previous years1:

- Fleet management, indicating no EIA required
- Street cleansing indicating anticipated negative impact for staff
- Minor changes to Waste and recycling, indicating impact not known
- Street lighting, indicating no EIA required
- 39. The Environment Committee Savings spread sheet is showing five new budget saving proposals for 2016/17 on:
  - Parks and open spaces
  - Street scene, street cleansing
  - Commercial waste and waste collection
  - Review of fees and charges
- 40. The initial proposed savings for 2016/17 are small and the impact is currently recorded as impact not known. EIAs will be completed and proposals develop and prior to the decision making in Committee. In 2016, the council will develop a strategy for waste and recycling and proposals for Parks and Open Spaces, both of which affect all residents in the borough. Public consultations have been launched to assist those strategic reviews and ensure that future services and delivery models are shaped to reflect the needs of the diversity of Barnet residents. As these proposals develop they will be cast in future years' budget savings from 2017 and full equalities impact analysis which take account of the consultation, will be undertaken for those strategies. Similarly The Environment Committee proposes to review spend, on a contract by contract basis, and explore whether efficiencies will affect services for different groups and mitigate this wherever possible.

# Medium Term Financial Strategy proposals up to 2020

- 41. The MTFS proposals 2016 2020 set out how the council proposes to live within its budget to 2020, and are developed for each Theme Committee. Each MTFS proposal has been subject to high level equalities analysis and, where appropriate, will be subject to a full EIA before final decisions are taken by Committees and savings are formally cast into annual budgets. There is insufficient detail of the MTFS proposals to fully analyse the equalities impacts of these proposals at this stage.
- 42. Each Theme Committee has attempted to mitigate any anticipated high level negative impact of proposals through the development of their individual Commissioning Plans and priorities. Some detailed EIAs have already been developed and accompanied relevant Committee papers- for example in relation to Early Years provision, Education and Skills services, and the Fostering Policy.

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<sup>&</sup>lt;sup>11</sup> A continuing saving from a previous budget saving proposal

One of the MTFS proposals (Council Tax support) is showing minimal negative impact (discussed in more detail at paragraph 37 of this report).

# Overall cumulative Equalities Impact Assessment of 2015/16 budget proposals.

- 43. The 13 EIAs developed by Delivery Units and Service Teams demonstrate that the 16/17 budget proposals have been drawn up using evidence about service users and their needs. They also indicate that relatively few negative impacts have been identified and include equalities action plans to mitigate against them.
- 44. The cumulative EIA of the council's budget proposals has identified negative impacts for five protected groups. These are:
  - Age: Over 85's (Home meals, ASC);
  - Ethnicity: Jewish and other minority groups (Home meals, ASC);
  - Age: 16-18 years (Libraries, CELS);
  - Women pregnancy and maternity (Libraries, CELS);
- 45. People with disabilities (Libraries, CELS). The minimum negative equalities impacts occur as a result of two proposals: Home Meals (ASC) and Libraries (CELS). The mitigating actions of both proposals are summarised below:
  - Home Meals: mitigations include discussing the change with individual service users, exploring alternative provision from other community sources and clarifying where there is a statutory responsibility to continue to offer support.
  - Libraries: the Libraries Project Team will continue to keep the equalities impact on protected groups under review as the proposals develop. Further information on broader mitigations to address the council's Fairness Agenda, and Strategic Equalities Objective can be found in Appendix One.
- 46. Older people, children and young people, Jewish and other ethnic minority groups, people with disabilities and women through pregnancy and maternity are negatively affected by two proposals in the budget savings proposed for 2016/17. However other proposals identify positive impacts for the protected characteristics for older people, children and young people, carers, people with physical disabilities, learning disabilities and mental health issues, people of different races, religion and belief, women through pregnancy and maternity and vulnerable people. See paragraphs 19 and 23 of this report.
- 47. On balance therefore, the equalities analysis of the business planning process demonstrates that, as the council makes hard decisions, they are aware of the need to identify and mitigate any negative impacts, for the protected characteristics and to design new services with this in mind at all levels of

decision making including Delivery Unit, Theme Committee and Policy and Resources Committee.

- 48. Overall Barnet is guite an affluent borough but there are pockets of deprivation located throughout the borough and in each parliamentary constituency in particular in the west of the borough. Two of these areas (one close to the West Hendon estate and one around the Grahame Park estate) are amongst the 10% most deprived areas in England. Barnet has also become marginally more deprived when compared to other London boroughs between 2010 and 2015. It is ranked 24th out of the 33 local authorities, which is one place lower than in 2010 (25th) and three places higher than 2007 (21st). Despite this increase in comparative deprivation, overall Barnet still compares favourably against many For further information see equalities and cohesion other London boroughs. published summary on Barnet's public equality https://www.barnet.gov.uk/citizen-home/council-and-democracy/policy-andperformance/equality-and-diversity.html.
- 49. Last year's budget included a reduction in the level of Council Tax Support which was initially assessed as having a minimum negative impact. Through monitoring the implementation of this decision and making more widely available discretionary grants and funds in the event of hardship, we are satisfied with the analysis of minimum negative impact for recipients and this will be monitored.
- 50. Taking into consideration the wider economic context this report notes a regrettable continuing cumulative negative impact for young people. According to the Equality and Human Rights Commission, prospects for young people in the UK have worsened over the past five years<sup>2</sup>.
- 51. The report found those under the age of 34 were hit by the steepest fall in income and employment. It found that this age group also had less access to decent housing and better paid jobs, and faced deepening poverty. EHRC commissioner Laura Christensen said the young had the "worst economic prospects for generations". The report also says those aged 16 to 24 were more likely than all other adult age groups to be living in poverty.

#### **Next steps**

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52. The council propose to continue the annual equalities business planning process as a planned and iterative process to assess the impact of budget savings proposals each year and identify any mitigation to ease any negative impact on particular groups of residents in the scheduled year of saving. Therefore, the council's MTFS proposals will be revisited and subject to further analysis, consultation and equality impact assessments in the scheduled year for each saving so that the detailed analysis of each MTFS proposal will inform future years' cumulative equalities impact.

<sup>&</sup>lt;sup>2</sup> http://www.equalityhumanrights.com/about-us/our-work/key-projects/britain-fairer-0

53. We will continue to promote resident and service user participation and engagement to make difficult decisions at a time of financial austerity. We will seek out the views of people with protected characteristics and take a proportionate, appropriate, rigorous and responsible approach to the budget planning process to achieve the savings identified in the Corporate Plan and pay due regard to the 9 protected characteristics -age, disability, ethnicity, gender, gender reassignment, marriage civil partnership, pregnancy, maternity, and religion or belief and sexual orientation.

#### **Appendix One**

#### The 2010 Equality Act and Public Sector Equality Duties (PSED)

- 1. In compliance with the council's statutory duties under the Equality Act 2010 and Public Sector Equalities Duties3 (PSED) this Cumulative Equalities Impact Analysis (EIA) sets out how, as a Public Body, Barnet Council (and other organisations acting on its behalf) has approached its statutory obligation.
- 2. As set out in the Equality Act 2010 the council pays active due regard to the need to:
  - eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under this Act;
  - advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;
  - foster good relations between persons who share a relevant protected characteristic and persons who do not share it.
- 3. The protected characteristics identified in the Equality Act 2010 are age, disability, ethnicity, gender, gender reassignment, marriage and civil partnership, pregnancy, maternity, religion or belief and sexual orientation.
- 4. The Act outlines the provisions of the general and specific PSED and requires Barnet to have due regard to the need to:
- Eliminate unlawful discrimination, harassment and victimisation and other conduct prohibited by the Equality Act 2010;
- Advance equality of opportunity between people from different groups;
- Foster good relations between people from different groups;
- Set and publish equality objectives, at least every four years; and
- Publish information to show their compliance with the Equality Duty, at least annually. The information published must include information relating to employees (for public bodies with 150 or more employees) and information relating to people who are affected by the public body's policies and practices.

#### **Barnet's Fairness Agenda**

- 5. At their first meeting on June 10 2014, Barnet's Policy and Resources Committee discussed the concept of fairness and how Council Committees should be mindful of fairness and in particular, of disadvantaged communities when making their recommendations on savings proposals.
- 6. As a result, in addition to assessing the impact of proposals on the 9 protected characteristics, the council also tries to assess the impact on certain other groups who may be considered disadvantaged and/or vulnerable.

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These additional groups include carers (including young carers), people on low income and the unemployed.

# How the council takes account of equalities concerns through its annual business planning process

- 7. The council meets the legal obligation to pay due regard to equalities in business planning by assessing the impact of our proposals on different groups in Barnet including those identified in equality legislation as protected characteristics, namely: age, disability, gender, gender reassignment, marriage, civil partnership, pregnancy, maternity, sexual orientation, religion or belief.
- 8. The Council has adopted a business planning process which aims to mainstream and assess the equalities impact at the outset and keep equality considerations under review as proposals develop.
- 9. Prior to decision making at Full Council in March 2016, proposals involving change to service are expected to have developed an EIA, been considered at theme committee and have undergone public, service specific consultation ahead of the public budget consultation which will run until 12th February 2015. We are seeking views on the savings across the portfolios of the council's Theme Committees, including Adults and Safeguarding; Children, Education, Libraries and Safeguarding; and Environment. The consultation underlines Barnet's commitment to openness, transparency and community engagement in exposing the challenges faced to residents and involving them in determining our approach and priorities. The council will continue to engage with residents about priorities for spending and make efforts to reach a wide range of groups so that feedback is inclusive.
- 10. The council recognises that the impact of our decisions cannot be seen in isolation and we have taken both local and national factors into account, including:
- The demographic make-up and trends of the borough which affect demand for services and how they are delivered;
- The impact of austerity, changes in the cost of living, the impact of welfare reform for the most disadvantaged in housing, employment, financial inclusion and integrated support. More detail about deprivation is included with the equalities and cohesion summary.
- 11. Our analysis shows that while Barnet is a successful and relatively affluent borough with highly educated professions to match that profile, there are also significant pockets of deprivation across the three parliamentary constituencies. Within these pockets of deprivation residents may experience additional barriers to equal life chances, for example in educational attainment, health and wellbeing, life expectancy and employment opportunities. Therefore, in line with the council commitment to adopt a broader approach to the fairness agenda as discussed at Policy and

Resources Committee on 10 June 2014, when Members advised that Committees 'should be mindful of fairness and in particular, of disadvantaged communities when making their recommendations on savings proposals. (See paragraphs 5 and 6 above). We also assess the impact of our savings proposals on groups who may not be defined as a protected characteristic under the 2010 Equality Act, but who may be considered disadvantaged and/or vulnerable. These groups include people currently out of work, those on low income and adult and young carers.

- 12. The cumulative EIA also takes into account the broader UK economy, the economic context of austerity and reductions in government spending to reduce the UK budget and how other changes such as Welfare reform and increases in the cost of living, might also impact negatively on particular groups.
- 13. Finally the cumulative EIA also looks ahead to proposed savings until 2020 as set out in the Corporate Plan 2015 -2020 and takes account of the preliminary and broad-brush assessments for each of the Medium Term Financial Savings (MTFS) proposals as considered at Theme Committee (See Section of this report).
- 14. The process is designed to comply with 2010 Equality Act and Public Sector Equalities Duty. The council require:
  - i. A detailed equalities impact analysis for each of the current year's savings proposals which will result in service change or closure which should be updated as necessary throughout the process.
  - ii. Service level consultation to be carried out on any proposal included in the 2016/17 budget to vary, reduce or withdraw services in the following circumstances:
    - Where there is a statutory requirement;
    - Where the practice has been to consult on changes or where a
      policy to consult is in place; or where the service reduction or
      change is of a nature where there is a legitimate expectation of
      consultation, regardless of statutory duties. Where consultation is
      required to inform and equality impact assessment.

#### iii. Decision makers to:

- See and understand the Equalities Impact Analysis for each of the 16/17 savings proposals.
- Be satisfied with the quality of the analysis when making their decision.
- Consider any avoidable adverse impact can it be mitigated? Is it justified in the circumstance?
- Consider the improvement plan with measures to mitigate any negative impact.
- Bear in mind any cumulative impact which may come about as a result of other decisions.

# Mitigations to address negative equalities impacts of the annual business planning process

15. Specific proposed mitigations to address any negative impacts identified for the protected characteristics are outlined in the individual EIAs attached to this paper.

#### 16. The council has/is

- Developed a Housing Strategy 2015-2025 includes the objective to deliver homes that people can afford, and sets out that council rents for existing tenants will fall by 1% a year for the next four years from April 2016, following which they are expected to increase by Consumer Price Index (CPI) + 1%. This will assist people on low pay.
- Proposing that the council contribution to concessionary fares for older people will continue.
- Proposing not to increase the element of council tax bills that can be spent on general services in 2016/17. However, in recognition of the pressures facing adult social care services, the Council is consulting on whether or not to introduce a 2% 'adult 'social care precept'' in 2016/17, which would increase Council Tax bills by up to 2% and would generate up to £3 million for spending exclusively on adult social care, including care for the elderly. This new flexibility for Council's to introduce a "social care precept" which allows Council to increase Council Tax by a further 2% on top of the existing 2% threshold (after which a local referendum is triggered) was announced by the Chancellor as part of the Autumn Statement in November.
- Joined up its thinking with partners on Health and Wellbeing to produce a Joint Strategic Needs Assessment. This aim is to promote better outcomes for the rich diversity of all Barnet citizens... by informing the approach to identify need, promoting inclusion, addressing social isolation. The JSNA will act as a tool to help Borough partners come together to share expertise and resources to improve the prospects of people living in Barnet. It will also ensure that every penny of public money is used as efficiently as possible and with maximum positive impact.by having a shared understanding of the size and nature of Barnet's residents in one place that focuses on:1) the needs of the population, irrespective of organisational or service boundaries, 2) areas of common interest and 3) reducing demand for public resources. The JSNA represents a significant contribution to meeting the requirement that Council Committees should be mindful of fairness and in particular, of disadvantaged communities when making their recommendations on savings proposals.
- Building strong community links and partnerships through a focus on community assets and the Community Engagement and Participation strategy.
- Developed a Carers Strategy to provide better information, improve choice and the quality of life for those who care for others.
- Developed an economic strategy- Entrepreneurial Barnet, to build on our aim to share the benefits of growth, promote employment opportunities, support

- fair wages and wealth creation opportunities and make Barnet the best place in London for a small business.
- Leading on the London devolution deal on skills and working with other London Borough together with West London Alliance and GLA to develop a strategic vision for skills needed in the capital and to ensure to ensure that young people (and others residents from 16 years) can acquire the skills to compete in London labour market.
- Continuing to support initiatives which promote employment and is working with JobCentre Plus and the Barnet Group to understand the impact of welfare reforms and support people to manage the transition. This includes setting up a joint Welfare Reform Task Force to support people who have had their Benefits Capped and those who will start receiving Universal Credit in 2015/16. The team support people to maximise their income through benefits and work and to find sustainable accommodation. The council and JCP are also thinking about new ways to support young people, the long term unemployment and unemployed people with anxiety and depression through 3 joint projects with the WLA. These projects have been successful in attracting over £800k of Transformation Challenge Award funding from government in 2015/16 to kick start the new ways of working.
- Piloting a multi-agency 'Jobs Team' to support unemployed residents in Burnt Oak where joblessness is higher than the borough average into work. The model brings together the council, Jobcentre, the Government's Work Programme, voluntary sector, Public Health and housing providers in a joint team based in Burnt Oak. The objective of the Working People, Working Places pilot is to narrow the economic gap between Burnt Oak and the borough average. If successful, this approach will be considered for roll out in other areas.

#### An update on Barnet's Strategic Equality Objective measures

- 17. We use the following measures to understand how we are doing against our Strategic Equalities Objective:
- Satisfaction with Barnet remains high 88% of residents are satisfied with their local area as a place to live. This is 6 percentage points above the national average. (Residents' Perception Survey, June 2015)
- Community cohesion is increasing with 84% of residents agreeing that people from different backgrounds get on well together in the borough. 78% of residents feel there is not a problem or not a very big problem with people not treating each other with respect and consideration. (Residents' Perception Survey, June 2015)
- 6.9% of Barnet residents claim out of work benefits in comparison with a London figure of 8.7%. There have been improvements in employment opportunities for young people well below the London figure of 5.5%. This is well below the London figure of 5.5% and the lowest of all Barnet's statistical neighbours. (NOMIS)
- Overall there have been some health improvements in Barnet most notably child health outcomes outperform the London average and death amongst those under 65 years old from cardiovascular disease continues to fall. However life expectancy is only slightly increasing with a slight decrease in

- the gap in life expectancy between the richest and the poorest (JSNA and Public Health England, Segment Tool 2015).
- In Barnet, life expectancy at birth in females (85.0 years) is higher than males (81.9) and overall life expectancy for both male and female population in Barnet is higher than the average for England (male =79.4, female =83.1).
- Borough performance on Lifetime Homes has improved since October 1st 2013, the launch date of Re- who delivers the council's development services. There has been an improvement in the number of wheelchair accessible homes and those meeting the lifetime homes standard. Just fewer than 80% of new homes approved in 2013/14 will deliver Lifetime Homes standards compared with 65% in 2012/13. Wheelchair accessible homes were 7.5% of new homes approved. Re is also focussing on equal opportunities and has undertaken an equalities impact assessment for the Housing Strategy following changes in housing legislation and welfare reforms.

## **Adults & Safeguarding Committee**

Line ref	Opportunity Area	Description of saving (2016/20)	Impact Assessment				Savi	ings			
				2016	/17	2017/	/18	2018/	19	2019	)/20
			Equalities Impact update 1st Feb 2016	£000		£000			FTE		
Efficiency				2000		~~~		~000		~~~	
E1	3rd Party Spend (Inc. Prevention)	Budget proposals for 2016-20 include efficiency savings on third party contracts by approximately 2% per annum.  The bulk of the adult social care budget (75%) is spent on external contracts for care services with external providers. Of this, the majority is spent on individual support plans for people with eligible social care need which is being addressed through other savings lines below. The remainder of contracts, i.e those not spent on people with eligible needs, £5.5m in total and are being considered under this saving. Proposals are being developed in relation to individual contracts and the changes include commissioning different models of service delivery, terminating contacts, improved contract management and negotiation of better rates for 15/16 contracts.	Equalities impacts will be reviewed on a contract by contract basis where efficiencies affect services. Potential negative and neutral impacts for Over 65 and People with disabilities	(400)		(863)		(791)		(561)	
E2	Staffing Efficiencies	Last year's budget proposals for 2016-20 included workforce savings spread equally over four years. These have now been brought forward to deliver an earlier saving. An element of the saving can be mitigated through improved productivity and efficiency, in particular through the implementation of an improved case management IT system and changes to the assessment process. The proposals will include reviewing management roles, skills mix (i.e. reducing qualified social workers and having more unqualified social workers) and back office efficiencies.	EIA prepared, potential negative impact on female staff	(1,088)	42	(400)				(213)	4
E3	Shared services & new delivery models	Identification of alternative delivery model(s) and / or shared service options, e.g. mutual or trusts, that can reduce the cost of the adult social care system (staffing costs) and then better utilise the demand management levers (e.g. self-management, early intervention, tele care, enablement, creative support planning) to reduce care costs. Savings will be delivered through implementation of an asset based approach to meeting care needs, using local resources to prevent the need for council funded care.	Full Equalities Impact Assessments will be undertaken as proposals are developed. An initial Equality Impact Assessment has been carried out on the proposed new operating model and is included in the Strategic Outline Case being presented to Adults and Safeguarding Committee on 12 November. This is currently showing as 'impact unknown' for staff and 'no impact anticipated' for residents and service users. An EIA will be developed prior to decision making.			(654)		(654)		(654)	

Line ref	Opportunity Area	Description of saving (2016/20)	Impact Assessment				Savi	ngs			
				2016/	17	2017/	18	2018/	19	2019	/20
			Equalities Impact update 1st Feb 2016	£000	FTE	£000	FTE	£000	FTE	£000	FTE
E4	Pooled commissioning and operations with the NHS	It is now known that the Better Care Fund will continue into 2016/17. Evidence from other parts of the UK indicates that efficiencies can be delivered across health and social care by using social and community care instead of hospital care. This saving is assumed on the following basis: increased joint commissioning and budget pooling with the NHS on a larger scale to deliver savings across the system, with the local authority receiving a proportionate share of the efficiencies achieved.	Equalities Impact Assessments will be undertaken as proposals are developed.							(727)	
E5	Reshape working adults day care services to promote social inclusion and greater employment levels.	Savings from redesign of Day services and other community support projects which enable people to participate in social and recreational activities outside of the home. This will include a substantial remodelling of day services to promote greater access to community activities and the development of pathways into employment and volunteering. Eligible needs of service users and carers will continue to be met but in different ways.	Initial equalities analysis has been undertaken and indicates there is a potential negative impact on service users with learning disabilities and their carers. The EIA will be produced in the year of saving and prior to decision making.					(500)		(500)	
Total				(1,488)	42	(1,917)	0	(1,945)	0	(2,655)	4
R1	Savings through supporting people in the community as opposed to high cost care packages and residential placements		Community Offer EIA produced, showing a positive impact.	(350)		(350)		(350)			
		that do not require Council funding. This might include support from volunteers, local clubs or local libraries, for example.									

Line ref	Opportunity Area	Description of saving (2016/20)	Impact Assessment				Savi	ngs			
				2016/	17	2017/	18	2018/ <sup>-</sup>	19	2019/	20
			Equalities Impact update 1st Feb 2016	£000	FTE	£000	FTE	£000	FTE	£000	FTE
	Carers Intervention programme - Dementia	An intensive evidence-based model of support for Barnet carers of people with dementia, in order to increase carer sustainability, delay residential care and manage adult social care demand. The saving is modelled on 10 couples and was developed and consulted on as part of the priorities and spending review process in 2013/14 and the adults and safeguarding commissioning plan. The programme to deliver support to sustain carers of people with dementia to stay in their own homes will be developed internally.	year of saving prior to decision making.			(160)		(160)		(180)	
	_	Generating general fund savings from providing specialist integrated housing for older people based on the provision of 52 flats with 50% high needs, 25% medium needs and 25% low needs. Saving is modelled on the difference between unit cost of residential care and extra care for 51 people.	Initial equalities analysis has been undertaken and indicates there is a potential positive impact on service users over 65. The EIA will be produced in the year of saving prior to decision making.			(95)		(285)			
R4	Independence of Young People	Implement a 0-25 disabilities service that better brings together health, care and education to ensure that growth is enabled for young people with disabilities.  This should reduce the cost to adult social care arising from lower care package costs for those transitioning at the age of 18 over this period than has been the case for past transitions cases. Thorough review of all young people currently placed in residential care and activity is underway to enable young people to move into more independent accommodation options, improving outcomes and reducing cost to the Adult Social Care Budget. Savings from the new ways of working, designed to increase service user independence, are also expected.	0-25 EIA produced, showing a positive impact.	(300)		(350)		(150)		(100)	
	Older Adults - carers in work	support to carers and employers in the borough enabling carers to remain in work and caring by achieving a 0.5% retention rate (c.14 carers). Savings are from cost avoidance of increased	EIA/s for service user impact have been undertaken and is currently showing a positive impact on service users. This will be reviewed ahead of implementation of the further savings. Existing carers EIA to be updated to cover carers at work initiative.			(141)		(152)			

Line ref	Opportunity Area	oortunity Area Description of saving (2016/20)	Impact Assessment				Savi	ngs			
				2016	/17	2017	/18	2018/	19	2019	/20
			Equalities Impact update 1st Feb 2016	£000	FTE	£000	FTE	£000	FTE	£000	FTE
R6	Older Adults - DFGs	Increasing choice in retirement and for younger disabled adults - investment in an increased advice and support service promoting adaptions and moving to a more suitable home. Savings are based on incremental impact of adaptation/move avoiding costs of enablement, increased homecare and residential care admission for c.20 adults.	Brief analysis produced, showing no negative impact.	(100)		(180)		(170)		(170)	
R7	Personal assistants	Develop methods of increasing numbers of personal assistants in Barnet, as an alternative to home care agencies. Service users directly employ the personal assistant and therefore are able to personalise and control their care and support to a very high level. Savings are based on lower unit costs than home care agencies but assume all PAs are paid the LLW.Saving is modelled on 78,000 hours of home care being provided by PAs instead of home care agencies.	EIA produced, showing a positive impact.	(60)		(200)					
R8	Support for Working age adults	Review support packages and develop support plans to meet needs at a lower cost. This is likely to include the following:-Increase the supply and take-up of supported living and independent housing opportunities - Supporting transitions to the above for people currently in residential care- Ensure that the review and support planning process is more creative and cost effective- Ensure that this considers how technology can enable people with disabilities to live more independently.	EIA produced, showing a positive impact.	(700)		(450)		(350)		(200)	
R9	Mental Health service users moving to step down/independent accommodation	Work has taken place to identify and review service users in placements who are suitable to step down from residential to supported living. Eligible needs will still be met. These savings are based on an audit of mental health service users currently in high cost residential placements who have been identified as suitable for more independent living (20 users).				(500)					
R10	Remove subsidy from home meals service to reduce overhead costs, whilst ensuring service user assessed needs and preferences are met from a range of providers.	Remove the Council subsidy for the home meals service on expiry of the current contract and put in place alternative arrangements which actively enable service users to self arrange meals provision which meets individual and cultural needs in a safe way.	EIA produced, showing a negative impact on people 85 and over, Jewish and ethic minorities.	(280)							

Line ref	Opportunity Area	Description of saving (2016/20)	Impact Assessment	Savings							
				2016	/17	2017/	18	2018/	19	2019/	20
			Equalities Impact update 1st Feb 2016	£000	FTE	£000	FTE	£000	FTE	£000	FTE
R11	Wheelchair Housing	Use of existing wheelchair accessible housing stock of 21 units to enable people currently in high cost residential, nursing or supported living placements to become more independent ('step down'), through improved working between adult social care and Barnet Homes. The saving is also modelled on a small number of new build wheelchair housing units funded from HRA headroom. The saving is expected from a reduction in the cost of care package following review, preparation and transfer of individuals to more suitable placements, based on an average saving of £25K per year for high cost residential placements, and £10K per year for lower cost placements. Wheelchair accessible housing will be best suited to individuals with physical disabilities, or multiple disabilities and these are the primary cohort. Saving is modelled on people placed, saving the difference between care in one's own home and high cost residential placements.	positive impact on service users, especially those with physical and learning disabilities.	(83)		(139)		(97)		(110)	
R12	Older People Home Share	Encourage use of Older people home share schemes (where older people make space in their properties available at no/reduced rent to younger people/ students in return for support with domestic tasks such as cooking, cleaning, shopping etc.). This will reduce reliance and requirement for home care and the cost of some care packages and is expected to have a positive impact on loneliness. Saving is based on a reducing the uptake of homecare hours for older people and stepping some users down. The saving will be £2k per year for each additional homesharing arrangement (120 homes). Saving will be delivered if home share scheme is targeted at those who would otherwise have those needs met by the Council. However, home share will also be developed as a preventative service in addition.		(22)		(44)		(72)		(102)	
R13	Brent Cross Hub and Spoke	Extra Care development of fully integrated service for older people to rent, offering a wide range of services as an alternative to more expensive residential care. 51 units. Saving is modelled on a 10k saving per person per year, based on the difference between the costs of residential care and extra-care. Saving will be achieved if the scheme is targeted at those who would otherwise have their needs met by the council.	Full Equalities Impact Assessments will be undertaken in the year of savings prior to decision making.							(380)	

Line ref	Opportunity Area	Description of saving (2016/20)	Impact Assessment				Savings						
				2016/	17	2017/	/18	2018/ <sup>-</sup>	19	2019	/20		
			Equalities Impact update 1st Feb 2016	£000	FTE	£000	FTE	£000	FTE	£000	FTE		
R14	Colindale Extra Care	Extra Care development of fully integrated service for older people of 51 Units. Saving is modelled on a 10k saving per person per year, based on the difference between the costs of residential care and extra-care. Saving will be achieved if the scheme is targeted at those who would otherwise have their needs met by the council.	Full Equalities Impact Assessments will be undertaken in the year of savings prior to decision making.					(380)					
Total				(1,895)	0	(2,609)	0	(2,166)	0	(1,242)	0		
Service re													
S1	Integrated Later Life Care	Integrated Care for frail elderly/over 50 years with long-term conditions The proposal to develop a 5 tier model to support the development of an integrated health and social care system for older frail people was agreed at the Health and Wellbeing Board in March 2014 and has formed the key element of the Council and CCG's national Better Care Fund plan. Saving is modelled on the impact of reducing demand on acute and residential care by working to reduce unplanned care.	EIA will be undertaken in the year of savings prior to decision making.			(385)		(300)		(350)			
S2		Increased use of assistive technology (e.g. sensors, alarms, monitoring systems) both in individuals homes and in residential and nursing care providers, is expected to lead to a reduction in care package costs (e.g. reduction in requirement for waking/sleeping nights). This could be delivered through partnering with a telecare provider to provide large scale telecare services.	EIA will be undertaken in the year of savings prior to decision making.			(500)		(500)					
S3	Continuation of mental health placement savings	Following full implementation of the new mental health social work model to provide better services for users, the intention is to deliver further savings to high cost placements, workforce reconfiguration and longer term demand management for latter half of 4 year MTFS. The Saving is modelled on projections for demand of mental health care, the intended impact of demand management and reduction in crisis care admissions to hospital.	EIA will be undertaken in the year of savings prior to decision making.					(250)		(250)			
Total				0		\/		(1,050)					
Overall Sa	ıvings			(3,383)	42	(5,411)	0	(5,161)	0	(4,497)	4		

Line ref	Opportunity Area	Description of saving	Impact Assessment				Sav	ings			
				2016/ <sup>-</sup>	17	2017/	18	2018/ <sup>-</sup>	19	2019/	/20
			Equalities Impact update 1st Feb 2016	£000	FTE	£000	FTE	£000	FTE	£000	FTE
Efficiency											
E1	Strategy	accommodation arising from the exit of North London Business Park Building 4 and the transfer of staff into vacant space in Barnet House and	kept under review. An Equalities Impact Assessment will come back to the Policy and Resources Committee in the relevant budget year prior to decision making.			(2,000)					
Total				0	0	(2,000)	0	0	0	0	0
Growth and	l Income			<u> </u>	<u> </u>	(2,000)	U	<u> </u>	U	<u> </u>	1 0
G1	Increase in CT and BR	The Council's regeneration schemes are projecting and increase in Council Tax and Business Rates over the period 2016- 2020. This increase is above current baseline predictions, so can be used to support the Council's budget.	This proposal is not expected to have an adverse equalities impact	(2,253)		(3,362)		(5,132)		(48)	
G2		A number of development opportunities are being considered that are not included in the current regeneration programme, which could create additional capital receipts that would reduce the Council's future borrowing requirements. They could also generate additional Council Tax revenues. Finally, they could generate rents or dividends through the Council taking a development role, either directly or via a Joint Venture. These proposals will come forward through the Assets, Regeneration and Growth Committee.	equalities impact			(1,000)					
Total				(2,253)	0	(4,362)	0	(5,132)	0	(48)	0
								, , ,		• •	
Reducing of	demand, promoting	independence				ı	T		<del>                                     </del>		
Total				0	0	0	0	0	0	0	0
					<u> </u>		<u>, , , , , , , , , , , , , , , , , , , </u>				
Service red	design					1		I	· · ·		<u> </u>
Total				0	0	0	0	0	0	0	0
0.15 == !! 0				(2.050)		(0.000)		(F 400)		(40)	
Overall Sav	vings			(2,253)	0	(6,362)	0	(5,132)	0	(48)	0

## Children's, Libraries,

Line ref	Opportunity Area	Description of saving	Impact Assessment				Sa	vings			
					24047		2017/10		240/40		240/00
			Equalities Impact update 1st Feb 2016	£000	016/17 FTE	£000	2017/18 FTE	£000	018/19 FTE	£000	019/20 FTE
Efficiency											
E1	Contract management, including keeping costs down	Budget proposals for 2016-20 include efficiency savings on third party contracts. The overall budget has extra built in to allow for increases in the prices charged by suppliers. This savings would be achieved by improving contract management and negotiating better rates across a range of services.	Initial analysis indicates that no staff and/or service user Equalities Impact Assessment is required because the proposal does not impact on service delivery or staff. Equalities impacts will be reviewed on a contract by contract basis where efficiencies affect services.	(381)		(135)		(134)		(188)	
E2	3rd Party Spend		Equalities impacts will be reviewed on a contract by contract basis where efficiencies affect services.	(285)							
E3	Workforce-related spend	Proposal to reduce spending on work related travel and on agency staff. This includes a small reconfiguration of some back office functions. The recruitment and retention approach being implemented in Family Services will support the reduction in agency spend; there are opportunities to save money on travel through purchasing arrangements and better planning of required travel. The savings are in the context of significant reductions in the workforce in the past year.	EIA will be undertaken in the year of savings prior to decision making.			(180)		(231)		(146)	
Total				(666)	0	(315)	0	(365)	0	(334)	0
Income Generatio	n			(000)		(0.10)		(000)		(55.)	•
11	Education and Skills revenue share		EIA will be undertaken in the year of savings. Prior to decision making.							(300)	
12	SEN placements	Through the development of the 0-25 integrated service savings through appropriate allocation of education costs for joint placements for children under the age of 18.	Initial analysis indicates that no staff and or service user Equalities Impact Assessment is required because the proposal does not impact on service delivery or staff. This will kept under review. See Adults EIA on 0-25 service.	(250)		(250)		(250)		(250)	
13	Child and Adolescent Mental Health Services traded service		EIA will be undertaken in the year of savings prior to decision making.			(430)					
14	Partnership funding of substance misuse services	It is proposed to fund children's substance misuse services with the public health grant to support joined up delivery with wider public health services.	Initial analysis indicates that no staff and or service user Equalities Impact Assessment is required because the proposal does not impact on service delivery or staff. This will kept under review.	(45)							

Line ref	Opportunity Area	Description of saving	Impact Assessment				S	Savings			
					2016/17		2017/18	20	018/19	201	19/20
			Equalities Impact update 1st Feb 2016	£000	FTE	£000	FTE	£000	FTE	£000	FTE
15	No Recourse to Public Funds	Government is, at present, consulting on a range of proposals to change the approach for people with No Recourse to Public funds. In light of these proposals there will be an opportunity to reduce spending in this area. Proposals to reduce spending on No Recourse to Public Funds will not affect any new asylum seeking families who are likely to receive support from the Government.	EIA will be undertaken in the year of savings prior to decision making.					(227)			
16	Continuing Care	needs.	Initial analysis indicates that no staff and or service user Equalities Impact Assessment is required because the proposal does not impact on service delivery or staff. This will kept under review. See Adults EIA on 0-25 service.	(150)		(150)		(200)			
Total				(445)	0	(830)	0	(677)	0	(550)	0
Reducing demand	d, promoting independe					(/					
R1	LAC Placement commissioning strategy	Reduce cost of placements for children in care by growing and strengthening the inhouse foster care service; intervening early to prevent placement breakdown, transitioning placements from residential to foster care, and ensuring provision of high quality, competitively priced residential placements in appropriate locations. By 2019 Barnet will have one of the largest proportions of children in care placed with in-house foster carers in the country.		(131)		(144)		(149)		(69)	
R2	Social care demand management	Additional social care demand management. This will focus on considering new models for social care practice. These approaches include a focus on preventing periods of accommodation for children and preventing escalation of needs.	EIA will be undertaken in the year of savings.					(440)		(1,267)	
Total				(131)	0	(144)	0	(589)	0	(1,336)	
Service reform				(131)	U	(144)	U	(569)	U	(1,336)	+
S1	Early Years	years services function effectively in the face of limited resources. Use of public health grant to fund service levels above the statutory minimum (£1.5m),	A full Equalities Impact Assessment has been completed as part of the Early Years business case considered by the Children, Education, Libraries & Safeguarding Committee on the 28th October 2014. This is showing a minimal positive impact.	(550)		(506)		(535)		(74)	
S2	Early Years further service reform	Proposal to reconfigure Early Years, building on the locality model and further integrating services. The integration of services will include looking at different ways of delivering some elements of the Healthy Child Programme through Children's Centres.	EIA will be undertaken in the year of savings prior to decision making.							(850)	
S3	Alternative Libraries	technology. £546k of this is income generated for Family Services through Estates Services.	Initial equalities analysis has been undertaken and indicates there is a potential impact on staff and/or service users. A full Equalities Impact Assessment is set out in the appendix to the libraries strategy paper considered by the Children, Education, Libraries & Safeguarding Committee on the 28th October 2014. This is showing a minimal negative impact.	(194)		(1,907)		(25)		(151)	

Line ref	Opportunity Area	Description of saving	Impact Assessment				Sav	vings			
				2	016/17	<u> </u>	2017/18	20	18/19	201	19/20
			Equalities Impact update 1st Feb 2016	£000	FTE	£000	FTE	£000	FTE	£000	FTE
S4	Libraries service reform	Following the implementation of the libraries review the implementation will be monitored to see if additional income over and above the present model is being delivered. If not alternative savings will need to be found	EIA will be undertaken in the year of savings prior to decision making.							(573)	
S5	Child and Adolescent Mental Health Services recommissioning	Developing joined up Child and Adolescent Mental Health provision with neighbouring boroughs enabling a saving through re-commissioning the externally commissioned service.	EIA will be undertaken in the year of savings prior to decision making.			(200)					
S6	Youth service	Proposal to remodel the Council's existing youth service, alongside the development of a youth zone, to secure economies of scale and to realise opportunities to generate income.	EIA will be undertaken in the year of savings prior to decision making.							(800)	
Total Shared services r	madala			(744)	0	(2,613)	0	(560)	0	(2,448)	0
Snared services r	Education and Skills- New Delivery model	Create an alternative way to deliver the Education and Skills service that currently provides school improvement support, school admissions, support for children with special educational needs, post-16 support and school catering. By developing a new service delivery model in partnership with schools, there is an opportunity to grow and develop services rather than reduce them.	EIA produced, and currently showing neutral impact for service users and anticipated minimal positive impact for staff. A full Equalities Impact Assessment is set out in the appendix to the paperr considered by the Council on the 8th December 2015.			(160)		(255)		(350)	
S8	Shared services/ models	The Council will look at emerging best practice across the country to ensure the highest quality of purposeful social work and wider children's service, with a focus on targeted early intervention and prevention. Professionally lead by children's workers, the approach may include established practice models such as a not for profit charitable trust or a Community Interest Company. Early evidence suggests that these models, by focussing on effective practice, have achieved greater productivity and delivered efficiencies. The integration of the delivery of services with other local London Boroughs will also be considered.	EIA will be undertaken in the year of savings prior to decision making.							(800)	
S9	Adoption regionalisation	Government is proposing for all adoption agencies to move to a regional model of provision. Savings would come from regionalisation of adoption and integrating services across London.	EIA will be undertaken in the year of savings prior to decision making.					(150)			
Total				(85)	0	(160)	0	(405)	0	(1,150)	0
Overall Savings				(2,071)	0	(4,062)	0	(2,596)	0	(5,818)	0

### **Community Leadership Committee**

Line ref	Opportunity Area	Description of saving	Impact Assessment	Savings								
				2016/	17	2017/ <sup>-</sup>	18	2018/	19	2019/2	20	
			Equalities Impact update 1st Feb 2016	£000	FTE	£000	FTE	£000	FTE	£000	FTE	
Efficiency									•			
E1	Policy	Non-renewal of the Council's annual subscription to MOSAIC customer data segmentation programme. MOSAIC is software which allows the Council to model population growth and preferences to help inform policy development. The Customer and Support Group Insight Team uses an identical programme called Call Credit. The proposal is not to renew the subscription to MOSAIC in order to avoid duplication and confusion by using two similar programmes and generate a saving in the process.	No internal / external Equalities Impact Assessment is required because the proposal does not impact on service delivery or staff	(9)								
Total				(9)	0	0	0	0	0	0	0	
Growth an	d Income	1	1				ı					
Total				0	0	0	0	0	0	0	0	
Total											$\stackrel{\longleftarrow}{\vdash}$	
Reducing	demand, promoting	independence					ı				-	
Total				0	0	0	0	0	0	0	0	
Service re	l desian	1						<u> </u>				
S1	CCTV	Reduce expenditure associated with CCTV once the capital contribution towards investment has been paid off	There is a potential equalities impact and this will be kept under review as proposals develop. EIA will be undertaken in the year of savings prior to decision making.							(243)		
Total				0	0	0	0	0	0	(243)	0	
Overell C-	l linear			<i>(c)</i>						(0.10)		
Overall Sa	vings			(9)	0	0	0	0	0	(243)	0	

Line ref	Opportunity Area	Description of saving	Impact Assessment				Savi	ngs			
				2016/1	17	2017/	18	2018/	19	2019/2	20
			Equalities Impact update 1st Feb 2016	£000	FTE	£000	FTE	£000	FTE	£000	FTE
Efficiency											
E1	Commissioning Group - Contract Efficiencies	Contract Negotiations: There is a potential opportunity for additional savings from the Re contract, or for additional income to be generated from these contracts over and above the contractual guarantee. £500k represents about 5% of the gross spend on Re services, and it is considered that this is a realistic target for additional savings for 2018/19 as part of the mid term contract review.	This saving is in respect of the Re supply chain management and is not expected to have an equalities impact. EIA will be undertaken in the year of savings.					(500)			
E2	Commissioning Group - Highways	Reduction in highways reactive maintenance costs: The Council has invested £50 million in planned maintenance for a five year period from 2015/16. It is anticipated that the investment will reduce on-going reactive maintenance costs. The proposal will be supported by increased enforcement action against builders and developers who damage the highway by enforcing the Council's policy on footway parking.	There is a potential equalities impact and this will be kept under review. EIA will be undertaken in the year of savings prior to decision making.							(550)	
E3	Street Scene - Fleet Management	Improving fleet efficiency: The service will continue to reduce the unit cost of maintenance by making procurement processes more competitive and increasing the effectiveness and efficiency of the fleet e.g. through increased preventative maintenance resulting in fewer unplanned repairs. The savings are based on the complete London Borough of Barnet fleet.	Initial analysis indicates that no staff and or service user Equalities Impact Assessment is required because the proposal does not impact on service delivery or staff. This will be kept under review.	(125)							
E4	Street Scene - Parks and Open Spaces	Service changes and Community Engagement Regarding Parks Services: Under this proposal the management of bowling greens would transfer from the council's responsibility to a range of locally-based community organisations, the delivery of annual bedding planting would either cease or transfer to "adopt a place" schemes. In addition, officers will look to return areas of parks and open spaces to "natural" areas and so reduce the level of maintenance as well as revising highway grass cutting frequencies and improving scheduling	An EIA will be completed once consultation is completed and the proposals are developed, prior to decision making. Impact not known.	(50)		(345)					
E5	Commissioning Group - Parking Services	Re-procure the Parking Contract: The current contract for parking and enforcement services is due to expire in 2017. A decision to re-procure the service will allow further cost savings to be identified through sharing services with partnering authorities, making contract management savings using varied specifications or through investing in modern IT systems.	EIA will be undertaken in the year of savings prior to decision making.					(150)			

Equalities Impact update 181 Feb 2016   File 200   Fi	i	Opportunity Area	Description of saving	Impact Assessment				Savi	ngs			
Equalities Impact update 181 Feb 2016   File 200   Fi												
Commissioning Group - Street   Street Services -   Street Services -   Review of Street Services -   Mortuary shared service   Street Services -   Creation of a shared mortuary service: The council has developed a shared service.   Street Services -   Mortuary shared service arrangement with neighbouring broughs to deliver operational difficiencies, raise revenue by disposing of the find shared service or the competitive price and confined and confined and street Cleansing frequencies by reducing overall number of operational tanse. Detailed proposals will be acorresponding change to levels of supervision including : Fly-tip frequencies, frequency of Deep Cleanse, extension of litter picking and monitoring them more controlled in the suspect of supervision including : Fly-tip frequencies, frequency of Deep Cleanse, extension of litter picking and monitoring them more controlled in the suspect of the suspension of the suspension including : Fly-tip frequencies, frequency of Deep Cleanse, extension of litter picking and monitoring them more controlled in the suspension including : Fly-tip frequencies, frequency of Deep Cleanse, extension of litter picking and monitoring them more controlled in the suspension including in the suspension including in the suspension including in the suspension including in the suspension of the suspension of the suspension of the proposals will determine areas that might be suitable for reductions the suspension of the suspension of the suspension of the proposals will determine areas that might be suitable for reductions the suspension of					2016/1	7	2017/1	8	2018/ <sup>-</sup>	19	2019/	20
Group - Street   Cighting PFI   Will look to reduce management costs by sharing client and back office functions with the London Borough of Entield and work with the contractor in reduce management costs by sharing client and back office functions with the London Borough of Entield and work with the contractor in reduce maniferance costs. Officers will also look at apportunities to reduce energy costs and mitigate the impact of future energy price increases.    For Street Services - Household Waste Recycling Centre to transfer to NLWA: Under this proposal the ownership on a lease and management of the Summers Lane Recycling Centre has been transferred to the North London Waste Authority.    E8				Equalities Impact update 1st Feb 2016	£000	FTE	£000	FTE	£000	FTE	£000	FTE
Recycling Centre  Proposal the ownership on a lease and management of the Summers Lane Recycling Centre has been transferred to the North London Waste Authority.    Comparison of Centre		Group - Street	contractor to maintain quality standards relating to lighting levels. Officers will look to reduce management costs by sharing client and back office functions with the London Borough of Enfield and work with the contractor to reduce maintenance costs. Officers will also look at opportunities to reduce energy costs and mitigate the impact of future energy price	user EIA is required because the proposal does not impact on service delivery or staff. This will kept	(200)							
Alternative Delivery Model  Street Scene business model - options may include a social enterprise, mutual, shared service or outsourcing for Waste, Recycling, Street Cleansing and Grounds Maintenance services. A decision about a future alternative model will be subject to a full detailed business case and options appraisals, including a comparison with the costs and quality of the in-house service.  E9 Street Services - Mortuary shared service arrangement with neighbouring boroughs to deliver operational efficiencies, raise revenue by disposing of the Finchley Mortuary at a competitive price and continue to maintain a high standard of service.  E10 Street Scene - Street Cleansing Prequencies by reducing overall number of operational teams. Detailed proposals will determine areas that might be suitable for reductions including: Fly-tip frequencies, frequency of Deep Cleanse, extension of litter picking and monitoring intervals and Town Centre servicing. There will be a corresponding change to levels of supervision including utilising the latest technology to design better routes and monitor them more  Alternative Occurrence outsourcing of Waste, Recycling, Street Cleansing. Street Cleansing.  Project has been completed.  Project has been completed.  Project has been completed.  Impact not known. A full EIA will be completed once proposals are developed following the completion of consultation, and prior to decision making. Any staff implications will be subject to a full staff consultation as per the councils agreed process.			proposal the ownership on a lease and management of the Summers Lane Recycling Centre has been transferred to the North London Waste	Project has been completed.	(80)							
Mortuary shared service arrangement with neighbouring boroughs to deliver operational efficiencies, raise revenue by disposing of the Finchley Mortuary at a competitive price and continue to maintain a high standard of service.  E10 Street Scene - Street Cleansing Prequencies by reducing overall number of operational teams. Detailed proposals will determine areas that might be suitable for reductions including: - Fly-tip frequencies, frequency of Deep Cleanse, extension of litter picking and monitoring intervals and Town Centre servicing. There will be a corresponding change to levels of supervision including utilising the latest technology to design better routes and monitor them more  Mortuary shared service arrangement with neighbouring boroughs to deliver operational feliciencies, raise revenue by disposing of the Finchley Mortuary at a competitive price and continue to maintain a high standard of service.  Impact not known. A full EIA will be completed once proposals are developed following the completion of consultation, and prior to decision making. Any staff implications will be subject to a full staff consultation as per the councils agreed process.  (45)		Alternative Delivery	Street Scene business model - options may include a social enterprise, mutual, shared service or outsourcing for Waste, Recycling, Street Cleansing and Grounds Maintenance services. A decision about a future alternative model will be subject to a full detailed business case and options appraisals, including a comparison with the costs and quality of	· · · · · · · · · · · · · · · · · · ·			(250)		(450)			
Street Cleansing frequencies by reducing overall number of operational teams. Detailed proposals will determine areas that might be suitable for reductions including: Fly-tip frequencies, frequency of Deep Cleanse, extension of litter picking and monitoring intervals and Town Centre servicing. There will be a corresponding change to levels of supervision including utilising the latest technology to design better routes and monitor them more		Mortuary shared	shared service arrangement with neighbouring boroughs to deliver operational efficiencies, raise revenue by disposing of the Finchley Mortuary at a competitive price and continue to maintain a high standard	Project has been completed.	(45)							
activity to reduce the need for street cleansing in areas of littering and fly tipping and greater use will be made of people serving community sentences.			frequencies by reducing overall number of operational teams. Detailed proposals will determine areas that might be suitable for reductions including: Fly-tip frequencies, frequency of Deep Cleanse, extension of litter picking and monitoring intervals and Town Centre servicing. There will be a corresponding change to levels of supervision including utilising the latest technology to design better routes and monitor them more effectively. Officers will introduce an increased level of enforcement activity to reduce the need for street cleansing in areas of littering and fly tipping and greater use will be made of people serving community	proposals are developed following the completion of consultation, and prior to decision making. Any staff implications will be subject to a full staff consultation	(150)		(600)					
Total (650) 0 (1,19					(650)	0	(1,195)	0	(1,100)	0	(550)	0

Line ref	Opportunity Area	Description of saving	Impact Assessment				Savi	ings			
				2016/ <sup>-</sup>	17	2017/ <sup>-</sup>	18	2018/	19	2019/2	<b>20</b>
			Equalities Impact update 1st Feb 2016	£000	FTE	£000	FTE	£000	FTE	£000	FTE
Growth ar	nd Income										
G1	Street Scene - Parks and Open Spaces	Invest in 3G Pitches (x3): This proposal will see the Council secure additional investment (in partnership with funding bodies such as The Football Foundation) in modern 3G sports pitches across the borough. The Council will benefit from a mechanism for sharing the additional income generated from new pitches with any delivery partner.	An EIA will be completed once consultation is completed and the proposals are developed, prior to decision making.					(100)			
G2	Street Scene - Commercial Waste and Waste Collection and Street Cleansing Income. No consultation will be required for 15/16 savings.	but not limited to: bulky waste collection, special collections, additional collections, and the identification of new services where charging the user more in order to offset the impact of wider budget reductions is appropriate. To be delivered through a fundamental review of all	Impact not known. An EIA will be completed once consultation is completed and the proposals are developed, prior to decision making.	(50)		(200)		(300)		(1,000)	
G3	Street Scene and Commissioning Group - demand management via enforcement and education	Reduce Demand for Services through targeted enforcement and Education - increase the investment in enforcement and public communication activities to reduce the amount of fly tipping, littering and ASB - provides a reduction in overall operating costs and a small revenue stream above investment costs.	EIA will be undertaken in the year of savings prior to decision making.			(25)		(25)			
G4	Commissioning Group	A full review of fees and charges across all Environmental Committee business areas. This will include making sure that all fees are collected.	Impact not known equalities impact will be reviewed on a contract by contract basis.	(930)		(270)		(240)		(130)	
G5	Street Services - Reduction / Delay in Growth Assessment and changes to agency staff recruitment	Improve service Efficiencies to Reduce Growth Demand: Current budget forecasts include growth related to the new developments to waste collection and recycling service. Service efficiencies will be introduced to absorb additional work within the current workforce	EIA not required.	(360)		(75)					
Total				(1,340)	0	(570)	0	(665)	0	(1,130)	0
Reducing	demand, promoting	independence						_	·		_

Line ref	Opportunity Area	Description of saving	Impact Assessment				Savi	ings			
				2016/1	17	2017/1	18	2018/ <sup>-</sup>	19	2019/	20
			Equalities Impact update 1st Feb 2016	£000	FTE	£000	FTE	£000	FTE	£000	FTE
R1	Commissioning Group - NLWA	Movement to menu pricing within the North London Waste Authority and waste disposal diversion projects: The current cost of waste disposal is based on a long-standing system where each Council pays an average price per tonne in proportion to its relative size. This payment is made two years in arrears. The introduction of menu pricing will see the Council pay a price per tonne specifically for the type and volume of waste sent for disposal within the year that the disposals occurs. This will incentivise Councils to minimise waste and will generate a saving based on Barnet sending less waste for disposal compared with other members of the North London Waste Authority. Future waste diversion savings are reliant on demand management projects, changes to collection services and the success of communications campaigns.		(1,900)		(500)		(100)		(100)	
R2	Street Scene - Waste and Recycling collection	Revised waste offer to increase recycling: The planned ending of central Government support for weekly refuse collection will necessitate a revised waste collection offer to residents that will need to focus on the delivery of challenging recycling targets. The Council collects residual waste, recyclables, and food waste from all households. The proposal is for a comprehensive and targeted communications and engagement campaign which aims to change resident behaviours and drive up recycling rates in order to reduce collection and disposal costs. This includes making it easier to recycle food waste and compulsory recycling of dry and food waste; increasing recycling in flats by working with managing agents to identify the most suitable mix of containers and limiting the capacity for residual waste. The proposals will be supported by small scale pilot projects, incentive schemes and targeted communications projects. However it may become necessary to go to alternate weekly collection if recycling rates continue to plateau and/or the savings identified are not realised.	Impact not known, EIA will be completed as the proposals develop.	(31)		(50)		(200)		(200)	
R3	Street Scene - Parks and Open Spaces	Increased Productivity and Reduction of Overheads: Develop a range of alternative management models for parks and open spaces including trusts, management by friends groups and volunteers. Ensure that all costs are recovered from External Agencies such as Barnet Homes and ensure that suitable specifications are in place.	Impact not known, EIA will be completed as the proposals develop.	(100)				(100)		(100)	
Total				(2,031)	0	(550)	0	(400)	0	(400)	0
Overall Sa	_  avings			(4,021)	0	(2,315)	0	(2,165)	0	(2,080)	0

### **Policy & Resources Committee**

Line ref	Opportunity Area	Description of saving	Impact Assessment				Savi	ngs			
				2016/ <sup>-</sup>	17	2017/1	18	2018/1	19	2019/2	20
			Equalities Impact update 1st Feb 2016	£000	FTE	£000	FTE	£000	FTE	£000	FTE
Efficiency											
E1	Across Service	This proposal is to reduce the remaining Council IT spending that does not form part of the Customer & Support Group contract (approximately £1m per annum). This proposal would reduce this by approximately 10% in 2016/17.	This proposal increases the efficiency of IT expenditure. It is not expected to have an equalities impact. Equalities impacts will be reviewed on a contract by contract basis	(140)							
E2	3rd Party Spend	Budget proposals for 2016-20 include efficiency savings of approximately 2% per annum on third party contracts. This saving comes from Commissioning Group and Assurance contract spending, which include communications and engagement contracts, internal audit and insurance. The overall budget includes provision for price increases of 2.5% per annum, so this saving could be made either from keeping the costs of contracts stable, or through improved contract management and negotiation of better rates.	This proposal increases the efficiency of third party contract spending. It is not expected to have an equalities impact.	(62)		(46)		(45)		(44)	
E3	Workforce savings	Budget proposals for 2016-20 include workforce efficiency savings of approximately 10% of the relevant staff budgets. As Government funding for council services continues to reduce, delivery units will need to review their workforce budgets to ensure that they can make the required savings. At this stage, it is expected that the 10% saving can be made without impacting on service delivery, but this assumption will need to be tested in the years to 2020. Corporate initiatives such as the review of terms and conditions and the unified pay project will support delivery units to achieve this saving. Delivery units will also need to review performance management, use of agency staff, management layers and productivity to ensure that this saving can be achieved.		(480)		(579)		(100)			
E4	Members allowance	The bulk of this saving has already been achieved through a revised Scheme of Members Allowances that was agreed by Council on 15 July 2014. The new scheme of Allowances- reflecting the replacement of Cabinet and Scrutiny with eight theme committees- produced a saving of £90,358. In addition, a further £29,541 was saved as no Member may receive more than one Special Responsibility Allowance and some of the SRA paying posts were held by members already in receipt of an SRA. There are underspends in the budget that will fund the remaining savings of £100k.	This saving is not expected to have an adverse equality impact.	(140)		(80)					

Line ref	Opportunity Area	Description of saving	Impact Assessment				Sav	ings			
				2016/1	7	2017/1	8	2018/1	9	2019/	20
			Equalities Impact update 1st Feb 2016	£000	FTE	£000	FTE	£000	FTE	£000	FTE
E5	Shared services	There are a number of opportunities to share services with other local authorities. These services include health and safety, emergency planning, insurance, internal audit and governance. In practice, this saving would involve shared management of these functions between Barnet and another local authority. Similar arrangements are already in place with Harrow Council, Brent Council and other bodies in respect of legal services and public health. No firm proposals are currently in place to deliver this saving, but options are being considered to ensure that this is deliverable before 2018.	EIA will be undertaken in the year of savings prior to decision making.					(1,244)			
E6	Minimum Revenue Provision	The Council is required to budget each year for costs associated with repaying the principle on borrowing costs. This is known as "minimum revenue provision", and is prescribed as part of CIPFA accounting guidance. A review has been undertaken of the Council's MRP calculation, and it concludes that the annual charge is £1m more prudent than is necessary. This dates back to the original calculation made when the current capital financing regime came into place in 2004. This approach has been agreed with the Council's external auditors and is still considered to be a prudent approach.	This saving is in respect of a revision in capital financing costs and is not expected to have an equalities impact	(1,000)							
E7	Redundancy Payments	approach was consistent with many other councils at the time. This, along	does not impact on service delivery, no internal EIA	(1,850)							
E8	Stop Contributions	Reduction in spending on annual subscriptions and membership fees to organisations which the Council is currently a member of. A review of spending on annual subscriptions and membership fees is to take place in 2015. This will include recommendations on where to make savings.	No EIA required as no impact anticipated on staff or service delivery	(400)							
E9	Borrowing costs and interest on deposits	The Council sets aside a budget each year to fund future borrowing costs for additional capital expenditure. This budget is approximately 4.5% of additional capital costs. Over recent years, the Council has not borrowed to fund additional capital expenditure and used cash balances instead. In addition, the interest rate on loans is currently less than 4%, leading to an annual saving. If future borrowing costs remain below 4%, then a saving of £5m over the period to 2020 is achievable. If interest rates increase, then the Council will be able to generate additional interest income on deposits, so this saving would also be achievable.	This saving is in respect of treasury costs and is not expected to have an equalities impact.	(2,500)		(2,500)		(1,500)		(500)	

Line ref	Opportunity Area	Description of saving	Impact Assessment				Savi	ngs			
				2016/	17	2017/	18	2018/ <sup>-</sup>	19	2019/2	20
			Equalities Impact update 1st Feb 2016	£000	FTE	£000	FTE	£000	FTE	£000	FTE
E10	Customer Access Strategy	The Customer Access Strategy will use insight about customers and their experiences to design improvements to the council's existing customer services model. It is expected that the strategy will identify a number of opportunities to make savings by directing customers away from face to face, increasing use of the Coventry contact centre, changing service standards and exploring possibilities for income generation.	EIA for Customer Access strategy published with December 2015 Policy and Resources report showing anticipated minimum negative impact on older people, people with learning disabilities and race and ethnicity and outlining mitigations to overcome this. The proposals will be kept under review and the EIA updated in the year of saving prior to decision making.					(500)			
E11	Contract Reduction	The Council entered into the Customer & Support Group contract for customer and back office services in the autumn of 2013. This contract will deliver a total £125m saving over a 10 year period. This includes a reduction in the cost of back office services of £70m, or £7m per annum (average across the contract). The contract price has already reduced by £6m per annum and forms part of the Councils existing budget and Medium Term Financial Strategy. A further reduction of £2m is anticipated (£1.5m guaranteed in the contract and £0.5m is an expectation of greater savings from the contract review at year 3) meaning that an additional saving can be included in the Council's budget for 2018/19 and 2019/20.	This saving is in respect of the Customer & Support Group contract that has already been subject to consultation and impact assessment. This will be reviewed in the relevant budget year prior to decision making.					(1,000)		(1,000)	
E12	Audit Fees	Reduction in Audit fees budget to reflect changes in current costs	This saving is not expected to have an adverse equality impact.	(135)							
E13	Insurance	Insurance reduction as part of re-procurement in October 2015	This saving is not expected to have an adverse equality impact.	(25)							
E14	Management	Senior Management Costs Saving	EIA will be undertaken in the year of savings, any staff implications will be subject to a full staff consultation as per the councils agreed process.							(1,000)	
Total				(6,732)	0	(3,205)	0	(4,389)	0	(2,544)	0
	nd Income										
G1	C/tax Support	Increasing Council Tax Support payments to 20%	Assessed (Jan 2015) and confirmed as minimal negative (Nov 2015). An EIA was published with last years budget paper.	(1,026)		(456)					
Total				(1,026)	0	(456)	0	0	0	0	0
	demand, promoting										
R1	Grants Budget	Reduction in grants budget for London Councils Grants Scheme	This saving is not expected to have an adverse equality impact. Impact not known, and will be kept under review as London Councils develop their proposals.	(59)		(59)					
Total				(59)	0	(59)	0	0	0	0	0
96	-				<del>-</del>		_		1		$\overline{}$

Line ref	Opportunity Area	Description of saving	Impact Assessment				Savi	ngs			
				2016/1	7	2017/1	8	2018/1	19	2019/2	20
			Equalities Impact update 1st Feb 2016	£000	FTE	£000	FTE	£000	FTE	£000	FTE
Service red	duction										
Total				0	0	0	0	0	0	0	0
Service red	design										
Total				0	0	0	0	0	0	0	0
				_							
Overall Sa	vings			(7,817)	0	(3,720)	0	(4,389)	0	(2,544)	0

# **To support Adults and Safeguarding Committee Efficiency Saving E2 Staffing Efficiencies**

# Initial Equality Analysis (EIA) Resident/Service User

1. Details of function, policy,	procedure or	service:
Title of what is being assessed:		Adults and Communities Staffing Efficiencies
Is it a new or revised function, pol or service?	icy, procedure	Function
Department and Section:		Adults and Communities
Date assessment completed:		10/11/15
2. Names and roles of people	completing the	nis assessment:
Lead officer	Alan Mordue	
Other groups		
3. Employee Profile of the	Will the prop	osal affect employees? YES/ <del>NO</del>
Project	If no please e	explain why.
	If yes, please employee El	e seek assistance from HR to complete the A.

**How are the following equality strands affected?** Please detail the effect on each equality strand, and any mitigating action you have taken / required. Please include any relevant data. If you do not have relevant data please explain why / plans to capture data

Equality	Affected?	Explain how affected	Indicate
Strand		Staffing efficiencies coupled with a rebalance of the staff skills mix are proposed to deliver cost savings. The elements of the proposals are:	what action has been taken / or is planned to
		<ul> <li>Deletion of qualified Social Worker posts and replacing these with Assessment and Enablement Officers, who do not require a qualification in Social Work to carry out their duties.</li> <li>Reductions in capacity and changes in workload / responsibilities within Community and Wellbeing teams</li> <li>Management streamlining</li> <li>Reporting changes in the operational teams.</li> </ul>	mitigate impact?
		The proposals are designed to deliver staffing efficiencies without impacting on front line services and to enable cost savings in terms of salary. The increase in Assessment and Enablement Officers will enable Social Workers to focus on more complex statutory and safeguarding activities.  It is not expected that these changes will impact on	
		service users and residents.	
1. Age	Yes ☐ No ⊠	No foreseen impact.  Residential Breakdown of Age (Equalities Data Dashboard 9/9/15):  Age: 65+ 51,576 14% Under 65 315,690 86%  Client breakdown of age (SWIFT 14/10/15):  Age: 65+ 3039 60.48% Under 65 1986 39.52%	

2. Disability	Yes 🗌	No foreseen impact.
2. Biodoliity	No 🖂	Barnet population predicted to have a disability (Barnet Members Dashboard 11/11/15)
		Category  Dhysical Health
		Physical Health 81,652 46.48%
		Mental Health 62,032 35.31%
		Substance Misuse 22,092 12.58%
		Learning Disability 9,894 5.63%
		Barnet population who are using one or more services targeted for people with disabilities in 2014. Each service user is assigned to the category considered most relevant, although it is possible for one person to have more than one disability. (Barnet Members Dashboard 11/11/15)  Category
		Physical Health 4,564 61.34%
		Mental Health 1,802 24.22%
		Learning Disability 870 11.69%
		Other Vulnerable People 171 2.30%
		Substance Misuse 33 0.44%
3. Gender	Yes 🗌	No foreseen impact.
reassignm ent	No 🖂	
4. Pregnancy		No foreseen impact.
and maternity	No 🛚	

Yes 🗌 No foreseen impact. 5. Race / Ethnicity No 🖂 Ethnic Group - Numbers and Proportion of Total Population (Equalities Data Dashboard 9/9/15) **Ethnicity:** White British 2,622 52.18% White Other 766 15.24% Asian/Asian British Indian 377 7.50% Any Other Ethnic Group 283 5.63% Black/Black British African 184 3.66% White Irish 151 3.00% Asian/Asian British Other 134 2.67% Black/Black British Caribbean 124 2.47% Black/Black British Other 1.47% 74 Refused 64 1.27% Not Recorded 58 1.15% Asian/Asian British Pakistani 57 1.13% Mixed Other 32 0.64% 27 0.54% Chinese Asian/Asian British Bangladeshi 20 0.40% Mixed White & Asian 16 0.32% Mixed White & Black Caribbean 12 0.24% Mixed White & Black African 11 0.22% Not Stated 0.16% 8 Arab 5 0.10%

		Client breakdown of ethnicity (	3001F1 14/	0, 10,
		Ethnicity:		,
		White British	2,622	52.18%
		White Other	766	15.24%
		Asian/Asian British Indian	377	7.50%
		Any Other Ethnic Group	283	5.63%
		Black/Black British African	184	3.66%
		White Irish	151	3.00%
		Asian/Asian British Other	134	2.67%
		Black/Black British Caribbear	n 124	2.47%
		Black/Black British Other	74	1.47%
		Refused	64	1.27%
		Not Recorded	58	1.15%
		Asian/Asian British Pakistani		1.13%
		Mixed Other	32	0.64%
		Chinese	27	0.54%
		Asian/Asian British	20	0.40%
		Bangladeshi	20	3.1070
		Mixed White & Asian	16	0.32%
		Mixed White & Black Caribbean	12	0.24%
		Mixed White & Black African	11	0.22%
		Not Stated	8	0.16%
		Arab	5	0.10%
6. Religion o belief	r Yes □ No ⊠	No foreseen impact.  Residential breakdown of relig	ion (Equalit	ies Data
•	I	Residential breakdown of relig Dashboard 9/9/15)	ion (Equalit	ies Data
•	I	Residential breakdown of relig Dashboard 9/9/15)		
•	I	Residential breakdown of religional Dashboard 9/9/15)  Area Christian 146,8	66 41.2	1%
•	I	Residential breakdown of religion Dashboard 9/9/15)  Area Christian 146,8 No religion 57,2	66 41.2°	1% 3%
•	I	Residential breakdown of religion Dashboard 9/9/15)  Area Christian 146,8 No religion 57,2 Jewish 54,0	66 41.2 97 16.0 84 15.1	1% 3% 3%
•	I	Residential breakdown of religion Dashboard 9/9/15)  Area Christian 146,8 No religion 57,2 Jewish 54,0 Muslim 36,7	97 16.08 184 15.18 144 10.3	1% 3% 3%
•	I	Residential breakdown of religion Dashboard 9/9/15)  Area Christian 146,8 No religion 57,2 Jewish 54,0 Muslim 36,7 Religion not stated 29,9	97 16.08 84 15.18 44 10.3 17 8.39	1% 3% 3% 1%
•	I	Residential breakdown of religion Dashboard 9/9/15)  Area Christian 146,8 No religion 57,2 Jewish 54,0 Muslim 36,7 Religion not stated 29,9 Hindu 21,9	97 16.08 184 15.18 144 10.3 117 8.39 124 6.18	1% 3% 3% 1% 9%
•	I	Residential breakdown of religion Dashboard 9/9/15)  Area Christian 146,8 No religion 57,2 Jewish 54,0 Muslim 36,7 Religion not stated 29,9	97 16.08 184 15.18 144 10.3 117 8.39 124 6.18	1% 3% 3% 1% 9%
•	I	Residential breakdown of religion Dashboard 9/9/15)  Area Christian 146,8 No religion 57,2 Jewish 54,0 Muslim 36,7 Religion not stated 29,9 Hindu 21,9 Buddhist 4,5 Other religion 3,7	97 16.08 84 15.18 44 10.3 17 8.39 124 6.18	1% 3% 3% 1% 9% 5% 7%

Religion		
Christian	948	18.87%
Jewish	908	18.07%
Church Of England	562	11.18%
No Religion	558	11.10%
Not Recorded	541	10.77%
Roman Catholic	439	8.74%
Muslim	307	6.11%
Hindu	283	5.63%
Information Refused	148	2.95%
Greek Orthodox	104	2.07%
Methodist	30	0.60%
Buddhist	28	0.56%
Atheist	19	0.38%
Jain	19	0.38%
Jehovah Witness	18	0.36%
Agnostic	16	0.32%
Sikh	16	0.32%
Catholic Apostolic Church	14	0.28%
Ismaili Muslim	14	0.28%
Baptist	7	0.14%
Orthodox Church	6	0.12%
Pentecostal	6	0.12%
Anglican	5	0.10%
Z Other	5	0.10%
Adventist	4	0.08%
Church Of Ireland	3	0.06%
Zowastrian	3	0.06%
Humanist	2	0.04%
Pagan	2	0.04%
Quaker	2	0.04%
Rastafarian	2	0.04%
African Methodist		0.02%
Ancestor Worship	1	0.02%
Arian Catholic	<u>·</u> 1	0.02%
Kabbalah	<u>·</u> 1	0.02%
Scientologist	<u>·</u> 1	0.02%
Spiritualist	<u>·</u> 1	0.02%

7. Gender / sex	Yes ☐ No ⊠	No foreseen impact.  Residential breakdown of Gender (Equalities Data Dashboard 9/9/15):  Gender: Female 187,685 51.10% Male 179,580 48.90%  Client breakdown of Gender (SWIFT 14/10/15): Gender:				
		Female       3,030       60.30%         Male       1,986       39.52%         Unknown       9       0.18%				
8. Sexual orientation	Yes ☐ No ⊠	No foreseen impact.  See 9. Same sex civil partnerships give an indicator of				
9. Marital Status	Yes  No	homosexual relationships.  No foreseen impact.  Residential marital status breakdown (Equalities Data Dashboard 9/9/15)				
		Area				
		Single (never married or never registered a same-sex 36,679 26.99% civil partnership)				
		Married 64,204 47.24%				
		In a registered same-sex civil 300 0.22% partnership				
		Separated (but still legally married or still legally in a 6,216 4.57% same-sex civil partnership)				
		Divorced or formerly in a same-sex civil partnership 15,859 11.67% which is now legally dissolved				
		Widowed or surviving partner from a same-sex civil 12,658 9.31% partnership				
10. Other key	Yes 🗌	No foreseen impact.				
groups?	No 🖂					

Carers	Yes ☐ No ⊠	No foreseen impact.		
		Residential breakdown of carers (Equalities Data Dashboard 9/9/15)		
		Area Barnet		
		Provides no unpaid care 320,341 90.85%		
		Provides 1 to 19 hours unpaid care a week 21,448 6.08%		
		Provides 20 to 49 hours unpaid care a week 4,584 1.30%		
		Provides 50 or more hours unpaid care a week 6,224 1.77%		
People with	Yes 🗌	No foreseen impact.		
mental health issues	No 🗵	See 2.		
Some families	Yes □ No ⊠	No foreseen impact.		
and lone parents		Lone Parents with Dependent Children - Number and Proportion of Total Residents (Equalities Data Dashboard 9/9/15)		
		Barnet		
		Total Residents 352,597		
		One family only: Lone 28,889 8.19% parent: Dependent children		
People with a low income	Yes □ No ⊠	No foreseen impact.		
Unemployed	No foreseen impact.			
people	No 🖂	Annual Population Survey (Employment Rate % (16-64)) March 2015 (Equalities Data Dashboard 9/9/15)		
		Barnet		
		All Persons 68.20%		
		Male Employment Rate 75.00%		
		Female Employment Rate 61.70%		
Young people not in employment education or training	Yes ☐ No ⊠	No foreseen impact.		

5. Please outline what data sources, measures and methods could be designed to
monitor the impact of the new policy or service, the achievement of intended outcomes
and the identification of any unintended or adverse impact?

Include how frequently monitoring could be conducted and who will be made aware of the analysis and outcomes

Data about the following is already collected and monitored on a regular basis:

- Delayed transfer of care (DTOC).
- Length of time between reviews (i.e. waiting times)
- Volumes of reviews undertaken.

**6. Initial Assessment of Overall Impact** 

- Satisfaction rates
- Assessment volumes

Any unforeseen adverse impact of this restructure would probably be reflected in an increase with these metrics, however, other factors (e.g. an increase in demand) would also result in increases. If there is any unexpected change in these metrics, it will be investigated.

Positive Impact		Impact or ot Known <sup>1</sup>	No Impact						
		$\boxtimes$							
7. Scale of Impact									
Positive impact:		Impact or lot Known							
Minimal Significant	Minimal Significant								
8. Outcome									
No change to decision	Adjustment needed to decision	Continue with decision (despite adverse impact / missed opportunity)							

<sup>&</sup>lt;sup>1</sup> 'Impact Not Known' – tick this box if there is no up-to-date data or information to show the effects or outcomes of the function, policy, procedure or service on all of the equality strands.

## 9. Please give a full explanation for how the initial assessment and outcome was decided. .

Modelling has been done to identify the productivity gains that can be made from smarter working through new technology and the introduction of Mosaic. It has been identified that these gains can mitigate the staff reductions proposed and so there should be no service impact. Performance will be carefully monitored and reported to confirm that this is the case.



## Adults and Communities Equality Impact Assessment

#### **EIA 2 (relates to Saving R1 The Community Offer)**

Please refer to the guidance before completing this form.

1. Details of function, policy, procedure or service:			
Title of what is being assessed: C	ommunity Offer		
Is it a new or revised function, pol-	icy, procedure or service? New proposal		
Department and Section: Adults a	nd Communities		
Date assessment completed: Dec	ember 2013 – UPDATED 1 October 2015		
2. Names and roles of officers	s completing this assessment:		
Lead officer	Karen Jackson		
Stakeholder groups	Service users and their carers		
Representative from internal stakeholders	Jon Dickinson		
Representative from external stakeholders	Public Consultation 2013/2014		
Equalities Network rep	Emily Bowler		
Performance Management rep Claire Bailey			
HR rep (for employment related issues)	N/A		

#### 3. Full description of function, policy, procedure or service:

Please describe the aims and objectives of the function, policy, procedure or service Please include - why is it needed, what are the outcomes to be achieved, who is it aimed at? Who is likely to benefit? How have needs based on age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex, sexual orientation, marriage and civil partnership and carers been taken account of? Identify the ways people can find out about and benefit from the proposals. Consider any processes they need to go through or criteria that we apply to determine eligibility.

This project covers a range of actions which will refocus the Adult Social Care offer by providing community-based options which promote independence and choice, in line with national personalisation policy and the expectations of the Care Bill. These options include:

- 1. We will ensure that residents, service users and carers can access clear information and advice at the first point of contact. This will include the provision of independent advice and support. Where appropriate people will be signposted to community alternatives.
- 2. We will continue to develop community based options which promote independence, including:
  - Increased offer of short-term Reablement as a means of promoting people's independence at home rather than long term home care visits or moving into residential care
  - Increased use of telecare as alternative to home are visits
  - Increased use of occupational therapy assessments, telecare, aids and equipment to support residents to live at home as an alternative to traditional care, or home care visits
  - Use of a range of community-based respite care models to support carers, without necessarily moving the service user into a respite residential care placement
- 3. We will increase the use of Direct Payments which will give service users and their carers maximum choice and control to use the full range of community-based services provided by all sectors
- 4. We will use the annual reviews of existing packages of care to consider these community-based options and reduce dependency on traditional care. Any changes for individuals will be based on an assessment of their needs, which they will be fully involved in, and their views will be taken into account. We will not make any changes that do not meet these assessed needs. We will seek to ascertain the "Ordinary Residence" of those clients who are in residential placements out of borough before exploring any changes to their support plans.

Through these measures, we expect to minimise the use of traditional care and long term residential placements.

Social workers work with the following user groups, all of whom would be impacted by the changes:

- Older adults
- Younger adults with disabilities and sensory impairments
- People with learning disabilities
- People with mental health needs
- Carers of people from the above groups

Although we see these changes as a positive next step in our promotion of personalisation, and an important move towards the expected requirements of the Care Bill, we recognise some risks and some potentially difficult impacts for some people:

- Residents who have been in traditional residential placements for a long period may find a move to a community-based service difficult.
- The success of the changes will depend on their being a suitable range of services available for all user groups. This is particularly challenging for younger adults with disabilities
- Carers may feel that the reduced use of residential placements put increased pressure on them
- People remaining in their own homes supported through the use of equipment and adaptations as opposed to home care visits may feel more isolated.

This equality impact assessment considers these impacts on the above user groups and the social care staff who work with these sections of the community. Where necessary actions to mitigate have been identified in Sections 4 and 14.

4. How are the equality strands affected? Please detail the effects on each equality strand, and any mitigating action you have taken so far. Please include any relevant data. If you do not have relevant data please explain why.				
Equality Strand	Affected?	Explain how affected	What action has been taken already to mitigate this? What action do you plan to take to mitigate this?	
1. Age	Yes 🛛 / No 🗍	Very Elderly frail adults may prefer and feel safer living within a residential placement rather than in the community with support.  Elderly people supported through the use of equipment and adaptations as opposed to home care visits may feel more isolated.	Each customer will have their case individually reviewed and assessed as to their needs. Changes to support plans will only be made following negotiation and agreement with the service user. Risk assessments will be done to mitigate risks. Those carrying out assessments and support planning will consider social needs and identify other ways in which these needs can be met.	

		1.2	T
2. Disability	Yes 🖾 / No 🔔	Customers with physical disability, learning disability or mental health problems who have special needs may need additional support to live in the community. Feelings of safety, as described above, and increased isolation may also apply.	As above
3. Gender reassignment	Yes ☐ / No ⊠	No specific impact identified.	As above
4. Pregnancy and maternity	Yes 🗌 / No 🔀	No specific impact identified from these proposals	
5. Race / Ethnicity	Yes 🗵 / No 🗌	Customers will need assurance that culturally-appropriate community support and care services are available -for example home carers who have an understanding of their cultural background and are able if needed to speak their language if English is not their first language.	Contract monitoring with home care providers will ensure that equalities issues are addressed. The assessment and support planning process, which fully involves the service user, will identify particular needs. Staff workforce development and training arrangements will ensure that staff understand and are able to respond to diverse needs. The increased use of Direct Payments will enable people to choose and control their own service arrangements
6. Religion or belief	Yes 🛛 / No 🗌	As above.	As above
7. Gender / sex	Yes 🛛 / No 🗌	No specific impact identified.	Each customer will have their case individually assessed and reviewed (as for older people, above)
8. Sexual orientation	Yes 🛛 / No 🗌	No specific impact identified.	As above
9. Marital Status	Yes / No	No specific impact identified.	As above
10. Carers (discriminated	Yes 🗵 / No 🗌	Carers may feel that they are under more strain than	We will continue to carry out carers assessments to

by association)	if the cared-for per	•
	was using tradition	•
	services.	service users support plan
		on them. Risks
		assessments will be done
		as part of the overall
		assessment of the customer
		We will explore alternative,
		community-based options
		for respite. Carers may
		receive a Direct Payment,
		enabling them to choose
		and control respite support.

#### 5. What are the number, types and severity of disabilities in play in this case?

This case is relevant to 7,490 service users and 2,179 carers\*. These figures can be broken-down as follows:

#### 4,771 Older adults, of which:

- 3,795 older adults with physical disabilities and sensory impairments
- 99 older adults with learning disabilities
- 702 older adults with mental health needs

#### 794 Younger adults with physical disabilities and sensory impairments

#### 752 Younger adults with learning disabilities

#### 1,173 Younger adults with mental health needs

At March 2013 1,088 of these service users were in temporary or permanent residential / nursing care placements.

As at 19/08/2013, **235** service users were recorded as having been provided with **residential / nursing placements lasting 1 year or more**, 161 of these clients suffer from dementia or frailty.\*\*

#### **2,179 Carers** (based on the number of carers assessed / reviewed in 12/13) of which:

- 1.669 care for older adults
- 248 care for younger adults with physical disabilities and sensory impairments
- 171 care for younger adults with learning disabilities
- 86 care for younger adults with mental health needs

(it is not possible to provide a breakdown to show whether these carers are themselves older people or people with disabilities or mental health problems)

\* Figures as per 2012/13 EOY statutory returns
\*\* Figures as per bespoke 'infoview' report 19/08/2013

#### 6. What are the actions that could reduce the impact on people with disability?

The council's existing disability policies and procedures aim to promote equality of opportunity and eliminate discrimination on the basis of disability.

Any consideration of changes to support plans will be covered as part of their annual review, and will take all aspects of their needs into account.

We will reduce the impact on people with a disability through:

- Increased choice and control, with tailored brokerage options to enable people to access suitable services to meet their needs:
- Improved information and advice:
- Development work with 3<sup>rd</sup> sector/community services.
- All staff carrying out assessments and support planning with users and carers will ensure
  that any potential impact of social isolation is considered as part of the process and will
  seek to identify ways of ensuring people's needs for social contact are addressed through
  other means, eg accessing universal services, use of lunch clubs, re-connecting with
  family and friends, etc
- Carers assessments will be offered to all carers where a user's care package is being changed. Changes to the way respite is offered will be developed with carers as part of their support plan.

## 7. What will be the impact of delivery of any proposals on satisfaction ratings amongst different groups of residents?

Maintaining high quality social work services will be a key part of the development of these proposals. Customer satisfaction is currently monitored through the Complaints and Representations process and surveys, such as the national Annual Adult Social Care Survey and Carers Survey.

### 8. How does the proposal enhance Barnet's reputation as a good place to work and live?

These proposals are in line with the local and national Personalisation agenda, which aims to promote people's independence, choice and control. They will place the council in a strong position to implement the expected requirements arising from the Care Bill. Although some individuals currently using traditional support and care services may initially feel some concern about change, the new Community Offer will ensure that Adults and Communities is able to provide a sustainable range of support and care services for the most vulnerable Barnet residents.

### 9. How will members of Barnet's diverse communities feel more confident about the council and the manner in which it conducts its business?

The proposals all support the personalisation agenda which promotes individual choice and control. Individuals' diverse needs will be supported through Direct Payments and tailored brokerage support.

10. What measures and methods have been designed to monitor the application of the policy or service, the achievement of intended outcomes and the identification of any unintended or adverse impact? Include information about the groups of people affected by this proposal. Include how frequently will the monitoring be conducted and who will be made aware of the analysis and outcomes? Include these measures in the Equality Improvement Plan (section 14)

Existing monitoring of customer satisfaction (see 7 above) and of service user and carer outcomes will continue to be monitored on monthly, quarterly and annual bases as at present.

11. How will the new proposals enable the council to promote good relations between different communities? Include whether proposals bring different groups of people together, does the proposal have the potential to lead to resentment between different groups of people and how might you be able to compensate for perceptions of differential treatment or whether implications are explained.

As we seek to support people to live in the community, stronger links will be made within the large and diverse sections of the communities in Barnet.

12. How have residents with different needs been consulted on the anticipated impact of this proposal? How have any comments influenced the final proposal? Please include information about any prior consultation on the proposal been undertaken, and any dissatisfaction with it from a particular section of the community.

A major Barnet-wide consultation process has been undertaken. Individuals affected by the proposals will be fully involved in any potential change to their own support and care services through their annual review process. Where there is a service provider already involved, they will also be included in discussions.

#### **Overall Assessment**

13. Overall impact				
Positive Impact		Negative Impact or Impact Not Known <sup>1</sup>		No Impact
14. Scale of Impact				
Positive impact:	•	Impact or ot Known		
Minimal ⊠ Significant □		Minimal  Significant		
15. Outcome				
No change to decision	Adjustment needed to decision	Continue with decision (despite adverse impact / missed opportunity)		If significant negative impact - Stop / rethink

EIA 1 Community Offer UPDATED 01/10/2014

<sup>&</sup>lt;sup>1</sup> 'Impact Not Known' – tick this box if there is no up-to-date data or information to show the effects or outcomes of the function, policy, procedure or service on all of the equality strands.

### 16. Please give full explanation for how the overall assessment and outcome was decided

This is an EIA of a change in the Social Care offer, which is a move from a Dependency model to an Enabling offer. This offer will enable people to live in the community based on their assessed need.

- Offer of information and advice signposting to community alternatives
- Reablement offer increased to support independence of residents at home rather than care home admission
- Increased use of telecare as alternative to care calls
- Increased use of occupational therapy assessments, telecare, aids and equipment to support residents to live at home
- Reduce the use of long term residential placements
- Review all existing packages of care OP/PD focusing on FACS eligibility, reablement, use
  of telecare, equipment and occupational therapy assessments to reduce dependency on
  traditional care, such as home care visits

#### 1. Equality Improvement Plan

Please list all the equality objectives, actions and targets that result from the Equality Analysis (continue on separate sheets as necessary). These now need to be included in the relevant service plan for mainstreaming and performance management purposes.

Equality Objective	Action	Target	Officer responsible	By when	UPDATE October 2014
Service users, carers and staff understand the proposed changes and feel supported	Develop communication plan	Written communication was sent to all affected staff to ensure that they understand the proposals and are able to offer full support to service users and carers. We will continue to ensure that staff supports service users and carers through any changes.	Jon Dickinson	January 2014 and then on- going	Briefings to staff were completed during early 2014 to update them on the work of the newly established Community Offer team <sup>i</sup> . It is also discussed regularly at the Management Team meeting. Services and carers are informed services available through their annual review.
Service users and carers from Partnership Boards and the public to be consulted and engaged with the Community Offer	We have made presentations to each of the Partnership boards Public consultation events have been held. These were	We will continue to ensure that service users, carers, Barnet residents and providers are aware of the changes.	Jon Dickinson	January 2014 and then ongoing	Presentations were completed in early 2014. As part of the Care Act implementation plan, we will be delivering further update on the work plan of the newly established

Equality Objective	Action	Target	Officer responsible	By when	UPDATE October 2014
	open to any				Community Offer
	residents, carers,				Team to Partnership
	service users and				Boards during Spring
	providers.				2015.

1 <sup>st</sup> Authorised signature (Lead Officer)	2 <sup>nd</sup> Authorised Signature (Member of SMT) – Mathew Kendall
Date:	Date:

#### Purpose:

- To assess, monitor and support individuals to live independently in their communities, through creative use of community resources.
- To maximise and utilise improved information and advice, innovative support planning techniques, innovations in technology, and direct payments to maximise independence for customers and carers with eligible care needs.

<sup>&</sup>lt;sup>i</sup> The Community Offer Team was established in early 2014 which will look to increase the use of enablement and short-term support, improve the Occupational Therapy offer, increase the use of community resources and seek to provide carers with flexible support to care for people in their own homes, thus avoiding costly residential care.



## Equality Impact Analysis (EIA) Resident/Service User EIA 3 (relates to ASC saving R4 Independence of Young people - 0-25 Disability Service)

1. Details of function, policy, procedure or service:		
Title of what is being assessed: Independence of Young People with Disabilities		
Is it a new or revised function, policy, procedure or service? No.		
Department and Section: Family Services		
Date assessment completed: 3 <sup>rd</sup> December 2015		
2. Names and roles of people completing this assessment:		
Lead officer	Kirk Chamberlain	
	Andrea Clare	
Stakeholder groups	Service users directly affected by changes in the provision	
Service user representative organisations (voluntary partnerships, boards, etc.)		
	Staff	
	Service providers	
Representative from internal stakeholders	Andrea Clare	
Representative from external stakeholders	Parent carer representatives linked with project group	
Delivery Unit Equalities Network rep TBC		
Performance Management rep	TBC	
HR rep (for employment related issues)	Graham Lennon	

#### 3. Full description of function, policy, procedure or service:

3.1 The overall aim of the new Service is to enhance our offer to children and young people with disabilities and their parents and carers, improving the working together between families and professionals and reducing the uncertainty and anxiety often connected with the transition from childhood to adulthood.

The service will build on the principles of developing a personalised approach to all types of support to children and families, optimising life choices and chances for the young person: boosting learning, independent living and employment opportunities.

3.2 The intention to design an improved model for delivery of services to children and young

people with disabilities aged 0-25 and their and families is required to deliver the commissioning intentions set out in the Council's commissioning plans. It is founded in the desire to improve the experience of young people's support journey from childhood into adulthood and to meet the challenges of:

- 3.1.2 significantly reduced public sector funding
- 3.1.3 reforms to assessment and provision of support for children and young people with special educational needs and disabilities (SEND) with a much stronger focus on integration up to the age of 25, and
- 3.1.4 an imbalance of support for young people with disabilities reaching adulthood and a perceived 'cliff-edge' drop in their care and support, as a result of the difference in eligibility criteria for adults and children's social care.

The new service will seek to improve plan-ability and predict-ability of the child's journey to adulthood, by providing a joined up support approach from social care, education and health that enables children, young people and their families to build a long-term vision and plan for their future.

- 3.2 Outcomes to be achieved by the 0-25 service:
  - 3.2.2 Safeguard children and young people with disabilities, acting to protect those children at risk of harm and those who need to be looked after by the local authority.
  - 3.2.3 Support children and young people with SEN and disabilities and their families to meet their social care, health and education needs and enable them to achieve their full potential
  - 3.2.4 Enable young adults to live as independently and healthy as possible and engage in purposeful employment and social activity in their local community.
  - 3.2.5 Ensure a clear, accountable ownership of relationships in a truly person centred framework with an insistent focus on enablement.
- 3.3 The 0-25 service needs to deliver the following commissioning outcomes, shared between Children's and Adult's Social Care, Education and Health:
  - 3.3.2 The improved service user experience for children and young people (CYP) with disabilities and their parents / carers. In particular the service is set out to support a journey to adulthood that is characterised through a continuous focus on service user outcomes, supporting independence and maximising opportunities for independent living, positive health outcomes and fulfilling education and employment (with support as required)
  - 3.3.3 Supporting all relevant reform agendas, transformation requirements and updated legislation and policy (such as delivering the Special Educational Needs and Disabilities (SEND) reform agenda, the implementation of Care Act and Children Act 2014 requirements, etc.)
  - 3.3.4 Supporting the local authorities financial sustainability requirements, including the achievement of MTFS savings as set out in the Council's published budgets for 2016-2020 and delivering services within an affordable demand framework (currently in development for all council demand-led services)
  - 3.3.5 The introduction and further embedding of a truly person centred approach that is based on service user choice and control, including the introduction and further embedding of personal health, education and social care budgets into business as usual

Please include - why is it needed, what are the outcomes to be achieved, who is it aimed at?

#### Who is likely to benefit?

Beneficiaries of the new 0-25 service will be children and young people with disabilities aged 0-25 and their families and carers who meet eligibility criteria for statutory service provision as governed by applicable legislation (Children Act 1989, the Children and Families Act 2014 and the Care Act 2015) and previously delivered through the Disabled Children's Team (DCT) for those aged 0-17 and the Learning Disability Service in Adult's and Communities for those aged 18-24.

The 0-25 service will provide social care services to approximately 500 Children and Young People with learning disabilities and their families.

How have needs based on age, disability, gender reassignment,

pregnancy and maternity, race, religion or belief, sex, sexual orientation, marriage and civil partnership and carers been taken account of?

The new service is designed to produce better, more tailored services that more closely reflect the needs and aspirations of young people with disabilities and their families, including where these arise from needs other than their disability (such as age, gender, etc.). We are doing this by using qualitative and quantitative data about the service user group and involving parents and carers of young people with disabilities in the design and development of the service. We will be consulting children and young people with disabilities about specific proposals as they continue to develop. We fully anticipate that there will be a positive impact on service users. This will be kept under review.

Identify the ways people can find out about and benefit from the proposals. Consider any processes they need to go through or criteria that we apply to determine eligibility.

Information about the 0-25 service will be available on the Barnet website. There will be targeted communication with directly affected children and families through consultation events to inform the final design of the service. We also intend to write directly to all children and families who are allocated to the service.

How are the equality strands affected? Please detail the effects on each equality strand, and any mitigating action you have taken so far. Please include any relevant data. If you do not have relevant data please explain why.				
Equality Strand	Affected?	Please explain how affected	What action has been taken already to mitigate this? What further action is planned to mitigate this?	
1. Age	Yes x / No	It is anticipated this will be affected positively as the service is designed to deliver more tailored services and responding to specific needs, including those that arise as a result of children and young peoples' age.	We know from ethnographic research and direct work that families experience the journey of their disabled child from childhood to adulthood as particularly challenging at different times when their child grows older or transitions children's to adult's social care services. The 0-25 service is intended specifically to improve the experience of service users along this journey through childhood and to remove barriers by ensuring consistency of support through this journey.	
2. Disability	Yes x / No	Services delivered will be more tailored and targeted to specific disabilities of children and young people thereby improving outcomes.	N/A	
3. Gender reassignment	Yes  / No x			
Pregnancy and maternity	Yes  / No x			
5. Race / Ethnicity	Yes / No x		N/A	
6. Religion or belief	Yes / No x			
7. Gender / sex	Yes  / No x			
8. Sexual orientation	Yes  / No x			

9. Marital Status	Yes  / No x		
10. Other key groups?	Yes  / No		
Carers	Yes 🗌 / No 🗍	Please assess Young, Parent and Adult carer.	
People with mental health issues	Yes 🗌 / No 🗍		
Some families and lone parents	Yes 🗌 / No 🗍		
People with a low income	Yes 🗌 / No 🔲		
Unemployed people	Yes 🗌 / No 🗍		
Young people not in employment education or training	Yes 🗌 / No 🗍		
4. What will be the impact of delivery of any proposals on satisfaction ratings amongst different groups of residents?			
It is anticipated that there will be a positive impact on satisfaction ratings amongst residents, as services are designed to improve outcomes for a group of service users who are amongst the most vulnerable in society and services are being developed in co-production with parents and carers.			
5. How does the proposal enhance Barnet's reputation as a good place to work and live?			
We are designing new ways of working which are innovative and built on evidence based and outcome focussed practice, supported by dedicated training for the workforce, which enhances the offer for practitioners wishing to work in Barnet.			
Outcomes for 0-25 service users will improve, building on the principle of enabling all our residents to enjoy and achieve and live locally wherever possible.			
6. How will members of Barnet's diverse communities feel more confident about the council and the manner in which it conducts its business?			

7. Please outline what measures and methods have been designed to monitor the application of the policy or service, the achievement of intended outcomes and the identification of any unintended or adverse impact? Include information about the groups of people affected by this proposal. Include how frequently the monitoring will be conducted and who will be made aware of the analysis and outcomes? This should include key decision makers. Include these measures in the Equality Improvement Plan (section 16)

It is planned there will be annual service user surveys, as well as regular attendance at relevant service user led forums and partnership boards.

In the initial period following go-LIVE of the new ways of working, it is planned that two evaluations will be conducted with service users and their families in the first full year of operation.

The analysis and outcomes of all evaluations will be shared with the local authority leadership team and through formal reporting.

8. How will the new proposals enable the council to promote good relations between different communities? Include whether proposals bring different groups of people together, does the proposal have the potential to lead to resentment between different groups of people and how might you be able to compensate for perceptions of differential treatment or whether implications are explained.

The 0-25 Disability Service is a targeted offer for those children and young people who are eligible under relevant legislation and their families. This is a statutory service for children and young people with complex, multiple and profound disabilities. Due to the service offer being so distinct we judge the likelihood of resentment from other groups of people to be minimal.

The new ways of working designed to be delivered by the 0-25 Disability Service have high potential to bring people together, for example through the promotion of peer support between parents and carers of children and young people with disabilities.

9. How have employees and residents with different needs been consulted on the anticipated impact of this proposal? How have any comments influenced the final proposal? Please include information about any prior consultation on the proposal been undertaken, and any dissatisfaction with it from a particular section of the community. Please refer to Table 2

6

Formal public consultation is planned to commence in the first half of 2016.

Throughout the current project stage of detailed design of the new service, the project team, together with senior managers from social care, education and health services are meeting fortnightly with a group of parent carer representatives.

These fortnightly meetings are used to review and learn from what works currently and what needs to be improved by the new service. Parents /carer representatives are actively engaged through these meetings in co-designing what the new service will look and feel like; the services on offer and what the experience for children and young people with disabilities and their parents should be like.

The parent carer representatives are working with the project team to design the full consultation and engagement plan for formal consultation with all affected children, young people and parents / carers. Formal consultation is planned for summer / autumn 2016.

#### **Overall Assessment**

10.Overall impact	10.Overall impact								
Positive Impact		Negative Impact No	Impact or ot Known <sup>1</sup>	No Impact					
X□									
11.Scale of Impact									
Positive impact:			Impact or ot Known						
Minimal Significant X 12.Outcome		Minimal Significant							
No change to decision		ment needed to decision	Continue w decision (despite adv impact / mis opportunit	erse ssed	If significant negative impact - Stop / rethink				
Χ□	X								

<sup>&</sup>lt;sup>1</sup> 'Impact Not Known' – tick this box if there is no up-to-date data or information to show the effects or outcomes of the function, policy, procedure or service on all of the equality strands.

I3.Please give full explanation for how the overall assessment and outcome was decided.	

#### 14. Equality Improvement Plan

Please list all the equality objectives, actions and targets that result from the Equality Analysis (continue on separate sheets as necessary). These now need to be included in the relevant service plan for mainstreaming and performance management purposes.

Equality Objective	Action	Target	Officer responsible	By when

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1 <sup>st</sup> Authorised signature (Lead Officer/Project Sponsor)	2 <sup>nd</sup> Authorised Signature (Service lead/Project Manager)
Date:	Date:

#### Initial Equalities Impact Assessment ; ASC R6: Older Adults Housing Adaptations

EIA question	Data Source	EIA Narrative			
i) Will the project, service change or new policy have any impact on each of the equalities groups?  If no impact is envisaged please state this.	POPPI	oughly 45%	d over who have a mobility ughly 45% being men and the allocation of DFGs		
	POPPI	Age			
		Mobility - all people Show by gender	2012	2014	2016
		People aged 65-69 unable to manage at least one activity on their own	1,237	1,313	1,347
		People aged 70-74 unable to manage at least one activity on their own	1,398	1,502	1,684
		People aged 75-79 unable to manage at least one activity on their own	1,563	1,584	1,584
		People aged 80-84 unable to manage at least one activity on their own	1,758	1,823	1,870
		People aged 85 and over unable to manage at least one activity on their own	3,560	3,780	4,035
		Total population aged 65 and over unable to manage at least one activity on their own	9,516	10,002	10,520
		The numbers of older people living with a mobility problem numbers overall with increase with time. However not all perform an adaptation and it may be that the very old also have mean that an adaptation is not the best solution – this need by case basis. Allocation to date have include allocations to above.	eople will be e other co ds to be de	ne able to nditions wecided on	benefit vhich a case

Not known	Race / Ethnicity
POPPI/PANSI	Disability Housing adaptations will support disabled people with conditions such as stroke or MS which impacts on their mobility to live more independent lives. However, they will also be suitable for people who have a mobility issues because of frailty. Approximately twice as many older people will have a stroke when compared to those aged under 65. However the combined numbers are just under 2,000 for Barnet in 2014 and on the rise. For adults, the incidence of disability which mean that tasks can only be performed with difficulty or with help, increases with age
	Age range % moderate % serious
	18-24 4.1 0.8
	25-34 4.2 0.4
	35-44 5.6 1.7
	45-54 9.7 2.7
	55-64 14.9 5.8
	This means that older adults will be more likely to receive an adaptation as a result of a physical disability.
Not known	Gender Reassignment
Not known	Sexual orientation
Not known	Religion or belief
Not known	Pregnancy and maternity (including teenage parents)
	Marriage / Civil Partnership

Will the project, service change or new policy have any impact on any other groups not listed above?	No	
Has any adverse impact or potential discrimination been identified for any group/s?	No	
Have any negative impacts been identified which <u>cannot</u> be removed or reduced?	No	
Have residents/service users who will be affected by the proposal been consulted? How have any comments influenced the final proposal?	No – this is planned as part of next steps	
Does the project, service change or new policy appear to favour or have benefits exclusively for one section of the community?	Yes	Disabled people. The service is targeted at disabled people who have a requirement for a housing adaptation to enable them to live their lives to the full.

## Initial Equality Analysis (EIA) Resident/Service User EIA 5(relates to ASC savings R7) Personal Assistants

1. Details of function, policy, procedure or service:									
Title of what is being assessed: Personal Assistants									
Is it a new or revised function, policy, procedure or service?	Service								
Department and Section:	Adults and Communities								
Date assessment completed:	04/12/15								
2. Names and roles of people completing this assessment:									
Lead officer:	Priya Bhudia								
Other groups:									
3. Employee Profile of the Project									
Will the proposal affect employees?  If no please explain why. If yes, please seek assistance from HR to complete the employee EIA.	YES/ NO This is a service that will be commissioned by LBB.								

How are the following equality strands affected? Please detail the effect on each equality strand, and any mitigating action you have taken / required. Please include any relevant data. If you do not have relevant data please explain why / plans to capture data **Equality Strand** Affected? **Explain how affected** Indicate what action has been taken / or is planned to mitigate impact? 1. Age Yes More than half the adults in ASC are older adults and this service will support Ensure all clients are well them to have choice and control over their care and remain in their own homes informed at the beginning No for as long as possible. and continue to support them throughout the Breakdown of Age – Numbers and Proportion of Total Population process. **Equalities Data** Client breakdown Age Dashboard 9/9/15 SWIFT 14/10/15 65+ 51.576 14% 3039 60.48% 315.690 86% 1986 39.52% Under 65 There is no foreseen impact of this service to clients considered to have a 2. Disability Yes  $\overline{\boxtimes}$ disability. The proportion of Barnet's population who are using one or more No service targeted for people with disabilities shows a significant proportion of the population but this service is not anticipated to impact clients based on this characteristic. Barnet population predicted to have a disability – Numbers and Proportion of **Total Population** Barnet Members Dashboard 11/11/15 Category Physical Health 81,652 46.48% Mental Health 62,032 35.31% Substance Misuse 22.092 12.58% Learning Disability 9.894 5.63% Barnet population who are using one or more services targeted for people with disabilities in 2014. Each service user is assigned to the category considered most relevant, although it is possible for one person to have more than one disability - Numbers and Proportion of Total Population. **Barnet Members Dashboard 11/11/15** Category

						i
		Physical Health		4,564		61.34%
		Mental Health		1,802		24.22%
		Learning Disability		870		11.69%
		Other Vulnerable People		171		2.30%
		Substance Misuse		33		0.44%
3. Gender reassignment	Yes No	No foreseen impact on any client	based on their	gender re	eassignmen	t status.
Pregnancy and maternity	Yes No	No foreseen impact on any client	based on their	pregnanc	y or matern	ity status.
5. Race / Ethnicity	Yes No	No foreseen impact. It is not antic particular client based on their eth Ethnic Group - Numbers and Pro	nnicity or race.	Populatio	n	
		Ethnicity	Equalities I Dashboard		Client brea SWIFT 14/1	
		White British	2,622	52.18%	2,622	52.18%
		White Other	766	15.24%	766	15.24%
		Asian/Asian British Indian	377	7.50%	377	7.50%
		Any Other Ethnic Group	283	5.63%	283	5.63%
		Black/Black British African	184	3.66%	184	3.66%
		White Irish	151	3.00%	151	3.00%
		Asian/Asian British Other	134	2.67%	134	2.67%
		Black/Black British Caribbean	124	2.47%	124	2.47%
		Black/Black British Other	74	1.47%	74	1.47%
		Refused	64	1.27%	64	1.27%
		Not Recorded	58	1.15%	58	1.15%
		Asian/Asian British Pakistani	57	1.13%	57	1.13%
		Mixed Other	32	0.64%	32	0.64%
		Chinese	27	0.54%	27	0.54%
		Asian/Asian British Bangladeshi	20	0.40%	20	0.40%
		Mixed White & Asian	16	0.32%	16	0.32%
		Mixed White & Black Caribbean	12	0.24%	12	0.24%
		Mixed White & Black African	11	0.22%	11	0.22%
		Not Stated	8	0.16%	8	0.16%
		Arab	5	0.10%	5	0.10%

6. Religion or belief	Yes No	There is a diverse mix of religionship likely to impact clients based			This service	is not
		Residential breakdown of reli Population.	gion – Numbers a	nd Propor	tion of Total	
		Area	Equalities D		Client break	
			Dashboard	9/9/15	SWIFT 14/10	0/15
		Christian	146,866	41.21%	948	18.87%
		No religion	57,297	16.08%	558	11.10%
		Jewish	54,084	15.18%	908	18.07%
		Muslim	36,744	10.31%	307	6.11%
		Religion not stated	29,917	8.39%	541	10.77%
		Hindu	21,924	6.15%	283	5.63%
		Buddhist	4,521	1.27%	28	0.56%
		Other religion	3,764	1.06%	5	0.10%
		Sikh	1,269	0.36%	16	0.32%
		Church Of England			562	11.18%
		Roman Catholic			439	8.74%
		Information Refused			148	2.95%
		Greek Orthodox			104	2.07%
		Methodist			30	0.60%
		Atheist			19	0.38%
		Jain			19	0.38%
		Jehovah Witness			18	0.36%
		Agnostic			16	0.32%
		Catholic Apostolic Church			14	0.28%
		Ismaili Muslim			14	0.28%
		Baptist			7	0.14%
		Orthodox Church			6	0.12%
		Pentecostal			6	0.12%
		Anglican			5	0.10%
		Adventist			4	0.08%
		Church Of Ireland			3	0.06%
		Zowastrian			3	0.06%
		Humanist			2	0.04%
		Pagan			2	0.04%
		Quaker			2	0.04%
		Rastafarian			2	0.04%
	1			•		

		African Methodist       1       0.02%         Ancestor Worship       1       0.02%         Arian Catholic       1       0.02%         Kabbalah       1       0.02%         Scientologist       1       0.02%         Online Interval       1       0.02%
7. Gender / sex	Yes No	No foreseen impact to clients based on their gender or sex.  Residential breakdown of Gender – Numbers and Proportion of Total Population.
		Gender         Equalities Data Dashboard 9/9/15         Client breakdown SWIFT 14/10/15           Female         187,685 51.10% 3,030 60.30%           Male         179,580 48.90% 1,986 39.52%           Unknown         9 0.18%
8. Sexual orientation	Yes No	No foreseen impact to clients based on their sexual orientation.  See 9. Same sex civil partnerships give an indicator of homosexual relationships.
9. Marital Status	Yes No	No foreseen impact to clients based on their marital status.  Residential marital status breakdown – Numbers and Proportion of Total Population.  Area  Equalities Data Dashboard 9/9/15
		Single (never married or never registered a same-sex civil 36,679 26.99% partnership)  Married 64,204 47.24% In a registered same-sex civil partnership 300 0.22% Separated (but still legally married or still legally in a same-sex civil partnership)  Divorced or formerly in a same-sex civil partnership which is now legally dissolved  Widowed or surviving partner from a same-sex civil 12,658 9.31% partnership

10. Other key groups?	Yes No	See below	
Carers	Yes No	This service may have a positive impact on young carers as it offers an alternative for cared for adults.	
People with mental health issues	Yes No	No foreseen impact to clients with mental health issues.	
Some families and lone parents	Yes No	No foreseen impact to clients with families or lone parents	
People with a low income	Yes No	No foreseen impact to clients on low incomes	
Unemployed people	Yes No	No foreseen impact to unemployed clients	
Young people not in employment education or training	Yes No	No foreseen impact to young clients not in education or training	

5. Please outline what data sources, measures and methods could be designed to monitor
the impact of the new policy or service, the achievement of intended outcomes and the
identification of any unintended or adverse impact?

Include how frequently monitoring could be conducted and who will be made aware of the analysis and outcomes

Data about service uptake will be collected when the service commences. This will allow analysis of impact as the service is reviewed.

6. Initial Assessment of Overall Impact									
Positive Impact			Impact or ot Known <sup>1</sup>		No Impact				
7. Scale of Impact									
Positive impact:			Impact or ot Known						
Minimal ⊠ Significant □		Minimal Significant							
8. Outcome									
No change to decision	•	ment needed to decision	Continue with decision (despite adverse impact / missed opportunity)		If significant negative impact - Stop / rethink				
$\boxtimes$									

#### 9. Please give a full explanation for how the initial assessment and outcome was decided.

The evidence gathered from service design and commissioning was pulled together to inform the assessment and eventual outcome.

<sup>&</sup>lt;sup>1</sup> 'Impact Not Known' – tick this box if there is no up-to-date data or information to show the effects or outcomes of the function, policy, procedure or service on all of the equality strands.

# Initial Equality Analysis (EIA) Resident/Service User EIA 6 (relates to ASC saving R8) Support for Working Age Adults

1. Details of function, policy, procedure or service:						
Title of what is being assessed:	Working age adults					
Is it a new or revised function, policy, procedure or service?	Function					
Department and Section:	Adults and Communities					
Date assessment completed:	04/12/15					
2. Names and roles of people completing this assessment:						
Lead officer:	Priya Bhudia					
Other groups:						
3. Employee Profile of the Project						
Will the proposal affect employees?  If no please explain why. If yes, please seek assistance from HR to complete the employee EIA.	YES/ NO This proposal concerns ongoing work to review the support provided to working age adults to ensure it is person centred and enables as much independence as possible.					

How are the following equality strands affected? Please detail the effect on each equality strand, and any mitigating action you have taken / required. Please include any relevant data. If you do not have relevant data please explain why / plans to capture data **Equality Strand** Affected? **Explain how affected** Indicate what action has been taken / or is planned to mitigate impact? 1. Age Yes This work is focused on adults of working age receiving social care support. Other projects / work is focused on older adults. No 2. Disability Yes  $\boxtimes$ The proportion of Barnet's population who are using one or more service targeted for people with disabilities shows a significant proportion of the No population but this function is anticipated to impact clients positively by focusing on improved independence. For example, it will develop a pathway into employment that would have been limited or restricted otherwise. Barnet population predicted to have a disability – Numbers and Proportion of **Total Population** Barnet Members Dashboard 11/11/15 Category Physical Health 81.652 46.48% Mental Health 62,032 35.31% Substance Misuse 22.092 12.58% Learning Disability 9.894 5.63% Barnet population who are using one or more services targeted for people with disabilities in 2014. Each service user is assigned to the category considered most relevant, although it is possible for one person to have more than one disability - Numbers and Proportion of Total Population. **Barnet Members Dashboard 11/11/15** Category Physical Health 4.564 61.34% 24.22% Mental Health 1.802 Learning Disability 870 11.69% Other Vulnerable People 171 2.30% 33 0.44% Substance Misuse

3. Gender reassignment	Yes No	No foreseen impact on any client based on their gender reassignment status.					
Pregnancy and maternity	Yes No	No foreseen impact on any client based on their pregnancy or maternity status.					
5. Race / Ethnicity	Yes No	No foreseen impact. It is not anticip particular client based on their ethn					
		Ethnic Group - Numbers and Propo	ortion of Total	Population	n		
		Ethnicity	Equalities Dashboard		Client brea SWIFT 14/1		
		White British	2,622	52.18%	2,622	52.18%	1
		White Other	766	15.24%	766	15.24%	1
		Asian/Asian British Indian	377	7.50%	377	7.50%	1
		Any Other Ethnic Group	283	5.63%	283	5.63%	1
		Black/Black British African	184	3.66%	184	3.66%	1
		White Irish	151	3.00%	151	3.00%	1
		Asian/Asian British Other	134	2.67%	134	2.67%	1
		Black/Black British Caribbean	124 74	2.47%	124	2.47%	1
		Black/Black British Other Refused	64	1.47% 1.27%	74 64	1.47% 1.27%	1
		Not Recorded	58	1.15%	58	1.15%	1
		Asian/Asian British Pakistani	57	1.13%	57	1.13%	1
		Mixed Other	32	0.64%	32	0.64%	1
		Chinese	27	0.54%	27	0.54%	1
		Asian/Asian British Bangladeshi	20	0.40%	20	0.40%	1
		Mixed White & Asian	16	0.32%	16	0.32%	1
		Mixed White & Black Caribbean	12	0.24%	12	0.24%	1
		Mixed White & Black African	11	0.22%	11	0.22%	1
		Not Stated	8	0.16%	8	0.16%	1
		Arab	5	0.10%	5	0.10%	1
6. Religion or belief	Yes No	There is a diverse mix of religion and/ or belief in Barnet. This service is not likely to impact clients based on this characteristic.					
		Residential breakdown of religion – Numbers and Proportion of Total  Population.					
		Area	<b>Equalities Da</b>	ata	Client break	kdown	I
<del>-</del>	L						

	Dashboard	l 9/9/15	SWIFT 14/1	0/15
Christian	146,866	41.21%	948	18.87%
No religion	57,297	16.08%	558	11.10%
Jewish	54,084	15.18%	908	18.07%
Muslim	36,744	10.31%	307	6.11%
Religion not stated	29,917	8.39%	541	10.77%
Hindu	21,924	6.15%	283	5.63%
Buddhist	4,521	1.27%	28	0.56%
Other religion	3,764	1.06%	5	0.10%
Sikh	1,269	0.36%	16	0.32%
Church Of England			562	11.18%
Roman Catholic			439	8.74%
Information Refused			148	2.95%
Greek Orthodox			104	2.07%
Methodist			30	0.60%
Atheist			19	0.38%
Jain			19	0.38%
Jehovah Witness			18	0.36%
Agnostic			16	0.32%
Catholic Apostolic Church			14	0.28%
Ismaili Muslim			14	0.28%
Baptist			7	0.14%
Orthodox Church			6	0.12%
Pentecostal			6	0.12%
Anglican			5	0.10%
Adventist			4	0.08%
Church Of Ireland			3	0.06%
Zowastrian			3	0.06%
Humanist			2	0.04%
Pagan			2	0.04%
Quaker			2	0.04%
Rastafarian			2	0.04%
African Methodist			11	0.02%
Ancestor Worship			1	0.02%
Arian Catholic			1	0.02%
Kabbalah			1	0.02%
Scientologist			11	0.02%
Spiritualist			<u> </u>	0.02%

7. Gender / sex	Yes No	$\boxtimes$	No foreseen impact to clients based on their gender or sex.	
			Residential breakdown of Gender – Numbers and Proportion of Total Population.	
			Gender         Equalities Data Dashboard 9/9/15         Client breakdown SWIFT 14/10/15           Female         187,685         51.10%         3,030         60.30%           Male         179,580         48.90%         1,986         39.52%           Unknown         9         0.18%	
8. Sexual orientation	Yes No		No foreseen impact to clients based on their sexual orientation.	
			See 9. Same sex civil partnerships give an indicator of homosexual relationships.	
9. Marital Status	Yes No	$\boxtimes \Box$	No foreseen impact to clients based on their marital status.	
			Residential marital status breakdown – Numbers and Proportion of Total Population.	
			Area Equalities Data Dashboard 9/9/15	
			Single (never married or never registered a same-sex civil 36,679 26.99% partnership)	
		ŀ	Married 64,204 47.24%	
			In a registered same-sex civil partnership 300 0.22%	
			Separated (but still legally married or still legally in a same- 6,216 4.57% sex civil partnership)	
			Divorced or formerly in a same-sex civil partnership which 15,859 11.67% is now legally dissolved	
			Widowed or surviving partner from a same-sex civil 12,658 9.31% partnership	
10. Other key groups?	Yes No	$\square$	See below	
Carers	Yes No		No foreseen impact to clients who are young or adult carers	
People with mental	Yes		No foreseen impact to clients with mental health issues.	

health issues	No		
Some families and lone parents	Yes No	No foreseen impact to clients with families or lone parents	
People with a low income	Yes No	No foreseen impact to clients on low incomes	
Unemployed people	Yes No	No foreseen impact to unemployed clients	
Young people not in employment education or training	Yes No	No foreseen impact to young clients not in education or training	

## 5. Please outline what data sources, measures and methods could be designed to monitor the impact of the new policy or service, the achievement of intended outcomes and the identification of any unintended or adverse impact?

Include how frequently monitoring could be conducted and who will be made aware of the analysis and outcomes

Data about the following is already collected and monitored on a regular basis:

- •
- Employment rates
- Stable accommodation rates
- Types of service provided
- Satisfaction rates
- Assessment and review volumes

If there is any unexpected change in these metrics, it will be investigated.

6. Initial Assessment o	f Overa	II Impact			
Positive Impact		Negative Impact No	Impact or ot Known <sup>1</sup>	No Impact	
7. Scale of Impact					
Positive impact:		Negative Impact or Impact Not Known			
Minimal ⊠ Significant □		Minimal  Significant			
8. Outcome					
No change to decision Adjustment needed to decision		Continue with decision (despite adverse impact / missed opportunity)		If significant negative impact - Stop / rethink	

<ol><li>Please give a full explanation for how the initial assessment and out</li></ol>	tcome was decided.
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The different strands of work being undertaken have been considered carefully to inform this analysis.

<sup>&</sup>lt;sup>1</sup> 'Impact Not Known' – tick this box if there is no up-to-date data or information to show the effects or outcomes of the function, policy, procedure or service on all of the equality strands.



# Adults and Communities Equalities Impact Assessment EIA 7 (relates to ASC saving R10) Removal of subsidy from Home Meals

1. Details of function, policy, procedure or service:					
Title of what is being assessed: Proposal to de-	commission home meals service in Barnet				
Is it a new or revised function, policy, procedure	e or service? Revised				
Department and Section: Joint Commissionin	g Unit, Commissioning Group				
Date assessment completed: October 2015					
2. Names and roles of officers completing	this assessment:				
Lead officer	Amisha Lall / Rodney D'Costa				
Stakeholder groups					
Representative from internal stakeholders					
Representative from external stakeholders					
AC Equalities Network rep					
Performance Management rep					
HR rep (for employment related issues)					

### 3. Full description of function, policy, procedure or service:

### SUMMARY

There are 157 people receiving a home meals service of which:

- 57% are older people aged 85 and over and this group will be negatively impacted.
- 50% (79 people out of 157 people) are classified as people with 'physical disability frailty' and this group are likely to be negatively impacted.
- In relation to Ethnicity 79% of 157 service users are white (including white British and Irish). There are few service users (13%) of BME backgrounds. However any changes or withdrawal of service will have an impact on customers from minority ethnic backgrounds.
- Jewish people who receive the home meals service are over represented compared to Barnet's overall Jewish population which accounts for 18% of the population. Therefore there will be a negative impact on this group.
- 68% of service users are female; while the majority of recipients are female, there will be no disproportionate on them. People will not be affected any differently from other groups by virtue of their gender / sex.
- Carers of those receiving the service will be impacted by the proposed change. It may result in an increase in their responsibility for their cared for.
- A public consultation was held between August 2015 and September 2015 and also service users (153 out of 157) have had face to face reviews to ascertain their level of need and identify if there are alternative options for home meals available for service users, if the proposal to not have the service is agreed. Details of the findings can be found in part 16 of this report.
- The public consultation and feedback from the reviews suggest that people are not in favour of the proposal. Furthermore the EIA has demonstrated that if the proposal to not have a home meals service in the future is agreed, it will have a negative impact for some, mitigated by support from the Council to help customers find suitable alternatives. Where there is an assessed need the Council will continue to fulfil its duty under the Care Act 2014.

### Background

Home meals (sometimes also referred to as "meals-on-wheels") are provided to eligible service users by Sodexo on behalf of Adults and Communities Delivery Unit. The current contract with Sodexo commenced 1 April 2011 and, following a one-year extension, expires 31 March 2016. This presents the Council with an opportunity to review its current service provision in the context of promoting choice, independence and value for money.

The current home meals provision comprises a home-delivered hot meal to service users across the borough, 7-days a week between 12pm and 2pm. An estimated 50,000 meals are delivered annually (based on 2014-15 data). The range of meals includes standard / vegetarian option, Asian vegetarian / halal, kosher and gluten-free.

The contract also includes a monitoring service i.e. in the event that the service user does not respond to a door call and the delivery driver is unable to contact the individual or their family (depending on what details they have on record), the driver contacts the Council to inform them of a 'no response'. This triggers the next process for the Council to investigate.

There are 157\* people currently in receipt of home meals. The approximate contract spend in 2014/15 was £465,077 gross and £274,466 net (of client contributions) not including overhead costs relating to invoicing and other accounts receivable tasks. The Council charges service users a flat rate £4.15 per meal on a monthly basis. It is important to note that there has been a long term decrease amongst Barnet service users for the current meals service (this is mirrored in other local authorities generally). This is due to a number of reasons e.g. quality of meals (suggested by anecdotal information) and the availability of other more appropriate services.

\*As at August 2015 there were 215 people identified as receiving the home meals service. The reduction from 215 people to the current 157 people is due to a recent reconciliation of service users care package details resulting in the records held on the Swift client database being refreshed.

Although the Council has provided a home meals service over the years, local authorities do not have a statutory duty to provide meals. Councils do have a statutory duty to meet assessed eligible needs and have a duty to safeguard vulnerable adults. This is particularly important at this time where the Council is faced with making substantial savings whilst continuing to fulfil its duty to meet the needs of its residents

### Needs analysis

Prior to any recommendations being made about the future of the home meals service the Council undertook a needs analysis of those receiving the home meals service.

The analysis identified that that there has been a 52% reduction in service users in receipt of Home Meals, from 326 at the end of 2010/11 to 157 service users in October this year. In addition, we have seen a 15% reduction in the number of meals delivered from 56,802 meals being delivered in 2013-2014 to approximately 48,267 meals being delivered in 2014-2015.

Research also suggested that other local authorities are increasingly moving towards providing alternative and innovative solutions to providing people with access to home meals other that the traditional Home Meals Service., including signposting residents and providing information and advice.

### Options considered

As part of this review, Barnet Council has considered a number of options including:

- Option 1 Continue the service as is and run an OJEU tender to appoint a supplier for community meals
- Option 2 Stop new enrolments in the service, identify a list of suppliers and publish their details on the Council's website to sign post new residents.
- Option 3 Home and Community and Enablement care workers to enable individuals to prepare meals.
- Option 4 Catering team (run by Children's Services on a trading account basis) to prepare the meals and deliver directly or via the transport team.
- Option 5 Voluntary and community groups prepare and deliver the meals

After careful consideration Barnet Council decided that none of the options above are feasible due to a number of reasons including financial pressures the Council is faced within this time of austerity. We also identified that the traditional home meals service is a less popular choice for people at a time where a wide range of alternative options are available in the community.

### Our proposal

We are proposing to no longer provide a home meals delivery service in Barnet. If agreed by Adults and Safeguarding Committee, we would support customers to identify and arrange for alternative options within the community, for example lunch clubs or other catering companies. Our social care team will work with individuals to find innovative and creative solutions to meeting their nutritional needs. This is because increasing numbers of our customers are already choosing alternatives and we want to empower people to make choices that suit them, to stay independent and make the most of appropriate services available in the community.

In exceptional circumstances, Barnet Council will consider support for meals, for example, where service users do not have the means to source or cook a meal.

### Alternative options for meals available in the community

There are a range of alternative options available in the community for people to purchase their meals. Should the proposal be agreed, in the future the Council will sign post people to a range of alternative options.

For current service users this means:

- providing information about local cafes and meals services that will provide meal delivery services
- providing information about lunch clubs that individuals could access.
- providing information about companies that will deliver hot or frozen ready meals.
- a full review of individual needs by a social worker.

### What will happen if the proposal is agreed?

If the proposal to no longer provide a home meals service in Barnet is agreed by the Adults and Safeguarding Committee in November 2015:

- The Council will not procure a home meals service in the future and there will be no subsidy given to service users for purchasing their own meals
- The current contract with Sodexo will come to a natural end on 31/03/16 and the appropriate exit strategy protocols will be followed
- Service users will be signposted to alternative options in the community, where appropriate

<ul> <li>In exceptional circumstances, Barnet Council will consider support for meals, for example where service users do not have the means to source or cook a meal. The Council will be</li> </ul>
able to spot purchase from other companies.
Key activities completed:
<ul> <li>153 service users (out of 157) have had a face to face review between August 2015 and October 2015 to ascertain their level of need and identify other options that may be suitable for them, if the meals service is not provided by LBB.</li> <li>Public consultation launched on 3 August 2015 and ended on 30 September 2015</li> <li>New referrals to the service have been put on hold since the launch of the consultation; although referrals have been and will continue to be considered under exceptional circumstances for the remaining duration of contract. Whilst there is a hold, all current service users continue to receive their meals service.</li> </ul>
lext steps:
<ul> <li>Report to the Adults and Safeguarding Committee in November to make a decision</li> </ul>

Equality Strand	Affected?	Explain how affected			What action has been taken already to mitigate this? What action do you plan to take to mitigate this?		
1. Age	Yes ⊠ / No □	Negative impact The majority of the current meals service users are older people aged 65 plus. A breakdown of service users by age is as follows:  Table 1: Age range of meals service users			der s	153 service users (out of 157) have had a face to face review to ascertain their level of need.  Those people who have been assessed as having the potential to be signposted to other	
		Age	No. of people (out of 157)	% of people		provision will be supported appropriately (pending decision from Committee). The Council will consider supporting people under	
		Over age 85	90	57%		exceptional circumstances.  Any issues and concerns have been discussed with	
		75 - 84 years old	43	28%		service users (and their nominated representative if appropriate) and the Council will closely	
		65 – 74 years old	11	7%		support service users with their transition to other services (if appropriate).  A clear and transparent	
		21 to 64 years old	13	8%		communications plan will be put in place to support this work pending Committee's decision.	
		Total	157	100%			
		service	ion to cea may also impact o	have an			

2. Disability	Yes ⊠/ No □	Negative impact  The majority of the current	153 service users (out of 157) have had a face to face review to ascertain
		meals service users are older people and people with various health conditions and frailty:  - 50% (79 people out of 157 people) are classified as people with 'physical disability – frailty'  - 18% (28 people out of 157) are classified as people with mental health  - 17% (26 people out of 157) are classified as people with physical support – personal care.  A decision to cease the meals service will have an impact on older adults with frailty and it may also have an adverse impact on carers	their level of need.  Those people who have been assessed as having the potential to be signposted to other provision will be supported appropriately (pending decision from Committee). The Council will consider supporting people under exceptional circumstances.  Any issues and concerns have been discussed with service users (and their nominated representative if appropriate) and the Council will closely support service users with their transition to other services (if appropriate).  A clear and transparent communications plan will be put in place to support this work pending Committee's decision.  Individuals will be given information on choice of providers in formats they can understand.
3. Gender	Yes ☐ / No ⊠	No impact	N/A
reassignment		This client group will not be affected any differently from other groups by virtue of their gender re-assignment	
4. Pregnancy and	Yes 🗌 / No 🖂	No impact	N/A
maternity		This client group will not be affected any differently from other groups	

Yes 🖂 / No 🗌 **Negative impact** 153 service users (out of Race / 157) have had a face to **Ethnicity** The information about current face review to ascertain service users of the home their level of need and meals service suggests that issues relating to their there are very few users from ethnicity have been minority ethnic backgrounds. identified with the service Mostly the white population user. are affected. However any changes or withdrawal of Those people who have been assessed as having service will have an impact on the potential to be customers from minority signposted to other ethnic backgrounds provision will be supported A breakdown of people as per appropriately (pending their ethnicity is as follows: decision from Committee). Table 2: Ethnic groups of meals The Council will consider service users supporting people under % of **Ethnic group** No. of exceptional people people circumstances. (out of 157) Any issues and concerns White 123 79% have been discussed with (including service users (and their White: British. nominated representative Irish and if appropriate) and the other): Council will closely Asian 14 9% support service users with (including their transition to other British Asian:, services (if appropriate). Bangladeshi, Indian and A clear and transparent other) communications plan will Black 7 4% be put in place to support (including this work pending Black British: Committee's decision. African. Caribbean and other): Other ethnic 3% 5 group Mixed other 1% No stated / 4% recommended / refused Total 100% 157

		Table 3: Breausers and car Type Standard ho Kosher Asian Veg Asian Halal Veg Afro Caribbe Gluten Total	tegories of % 64 ° 29° 3° 2° 1.5°	### ### ### ### ### ##################	
6. Religion or belief	Yes 🖾 / No 🗔	Negative in People who culturally specause of belief will be impacted by It has been there will be impact on the population. identified the who receive service are compared to Jewish population a social care. Therefore the negative impact in the culture of the compared to population a social care.	are receptation method their religion of the properties of the pro	als ion or ely posal.  that cant above has people e meals esented soverall nich the of adult sers.	The Council will ensure that the information they provide on providers of meals includes those providers who offer cultural specific meals and providers that can meet the dietary requirements of different community groups and other specialist meals such as vegetarian
7. Gender / sex	Yes 🗌 / No 🔀	No impact 68% of service users receiving the home meals service are female.  Table 4: Breakdown of gender of meals service users			N/A
		Gender	No. of people	% of people	

				(out of 157)		
			Female	68%	104	
			Male	31%	48	
			No response	1%	1	
			While the marecipients as will be no do them. People affected and other group gender / se	re female isproporti le will not y different s by virtu	onate on be tly from	
8. Sexua	al	Yes ☐ / No ⊠	No impact			N/A
orient	ation		While data service use orientation, that this clie affected and other group sexual orien	rs' sexual it is not e ent group y different is by virtu	xpected will be tly from	
9. Marita	al Status	Yes □/ No ⊠	No impact			N/A
			This client of affected and other group marital state	y different s by virtu	tly from	

10. Carers (discriminated by association)  Negative impact Carers of those receiving the service will be impacted by the proposed change. It may result in an increase in their responsibility for their cared for.  Negative impact of their responsibility for their cared for.  Negative impact of their level of need.  No seponle who have been assessed as having the potential to be signposted to other provision will be supported appropriately (pending decision from Committee). The Council will consider supporting people under exceptional circumstances.  Any issues and concerns have been discussed with service users (and their nominated representative if appropriate) and the Council will closely support service users with their transition to other services (if appropriate).  The outcome of the reviews has been captured through a questionnaire, details of which are available in the Consultation Report A clear and transparent communications plan will be put in place to support this work pending Committee's decision. Identified carers will be supported through a carer's assessment. They will be signposted to carers support services as appropriate.				
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### 5. What are the number, types and severity of disabilities in play in this case?

As at October 2015 there were 157 service users receiving the home meals service, of which:

- 50% (79 people out of 157 people) are classified as people with 'physical disability frailty'
- 18% (28 people out of 157) are classified as people with mental health
- 17% (26 people out of 157) are classified as people with physical support personal care

The people that are most likely to be impacted by the proposal are frail and elderly people.

### 6. What are the actions that could reduce the impact on people with disability?

- 153 service users (out of 157) have had a face to face review to ascertain their level of need and identify other options that may be suitable for them, if the meals service is not provided by LBB; any issues relating to their disability has been identified with the service user and their nominated representative (where appropriate)
- Those people who have been assessed as having the potential to be signposted to other
  provision will be supported appropriately (pending decision from Committee). The Council
  will consider supporting people under exceptional circumstances.
- The Council will closely support service users with their transition to other services (if appropriate).
- The outcomes of the reviews have been captured through a questionnaire, details of which are available in the Consultation Report.
- A clear and transparent communications plan will be put in place to support this work pending Committee's decision.
- Identified carers will be supported through a carer's assessment. They will be signposted to carers support services as appropriate

### 7. What will be the impact of delivery of any proposals on satisfaction ratings amongst different groups of residents?

Satisfaction levels of service users of the current home meals service and their carers may be adversely impacted by the proposal.

Overall feedback through the consultation has not been in favour of the Council's proposal to not have a home meals service in the future, the analysis shows reasons for a recommendation to be made to the Adults and Safeguarding Committee in November, to not provide a home meals service in the future, and instead, signpost people to alternative options available in the community.

Refer to part 16 of this EIA for further details.

### 8. How does the proposal enhance Barnet's reputation as a good place to work and live?

There could be some external negativity about disinvestment in a home meals service.

It is envisaged that there will be no adverse impact on Barnet's reputation as a good place to work.

There is a small risk that Barnet may be seen as not a good place to live however it is likely this views will be from current meals recipients and potentially their carers, representing a small number in comparison to Barnet's overall population.

Achieving efficiencies in the service may enhance the Councils reputation.

9. How will members of Barnet's diverse communities feel more confident about the council and the manner in which it conducts its business?

Achieving efficiencies in the service should enhance the Councils reputation and confidence in the Council.

All current service users have had a face to face review to ascertain current level of need and what is needed if the meals service is not provided by LBB; issues relating to service users' ethnicity will be identified with the service user and their nominated next of kin / carer if appropriate.

The Council will closely support service users with their transition to other services (if appropriate).

10. What measures and methods have been designed to monitor the application of the policy or service, the achievement of intended outcomes and the identification of any unintended or adverse impact? Include information about the groups of people affected by this proposal. Include how frequently will the monitoring be conducted and who will be made aware of the analysis and outcomes? Include these measures in the Equality Improvement Plan (section 14)

### Through:

- Face to face reviews with current service users and a questionnaire which reviewers have completed; the questionnaire captured information on the individual, their circumstance and the impact of the proposal on them and their carer (where appropriate)
- Public consultation 3<sup>rd</sup> Aug 30<sup>th</sup> Sept. The online survey money asked questions about equalities and diversity (although there was a very limited response to these questions)
- If a decision is made to dis-invest, following closure of the service there will be no on-going monitoring, though the current customers will still have access to adults social services for any on-going needs
- 11. How will the new proposals enable the council to promote good relations between different communities? Include whether proposals bring different groups of people together, does the proposal have the potential to lead to resentment between different groups of people and how might you be able to compensate for perceptions of differential treatment or whether implications are explained.

Table 4 below shows the ethnic origin of the home meals service users, compared to the ethnicity of all adult social care service users

The data demonstrates that overall the needs of the diverse population are not being met; this could be for a number of reasons, for example:

- the current service does not meet the needs of BME communities
- that BME communities are accessing meals to meet their meal needs in other ways e.g. community groups, cultural specific catering companies, support from friends / family. The proportion of people from BME backgrounds receiving the home meals service accounts for 13% of 157 people, compared to Barnet's overall BME population which is 38.7% of the total population and approximately 20% of the total service users accessing adult social care.

Table 4: Breakdown of meals service users by ethnicity compared to adult social care service users

	Current home use		use	care service ers tober 2015)
Ethnic origin	Number of people receiving the home meals service	% of people receiving the home meals service	Number of people	% of people
Any Other Ethnic Group	5	3%	283	6%
Arab	n/a	n/a	5	0.1%
Asian/Asian British Bangladeshi	n/a	n/a	20	0.4%
Asian/Asian British Indian	11	7%	377	8%
Asian/Asian British Other	3	2%	134	3%
Asian / Asian British Pakistani	n/a	n/a	57	1%
Black/Black British African	3	2%	184	4%
Black/Black British Caribbean	3	2%	124	2.5%
Black/Black British Other	1	0.5%	74	1%
Chinese	n/a	n/a	27	0.5%
Mixed Other	1	0.5%	32	0.7%
Mixed White & Asian	n/a	n/a	16	0.3%
Mixed White and Black African	n/a	n/a	11	0.2%
Mixed White and Black Caribbean	n/a	n/a	12	0.2%
White British	110	71%	2622	52%
White Irish	2	1%	151	3%
White Other	11	7%	766	15%
Not Recorded	3	2%	58	1%
Not Stated	2	1%	8	0.1%
Refused	2	1%	64	1%
Total	157	100%	5025	100%

It is not likely that the proposal would lead to resentment between different groups of people. Information around alternative options will be publically available through the Council's website; this will include a list of companies that provide ethnic/cultural specific meals.

12. How have residents with different needs been consulted on the anticipated impact of this proposal? How have any comments influenced the final proposal? Please include information about any prior consultation on the proposal been undertaken, and any dissatisfaction with it from a particular section of the community.

Stakeholders from the Commissioning Group and Adults and Communities Delivery Unit have been involved in developing the proposal.

The consultation commenced on 3 August 2015 and closed on 30 September 2015. The findings from the consultation are set out in the Consultation Report. The feedback from the consultation will be considered in the Committee report for the Adults and Safeguarding Committee meeting in November.

Voluntary sector providers and all partnership board members were informed about the consultation.

A letter was sent to all current service users on 03/08/15 telling them about our proposal and inviting them to provide feedback.

153 service users (out of 157) have had a face to face review and all current service users have had the opportunity to provide feedback on the proposal.

### **Overall Assessment**

13. Overall impact					
Positive Impact		Negative Impact No			No Impact
		⊠ Ne	gative		
14. Scale of Impact					
Positive impact:		Negative Impact No	•		
Minimal Significant		Minimal Significa	ant $\square$		
		Impact no	ot known		
15. Outcome					
No change to decision	•	ment needed to decision	Continue with decision (despite adverse impact / missed opportunity)		If significant negative impact - Stop / rethink
16. Please give full ex decided	planati	on for how the	overall assessn	nent and	d outcome was
While Barnet Council has provided a meals service for a number of years, local authorities do not have a statutory responsibility to provide a home meals service.					
Furthermore the number of service users of the home meals service has decreased over the last 5 years for a number of reasons, including the availability of other options.  The EIA has demonstrated that if the proposal to not have a home meals service in the future is					
agreed, it will have a negative but minimal impact. The basis for this is:					
<ul> <li>The proposal is for a service that provides a lunchtime meal – that is one meal out of 3 meals a day. While there is some information to suggest that for some people the home meals service is the only main meal for some service users whereas for others people are meeting their nutritional needs for breakfast, dinner and snacks in other ways.</li> </ul>					

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<sup>&</sup>lt;sup>1</sup> 'Impact Not Known' – tick this box if there is no up-to-date data or information to show the effects or outcomes of the function, policy, procedure or service on all of the equality strands.

- 153 out of 157 service users have had a face to face review to ascertain their level of need (and their carer's level of need where appropriate). Reviews for the remaining will also be completed.
- People will receive support in other ways such as sign posting to lunch clubs, supermarkets and other catering companies

The Council is faced with a number of financial challenges and this has led to the Council reviewing a number of services it provides, including the home meals service. The Adults and Safeguarding Committee commissioning plan 2015/16 – 2019/20 sets out the context for managing the key changes required by the Care Act and health and social care integration at a time of rising demand, increased expectations and shrinking resources. On the latter point, Adults and Safeguarding Committee has been required to identify £18.597m of savings (21% reduction on budget) through to 2020. If a decision is made by Committee to not continue the home meals service beyond the current contract length, there is a potential saving of £274,000 to the Council; though this amount may be reduced if a number of existing service users need on-going support at the current contract price. However the full cost of the service could be charged to the user.

It is acknowledged that if the proposal to not have a home meals service is agreed, this will lead to a closure of a service. At the same time, a new approach to supporting people will be adopted, and this includes providing people with information and advice about a range of options available to them that provide them with choice and control over what they eat, and support them to stay independent within the community. Alternative options include lunch clubs and other catering companies. We have already started this process by collecting information about a range of alternatives available and this information has been published on the Council's website. Further details about alternative options can be found in *Appendix A of this report*.

Through the face to face reviews current service users and their carers/nominated representative have also been made aware of the number of specific options available to them.

In the future, communication channels to provide people with information/advice and signposting to alternative options for meals will include:

- The home meals web page on the Council's website
- Barnet's Care and Support Directory
- Social Care Connect Directory
- The 'front door' to the Adults and Communities Delivery Unit
- Staff word of mouth
- Information and advice providers e.g. Barnet CAB

Whilst the EIA has shown that frail elderly people are most at risk, it is important to note that the majority of current service users (97% of 157 people) have had a face to face review to ascertain their level of need and understand the impact of the proposal on them.

If Committee agrees to the proposal the Council will closely support service users with their transition to other services (if appropriate).

### Outcome of the Consultation

The development of the Home Meals proposal involved extensive consultation with stakeholders commencing 3<sup>rd</sup> August to 30<sup>th</sup> September 2015 as set out in the Consultation Report. In addition it was recognised that each user of the Home Meals service would require a formal review of their needs and support plan. This was undertaken by professional staff in adult social care over the period August to October 2015. Of 157 service users, 153 were reviewed. The remaining users were not available for a formal review. The purpose of these reviews was to ascertain the level of need in relation to nutrition and to also identify customers' preferred alternative options to the current Home Meals service, should this proposal be agreed by Committee.

Overall feedback from the survey and other communications (excluding reviews) based on 23 responses to the on-line consultation via the Council's consultation e-portal, Barnet Engage and 35 other communications, detailed below, is against the proposal to discontinue the Home Meals service. The top four concerns were:

- 1. Concern for vulnerable people.
- 2. Individuals have no other way / would find it difficult to source or obtain a meal.
- 3. Individuals have no other care and support services other than the Home Meals service.
- 4. Not happy with / against the proposal.

23 people responded anonymously to the on line survey on Barnet Engage, of which:

- 17 people were Barnet residents
- 1 represented a voluntary sector / community organisation
- 1 represented a public sector organisation
- 4 categorised as 'other' (people who act as representatives for carers, & those with disabilities; and relatives of service users)

35 letters / e-mails / telephone calls were received, of which:

- 14 people categorised as current service users
- 15 people categorised as carer / family / friend / next of kin / guardian
- 4 people represented a provider / care home (this includes 1 Sodexo driver)
- 1 person was a member of the public
- 1 response was received from a political party

### **Reviews of users of Home Meals**

Individual face to face reviews of 153 service users were undertaken. These reviews have highlighted a relatively low number (16) of clients with current needs requiring the traditional home meals service (in these cases Adults and Communities staff will make the necessary arrangements to ensure continuity of service and continued safeguarding of clients). At the same time the results suggest that there are alternative options and professional staff will follow up these cases and agree the outcomes with clients subject to this proposal being agreed. There is a sufficiently strong case for not continuing the Home Meals service beyond the term of the current Sodexo contract and instead signposting people to alternative options available in the community. In a minority of cases i.e. subject to The Act, the Council may need to provide an appropriate level of support.

### 17. Equality Improvement Plan

Please list all the equality objectives, actions and targets that result from the Equality Analysis (continue on separate sheets as necessary). These now need to be included in the relevant service plan for mainstreaming and performance management purposes.

Equality Objective	Action	Target	Officer responsible	By when
Monitor the equalities data from the service reviews	Ensure that alternative meals options offered to customers includes a range of meal types and the mode is suitable for frail and elderly people, including access to those services specification includes statement of expectations	Review equality impact from the service user reviews once complete	Project Manager	October
Face to face reviews of current service users	All current service users to have a face to face review to ascertain their level of need, and of their carer/family		ACDU	October

1 <sup>st</sup> Authorised signature (Lead Officer)	2 <sup>nd</sup> Authorised Signature (Member of SMT) – Dawn Wakeling
Date:	Date:

### **APPENDICES**

### **APPENDIX A**

### Food and meal options within Barnet

The following table provides information on food options available in the borough. This is not an exhaustive list but contains the main service providers, please contact the providers to confirm dates times and costs.

The following organisations provide meals out in the community

Name	Description	Address / Phone No.	Other info	Event details	Website / Email
The Good	Provides neighbourly	The Wilberforce	If you would like to	Day: Tuesdays	thegoodneighbourschem
Neighbour	support to elderly and	Centre c/o St	attend the club, please	Time: 12 noon - 1.30pm	emhbo.com/
Scheme for	disabled people living in	Paul's Parish	contact the relevant	Location: Mill Hill Lunch	
Mill Hill and	Mill Hill and Burnt Oak	Office	Good Neighbour	Club, The Wilberforce	good.neighbours@yahoo.
Burnt Oak -	Two Lunch Clubs each	The Ridgeway	Scheme in advance, so	Centre, St Paul's Church,	<u>co.uk</u>
Lunch	week, for older people	Mill Hill NW7	a meal can be ordered.	The Ridgeway NW7 1QU	
Clubs	in the Mill Hill and Burnt	1QU		Cost: £3.50	
	Oak areas.		Transport may be		
	2 course hot meal, plus	Mill Hill - 020	available for those with	Day: Thursdays	
	tea or coffee, is served	8906 3340	mobility problems.	<b>Time:</b> 12 noon - 1.30pm	
	in pleasant	<b>Burnt Oak -</b> 020		Location: Burnt Oak	
	surroundings, with good	8959 1971		Lunch Club, The Catholic	
	company.			Church of The	
	, ,			Annunciation, Thirleby	
				Road HA8 0HQ	
				Cost: £3.50	

Altogether Better - Edgware Silver Service scheme	Over 60s and a guest of any age dine for £5 each at participating restaurants on a Tuesday	Watling Avenue Edgware HA8 0UB 07909 998463	Restaurants that offer the scheme have a sticker in the window or contact Altogether Better for details of participating restaurants	Day: Wednesdays Time: Lunchtime Location: Cottage Homes restaurant in Hammers Lane Cost: (reasonable restaurant prices)  Note* term-time only  Day: Tuesday Time: lunchtime Location: participating restaurants Cost: £5	www.a- best.org.uk/projects-and- groups.html us@betterburntoak.org.u k
Altogether Better – East Finchley Silver Service scheme	Over 60s and a guest of any age dine for £5 each at participating restaurants on a Tuesday	High Road East Finchley London N2 9AY 07909 998453	Restaurants that offer the scheme have a sticker in the window or contact Altogether Better for details of participating restaurants	Day: Tuesday Time: lunchtime Location: participating restaurants Cost: £5	http://www.efab.org.uk/pr ojects-and-groups.html us@efab.org.uk
Muslim Ladies Lunch Club	East Finchley Neighbourhood Contact provides a lunch club on the first and third Wednesday of each	020 8444 1162	New members are welcome, transport may be provided.	Day: every first and third Wednesday of the month Time: 12pm - 2pm Location: Ann Owens Centre	www.ageuk.org.uk/barnet /neighbourhood-services

	month, especially for			Oak Lane	
	Muslim Ladies. Home			London N2 8LT	
	cooked Halal food is			Cost: £4.	
				Cost: £4.	
	served at the Muslim				
	Ladies' lunch club,				
	which also gives the				
	opportunity for Muslim				
	women to meet for				
	prayer and for				
	conversation. The halal				
	food is prepared by one				
	of their cooks and is				
	always wholesome and				
	nutritious.				
Age UK	Provides a wide range	Ann Owens	This lunch club provides	Day: Tuesdays and	www.ageuk.org.uk/barnet
Barnet	of activities, services	Centre	a freshly prepared 2	Thursdays	
Lunch Club	and information about	Oak Lane	course meal (vegetarian	<b>Time:</b> 12.30pm—1.30pm	christine.gilbert@ageukb
	issues of interest to	London N2 8LT	option available).	Location: Ann Owens	arnet.org.uk
	older people through its	020 8432 1423		Centre, Oak Lane	
	centres and in the	or 020 8150		London, N2 8LT	
	community.	0965		Cost: £5.00	
	,				
	Activities and services				
	include:				
	Health promotion,				
	fitness and exercise				
	classes				
	Lunch clubs, social				
	Editori olabo, occiai				

	groups and other				
	activities				
Friend in	FIN is a voluntary	East Barnet	Lunch is served from	Day: Mon, Tues, Wed,	www.ebarnetbaptist.org.u
Need (FIN)	organisation providing a	Baptist Church	12.30-2pm but can be	Thurs & Sat	k/fincentre.htm
Activity	range of services for	Crescent Road	combined with various	<b>Time:</b> 12.30 – 2pm	
Centre	older people, disabled	East Barnet EN4	other activities at the	Location: Friend in Need	fin@fin-eastbarnet.org.uk
	people and their carers	8PS	centre to create a day	Community Centre, East	
	living in New and East		opportunity.	Barnet Baptist Church	
	Barnet.	020 8449 8225	Activities £3.50-£4.00	Crescent Road	
	A weekly timetable of		per half day session £5	EN4 8PS	
	activities including		lunch £1.50 tea and	Cost: £5	
	seated exercise to		cake (Thu pm and Sat		
	music, arts and crafts,		am free arts and crafts)		
	bingo, digital inclusion,				
	yoga, tai chi and a				
	range of board games,				
	quizzes, puzzles and				
	other activities includes				
	a cooked meal, and a				
	chance to meet new				
	people				
Chipping	A club for older people	United	A prospective member	Day: Monday and Friday	www.chippingbarnetdayc
<b>Barnet Day</b>	to enjoy a day out in a	Reformed	or their family, friends,	<b>Time:</b> 9.30am-3.30pm	entre.org.uk
Centre for	friendly, relaxed and	Church	doctor or social worker	Location: United	
the Elderly	cheerful environment.	Wood Street	can contact Brigid	Reformed Church	<u>lisa-</u>
	Coffee and tea are	Barnet EN5	Horgan at the Day	Wood Street	finchley@btconnect.com
	provided on arrival	4BW	Centre on	Barnet EN5 4BW	
	followed by lunch at		07923031231.		

	midday and tea in the	07923 031 231	Transport can be		
	afternoon. A limited		arranged, depending on		
	shopping service is		need but availability is		
	provided.		limited		
Finchley	This organisation can	Finchley Baptist		Day: Thursdays	
Community	offer day care for older	Church		Time:10am-2pm	
Network	adults. They offer	Stanhope		Location: Finchley	
	meals, social activities,	Avenue		Baptist Church	
	outings, exercises,	Finchley N3 3QL		Stanhope Avenue	
	information and advice,			Finchley N3 3QL	
	support and	020 8343 4896			
	companionship.				
Barnet	The Association	Multicultural	Freshly cooked hot	Day: Mon, Tue & Fri	www.barnetmcc.moonfrui
African	provides a cultural day	Community	meals (Caribbean and	Time: 10am-3pm	t.com/#/baca/452709441
Caribbean	centre mainly for	Centre	African) every Tuesday	Location: Multicultural	9
Associatio	African and Caribbean	Algernon Road	& Friday.	Community Centre	
n	elderly Stroke and	West Hendon		Algernon Road	baca.daycare@btconnect
	Alzheimer's sufferers. A	NW4 3TA		West Hendon NW4 3TA	<u>.com</u>
	hot meal is provided as				
	well as social activities	020 8202 0095			
	such as exercise				
	classes, arts and crafts,				
	quizzes, games and				
	health visitor sessions.				
	Transport is provided.				
Barnet	Run by the Greek	Britannia Road	All welcome.	Day: Wednesday	
Cypriot	Cypriot Brotherhood	North Finchley		<b>Time:</b> 12pm - 2pm.	
Centre	Centre, this lunch club	N12 9RU		Location: Greek Cypriot	

	is for people aged 60+	020 8445 9999	Brotherhood Centre Britannia Road North Finchley N12 9RU Cost: £5	
Cultural and	This centre is for Tamil elders who are over 55	Watling Community	Day: Mon & Fri Time: 11am-5pm	psgunasingam@yahoo.c o.uk
Recreation	years. They arrange	Centre	Location: Watling	<u>o.uk</u>
al	lunch, social activities,	145 Orange Hill	Community Centre	
Organisatio	games, daytrips and	Road	145 Orange Hill Road	
n for Tamil	discussions.	Burnt Oak	Burnt Oak	
Elders		London HA8	London HA8 0TA	
(CROFTE)		0TA		
		020 8841 5186		
Edgware	This is an active group	North Road	Day: 2 p.m. on the first	http://www.fcfed.com/fgle
and Mill Hill	which meets twice a	Community	Tuesday	<u>dw.htm</u>
Friendship	month on Tuesdays.	Centre	Time:	
Centre	They also visit places of	Burnt Oak	Location:	
	interest, organise	Broadway	They usually meet at North	
	holidays and walks, go	Edgware HA8	Rd Community Centre,	
	ten-pin bowling, have	0AP	(between Edgware	
	games, knitting and		Community Hospital and	
	craft groups. Visits to	020 8931 2828	The Prince of Wales pub),	
	the theatre and meals		plus every third Tuesday at	
	out are also arranged.		8 p.m. (not August) at the	
	The group is affiliated to		same venue.	
	the Friendship Centre			

	Federation and the Barnet 55+ Forum.				
New Barnet Community Centre	The community centre offers various activities for local community including an elders' luncheon.	Victoria Road, New Barnet EN4 9PF 0208 441 7044	The lunch is two courses, a main and a dessert and the cost is £4. There is a vegetarian alternative.	Day: Tuesdays and Fridays Time: 12pm-2.30pm Location: New Barnet Community Centre 48-50 Victoria Road New Barnet Cost: £4	newbarnetca@gmail.com
Anand Day Centre	Run by ASRA Housing Association, Anand is a specialist activity and lunch club helping to meet the needs of Asian communities within Barnet. The organisation offers lunch, social and exercise activities on Wednesdays. They also run other services such as health promotion activities and language support.	Ann Owens Centre Oak Lane East Finchley N2 8LT Nila Patel - 020 8361 0617	It is an Indian vegetarian meal that is served	Day: Wednesday Time: 10am-3pm Location: Ann Owens Centre Oak Lane East Finchley N2 8LT Cost: £3	nilapatel16@yahoo.co.uk
Anand Day Centre	This project provides an activity and lunch club for Older Asian people living in Barnet.	Manor Drive Methodist Church, Manor Drive,	It is an Indian vegetarian meal that is served	Day: Mon & Thu Time: 10am-3pm Location: Manor Drive Methodist Church, Manor	nilapatel16@yahoo.co.uk

Whetstone N20	Drive, Whetstone N20 0DZ
0DZ	Cost: £5
Nila Patel - 020	
8361 0617	

The following organisations offer home based volunteer support which may be used to help with going shopping, arranging online shopping deliveries or other support around food and nutrition.

Name	Description	Address /	Other info	Event details	Website / Email
		Phone No.			
Casserole	Connecting people who	020 3475 3444	The Casserole team	Regular times and days	www.casseroleclub.com/
Club	like to cook and are		works with local	will be agreed between the	<u>yes_we_are_active</u>
	happy to share an extra		organisations to help	Cook and the Diner	
	portion of a delicious		reach Diners.		hello@casseroleclub.com
	home cooked meal, with		They take self-referrals		
	older neighbours living		including from friends		
	close by who could really		and relatives, or diners		
	benefit from a hot cooked		can be referred by		
	meal. Cooks are		professionals.		
	required to sign up on the		To sign up or refer visit		
	site and undertake a		www.casseroleclub.com		
	short safeguarding		/yes_we_are_active or		
	process before they can		call 020 3475 3444		
	search and contact local				
	Diners.				
Befriendin	A borough wide	Ann Owens	The Age UK website	Usually arranged on a day	www.ageuk.org.uk/barnet
g service -	befriending service using	Centre	also clearly lists the	and time to suit both the	/neighbourhood-

Age UK	local volunteers. The	Oak Lane	other befriending	client and volunteer	services/befriending1/
Barnet	primary aim of the service	London N2 8LT	services available in		
	is to offer medium to long		Barnet		info@ageukbarnet.org.uk
	term emotional support	020 8 432 1416			
	and companionship.				
	Many relationships will				
	involve outings to shops,				
	parks, help with				
	paperwork and modern				
	technology as well as a				
	good cup of tea, a chat				
	and a laugh.				
Good	We aim to support people	Church House,	There is no set charge		www.goodneighboursche
Neighbour	living at home by offering	Wood Street,	but donations towards		me.org/index.html
Scheme	practical help, advice and	Barnet EN5	petrol costs and		
High	friendship to the elderly,	4BW	overheads are welcome		hbgns@greenbee.net
Barnet	sick, disabled,				
	housebound, anyone	0208 441 5678			
	finding it hard to cope.				
	This help is available to				
	anyone living in the area				
	of High Barnet and				
	Arkley. Services include:				
	Befriending				
	Shopping once a week or				
	we can take you to and				
	from the supermarket				
	Collecting prescription				

	Transport to medical				
	·				
	appointments and sometimes to other				
	destinations				
	If you can't manage the				
	garden, are over 65 or				
	disabled one of our				
	volunteers can tend to it				
Good	Provides neighbourly	The Wilberforce	Clients are expected to	Day: Mondays	thegoodneighbourschem
Neighbour	support to elderly and	Centre c/o St	pay modest, affordable		emhbo.com/
Scheme	disabled people living in	Paul's Parish	sums towards a service		
Mill Hill	Mill Hill and Burnt Oak.	Office	they use. This helps to		good.neighbours@yahoo.
and Burnt	The shopping service has	The Ridgeway	cover our running		<u>co.uk</u>
Oak	a minibus with an escort	Mill Hill NW7	costs.		
	and runs each Monday to	1QU			
	either Morrisons at				
	Queensbury, or to Brent	020 8906 3340			
	Cross Shopping Centre.				
	It picks users up from				
	their doors, and returns				
	them later with their				
	shopping. Motorised				
	scooters can be ordered				
	in advance for use in				
	Brent Cross. For those				
	who are housebound, it				
	may be possible to				
	arrange shopping by				

	volunteers.				
Altogether	EFAB offer a range of	High Road	Get Involved e-form		www.efab.org.uk/about/1
Better -	community based	East Finchley	available on website		16-shop-assistance.html
East	activities and aims to	London N2 9AY			
Finchley	bring people together.				us@efab.org.uk
Shop	Individual helpers will	07909 998453			
Assistanc	meet shoppers at home				
е	and take down their				
	shopping list, then go out				
	and do the shopping for				
	them or even take the				
	person out shopping and				
	just help them along the				
	way. If available we also				
	support with phone				
	ordering where the				
	shopper orders goods				
	and then they are				
	delivered by the shop or				
	picked up by a local				
	helper.				
Friend In	Provides a shopping bus	Friend in Need	Please contact Jesse	Day: Fortnightly	
Need (FIN)	where clients are	Community	Tan - 020 8449 8225	Location: Asda Southgate	
Good	collected from their	Centre		Cost: £4	
Neighbour	homes and driven to				
Scheme	ASDA in Southgate to	East Barnet			
	shop independently and	Baptist Church,			

	they are then dropped	Crescent Road,			
	home again by the	East Barnet,			
	community transport	Herts, EN4 8PS			
	driver	·			
Friend In	Can help residents who	020 8275 8378	Please contact Gwen	Services will normally be	Helpinghands@fin-
Need (FIN)	are aged 65 and above		Down for any further	provided on a fort-nightly	eastbarnet.org.uk
- Helping	and need our services so		information regarding	basis.	
Hands	as to be able to live		the Helping Hands		
	independently. People		service	As we are a non-profit	
	from age 55 who have a			organisation, charges will	
	disability, may also			apply to cover some of the	
	access the service.			actual costs of the service.	
				Charges start at £10 per	
	They can help with			hour.	
	Grocery Shopping,				
	Banking, Paying Bills,				
	Collecting Pensions and				
	Prescriptions and other				
	related tasks.				
Eat Well	Eat Well Live Well is Age		This is for older people	Referrals welcomed from	http://www.ageuk.org.uk/
Live Well	UK Barnet's programme		who might be struggling	health, social services and	barnet/neighbourhood-
– Age UK	to improve the health and		to eat well to stay	housing professionals who	services/eat-well-live-
Barnet	diet of older people in		healthy.	have identified clients as	well/
	Barnet as well as tackle			being at risk of malnutrition	
	social isolation.			or suspect their diet may	
				put them at risk of ill	
	They offer a free dietary		Age UK Barnet trains	health.	
	support service for		volunteers to offer one		

people who might not be	to one support in	Referrals from members of	
getting the nutrition they	people's homes to help	the public are also	
need to stay well.	improve diet and stay	welcome if you know	
	well. Many people lose	someone who has been	
	their appetites due to	losing weight recently or is	
	illness. Some cannot eat	not getting the nutrients	
	the same foods that	they need? Maybe you	
	they used to or need	need help with your own	
	help improving access	eating? Find out if Eat Well	
	to food.	Live Well can help.	
	We aim to renew		
	interest in food or		
	improve diet by helping		
	with:		
	•Planning meals and		
	snacks		
	•Tutoring in online		
	shopping		
	<ul> <li>Budgeting support</li> </ul>		
	•Finding local lunch		
	clubs and ways to make		
	eating sociable		

The following are organisations and companies that provide meal delivery services of hot ready to eat meals on a daily basis or frozen meals that can be ordered a few at a time.

Name	Description	Address /	Other info	Event details	Website / Email
		Phone No.			
Sodexo	Provides a selection of hot meals that are ready to eat and delivered daily or frozen meals that can be bought and stored	Enfield 25 Great Cambridge Road Off Lincoln Road Enfield EN1 1SH Tel: 0208 804 6318	Sodexo also offer a range of ethnic/cultural meals including Asian Halal, Asian Vegetarian, Afro-Caribbean and Kosher.	Meals can be ordered by phone or by sending a completed form to the local office  Example cost:  - Standard Hot meals: including a pudding are £6.25p - Frozen meals: Mains range between £2.25-£3.00p Puddings .85p90p - Tea time: only available if receiving hot meals. Includes sandwich fruit pot and a cake at £2.95 there is also the option of a salad instead of a sandwich an additional cost of £1.25p  Specialist meals all inc. main & pudding - Afro Caribbean: £8.39p - Asian Halal: £8.34p	<u>uk.sodexo.com</u>

				- Asian Vegetarian: £8.34p - Kosher: £11.40p - Pureed: £8.38p	
Wiltshire Farm Foods	Provides a wide variety of frozen meals that can be ordered online or over the phone.  Delivery is free and provided weekly or fortnightly the drivers are even able to unpack deliveries straight into the freezer should this be	0800 773 773	They provide vegetarian, kosher, halal and pureed meal options as well as a range of other dietary requirements	You can either order online by choosing from the large range of frozen ready meals or via telephone and they will put you through to your local outlet.  Example cost:  Main meals range between £2.50 - £5.90	www.wiltshirefarmfoods.com
Oakhouse	required  They offer a wide range	0845 643 2009	They provide vegetarian	Puddings range between .95p - £1.95p Meals can be ordered	www.oakhousefoods.co.u
Foods	of frozen meals and desserts. Orders can be placed online or over the phone and delivery is free for orders over £30 delivery drivers are even able to unpack deliveries straight into the freezer should this be required		and pureed meal options as well as a range of other dietary requirements	online or over the phone. <b>Example cost:</b> Main meals start at £2.30p  Puddings start from 1.50p	<u>k</u>
Cook	They offer a wide range of frozen meals and desserts. Orders can be	01732 759000	They provide vegetarian meal options as well as a range of other dietary	Meals can be ordered online or over the phone	www.cookfood.net/

placed online or over the	requirements	Example cost:	
phone and delivery there		Main meals from £3.99p	
is a minimum order of		and puddings from £3.25p	
£30 and orders over £50			
have delivery			

Supermarkets have offers or multi-buys that will enable meals to be bought in bulk and prepared as and when needed. Most supermarkets offer online shopping which can be delivered to your home, there are volunteer organisations in Barnet that could help with online shopping if needed.

The following are some examples of supermarket offers.

Supermarket	Is online shopping available?	Offer examples
Sainsbury's	Yes	Frozen ready meals from £1.20
Tesco's	Yes	Chilled ready meal 3 for £6
Asda	Yes	Chilled ready meals 2 for £5
Iceland	Yes	Frozen meals for one average £1.50
Waitrose	Yes	Chilled meals 3 for £7

The following services offer short term support with basic food supplies

Name	Description	Address /	Other info	Event details	Website / Email
		Phone No.			
Foodbank	Foodbank clients bring	Novo Centre	<ul> <li>Vouchers are</li> </ul>	Vouchers should be	info@colindale.foodba
Grahame	their voucher to a	The	held by the	used as a SHORT	nk.org.uk
Park NW9	foodbank centre where it	Concourse	Learning	<b>TERM</b> solution and a	
	can be exchanged for	Graham Park	Disabilities	maximum of 3 times.	
	three day's supply of	Colindale	Team	All effort should be	
	emergency food.	London	Administrator	made by staff to ensure	
	Volunteers meet clients	NW9 5XB	Bridget	the person has	

584672 02031 500146 07415 223963	name of the service user /carer and the date of issue	financial issues longer term.	
Foodbank East Barnet EN4  Foodbank clients bring their voucher to a foodbank centre where it can be exchanged for three days' supply of emergency food. Volunteers meet clients over a cup of tea or free hot meal and are able to signpost people to agencies able to solve the longer-term problem.  The Salva Army Barnet Co Albert Roa East Barnet EN4 9SH  07716 890 535	held by the Learning Disabilities	Vouchers should be used as a SHORT TERM solution and a maximum of 3 times. All effort should be made by staff to ensure the person has accessed advice on maximising their income and fully explored other relevant options to resolve their financial issues longer	info@chippingbarnet.fo odbank.org.uk

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	date of issue	

Other specialist information providers

Organisation		Contact details
Barnet Citizens Advice Bureau (BCAB)	HUB 40–44 Church End, Hendon, NW4 4JT: Drop-in times are 9.30am – 12.00pm on Mondays and Fridays.  NEW BARNET 30 Station Road, New Barnet EN5 1PL: Drop-in times are 9.30 am - 12 pm on Wednesdays only.	Tel: 0300 456 8365 Monday to Friday 9.30am - 4:00pm and until 7.30pm on Wednesdays.
Age UK Barnet	Ann Owens Centre Oak Lane London N2 8LT	Tel: 020 8203 5040
Barnet Carers Centre	3rd Floor, Global House, 303 Ballards Lane North Finchley London, London City of N12 8NP	Tel: 020 8343 9698

 $\hbox{EIA: Proposal to de-commission home meals} \\ 38$ 

Final version 28 October 2015



# **Adults and Communities Equality Impact Assessment**

# EIA 8 (relates to ASC Saving R11) New Build Housing for Wheelchair Users

Please refer to the guidance before completing this form.

#### 1. Details of function, policy, procedure or service:

*Title of what is being assessed:* Alternatives to residential care – new build housing for wheelchair users to make savings on residential/nursing care

Is it a new or revised function, policy, procedure or service? Proposed new service

Department and Section: Adults and Communities - Commissioning

Date assessment completed: UPDATED 1 October 2014

۷.	names and roles of o	omicers completing this assessment:

	· · · · · ·
Lead officer	Sue Tomlin
Stakeholder groups	Service users
Representative from internal stakeholders	N/A
Representative from external stakeholders	N/A
AC Equalities Network rep	Sue Tomlin
Performance Management rep	Sandeep Patel
HR rep (for employment related issues)	

#### 3. Full description of function, policy, procedure or service:

Please describe the aims and objectives of the function, policy, procedure or service Please include - why is it needed, what are the outcomes to be achieved, who is it aimed at? Who is likely to benefit? How have needs based on age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex, sexual orientation, marriage and civil partnership and carers been taken account of? Identify the ways people can find out about and benefit from the proposals. Consider any processes they need to go through or criteria that we apply to determine eligibility.

Following a bid by Adults and Communities for new housing provision through the housing capital programme Barnet Homes new build programme includes 25 properties for wheelchair users. 5 of these properties will be included in the first phase of their development programme and these are projected to go on site in January 2015 and will be ready for people to take up the tenancies from quarter 4 (2015/16). The projected saving is critically dependent upon the timely identification by the social work team of appropriate clients in residential care or diverting from residential care.

4. How are the equality strands affected? Please detail the effects on each equality strand, and any mitigating action you have taken so far. Please include any relevant data. If you do not have relevant data please explain why.					
Equality Strand	Affected?	Explain how affected	What action has been taken already to mitigate this? What action do you plan to take to mitigate this?		
1. Age	Yes 🛛 / No 🗌	Positive impact- This new build accommodation option will offer an alternative to residential care for younger people who are wheelchair users with complex needs. It will enable them to live in independent housing in secure tenancies.	This scheme establishes a supply of accommodation that meets unmet need		
2. Disability	Yes 🛛 / No 🗌	Positive impact- Fully wheelchair accessible housing.	This scheme establishes a supply of accommodation that meets unmet need		
3. Gender reassignment	Yes 🛛 / No 🗍	Positive impact- This supports a personalised approach to accommodation and support. Independent units rather than residential care can offer 1:1 personalised support	Customers will be able to use their personal budgets to purchase care and support.		
Pregnancy and maternity	Yes 🗌 / No 🔀	n/a	n/a		
5. Race / Ethnicity	Yes 🛛 / No 🗌	Positive impact- This supports a personalised approach to accommodation and support. Independent units rather than residential care can offer 1:1 personalised support	Customers will be able to use their personal budgets to purchase care and support.		
6. Religion or belief	Yes 🛛 / No 🗌	n/a	n/a		

7. Gender / sex	Yes ⊠ / No □	Positive impact- This supports a personalised approach to accommodation and support. Independent units rather than residential care can offer 1:1 personalised support.	Customers will be able to use their personal budgets to purchase care and support.
8. Sexual orientation	Yes ⊠ / No □	Positive impact- This supports a personalised approach to accommodation and support. Independent units rather than residential care can offer 1:1 personalised support	Customers will be able to use their personal budgets to purchase care and support.
9. Marital Status	Yes 🛛 / No 🗍	Positive impact- This supports a personalised approach to accommodation and support. Living in ordinary housing will enable couples to live together Independent units rather than residential care can offer 1:1 personalised support	Customers will be able to use their personal budgets to purchase care and support.
10. Carers (discriminated by association)	Yes 🛛 / No 🗍	Positive impact- Living in ordinary housing in the community will encourage carers to play an active role in support to reduce dependency on formal care arrangements. This contributes to emotional wellbeing and reduces loneliness however carers' needs have to be considered further.	Carers plans will be included in the support planning process.

#### 5. What are the number, types and severity of disabilities in play in this case?

Number of Service Users in permanent residential and nursing care placements as at 31st March 2013

Placements		Resid	lential Care	Nursing Care	
		LA Staffed	Independent Residential Care	Registered Homes	
	18-64	0	35	19	
Physical Disability	65+	0	324	160	
	Total	0	359	179	
	18-64	0	61	4	
Mental Health	65+	0	145	50	
	Total	0	206	54	
	18-64	1	195	0	
Learning Disabilities	65+	1	35	1	
	Total	2	230	1	
Substance Misuse &	18-64	0	2	1	
Other Vulnerable	65+	0	17	11	
People	Total	0	19	12	
Permanent admissio	ns to reside	ntial and nu	rsing care		
Older adults		2008/09	2009/10	2012/13	
Residential care	All 65+	149	149	154	
Nursing care	All 65+	79	89	89	
Younger adults		2008/09	2009/10	2012/13	
	18-64 LD	6	4	6	
	18-64 MH	5	12	6	
Residential care	18-64 PSI	3	5	4	
	18-64 Other	0	1	1	
Nursing care	18-64 LD	0	0	0	
	18-64 MH	0	0	1	
	18-64 PSI	6	5	3	
	18-64 Other	0	0	0	

#### 6. What are the actions that could reduce the impact on people with disability?

The new build accommodation will be developed with the needs of specific service users in mind particularly people with complex conditions and also young people with physical disabilities preventing the need for high cost out of area placements.

It will also assist vulnerable people settle down faster and increase the chance of enabling them to contribute to their community and to enable the customer to remain within their own home should their health deteriorate further.

# 7. What will be the impact of delivery of any proposals on satisfaction ratings amongst different groups of residents?

This will be high quality new build housing owned by the council and managed by Barnet Homes. Achieving new homes is a high priority for the council and Barnet Homes and allocation of these homes to service users moving on from or avoiding residential care should have a positive impact.

# 8. How does the proposal enhance Barnet's reputation as a good place to work and live?

See 6 and 7 above – an increase in housing options for wheelchair users will enhance the council's reputation.

# 9. How will members of Barnet's diverse communities feel more confident about the council and the manner in which it conducts its business?

The new housing provision will show the council's commitment to addressing housing, care and support needs by supporting the individual's independence choice and control and providing appropriate housing for people with disabilities. It will result in a reduction in support costs and residential placements.

10. What measures and methods have been designed to monitor the application of the policy or service, the achievement of intended outcomes and the identification of any unintended or adverse impact? Include information about the groups of people affected by this proposal. Include how frequently will the monitoring be conducted and who will be made aware of the analysis and outcomes? Include these measures in the Equality Improvement Plan (section 14)

Key review points will include the point at which potential tenants are identified. The application of the change will be monitored through: lettings statistics; impact on support plans; individual outcomes; and care and support budgets.

11. How will the new proposals enable the council to promote good relations between different communities? Include whether proposals bring different groups of people together, does the proposal have the potential to lead to resentment between different groups of people and how might you be able to compensate for perceptions of differential treatment or whether implications are explained.

The wheelchair units will be part of small infill developments of general needs housing. The unit type and mix will allow different demographic groups to live together in the community.

12. How have residents with different needs been consulted on the anticipated impact of this proposal? How have any comments influenced the final proposal? Please include information about any prior consultation on the proposal been undertaken, and any dissatisfaction with it from a particular section of the community.

No specific consultation on this proposal has occurred at this stage but the next phase of the project will be to identify individual clients and engage with them on the housing proposals. Formal planning consultation has been undertaken on the developments. Planning permission is in place.

#### **Overall Assessment**

13. Overall impact	13. Overall impact				
Positive Impact		Negative Impact or No Impact Impact Not Known <sup>1</sup>		No Impact	
14. Scale of Impact					
Positive impact:		Negative Impact or Impact Not Known			
Minimal ☐ Significant ⊠		Minimal Significant			
15 Outcome					
15. Outcome	Λ =1' - 1		0	.:41-	If almost and the
No change to decision	Adjustment needed to decision		Continue with decision (despite adverse impact / missed opportunity)		If significant negative impact - Stop / rethink
$\boxtimes$					
46. Disease wive full explanation for how the averall accessment and extensions					
16. Please give full explanation for how the overall assessment and outcome was decided					
This is a positive housing	ng devel	opment for the d	elivery unit and r	esidents	s of Barnet.
These developments are aimed at people with disabilities who may otherwise need to consider residential or nursing care admission. This will give our customers another independent living option in high quality new build housing within their community.					

EIA 7 wheelchair housing Updated 1 October 2014

<sup>&</sup>lt;sup>1</sup> 'Impact Not Known' – tick this box if there is no up-to-date data or information to show the effects or outcomes of the function, policy, procedure or service on all of the equality strands.

#### 17. Equality Improvement Plan

Please list all the equality objectives, actions and targets that result from the Equality Analysis (continue on separate sheets as necessary). These now need to be included in the relevant service plan for mainstreaming and performance management purposes.

Equality Objective	Action	Target	Officer responsible	By when
Ensure equity in the nominations to the scheme	Include key review points of the equality impact in the project plan.	Review equality impact at the care & support specification development and nomination stages.	Sue Tomlin with ASC	October 2014

1 <sup>st</sup> Authorised signature (Lead Officer)	2 <sup>nd</sup> Authorised Signature (Member of SMT) – Mathew Kendall
Date:	Date:



# Equality Impact Analysis (EIA) Resident/Service User EIA 9 (relates to ASC saving R12) Older People Homeshare

1. Details of function, policy, procedure or service:		
Title of what is being assessed: Home Share for older people		
Is it a new or revised function, policy, procedure or service? New		
Department and Section: Commissioning Unit		
Date assessment completed: 23/10/2015		
2. Names and roles of people completing this assessment:		
Lead officer	Kirstie Haines	
Stakeholder groups	Older people; carers; people with disabilities;University of Middlesex	
Representative from internal stakeholders		
Representative from external stakeholders		
Delivery Unit Equalities Network rep		
Performance Management rep		
HR rep (for employment related issues)	N/a	

#### 3. Full description of function, policy, procedure or service:

Please describe the aims and objectives of the function, policy, procedure or service

LBB is in the process of developing an accommodation strategy for vulnerable people. It sets out the strategic direction for, and will help to enable the delivery of, suitable accommodation for all Barnet's vulnerable client groups. A range of innovative, creative and flexible accommodation options are being developed particularly focussing on an individual's choice, independence and well being. One of the accommodation schemes being developed in Barnet is Homeshare.

Homeshare is when someone who needs a small amount of help to live independently in their own home is matched with someone who has a housing need and can provide support or companionship. Homeshare schemes arrange the matching process between the 'Householder', who typically owns their home but has developed some support needs or has become isolated or anxious about living alone, with the 'Homesharer', typically a younger student or key public service worker who cannot afford housing. Homeshare would benefit older people who need low level support for example older people who are anxious or isolated; disabled people who need support to move towards or maintain independent living; family carers who are struggling with isolation or who juggle work and caring

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How are the equality strands affected? Please detail the effects on each equality strand, and any mitigating action you have taken so far. Please include any relevant data. If you do not have relevant data please explain why. **Equality Strand** Affected? Please explain how What action has been affected taken already to mitigate this? What further action is planned to mitigate this? Yes 🛛 / No This scheme enables Positive impact – older 1. Age people would benefit from people support being provided by -to remain independent in a home sharer. This their homes for longer would also help decrease -continue to be part of their the chances of community deterioration due to social isolation. -gives them choice on how they want to lead their lives and what support they get Yes 🛛 / No 🗌 Positive impact – this This scheme enables 2. Disability promotes choice and people control as people with -to remain independent in disabilities would maintain their homes for longer their independence by -continue to be part of their remaining in their own community home that they choose. -gives them choice on how they want to lead their lives and what support they get Yes 🛛 / No [ This scheme enables Positive impact – this Gender promotes choice and people reassignment control as people would -to remain independent in maintain their their homes for longer independence by -continue to be part of their remaining in their own community home that they choose. -gives them choice on how they want to lead their lives and what support they get Yes / No X N/a N/a 4. Pregnancy and maternity Yes 🖂 / No 🦳 Positive impact – this This scheme enables 5. Race / Ethnicity promotes choice and people control as people would -to remain independent in maintain their their homes for longer independence by -continue to be part of their remaining in their own community home that they choose. -gives them choice on how

2

			they want to lead their lives and what support they get
6. Religion or belief	Yes 🗌 / No 🔯		
7. Gender / sex	Yes ☐ / No ⊠		
8. Sexual orientation	Yes 🗌 / No 🔯		
9. Marital Status	Yes 🗵 / No 🗌	Positive impact – this promotes choice and	This scheme enables people
		control as people would maintain their	-to remain independent in their homes for longer
		independence by remaining in their own home that they choose	-continue to be part of their community
		with their families.	-gives them choice on how they want to lead their lives and what support they get
10. Other key groups?	Yes 🛛 / No 🗌		
Carers	Yes ⊠ / No □	Please assess Young, Parent and Adult carer.	
People with mental health issues	Yes ⊠ / No □		
Some families and lone parents	Yes 🗌 / No 🖂		
People with a low income	Yes 🗌 / No 🖂		
Unemployed people	Yes 🗌 / No 🖂		
Young people not in employment education or training	Yes ☐ / No ⊠		

4. What will be the impact of delivery of any proposals on satisfaction ratings amongst different groups of residents?

The rating from different groups of residents would be favourable as this initiative supports their desire to remain in their own home.

# 5. How does the proposal enhance Barnet's reputation as a good place to work and live?

The proposal enhances Barnet's standing as it would be providing creative solutions to tackling low level needs such as social isolation and anxiety. People with different needs would remain as part of the community which enhances the community feel and spirit due to the diversity within it.

6. How will members of Barnet's diverse communities feel more confident about the council and the manner in which it conducts its business?

Barnet's diverse communities would feel more confident about the council as this initiative promotes retaining independence, have choice and control over their own lives with support where it is needed.

7. Please outline what measures and methods have been designed to monitor the application of the policy or service, the achievement of intended outcomes and the identification of any unintended or adverse impact? Include information about the groups of people affected by this proposal. Include how frequently the monitoring will be conducted and who will be made aware of the analysis and outcomes? This should include key decision makers. Include these measures in the Equality Improvement Plan (section 16)

Barnet will work in partnership with the University of Middlesex who would put forward the home sharers. Monitoring of how each 'placement' is doing will be built in, and those with homeowners with social care worker would be encouraged to communicate with them should issues arise. Some monitoring and review meetings would also take place between the Commissioning Unit and the University of Middlesex.

8. How will the new proposals enable the council to promote good relations between different communities? Include whether proposals bring different groups of people together, does the proposal have the potential to lead to resentment between different groups of people and how might you be able to compensate for perceptions of differential treatment or whether implications are explained.

See 5 & 6
9. How have employees and residents with different needs been consulted on the anticipated impact of this proposal? How have any comments influenced the final proposal? Please include information about any prior consultation on the proposal been undertaken, and any dissatisfaction with it from a particular section of the community. Please refer to Table 2
Consultation with residents and employees will be built in as part of the process of setting this initiative up.

#### **Overall Assessment**

10.Overall impact					
Positive Impact		Negative Impact or Impact Not Known <sup>1</sup>		No Impact	
$\boxtimes$					
11.Scale of Impact					
Positive impact:		Negative Impact N			
Minimal ☐ Significant ⊠		Minimal Significant	]		
12.Outcome					
No change to decision	Adjustment needed to decision		Continue w decision (despite adv impact / mis opportunit	erse ssed	If significant negative impact - Stop / rethink

<sup>&</sup>lt;sup>1</sup> 'Impact Not Known' – tick this box if there is no up-to-date data or information to show the effects or outcomes of the function, policy, procedure or service on all of the equality strands.

13. Please give full explanation for how the overall assessment and outcome was decided.
This initiative will have a positive impact on individuals as the will:
-Be able to remain in their homes for longer
-Enable them to continue to be part of their community
-have choice and control over where they want to live and with what support.
Barnet Council will be promoting people's well being by preventing low level needs from deteriorating which could end up with people needing more and expensive support.

#### 14. Equality Improvement Plan

Please list all the equality objectives, actions and targets that result from the Equality Analysis (continue on separate sheets as necessary). These now need to be included in the relevant service plan for mainstreaming and performance management purposes.

Equality Objective	Action	Target	Officer responsible	By when
Consultation with residents and employees to inform the proposal	Develop key consultation points within the plan		Kirsty Haines	January 2016
Build in measures and methods for monitoring as scheme is developed	Agree with University of Middlesex how monitoring will be done		Kirsty Haines	January 2016

1 <sup>st</sup> Authorised signature (Lead Officer/Project Sponsor)	2 <sup>nd</sup> Authorised Signature (Service lead/Project Manager)
Date:	Date:

00%



### **Equality Analysis (EqA)**

# **EIA 10 (relates to CELS saving R1) Placements Commissioning Strategy**

Please refer to the guidance before completing this form.

1. Details of function, policy,	procedure or service:			
Title of what is being assessed: Placements Commissioning Strategy				
Is it a new or revised function, pol	icy, procedure or service? Policy and service			
Department and Section: Family S	Services			
Date assessment completed: Dec	ember 2014			
2. Names and roles of officer	s completing this assessment:			
Lead officer	Lindsey Hyde, Social Care Transformation Officer			
Stakeholder groups	Looked after children, foster carers, residential children's homes, Corporate Parenting Advisory Panel, Barnet staff, strategic alliances, Barnet residents			
Representative from internal stakeholders				
Representative from external stakeholders				
Delivery Unit Equalities Network rep	Elaine Tuck			
Performance Management rep				
HR rep (for employment related issues)	N/A			

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#### 3. Full description of function, policy, procedure or service:

#### Context

Barnet seeks to ensure that children who enter the care system are given a good start in life, with a stable home and access to education and other support. Wherever possible, we seek to enable children to remain with their families.

Where it is necessary for children to remain in care for a period of time and to live with alternative carers, we will support them in the most appropriate type of placement and we seek the most appropriate long term permanence options for children and young people. The availability of high quality support in stable and local placements is integral to supporting our looked after children to achieve their best outcomes.

The looking after children project was initiated earlier in 2014 as part of the Family Services Transformation Programme to review current provision and demand for placements and to develop a new model of provision which supports looked after children to achieve good outcomes and enables the Council to provide placements in the most cost effective way.

#### Why is it needed?

It is a statutory requirement for every Council to meet its Sufficiency Duty<sup>1</sup>, a key element of this is to secure sufficient accommodation for looked after children. The duty requires local authorities to take steps that secure, so far as reasonably practicable, sufficient accommodation within the authority's area which meets the needs of children that the local authority are looking after, and whose circumstances are such that it would be consistent with their welfare for them to be provided with accommodation that is in the local authority's area ('the sufficiency duty').

Coupled with this duty, it was becoming evident that there were changes in demand in Barnet for different types of placements for looked after children and this was impacting on the number of children living outside of Barnet, the number of looked after children in residential placements and the increased cost to the Council of providing these types of placements provision.

The Placements Commissioning Strategy sets out Barnet's strategy to enable looked after children and young people to remain geographically closer to Barnet, promoting continuity, enabling them to maintain their networks and access to education provision, even when they need to be looked after for a period of time.

#### What are the outcomes to be achieved? What are the aims and objectives?

The outcomes of the placements commissioning strategy to be achieved are:

- Reduce the number of IFA placements by increasing the number of looked after children in LBB/internal foster placements
- Assess and approve prospective fostering households as efficiently as possible to prevent delays
- Prevent escalation of needs through a developed support offer to foster carers
- Reduce the number of children and young people in residential placements, in line with

<sup>&</sup>lt;sup>1</sup> https://www.gov.uk/government/publications/securing-sufficient-accommodation-for-looked-after-children

care planning for individual children and young people

The key objectives and strands of activity are:

- Increase the number of fostering households recruited and approved by Barnet
- Expand the approval ranges of Barnet fostering households and increase the number of placements that Barnet fostering households can offer
- Redesign the approval process for prospective fostering households
- Review and develop the support offer to foster carers to support them to accept placements and to prevent placement breakdown
- Progress with intensive step down plans where appropriate for looked after children in residential placements

#### Who is it aimed at? Who is likely to benefit?

The main beneficiaries of the placements commissioning strategy are looked after children and young people. Fostering households and individual foster carers will also benefit from the proposed changes. Barnet residents may benefit from the outcomes sought from the placements commissioning strategy as it seeks to ensure that placements can support looked after children and young people to achieve good outcomes, which contributes to the success of Barnet as a borough. Barnet residents may benefit from the strategy as it seeks to provide high quality placements in a more cost effective way, which reduces pressure on available Council resources.

How have needs based on age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex, sexual orientation, marriage and civil partnership and carers been taken account of?

The placements commissioning strategy is based firmly on the needs and Barnet's looked after children and young people and how placements can meet those needs. The strategy document sets out looked after children's' needs which includes:

- Age
- Disability
- Race
- Religion or belief
- Sex

The strategy does not explicitly set out looked after children's needs on the following characteristics as there is no easily accessible available data:

- Gender reassignment
- Pregnancy and maternity
- Sexual orientation
- Marriage and civil partnership
- Carers

However, in relation to the above characteristics, these are taken into account in the following ways:

- Young people for whom gender reassignment is relevant will have their needs thoroughly
  assessed by a qualified social worker and this assessment will inform the support that
  they require from a placement and a placement match will be found to meet these needs
- Young people who have their own children will be appropriately supported through more specialist placements such as parent and baby placements. If as a result of a social work assessment the baby is to live with an alternative carer, arrangements will be made for the parent to have appropriate contact with the baby
- Individual social worker assessments will explore any relevant aspects of a young person's sexual orientation and this will inform placement decisions for them
- Similarly, assessments and subsequent placements will support young people who are married, including those who have experiences forced marriage
- Those young people who have caring responsibilities, including caring responsibilities for siblings who may also be in care, will be taken into account when identifying placements for children and young people

#### Identify the ways people can find out about and benefit from the proposals.

All relevant stakeholders have been consulted as part of the development of the placements commissioning strategy and the project to implement the strategy. A separate document is available setting out all of the consultation activity that has been undertaken.

Barnet residents can access information on the proposals through the published update papers that are regularly on the agenda of Corporate Parenting Advisory Panel.

# Consider any processes they need to go through or criteria that we apply to determine eligibility.

Statutory duties set out the requirements for providing services to children and young people who are or need to become looked after children.

Eligibility for support for foster carers is clearly set out in policies, many of which have been reviewed as part of this work.

4. How are the equality strands affected?						
Equality Strand	Affected?	Explain how affected	What action has been taken already to mitigate this? What action do you plan to take to mitigate this?			
1. Age	Yes x/No	Understanding the age of children entering Barnet's care is important to the development and delivery of appropriate placements and other support services.	The largest proportion of children who entered care in 2013/14 was 10-15 year olds			
		In 2013/14 the ages of children entering care and therefore the ages of children requiring placements for the first time were:	followed by 16-17 year olds. It is also evident from the strategy that			

		• Under 1 12%	the ages of
		• 1-4 years 13%	children who are placed with IFA <sup>2</sup>
		• 5-9 years 13%	foster carers, and
		• 10-15 years 34%	therefore are
			most likely to be
		• 16-17 years 28%	out of Barnet, are
			some 5-9 year olds, 10-15 year
			olds and 16-17
			year olds. One of
			the main
			objectives of the
			looking after
			children project,
			which is implementing the
			placements
			commissioning
			strategy, is to
			target recruitment
			of new fostering
			households to provide
			placements to
			older looked after
			children.
			Alongside this,
			the fostering
			service is reviewing every
			fostering
			household to
			consider whether
			they can broaden
			their age
			approval range to
			offer placements to older looked
			after children.
			This should have a
			positive impact.
2. Disability		Snap shot data from January 2014	In seeking to
	Yes x/No	highlights that looked after children has	recruit additional LB Barnet foster
		the following needs relating to disability:	carers, Barnet will
		Disability 3%	is seeking to
		• SEN 10%	develop the
		1	available number

<sup>&</sup>lt;sup>2</sup> Independent Fostering Agency. The majority of Independent Fostering Agency placements are outside of Barnet and therefore children and young people in this type of placement are more likely to be further away from Barnet.

			Dipobility 9 CEN 440/	of placements
			Disability & SEN 11%	of placements which can support
			Neither 76%	disability and SEN
				needs. To support
			The 'snapshot' data above illustrates that	this, and to support
			24.1% of Looked after Children (January	existing fostering households to
			2014) had a disability, SEN or both. In the	consider accepting
			general Barnet under 18 population, 20.7%	a child with
			of children on are classed as SEN.	disability into their
				home, the foster
			However, the data above does not provide a	carer training programme has
			clear articulation of levels of need,	been reviewed and
			particularly in relation to SEN which is	by April 2015 will
			categorised on the basis of children	include a wider
			accessing School Action Plus <i>or</i> those with an SEN statement. Other types of needs	range of training on
			such as ADHD would not necessarily be	disability and how to support children
			reflected in the data set above but would still	who are disabled
			require specialist support or advice within	or have SEN. This
			any placement.	should have a
				positive impact.
3.	Gender			Young people for
	reassignment	Unknown	No available data.	whom gender
				reassignment is relevant will have
				their needs
				thoroughly
				assessed by a
				qualified social
				worker and this
				assessment will
				inform the support that they
				require from a
				placement and a
				placement match
				will be found to
				meet these
				needs. The
				development of
				better support
				packages for foster carers
				should positively
				impact the range
				of needs that can
				be supported in
				placements.
1	Drognanov.		In any given year there are no more	There will be no
4.	Pregnancy		than 10 parent and baby placements	negative impact
	-		than 10 parent and baby placements	negative impact

and maternity  Race /	Yes x/No	made for Barna 2013/14 there and baby place residential pare placements ma This is a small after children of	on the availability of parent and baby placements, but there may be a positive impact as a result of the implementation of the placements commissioning strategy.		
Ethnicity	Yes x / No	White Black Caribbean Black African Black Other Indian Pakistani Bangladeshi Chinese Other Asian Other  The ethnicity pro is difficult to con general populati data on ethnicity White and India appear to be un looked after chil Caribbean and I over represente appear over rep be misleading d comparing cates	npare directly to ion as there is n y of the under 18 n children and y der represented dren cohort and Black African ch d. 'Other' ethnic bresented; howe ue to the difficul	Barnet's o specific B population.  Toung people I in Barnet's Black ildren are sities also ver, this may ty of	placements for Looked after Children, matching takes place based on many characteristics, including ethnicity; and services to support a child's ethnic and cultural needs are considered as part of the support offered to the child. Through intelligent recruitment, Barnet will ensure that we have a range of foster carers who can support the varied needs of Barnet's Looked after Children. Therefore there is likely to be a positive impact.

6 Poligion or	Voc. v / No.	Religion	Percentage	Although a variety of factors are taken
<ol><li>Religion or belief</li></ol>	Yes x/No 🗌	Atheist	<1%	into consideration when matching
		Buddhist	<1%	children to
		Christian – C of E	5.3%	placements, religion and culture
		Christian – Roman Catholic	8.2%	can play an
		Christian – Pentecostal	<1%	important role for some of our
		Christian – Other	23%	children and young
		Information Refused	1.6%	people.
		Jewish	2.6%	The targeted
		Muslim - <u>Ismaili</u>	<1%	recruitment of fostering
		Muslim - Other	14.5%	households takes
		No religion	7.6%	into account the religious needs of
		Other	<1%	our looked after
		Rastafarian	1.3%	children and young people.
		Unknown	33.9%	Therefore a
		Wicca	<1%	positive impact is anticipated from
		As at September 2014, at category of unknown religions are (de order):  • Muslim • Christian other • Christian Roman Country • No religion • Christian C of Eou Jewish	gion, the most escending	of this strategy.
7. Gender / sex	Yes x/No	Nationally there is a higher looked after children who female.		Looked after children need placements based on many characteristics and gender/sex may be one of them.  Although females make up a smaller proportion of Barnet's looked after children population, there

			increase in a particular type of support required by females, to support with child sexual exploitation. It must be noted that this is certainly not exclusive to impact on females but the current demand is driven by females needing support for this.  The expanding of placement options should have a positive impact on supporting this group.
8. Sexual orientation	Unknown	No data available.	Individual social worker assessments will explore any relevant aspects of a young person's sexual orientation and this will inform placement decisions for them. The expansion of available placements options should positively impact the ability to meet needs close to and in Barnet borough.
9. Marital Status	Unknown	No data available.	Assessments and subsequent placements will

			support young people who are married, including those who have experienced forced marriage. The widening of available placements will mean that more specific needs can be supported in and closer to Barnet.
10. Unemployed parents	Yes □ / No x	There is no specific Barnet data availability on the income levels of unemployed parents and the impact on looked after children. However, it is evident from national research that low income families may require more support than the general population form children's services.	The strengthening of placement services will have a positive impact for parents regardless of their income whose children are looked after.
			The support needs of parents whose children are looked after will be considered as part of the assessment and care planning for the child. Every effort will be made to enable a child to return to their birth family if this is in their best interests.

# 5. What will be the impact of delivery of any proposals on satisfaction ratings amongst different groups of residents?

It is evident from the residents' perception survey Autumn 2013 that 17% of Barnet residents are concerned that there is not enough being done for young people in Barnet. Conversely, 29% of residents surveyed shared their view that social services for children are excellent or good. It is this group of residents in particular that may note the benefits of the placements commissioning

strategy.

The parents and families of Barnet's looked after children and young people may also have a particular interest in these proposals.

Barnet's looked after children and young people and their participation forums will most likely take particular interest in these proposals.

The implementation of the placements commissioning strategy is likely to have a positive impact on the availability of placements, delivering more placements in and closer to Barnet and providing these services in a cost effective way. Therefore it is anticipated that any impact on satisfaction will be positive.

## 6. How does the proposal enhance Barnet's reputation as a good place to work and live?

The placements commissioning strategy seeks to ensure that placements are available and are provided in such a way that looked after children and young people can achieve good outcomes, remain in and close to Barnet borough, maintain educational continuity and contact with their families wherever possible. As such, the proposals seek to enhance the success achieved by a small cohort of Barnet residents and therefore enhance Barnet as a successful borough.

# 7. How will members of Barnet's diverse communities feel more confident about the council and the manner in which it conducts its business?

The analysis of the diverse range of needs and characteristics of Barnet's looked after children and young people which formed the basis of the placements commissioning strategy demonstrates the commitment of the Council has to meeting the diverse range of needs of our communities.

8. What measures and methods have been designed to monitor the application of the policy or service, the achievement of intended outcomes and the identification of any unintended or adverse impact?

A number of success factors for the placements commissioning strategy are outlined in the strategy document. The looking after children project board is currently monitoring the success of the delivery of the strategy and the impact. Once the project closes and the work is fully taken over by business as usual teams, the success and impact of the strategy will be monitored through existing governance structures.

9. How will the new proposals enable the council to promote good relations between different communities?

The implementation work that accompanies the strategy is leading an agenda of understanding looked after children's needs, their environments and how to support them. For the stakeholders involved in the delivery of this strategy, this provides many opportunities to understand the diverse needs of different communities and may enable the Council to promote good relations between different communities.

# 10. How have residents with different needs been consulted on the anticipated impact of this proposal? How have any comments influenced the final proposal?

Staff, looked after children and foster carers form a key part of the development of the looking after children project and the implementation of the placements commissioning strategy. Fortnightly staff and foster carer working groups have been meeting to review and challenge the service development work that is ongoing. Consideration is now being given to how the service embeds this consultation and partnership activity into business as usual practice. Further to this, there have been ongoing engagement with looked after children and young people through mystery shopping exercises, through the Role Model Army and by taking on board the messages and feedback from other engagement events such as Speak Out Day and Achievements Day. As such, the project is keenly aware of the importance of consulting with and engaging both staff and service users in this work.

All relevant stakeholders have been consulted as part of the development of the placements commissioning strategy and the project to implement the strategy. A separate document is available setting out all of the consultation activity that has been undertaken.

#### **Overall Assessment**

11. Overall impact						
Positive Impact		Negative Impact or Impact Not Known <sup>3</sup>		No Impact		
х			]			
12. Scale of Impact						
Positive impact:		Negative Impact or Impact Not Known				
Minimal ☐ Significant x		Minimal  Significant				
13. Outcome						
,		nent needed to decision decision (despite advimpact / misopportuni		erse ssed	If significant negative impact - Stop / rethink	
х						
				•		
14. Please give full ex decided	xplanat	ion for how the	overall assessi	ment and	d outcome was	
The placements commissioning strategy is firmly based on the needs of our looked after children. This equalities impact assessment has provided an opportunity to further scrutinise the data relating to equalities characteristics and this cohort of children and young people. It is clear that the impact of the strategy to provide a broader availability of placements in and closer to Barnet has a positive impact for the majority of equalities characteristics. There is no negative impact identified for any of the equalities characteristics, although there are a small number of unknown impacts.  It is evident that the overall impact of implementing the placements commissioning strategy is highly likely to be a positive one for equalities characteristics of this cohort of service users.						

<sup>&</sup>lt;sup>3</sup> 'Impact Not Known' – tick this box if there is no up-to-date data or information to show the effects or outcomes of the function, policy, procedure or service on all of the equality strands.



## **Equality Analysis (EqA)**

## EIA 11 (Relates to CELS saving S1) Early Years Review

1. Details of function, policy, procedure or service:					
Title of what is being assessed: Ea	arly Years Review Full Business Case				
Is it a new or revised function, poli	icy, procedure or service? Service				
Department and Section: Family S	Services				
Date assessment completed: Octo	ober 2014				
2. Names and roles of officers	s completing this assessment:				
Lead officer James Mass, Lead Commissioner Family and Community Well-being					
Stakeholder groups	Internal Family Services staff, service users and residents, schools, health visitors, community midwives, job centre plus, Barnet and Southgate College and a range of voluntary and community organisations have key relationships with children's centres across Barnet				
Representative from internal stakeholders	James Mass – Lead Commissioner Family and Community Well-being				
Representative from external stakeholders					
Delivery Unit Equalities Network rep  Elaine Tuck					
Performance Management rep					
HR rep (for employment related issues)					
3. Full description of function, policy, procedure or service:					

#### Context

Following a thorough review that has included significant engagement with residents, front line staff and a range of other stakeholders, the full business case (FBC) builds on the recommendations made in the outline business case (OBC), detailing how the new early years model should be developed. At OBC stage an equalities impact assessment was completed and has been updated for the FBC. There have not been considerable changes as the recommendations made as part of the outline business case, and subsequently the public consultation.

Due to economic challenges facing the British government, councils have had their funding cut since 2010 and will continue to see a reduction in funding. For Barnet, this will mean a further £72 million reduction by 2020.

Moreover, the number of children aged between 0-4 in the borough is set to increase from 26,074 in 2013 to 27,637 in 2018, putting increasing pressure on services in areas of high growth and meaning more demand for early years services.

#### Why is it needed?

The early years of childhood development present the best early intervention opportunity across the public sector to improve outcomes for local residents and reduce the financial burden on the state.

To achieve our vision of supporting more vulnerable families at the earliest stage, whilst reducing the base budget by £700k, there is a requirement for whole system change. Salami slicing of the 'as is' service there would involve a significant reduction in front-line services and mean the benefits of service transformation would not be achieved.

The current early year's system in Barnet is the complex result of many years of incremental change. In reviewing this system it is apparent that whilst there are many strengths – including a dedicated and passionate work force – that success is often despite rather than because of the system.

In order to improve early year services and ensure they are cost effective a new model of early years services needs to be developed. The key focus of the review is to improve early intervention and support for the most vulnerable families.

#### What are the outcomes to be achieved? What are the aims and objectives?

The early years model proposed has been designed to achieve the following outcomes;

- Identification of and support for the most vulnerable families.
- School readiness for all children in Barnet.
- Positive health outcomes for all children in Barnet.
- Sufficiency of high quality childcare places for children in Barnet.
- Reduce the number of adults with young children who want to return to work but are unable to.

To achieve these outcomes the new early years model will be based on the following strategic objectives;

- A more flexible model of support
- More targeted support for children under five and their families
- A more collaborative model
- A family based approach
- Increasing the involvement of parents and communities in children's centres
- Ensuring sufficient high quality early education in Barnet

#### Who is it aimed at? Who is likely to benefit?

The new model for early years is aimed at the estimated 26,757 (based on Greater London Assembly figures for 2014) children from 0-5 and their all families in Barnet. Projections developed by the Greater London Assembly (GLA) are based on the 2011 census have projected an increase in this number of children to 27,637 in 2018.

A key strategic aim of the new early years model is to improve the targeting of the most vulnerable families in the borough. Ensuring we focus resources on those who most require support will mean these groups of people are most likely to benefit from the new model.

How have needs based on age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex, sexual orientation, marriage and civil partnership and carers been taken account of?

The overall focus of the early years' service will continue to focus on need. The objective of the new early year's model is to improve identification and support of vulnerable families with more resource targeted on those who really need support. Having a targeted approach based on the need of each family rather than specific characteristics should therefore not discriminate against who is deemed to require extra support through early year's services.

To understand the above needs of children, parents and families in Barnet, detailed data has been collected and analysed. This task has been undertaken to ensure the council fully understands the users of children's centres across the borough.

A range of data sources has been used, including

- GLA population projections
- 2011 Census this data has been used for the purposes of this EIA
- 2013 Barnet Childcare Sufficiency Assessment (CSA)
- 2012 Hempsalls report LBB commissioned Hempsall's research organisation to undertake an evaluation of children's centres
- A range of data sets from children's centres, social care and family focus.

The consultation report outlines where respondents with different characteristics have given significantly different feedback to the general response.

Combined, this data has helped identify if particular groups are not engaging with or accessing services and need targeting – feeding into business as usual work in family services. Section 4 below will discuss how each of the equality strands is likely affected by the new commission.

The early years model outlined in the FBC is not prescriptive in regard to the support, advice

and information offered from each of our children's centres. This level of detail will be developed through implementation and involve consideration of local need and how to ensure services offered meet these needs.

#### Identify the ways people can find out about and benefit from the proposals.

The OBC outlined the benefits of the changes, which were then publically consulted on through the early years review. There was broad agreement in regard to the aims and vision of the new early years model as well as the majority of the proposed changes.

Public engagement and consultation will continue throughout the implementation and more detailed design following Children's, Education, Libraries and Safeguarding Committee decision on 28 October 2014. This will allow parents the chance to understand the changes in more detail and help shape the new early years model.

## Consider any processes they need to go through or criteria that we apply to determine eligibility.

Whilst there is a recommendation to focus on targeted work, universal access will continue for some sessions as they are important to help identify potentially vulnerable families.

It was made clear through the consultation that although there was broad agreement with a more targeted model, services should not be only for those from a deprived background and anyone who identifies a need should be supported. This is currently, and will continue to be, the early years approach, focusing on supporting families where there is a need, regardless of their background or characteristics.

Eligibility for targeted services is determined through a range of means; including self-referral, referral from health (including GP's, Health Visitor's, Community Midwives) or referrals from local authority services such as through the Common Assessment Framework process or Intense Family Focus team.

Note: In the document below, the consultation referred to as the 'early years questionnaire' was the questionnaire targeted at families who use or have children of the right age to use services, whilst the 'citizen's panel questionnaire' was aimed at a broad cross section of the demographics in Barnet.

4. How are the equality strands affected?					
Equality Strand	Affected?	Explain how affected	What action has been taken already to mitigate this? What action do you plan to take to mitigate this?		
1. Age	Yes ⊠ / No □	In 2014 there is an estimated 26,757 children under the age of five in Barnet.	The new early years model will ensure there is flexibility in		
		The service provides services to children between the age of 0-5, their parents and pregnant women. It is envisaged that the new early year's model will not	the service to meet changing demand and offer support to parents of all ages.		

		change the scope of the early year's services from children between 0-5 and their families. Whilst services may be offered from a different locality, the extent of services is not expected to change.  The early years review targeted questionnaire had a higher percentage of responses between 25 and 44 (67%) whilst the citizen's panel questionnaire covered all ages in Barnet so all views have been considered.	
2. Disability	Yes 🗌 / No 🔯	The early years review targeted questionnaire had 10 respondents (3.5%) with a disability, lower than the citizen's panel questionnaire response of 76 (12.5%) which reflects the demographic breakdown of the borough. It is still projected that there will be no negative impact on children and families and this will be kept under review during implementation.	Implementation of the new early years model will ensure accessibility of services for people with disabilities.  The new early years model will include key links to the Inclusion and Skills.
3. Gender reassignment	Yes ☐ / No ⊠	The council has collected no information on gender reassignment in regard to this project as there is expected to be no impact.	If there are any issues raised as part of implementation, or on-going service delivery this will be included in our needs analysis.
4. Pregnancy and maternity	Yes  / No	In the 2013 CSA 7% of the respondents – across Barnet – stated that they were, or had a partner who was, currently expecting a baby. As part of the early years targeted questionnaire 13% of respondents were on maternity leave (35) and 3% (9) pregnant.  As with age, the scope of early year's services will not change as part of the new early years model, although the location of some services may change. A key objective of the early years review is to improve identification of risk factors through maternity,	Ensure integration benefits both antenatal and post natal care through improved links between professionals and ensuring clear clinical support and management.

	1	Allegan from the conditions of	
		therefore it is anticipated that the	
		changes will have a positive	
		impact.	
		In 2011 out of the 26,264	The detail of the new
5. Race / Ethnicity		children in Barnet, there were;	early year's model will
	Yes ⊠ / No □	ormatori in Barriot, there were,	be informed by local
		<ul> <li>White – 11,972</li> </ul>	data and knowledge
		• BAME – 14, 292	to ensure services
		57 WIL 11, 202	meet the needs of
		The response rate as part of the	people with different
		early years review questionnaire	racial / ethnic
		was 13% Asian, 6% Black, 4%	backgrounds.
		Mixed Race, 56% White with	Improved recording of
		19% prefering not to say. The	data on families will
		Citizen's panel survey	help inform service
		respondents were broken down	development.
		as 76% white, 13% Asian, 5%	January day of Proc.
		black and 2% mixed race.	Improved recording of
		Demonstrating that responses	data on families will
		were reflective of the racial and	help inform service development and
		ethnic diversity in the borough.	targeting of groups
			who are not
		There is no identified differential	accessing services.
		impact based on race/ethnicity	accessing convices.
		as services will continue to	
		deliver to all ethnicities and	
		support will targeted to those are	
		in most need of support.	
		A key part of the needs analysis	
		included number of BAME and	
		EAL pupils and as part of the	
		implementation of the new model	
		monitoring of race/ethnicity will	
		continue and if any groups are	
		identified as under accessing	
		support will targeted as	
		necessary.	
		_	
		As part of the needs analysis the	
		number of Black, Asian, Minority	
		Ethnic (BAME) in Nursery and	
		reception classes was analysed.	
		In regard to the centres with a	
		significant reduction in opening	
		hours the number of BAME	
		children was lower than average	
		for St Margaret's (184) and	
		Stonegrove children's centres (235) and higher than average	
		(200) and higher than average	

		for Hampden Way children's centre reach area (404). The average per reach area was 353.  The number of children with English as an additional language (EAL) was also part of the needs analysis undertaken as part of the review. In regard to the centres with a significant reduction in opening hours the number of children with EAL was lower than average for St Margaret's (156) and Stonegrove children's centre (124) but slightly higher than average in Hampden Way's children centre reach area (275). ). The average per reach area was 252.	
6. Religion or belief	Yes □ / No ⊠	The early years review consultation had a response rate of 40% Christian, 10% no religion, 8% Muslim, 7% Jewish, 5% other and 16% preferred not to say.  There is no identified differential impact based on religion or belief as services will continue to deliver to all religion and beliefs and support will targeted to those are in most need of support.	The implementation of the new early years model will be informed by local data and knowledge to ensure support those with needs regardless of religious beliefs.  Improved recording of data on families will help inform service development and targeting of groups who are not accessing services.
7. Gender / sex	Yes 🗵 / No 🗌	In 2011 out of the 26,264 underfives, there were;  • Males – 13,423 • Females – 12,841  However, in terms of the gender/sex of parents accessing services fathers have been identified as group of people who are under accessing and not represented.  This was clear in the responses rate of the early years questionnaire, where only 8% of	Service delivery will continue to target fathers who are less likely to attend services by offering specialist services such as dads groups.

		respondents (22) were male.	
8. Sexual orientation	Yes ☐ / No ⊠	The council has collected no information on gender reassignment in regard to this project as there is expected to be no impact.	N/A
9. Marital Status	Yes 🛛 / No 🗍	The needs analysis has considered the number of children under 5 in a lone parent household. The incidence of lone parent households with dependent children in 2011 in Barnet was 11,763.  The needs analysis included lone parents with children under 5 and children in out-of-work benefit households (lone parents).  In regard to the centres with a significant reduction in opening hours the sum of Children in out-of-work benefit households (Lone Parents) is below average for the St Margaret's (480) and Stonegrove (440), but higher in Hampden Way reach area (605). The average for each reach are was 515.	When implementing the changes the needs analysis will be received, ensuring where there is a need for support for lone parents there are available services at a suitable location.  A key outcome the review aims to improve is to reduce the number of adults with young children who want to return to work but are unable too.
10. Unemployed parents	Yes ⊠ / No □	Other groups which could be impacted on through the changes are unemployed parents.  The needs analysis undertaken considered the level of JSA claimants in the local area. Although this information does not consider whether they have children under 5 or not, it has been used as an indicator of need in the local area.  In regard to the centres with a significant reduction in opening hours the claimant rate for 16-64 year olds is lower than average in regard to St Margaret's (345) and Stonegrove (244), but slightly higher than Hampden	A key outcome the review aims to improve is to reduce the number of adults with young children who want to return to work but are unable too, therefore the changes should have a positive impact on this group. Getting parents back to work is a key requirement of the children's centre offer.  The needs analysis undertaken will be used in conjunction with local knowledge to ensure effective

average for each reach area is	support for unemployed parents at a suitable location.
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## 5. What will be the impact of delivery of any proposals on satisfaction ratings amongst different groups of residents?

Overall, the new early years model is expected to have a positive impact on satisfaction rates among residents through improved early intervention and improved service delivery and efficiency.

The early years review questionnaire response showed that;

• 95% of respondents value the advice and information offered in children's centres, 85% child health support, 78% community midwife support and 76% one-to-one support.

In terms of current satisfaction ratings;

• Only one in ten parents surveyed through the recent childcare market research were unsatisfied with childcare provision in Barnet.

The Hempsalls report which surveyed 367 past and present service users found;

- 82 per cent of respondents said they had experienced positive outcomes from using Children's Centre's
- 49 per cent thought that parenting advice and support had a positive impact at children's centres

There is a potential that a continued increase in targeted support, with a focus on those with the most need, may reduce the amount of universal services which have been on offer at Children's Centres. This is likely to be minimal, as universal services are key to identifying need and supporting parents.

Overall the new early years model should increase satisfaction ratings by delivering a more joined up service with improved early intervention and service delivery and efficiency.

## 6. How does the proposal enhance Barnet's reputation as a good place to work and live?

Due to reductions in the budget, the council is faced with making difficult decisions in terms of making savings and how to target resources efficiently to best meet the needs of Barnet residents.

The proposals will enhance Barnet's reputation as a good place to work by creating an improved early year's model in which staff will have a clearer direction and more flexibility in their work with the ability to focus on supporting those with the most need. Workforce analysis as part of the health visitor and school nurses review and on-going staff engagement will help ensure that staff concerns are taken into account.

A priority outcome for the early years review as a whole is to reduce the number of adults with young children who want to return to work but are unable to. This should improve the borough as a good place to work and live by removing barriers to employment for families.

The proposals will enhance Barnet's reputation as a good place to live by continuing to support

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young children and families to improve life chances for children in Barnet. This will be achieved through improved family support and ensuring underachieving childcare settings get the support they need, meaning all children receive a high quality early education.

## 7. How will members of Barnet's diverse communities feel more confident about the council and the manner in which it conducts its business?

Clear communication, consultation and engagement has taken place and will continue to take place through the implementation of the early years review to help ensure the views of Barnet's diverse communities are taken into account. As outlined above the early years consultation effectively engaged with a wide range of residents in the borough, ensuring all communities had a view.

As part of the decision making process councillors will fully consider and give due regard to responses to consultation, and to this Equalities Impact Assessment, as part of a clear and transparent decision-making process to try and ensure that all citizens feel confident about the manner in which the council is conducting its business.

A key strategic aim of the new early years model is to improve the targeting of the most vulnerable families in the borough and several of the recommendations detailed above in section 6 will increase support and the flexibility of this support provided to the most vulnerable families in the borough. This will include considering Barnet's diverse community's needs, ensuring early years services support people who need the support most across a range of communities.

# 8. What measures and methods have been designed to monitor the application of the policy or service, the achievement of intended outcomes and the identification of any unintended or adverse impact?

The full business case sets out some clear high level outcomes and measures for the new early years model. These are based on achieving the following high level outcomes;

- Identification of and support for the most vulnerable families.
- School readiness for all children in Barnet.
- Positive health outcomes for all children in Barnet.
- Sufficiency of high quality childcare places for children in Barnet.
- Reduce the number of adults with young children who want to return to work but are unable to.

## 9. How will the new proposals enable the council to promote good relations between different communities?

Through implementation and on-going service delivery there will be continued engagement to understand relationships between different communities and ensure through the service offered they are supported effectively.

A wide range of people attend Children's Centres and the new early years commission will not change the diversity of communities accessing early years services.

A key strategic aim of the new early years model is to improve the targeting of the most vulnerable families in the borough. This approach is to ensure we focus resources on those who most require support.

#### 10. How have residents with different needs been consulted on the anticipated impact of

#### this proposal? How have any comments influenced the final proposal?

As outlined in specific sections above the early years review targeted residents from a range of backgrounds. A range of methods to ensure residents with different needs could feed into the review. This included;

- Providing each children's centre with a set of consultation documents and questionnaires.
- Arranging a set of 10 drop-in sessions across different children's centres or local venues
  to support families to complete the questionnaire, answer further questions or take verbal
  feedback if this was the preferred method of communication.
- The early years review questionnaire was made available on Engage Barnet
- The Innovation Unit were commissioned to undertake a range of workshops, 5 with targeted families who regularly used children's centres

The demographics of respondents to both the early years review questionnaire and the citizen's panel questionnaire was wide, including people with different backgrounds and characteristics. The workshops were aimed at targeted families to ensure the people who rely on the services the most could feed into the review in a way they felt comfortable with.

As part of the CSA and Hempsalls report a variety of telephone and online surveys, interviews and focus groups were conducted with a wide range of parents and children with different needs as well as children's centres and child-minders. Their feedback and the findings from both of these pieces of research have influenced and formed a crucial and central part of the early years review outline business case and accompanying recommendations.

#### **Overall Assessment**

11. Overall impact					
Positive Impact	Positive Impact		Impact or ot Known <sup>1</sup>		No Impact
12. Scale of Impact					
Positive impact:			Impact or ot Known		
Minimal ⊠ Significant □		Minimal Significa	=		
13. Outcome					
No change to decision	•	ment needed to decision	Continue w decision (despite adv impact / mis opportunit	n verse ssed	If significant negative impact - Stop / rethink
14. Please give full e decided	xplanat	ion for how the	overall assessi	ment an	d outcome was
It is proposed that the changes will have a positive impact on younger children, adults with young children, pregnant women and lone parents. This is because the proposal is to have a more strategic approach to children's centres to ensure they focus on those most in need of support.					
Some centres will have reduced opening hours, which may have a small negative impact on users of those centres, however some services will still be available at those centres and other venues in the locality will continue to offer services. The review has focused on ensuring that the council continue to offer support to families in need, supporting people with different characteristics in a flexible and appropriate manner. The impact on particular groups will be monitoring during the implementation and delivery of the proposal.					
	The review proposes a new model that provides a more coherent and strategically managed offer where resources can be more flexibly moved to the areas of greatest need.				
The review also focuses resources on those who are in need of most support from early year's					

<sup>&</sup>lt;sup>1</sup> 'Impact Not Known' – tick this box if there is no up-to-date data or information to show the effects or outcomes of the function, policy, procedure or service on all of the equality strands.

services regardless of disability, gender reassignment, race, religion or belief, sex, sexual orientation, marriage or civil partnership.

### **Equality Analysis (EqA)**

## EIA 12 (to support CELS saving S3) Alternative Libraries

1. Details of function, policy, procedure or service:				
Libraries Review				
Revised service				
Family Services				
<u>,                                      </u>				
10 August 2015				
	s completing this assessment:			
Lead officer	Val White, Programme Director, Education & Learning			
Stakeholder groups	Internal:			
	Commissioning Group			
	Family Services Delivery Unit			
	LBB Members			
	Informed by engagement with:			
	Library users			
Library non-users				
	"Charteris Groups": elderly people; children; disabled people; unemployed people; people from areas of high deprivation (identified as having specific needs from libraries by Sue Charteris in her 2009 review of Wirral Libraries).			
	Voluntary and community organisations			
Representative from internal stakeholders	Hannah Richens, Libraries Manager, Libraries, Workforce and Community Engagement			
Representative from external stakeholders	N/A			
Delivery Unit Equalities Network rep	N/A			
Performance Management rep	N/A			
HR rep (for employment related issues)	N/A. Separate EIA completed for impact on staff.			

#### 3. Full description of function, policy, procedure or service:

This section describes the aims and objectives of the function, policy, procedure or service

#### Context

Barnet has an extensive library service with high satisfaction ratings among users. Prior to the current library review the last review was undertaken in 2011 at which point a substantial transformation programme began, investing in more self-service technology for customers;

expanding wi-fi; delivering improvements to some of the library buildings, including the development of two replacement buildings in Grahame Park and Church End and the creation of two community libraries.

Continuing financial constraints mean that the Council needs to explore alternative ways to deliver a library offer whilst safeguarding services for the most vulnerable. Despite recent economic growth, Barnet Council faces a significant budget gap of £98.4m over the period 2015/16 to 2019/20. Consultation in 2014 asked residents to consider a range of issues, including three options for the future of library services and showed that whilst they understood the financial challenge, the majority did not support the options proposed.

#### Why is it needed?

The Council has a statutory duty, under the Public Libraries and Museums Act, 1964, to provide a 'comprehensive and efficient library service for all persons desiring to make use thereof'. To be comprehensive, the service must ensure that it is accessible to all and designed to meet local need. To be efficient, it must make the best use of the assets and resources available to it.

There have been a number of developments which offer the potential for more efficient ways of delivering library services. In particular, the increased availability of 'open' library technology (self-service technology allowing libraries to open during times at which staff are not present) outside its existing Scandinavian market; much greater community involvement in library services (including volunteer-led models such as community libraries), and improved digital and online services make it possible to deliver library services in different, more cost-effective ways.

On 23 June 2014 the Council's Children, Education, Libraries and Safeguarding Committee noted the savings target of £8m allocated by the Policy and Resources Committee and agreed to complete a Commissioning Plan and savings proposals by December 2014. Each Committee has an allocated savings target and there are difficult decisions to make in all areas. The business planning process since then has considered each of the service components within the committee remit to identify possible savings as a contribution to this target and the impact these could have. The process began by investigating the financial contribution libraries could make whilst still delivering a comprehensive and efficient service. As a result of this, the paper developed in October 2014 outlined options which would deliver a saving of £2.85m between 2016 and 2020. The report in October 2014 contained a detailed options paper that set out the current library service offer and the needs of residents, the budget and staffing arrangements of the current service and the condition of library buildings.

As a result of the feedback from the consultation on a range of issues, including three options for library services, the Council has developed a new proposed model of library provision.

The purpose of this Equalities Impact Assessment is to help inform the decision regarding the proposed library model outlined in the Committee paper, considering the impact of different groups within the borough.

#### What are the outcomes to be achieved? What are the aims and objectives?

The Ambition for libraries is to;

- Help all children in Barnet to have the best start in life, developing essential language, literacy and learning skills and fostering a love of reading from the earliest age;
- Equip residents with new life skills, supporting people to live independently, to improve their health and wellbeing and to maximise their employment opportunities; and
- Bring people together, acting as a focal point for communities and assisting groups and individuals to support their local area.

To deliver these outcomes, a set of four objectives have been developed. The following objectives are based on those agreed for the 2011 Strategy, but have been updated to reflect feedback from consultation carried out since 2011 and the financial challenges now facing the local authority. The objectives are;

- A library service that provides children and adults with reading, literacy and learning opportunities.
- A library service that engages with communities.
- A library service that makes knowledge and information easily accessible.
- A library service that can withstand current and future financial challenges and safeguard services for vulnerable people.

There was substantial support among residents for the majority of the proposed objectives of the library service in Barnet although slightly less support for designing a library service that can withstand future financial challenges.

#### **Key Factors**

As part of the decision making process, the Council has considered a range of factors, balancing these factors to develop a new model for library services in Barnet which both delivers the financial savings but provides a comprehensive service for the residents of Barnet.

The key factors considered were;

- The vision and objectives of the library service;
- The Needs of residents (including Equalities Impact Assessment);
- The financial challenge the Council faces;
- Feedback from the 2014 consultation and **the views of residents** on the three proposed options as well as previous consultation and engagement;
- The local authorities' statutory duty under the Public Libraries and Museum Act (1964).
  This states that "It shall be the duty of every library authority to provide a
  comprehensive and efficient library service for all persons desiring to make use
  thereof";
- The quality and size of each of the library buildings;
- The most effective avenues to maximise revenue from various **sources of funding** without a negative impact on outcomes of the service;
- The potential of new technology;
- Capacity of the local community in supporting libraries through volunteering and running partnership libraries;

#### **Future library services in Barnet**

The above factors have been considered in order to design a delivery model which can achieve the desired outcomes whilst ensuring that the service is run as efficiently as possible. In developing the current proposals the following options have been considered;

• **Opening hours.** Options considered include: library closures; reductions in opening hours; the use of technology enabled opening; and technology enabled opening supported by volunteers. Consultation feedback suggested that there was little support for library closures (specific data from survey). The current proposal therefore includes a mix of:

- Sessions that are staffed by members of the library service, supplemented by volunteers (as at present).
- Facilitated sessions where the library will be open through the use of new technology but supported by volunteers
- Sessions where the library is open through the use of technology but unstaffed
- Maximising income. The Council consulted on the following options to maximise income;
  - Installing commercial collection points (e.g. Amazon lockers)
  - Advertising and sponsorship
  - Increased hiring out of the library space
  - 'Barnet Libraries Supporters Scheme' available on subscription
  - Installing more vending machines
  - Hiring out of parking spaces at libraries
  - Reviewing fees and charges.

It was concluded that all these options were suitable to take forward, with some taken forward as part of phase 2 of the project and others looked at in more detail.

· Volunteers and community run libraries.

A number of approaches for increasing the use of volunteers in libraries have been explored.

- Volunteers to enhance service offer
- Lone working
- Volunteers to support technology enabled opening
- Friends Groups

#### Community libraries

The review has considered options for future community run libraries in Barnet.

- Community run libraries operating within the Barnet public library network; and commissioned to run services; and
- Community run libraries operating outside the Barnet public library.

In order to maintain the present network of libraries within current financial constraints, the proposal suggests four library sites will be operated and managed by local community or voluntary sector groups. These have been called 'Partnership Libraries.' Partnership libraries will get the benefit of professional support and stock, combined with the advantages community groups can offer in engaging local residents and responding to local needs.

#### Alternative Delivery Models

As part of the original options paper, published in October 2014, a range of options were outlined for public consultation. The models considered were:

- Libraries run directly by the Council
- Libraries run by an educational body
- Libraries delivered through a shared service with another council
- Libraries run by a staff owned mutual

- Libraries run by a charitable provider
- Libraries run by a commercial provider

The Council will continue to explore the opportunity to develop an alternative model for the management of library services as part of a later phase of the library service review once the future model for the service is agreed by the council. Until this point the service will continue to be delivered directly by the Council.

#### Proposed new model

To deliver the vision for a future library service in Barnet, taking into consideration the feedback from residents through the latest consultation, it is proposed to maintain a network of 14 libraries as well as the digital and home and library services. The Council will also continue to provide a financial grant to the community libraries at Friern Barnet and Garden Suburb.

The proposed future model will deliver savings of £2.277m by 2019/20, contributing towards the Council's £98.4m budget gap. The savings are made up of a £1.731m reduction in the libraries revenue budget and £0.546m increase in income through improved use of the library estate.

This section outlines the proposed future model for library services in Barnet.

#### Summary of the proposals:

- To deliver the vision for a future library service in Barnet, taking into consideration the feedback from residents through the consultation, it is proposed to maintain a network of 14 libraries as well as the retain the digital, and home and library service
- The library offer will be based on 4 localities
  - West: Grahame Park, Golders Green, Hendon, Childs Hill
  - o East: Chipping Barnet, Osidge, East Barnet
  - o North: Edgware, Burnt Oak, Mill Hill
  - o Central: Church End, East Finchley, North Finchley, South Friern
- Libraries will be categorised as Core, Core Plus and Partnership. Each locality will have a Core Plus library and one or two Core libraries, with each having a service offer specific to their categorisation..
- Core libraries will provide access to core range of book stock, including items in highest demand, with a focus on children and older adults as well as access to community space for hire. Core libraries will be located in key residential areas and will be based at Burnt Oak, East Finchley, Golders Green, Hendon, North Finchley and Osidge.
- Core Plus libraries will provide access to an extended range of stock as well as greater space for study and community use and more extensive hours. Core Plus libraries will be those with the highest footfall, located in town centres and in the highest population areas or areas of high deprivation. These sites will be situated near retail or transport hubs. Core Plus libraries will be based at Chipping Barnet, Church End, Grahame Park and Edgware.
- Partnership Libraries will be developed jointly with local communities and remain part of

the library network, with the Council providing stock and management support. Partnership libraries will be located in Childs Hill, East Barnet, Mill Hill and South Friern.

- In total Barnet's libraries are currently 634.5 hours per week, increasing to 904 opening hours per week. The library will operate three different types of sessions as part of opening hours. These are:
  - Sessions staffed by members of the library service, supported by volunteers.
  - Facilitated sessions where the library is open through the use of new technology supported by volunteers.
  - o Sessions where the library is open through the use of technology unstaffed.
- Investing in new technology will allow libraries to both open longer as well as provide information digitally 24 hours a day. The use of technology which allows libraries to be opened unstaffed, will be implemented at all Core and Core Plus libraries. Alternative arrangements will be put into place at Burnt Oak where the library is co-located with the Council's Customer Service Centre.
- The new model will harness the capacity and support of local communities in Barnet to expand the volunteer offer at libraries and working together with community and voluntary groups to develop partnership libraries. Volunteers will play a key role to develop facilitated opening hours with the use of new technology, such as the Open+™ system used in the Edgware pilot.
- The majority of the library buildings will in future be managed as part of the Council's corporate asset strategy, overseen by the Council's Asset, Regeneration and Growth Committee. The Library service will be a 'user' of the building and have a defined footprint within the building. This will allow the Council to ensure it maximises income from the library buildings whilst continuing to support the library service.
- The Council will continue to seek to maximise income through use of library space, amending current fees and charges and exploring new revenue streams such as sponsorship and advertising and developing friends of / supports groups.
- The library service will continue to offer:
  - A mobile library service. The home library service, which provides access to books and information for people whose mobility is restricted due to age, disability or illness:
  - The Local Studies and Archives service, which offers access to local historical materials alongside online resources;
  - e-books, e-audio and other online resources and learning materials;
  - The Schools Libraries Resource Service, which provides professional advice and support to school libraries as well as loans to support the National Curriculum; and
  - The Early Years' service, which provides activities in libraries for under-5s and their parents and helps administer the national Bookstart scheme

Funding for Friern Barnet and Garden Suburb community libraries.

#### Who is it aimed at? Who is likely to benefit?

The Council's statutory duty applies to all those who live, work or study in the borough. This

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duty applies to those persons whose residence or place of work is within the borough or those who are undergoing full time education within the borough.

Consultation shows that the current restrictions on opening hours are perceived as a barrier to access for certain groups, including young people and working people. Proposals to extend opening hours in Core and Core Plus libraries in the early morning and evenings will benefit those who cannot access the library in the day time. Proposals to expand the digital library offer will also have a positive impact by allowing 24 hour access to a greater number of electronic library resources.

Proposals to deliver two new library buildings in Grahame Park and Church End will benefit all users by providing modern fit for purpose, fully accessible sites. Re-configuration of existing library buildings provides an opportunity to address outstanding accessibility issues. This will be of particular benefit to groups such as disabled people, older people and parents/ carers with children.

Opportunities to get involved with the service through volunteering and through partnership libraries is likely to benefit local people beyond the current library user population, as experience elsewhere in the country has suggested that this broadens the range of voluntary and community activity taking place within libraries.

#### Identify the ways people can find out about and benefit from the proposals.

A public consultation will take place on the proposed future model for library services in Barnet. A 10 week consultation will take place from October 2015 to January 2016 and will set out the proposed future model for library services in Barnet.

The consultation document, and a survey based on the proposals will be available online (at <a href="http://engagebarnet.gov.uk">http://engagebarnet.gov.uk</a>) and in print from libraries. Paper copies of the survey and consultation documents will also be available in mobile libraries and to home library users. The survey will be made available on request in different formats, including large print and easy read.

A range of measures will be taken to ensure that the consultation documents and survey reach those who traditionally do not engage with consultation, including presentation to community groups and organisations.

## Consider any processes they need to go through or criteria that we apply to determine eligibility.

Any member of the public is able to access a library building during staffed opening times. To borrow items, library users must join the library. This is a simple process which can be carried out in person or online, with support available at library buildings. To use online resources residents simply have to be a member of the library and get a unique pin number. This can be undertaken in a library, via telephone or on the Council's My Account website.

The home library service is available to residents whose mobility is limited because of age, disability or illness. Users register using a short membership application form.

To use technology enabled opening hours users must opt into the scheme and receive some user education on correct practice and procedure. Children (under 16) are not eligible to register for technology enabled opening and must be accompanied by an adult during this period.

Technology enabled opening supported by volunteers will apply the same access criteria but will offer support to those who might have difficulty using the library or feel safer with volunteer

support. Technology enabled opening has been piloted at Edgware Library. It is proposed that the access arrangements established during the pilot are continued if the scheme is rolled out more widely.

How have needs based on age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex, sexual orientation, marriage and civil partnership and carers been taken account of?

The Needs Assessment looks at the demographic makeup of the Borough as well as how libraries are used. The Equalities Impact Assessment draws on the analysis in the Needs Assessment and consultation and sets out identified specific needs of each of the above groups, outlining where proposals might impact on each group and proposed actions to mitigate the impact. It also analyses the needs of unemployed people and people from areas of high deprivation as these are groups identified as having specific requirements from a public library service.

#### **Data Sources**

The review and new proposal have been informed by a comprehensive Needs Assessment (Appendix B) and consultation. Sources which have informed the analysis are;

- transaction data and management information from the library service
- performance data compiled by the Chartered Institute of Public Finance and Accountancy (CIPFA) and benchmarked against comparable local authorities
- data from the 2011 Census, the Department for Work and Pensions, HMRC, and the Indices of Multiple Deprivation
- Data modelling of the demographic breakdown on library uses based on library transaction data and census data (explanation below)
- travel time and accessibility data from Transport for London
- information on the condition of the library estate
- extensive public consultation carried out to develop the 2011 Libraries Strategy, public
  consultation on Council spending plans carried out in 2013, focus groups undertaken to
  inform options paper in summer 2014 and the recent full consultation process from
  November 2014 to February 2015.
- user feedback, satisfaction surveys carried out in 2009 and 2013 (with adults and children respectively)
- qualitative research from the Museums, Libraries and Archives Association and Arts Council England and on the special needs of particular demographic groups where relevant.

#### Available data and modelling

The library service does not collect data on many of the demographic characteristics protected under the Equality Act 2010 (this would be considered disproportionate given the purpose of the service). In cases where information is collected, such as date of birth, the data has gaps which mean it is not a reliable source of evidence about usage of the service by different groups.

For the purposes of this review, and so that the Council can use recent data to consider

whether the service meets users' needs and ensure that it has been able to comply with its duties under the Equality Act, transaction data from the financial year 2013-14 has been anonymised, weighted, and matched to data at small area level from the 2011 Census. This is then used to predict the proportion of transactional activity in each library which is being carried out by people with relevant protected characteristics. This has been used to produce an overall profile of users of the book-borrowing service and this has then been compared to the demographic profile of the Borough. The Needs Assessment makes use of detailed libraries insight data from 2014 to inform the analysis and is referred to throughout the EIA and Needs Assessment as 'modelled data'. This data is based on transactions from the year 2013-14, using this to compare library user profiles against library catchment area profiles, in order to build a sophisticated model of need across the borough. The data is referred to throughout both the EIA as 'modelled data'.

Library data illustrates that between 2013-14 and 2014-15 there was a 1% reduction in the percentage of borrowers and a 5% overall reduction in loans from library sites. With relatively small changes to library usage and a small 1.6% population increase between 2013-14 and 2014-15, conclusions drawn from the detailed insight analysis outlined above, are unlikely to have changed significantly and so 2013-2014 data has been kept as a baseline.

#### **Data Analysis**

A number of pieces of analysis have been carried out to identify the impact of the changes to the network – i.e. any significant reductions in space, opening hours or community involvement in groups of libraries under the proposed future model for Barnet's library services.

To show the impact on users, the proportion of transactions carried out by each protected group at affected libraries has been modelled as a proportion of all library activity carried out by that group. Statistically significant differences from the mean have been identified to show where impact may be disproportionately high, other more limited variations have also been noted. As described above, this analysis uses transaction data weighted using Census information and the findings should be treated as indicative and as a starting point for further investigation and monitoring.

The impact on users has also been determined by identifying the proposed changes in opening hours and library footprint and how this might impact on the needs of particular demographic groups.

Analysis also took into account information from Transport for London and the Census 2011 data, as well as GLA projections based on 2011 Census data, to identify the number of people living in areas of the Borough which, within the reconfigured library networks, would not have access to a local authority-run library within 30 minutes' travel time by public transport. Within the proposed model no libraries will close and therefore there would be no change in distances travelled for residents who want to use libraries.

Although there are no closures of physical library sites, there is a proposed change to the service offer at some sites. As detailed in the product catalogue (Appendix C) there is a different service offer in Core, Core Plus and Partnership libraries. This will mean in some libraries services previously available will no longer been available. To mitigate the impact of these changes, the locality model has been designed to ensure a geographical spread of services across the borough. In addition the Council is proposing to remove the charge for book reservations, enabling residents to reserve any book in the library stock for free from any static library site.

Finally, for all groups, the analysis includes any consultation feedback or other research relevant to the proposals. For the impact on the general population, including non-users,

information was collected through the citizen's panel survey as part of the latest consultation which ran between November 2014 and February 2015.

#### **Overall impact**

#### Proposal:

It is proposed that no libraries will close and therefore there is no change for residents travel times to libraries. This means that a total of 746 people in Barnet (0.22% of the Borough's population) do not have access to a library within 30 minutes' travel time by public transport (as is currently the case). Therefore, over 99% of residents have access to a library within 30 minutes, whilst 85% have access to a library within 20 minutes and 50% within 15 minutes (Based on TfL's strategic modelling).

A number of libraries will be reduced in size, there is a reduction across the network in total library footprint from 92,214 sq ft to a minimum of 46,715 sq ft. The Core Plus libraries will see a smaller reduction in library space, whilst Core and Partnership libraries will see a more significant reduction. As buildings are reconfigured non-public areas will be kept to a minimum to mitigate the reductions in library footprint.

Libraries are currently open for 634.5 hours across the borough; this will increase to 904 hours (made up of a range of sessions, including 188 staffed hours, 60 technology enabled hours supported by volunteers, 596 technology enabled hours (unstaffed). Partnership libraries will be open for a minimum of 60 hours per week between them. These changes represent an increase in opening hours of 42%. In regard to staffed sessions, Core Plus libraries will have 23.5 hours per week, whilst Core Libraries will have 15.5 hours per week. This means that in Core Plus libraries staffed opening hours will reduce of 52% (194.4 hours to 94 hours), whilst Core libraries will see a reduction in staffed hours by 66% (275.5 hours to 94 hours). Overall staffed libraries hours will reduce by approximately 70%, whilst opening hours supported by staff or volunteers will reduce by approximately 50%.

The overall increase in opening hours will be a benefit to library users who prefer to access libraries in the evening or early mornings and are happy to access library services unsupported (working age adults, especially those employed). It will also be a benefit to those non-users who do not access the library because it is not open at times that suit them. The expansion of the digital service will also be a significant benefit for library users who require access to a wider range of online resources.

The reduction in staffed opening hours will have the biggest impact on those who may require support to access the static library sites or utilise the library during technology enabled opening. The reduction in staffed hours will mean less support available in the library to get advice, information and to utilise the resources in the library. Consultation feedback suggests this is most likely to impact on older people, people with disabilities and the unemployed. The use of volunteers as part of the facilitated open library, training and information sessions about technology enabled libraries, use of the home and library service and the development of virtual enquiry will help mitigate the impact on these groups.

Another group who will be impacted by the changes will be under 16's who access library services but are not supported by an adult (18+). The 24 hour a day, seven day a week digital library service, working closely with schools to allow visits and outreach to continue as well exploring alternative locations where study space is available for children and young people will mitigate the impact of the changes.

Core Plus libraries account for 36% of transactional library activity, whilst Core Libraries account for 45% and Partnership libraries for 20% respectably. This means that the reduction in opening hours at Partnership Libraries will impact on 20 per cent of those who use libraries,

whilst the reduction in library footprint and staffed hours at Core Libraries will have the biggest impact on residents, as these libraries equate to close to half of all library activity.

The table below details any differential impact on each equality strand, before looking at implications on particular libraries or categories of libraries.

The qualitative data, unless otherwise stated, is drawn from the four major consultation exercises carried out in Barnet with regard to libraries, in 2011, 2013, 2014 and most recently 2014/15. The Quantitative data is drawn from a range of sources and is outlined in more detail in the Needs Assessment (Appendix B to the main report).

1. How ar	How are the equality strands affected?				
Equality Strand	Affected?	Explain how affected	What action has been taken already to mitigate this? What action do you plan to take to mitigate this?		
1. Age	Yes ⊠ / No □	General considerations:	Older people		
	INO [	All adults	Care to be taken to		
		The library service's strategic objectives continue to promote its reading and learning opportunities for adults: this has been identified as a key area for the service.	communicate and explain any changes in use of volunteers and technology enabled		
		Impact on this group will be minimal, as adults (16+) will be able to use libraries in all library sessions (staffed, unstaffed and facilitated).	opening hours  Ensure volunteers are		
		Older people	trained to support older		
		Latest projections suggest that by 2030 the number of people aged 65 and over is projected to increase by 34.5%, over three times greater than other age groups. The growth in the number of over 85's is even more significant, increasing by two-	people with using technology/self-service machines.		
		thirds (66.6%) by 2030. It is anticipated that the increase in the number of over 85's will mean more residents with mobility issues who are unable to access physical libraries.	Train older people to use technology enabled library sessions and self-		
		Older People made up a third (33.1% of adults 18 and above) of respondents to the main questionnaire as part of the latest consultation, although they account for 13.1% of library users, similar to the borough profile (13.8%).	service technology. Also explore use of buddying schemes allowing older people to use technology,		
		Older people were particularly unsupportive of plans to use technology to extend opening hours or replace staff, due to worries about staff availability, especially in	especially for over 75s.		
		regard to support with IT. Older people may also be concerned by an increase in the use of volunteers as they see this as a potential decline in the quality of service.	Continued home and mobile service offer to support those who cannot access a physical library.		
		However, older people will benefit from the current proposal through increased	docos a priyologi library.		

access to information, online facilities, and accessible buildings. All these are priorities for this group. The continuation of the home and mobile library service will support older people who cannot access a physical library.

According to a Communications Market Report by OfCom (2014), whilst two-thirds of those aged 65-74 have access to the internet at home, only a third of those aged 75+ do so,. Those who can access the internet will be able to use the digital library 24 hours a day. This group is also more likely to be able to use self-service technology at local libraries. Hence, it is those over 75 who are likely to be most affected.

As older people are more likely to be concerned about reductions in staffing levels, a reduction in staffed hours of 70% will potentially have a negative impact on this group. It is most likely this will have a more significant impact on those over 75, as this group is generally less technologically adept and is also more likely to be isolated.

Whilst there will be an impact on older people due to reduced staff opening hours, the impact on older people will not be significant as modelled data indicates that none of the proposed core libraries are significantly overused by 65+ users, although the high response rate from older people in the consultation demonstrates the importance to this cohort.

The reduction in opening hours at Childs Hill could have a disproportionate impact on over 65s according to modelled data, as it is estimated that 24.1% of those who use this particular library are over 65, compared 13.1% usage for the borough as a whole.

#### Children and young people

Compared to resident population, modelled data suggests residents aged 6-9 years old use libraries significantly more than average (14.5% of 6-9 year olds compared to 5.2% of the borough population). Modelled data also suggests 14.5% of 0-5 year olds use libraries compared to 8.8% of the borough population and 10-15 year olds make up 11.4% of library users compared to 7% of the boroughs population.

## Children and young people

Schools to be briefed on 'open' library technology to allow visits and outreach to continue during unstaffed hours (e.g. staff signed up to Open+ system).

Ensure children and young people are aware of how to access digital library.

Work with partnership libraries to ensure there is an offer for 10-15 year olds to study and learn.

Explore alternative locations where study space is already available for children and young people.

Monitor levels of activity aimed at both children and young people to ensure new service model is meeting their needs.

Advertise staffed and facilitated opening hours clearly across each

In the consultation qualitative focus groups with parents of children aged 0-15 and with young people themselves as well as a targeted 'young people's' questionnaire ensured that this user group's voice was heard.

Young people were generally unsupportive of library closures or plans to make libraries smaller, but were supportive of plans for generating income and using technology to extend opening hours, as long as this didn't restrict their future library access.

For safeguarding reasons it is proposed that unaccompanied children will not be able to use libraries when they are not staffed. This will apply to the technology enabled opening sessions and those sessions supported by volunteers. They are therefore likely to see a net reduction in times when they can access the library.

The number of hours that a resident under 16 can access a library unaccompanied will reduce from 643.5 to a minimum of approximately 248 hours in the proposed model. The reduction in floor space will also impact on young people's ability to access study space.

For children who currently access services unaccompanied by an adult, there will be fewer hours they can attend the library. Modelled data suggests this might have a particular impact at Edgware (44.3% of users are under 16) and Grahame Park (55.1% of users are under 16) libraries which are both significantly over used by children under 16, compared to the percentage of this age group in the general population (21%). However, if accompanied by an adult this group will benefit from extended opening hours.

It is estimated that the majority of children under 10 years old access the library accompanied by an adult, the impact on this group will be felt predominantly by 10-15 year olds. Modelled data suggests this group account for 11.4% of library users. This is partly mitigated by the expansion of the digital library, which will be available 24/7 and the fact the majority of Barnet's secondary schools have libraries where students can study. Therefore the reduction in hours and study space are most likely to impact on 10-15 year old cohort, especially GCSE students who are studying for exams and do not have study space at home.

Modelled data indicates that the following libraries are overused by 10-15 year

locality so those who need support know when they can get support.

Advertise range of activities available to children and young people and their families in Barnet.

Continued traded service to schools, supporting the delivery of literacy and learning support.

Introduction of children's fines will be widely advertised to ensure there is not a disproportionate effect on low income families.

		olds: Golders Green (16.2% of users), Burnt Oak (16% of users), Edgware (14.3% of users), and Grahame Park (13.6% of users). The proposed locality model will ensure that opening hours are designed to maximise access to libraries across a geographical area. This will mitigate some of the impact of reduced staffed hours on the 10-15 year old age group.	
		The reduction in footprint may also have an impact on the number of activities offered to children and young people. This could be of particular concern to libraries overused by 0-5 year olds. 20.1% of library users at South Friern are under 5, compared to 8.7% in the local area and 8.8% of the borough's population.	
		Plans to introduce small fines for children's books may disproportionally affect children from low income families for example in Grahame Park, Burnt Oak and Childs Hill.	
		Working age adults	
		Working age adults are underrepresented according to modelled data (44.9% of library users compared to 62.8% of the borough population) and will benefit from extending opening hours in the evening and early morning using technology enabled opening hours, especially those in employment who have expressed desire for more evening opening hours.	
		This may be of a particular advantage to users of Church End library, which has higher levels of working age adult users compared to other libraries (49.1% compared to 62.8% of the borough population). Other areas with higher than average levels of working age adults are Hendon library (53.8%) and Golders Green (47.3%), who will not have the benefit from technology enabled opening hours extending opening hour in the evening.	
2. Disability	Yes 🛛 /	General considerations	Access measures such
	No 🗌	Modelled data suggests that disabled residents account for roughly 14% of library usage, with 6.5% of transactions being carried out by people whose day to day activities are limited 'a lot', and 7.5% by people whose day to day activities are	as easy read symbols to be used to ensure people with learning disabilities

limited 'a little'. People whose day to day activities are limited 'a lot' make significantly higher use of libraries in Burnt Oak, Childs Hill and Grahame Park, and relatively low use of the libraries in Church End, Hendon and Mill Hill.

In the 2014-15 consultation disabled people made up 9.9% of respondents to the main questionnaire and 14.4% of Citizen's Panel respondents (unweighted), compared to 11.7% of the boroughs population.

Consultation responses both to the main questionnaire and at targeted focus groups in 2014/15 revealed that disabled residents had some specific views around potential changes to the service:

- A high proportion of disabled respondents strongly disagreed with plans to reduce staffed opening hours.
- A high proportion of disabled respondents also strongly disagree with proposals to technology enabled opening hours as either a replacement to staff or using technology to extend opening hours.
- Focus groups echoed these concerns with those with physical disabilities most concerned about their ability to use new technology.

People with disabilities also generally welcomed improvements in access, including better buildings and increased opening hours, although there is a risk that people with disabilities may struggle to use libraries without volunteer or staff support. Respondents have stressed the importance of working toilet facilities and user-friendly furniture (Barnet, 2011). More generally, access is seen as a potentially significant issue for disabled users by both users themselves and by others (Barnet, 2011, 2014).

People with sensory impairments may find it more difficult to navigate technology enabled opening hours. However, there are alternative routes which this group has identified as more convenient for access to literary resources, including library e-books, content available directly from the Royal National Institute for Blind People (RNIB), and the home library service.

can use open libraries.

Ensure volunteers are trained to support people with a range of disabilities to access the library during facilitated opening hours.

Advertise staffed and facilitated opening hours clearly across each locality so those who need support know when they can get support.

Development of an enhanced volunteer offer should mitigate many issues. However, it will be important to offer reassurance to vulnerable residents that volunteers have been thoroughly trained, including safeguarding training.

Monitor take-up of service by disabled people, including home library service, to be monitored to identify any developing issues.

Disabled people directly invited to feedback

People with sensory impairments had some concerns about the skills of volunteers and sought reassurance that volunteers would be properly trained, including safeguarding training.

Looking at library usage as a whole, users whose daily activities are limited 'a lot' use libraries comparatively to the percentage of the borough population (6.6% of library users compared to 6.5% of borough population) according to modelled data.

#### **Core libraries**

An overall increase in opening hours at Core libraries could have a positive impact on people with disabilities and their carers if they are able to access Open+ libraries and using self-service technology. The role of library staff was identified in the consultation as being important in supporting disabled users, and those with learning difficulties, to use technology reliant services.

For those who cannot use Open+ libraries or do not feel confident to use libraries in these sessions, there will be a negative impact with the reduction in staffed opening hours. According to modelled data, this will be particularly pronounced at libraries in Burnt Oak, which is overused by people whose day-day activities are limited 'a lot' (7.8% of library users compared to 6.6% of borough profile) and at Osidge which is overused by users with activities limited 'a little' (8.1% compared to 7.4% of the boroughs population).

A reduced library footprint under this offer may impact on people with learning disabilities who reported in consultation that they valued the space libraries offered again, this will likely have the most impact at Burnt Oak and Osidge. The proposed locality model also ensures that opening hours are designed to maximise access to libraries across a geographical area.

#### **Core Plus**

Longer opening hours through Open+ will benefit disabled library users. People with learning disabilities and people with mental health issues both focused on

specifically on 'open' library pilot.

Consider options for improved access proposed by and for people with sensory impairments.

Training for people with disabilities to use the library during technology enabled sessions.

Use of mobile library service can support groups with disabilities. However, people with disabilities have reported they were unaware of the mobile library, therefore it is important to improve marketing of this service to people with disabilities.

More publicity of home and mobile library services via disabled people's support groups and/or social care contact routes to ensure users are aware of the service.

For those who can only access Partnership or Core Libraries (with smaller stock selection)

		libraries' role in reducing isolation and will benefit from the continuation of rounded provision in these libraries.  However, people with disabilities and learning difficulties will be less able to use the library during technology enabled sessions and the number of staffing hours is proposed to reduce by over 50%. The impact may particularly significant at Chipping Barnet library, which is overused by users with activities limited 'a lot' (7.1%) and 'a little' (8.1%) according to modelled data.	residents will be able to reserve stock from across the library network for free.
		Partnership  The reduced offer at Partnership libraries may impact people with disabilities or learning difficulties as, if they can't travel far, they will only have access to a limited range of resources. People whose disability limits their activity 'a lot' are significantly overrepresented in current usage of the Childs Hill library (7.4% of library users compared to 6.6% of the borough population) according to modelled data, and therefore may be impacted most by these proposals However, the proposed locality model will ensures that opening hours are designed to maximise access to libraries across a geographical area. Overall this group will see a minimal adverse impact from the changes, with mitigating actions outlined in the right hand column of this table.	
3. Gender reassignm ent	Yes  / No	General considerations  The library service does not collect user data on gender reassignment and this data is not available from the 2011 Census. Respondents to the 2014/15 consultation were not asked about their gender identity.  GIRES, the Gender Identify Research and Education Society, estimate that 0.6-1% of the population may experience gender dysphoria (a medical term used to describe the negative feelings associated with the sense that a person's gender identity doesn't match up with the body they were born in). If this proportion held locally it would suggest that 750-1000 library users might be affected.  National research suggests that people affected by gender dysphoria, particularly children and young people, often have difficulties because of a lack of relevant information about issues which affect them and improved access to information is	Ensure digital offer and future stock purchases take this group's needs into account.

unicate availability
sources to improve
rage community s to provide
focused events.
for young children eir parents will still iority in the new
,
events have been
d, libraries will
e more information early years support
le at other
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lar care to be
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benefit this group. BAME residents have also expressed higher levels of support for change, particularly increased volunteering and use of self-service technology. These particular changes to the service may have a particular benefit for this group. Non-white respondents in the main questionnaire were more supportive of using volunteers to enhance the services provided by paid staff (29% strongly agreed compared to 19% of white respondents). Focus groups (9 residents) also suggest that BAME residents were supportive of later opening hours and technology enabled libraries.

There is some evidence in the Needs Assessment which suggests that Gypsies and Travellers may use the library service significantly less than other demographic groups, although numbers are very small (0.035% against a Borough average of 0.037%). This group is a very small demographic of the population of Barnet.

#### Core

According to modelled data Burnt Oak library is situated in a ward with one of the highest levels of BAME users (50.7% of users), although as there is no change to the opening hours of the library there should be no impact on this group.

The overall maintenance of opening hours at Burnt Oak will limit the impact on this group.

#### **Core Plus**

The new library at Grahame Park will benefit BME users who make up a majority (59.9%) of the population in Colindale. The percentage of library users at Grahame Park matches the ward demographic according to modelled data, with 58.7% of library users being non-white. This group will also benefit from technology enabled library sessions that will increase opening hours at all Core Plus libraries.

#### **Partnership**

makeup of the library user base.

Outreach with Gypsies and Travellers to identify whether there are any barriers to use of the service and suitable mitigation measures if barriers are identified. Early years and play activities can be a successful route for engagement with Gypsy and Traveller communities and may provide opportunities here.

		During the consultation period, members of the Gypsy and Traveller Focus group were in support of a community library model and felt this would be more inclusive giving members of their communities' opportunities to be involved in the running of libraries.	
6. Religion or belief	Modelled data suggests that the proportion of us would be expected given the makeup of the Borolibrary users compared to 15.2% of the boroughs residents use libraries slightly less than would be the Borough's population (9.2% compared to 10. In response to the main questionnaire, 21.5% of only 2.3% were Muslim.  This finding contrasts with the national Taking Pauptake of cultural events among different demog that there are differences in participation between Muslims are significantly more likely to use librar (DCMS survey, cited in MLA, 2010).  The modelled data also suggests that some librate be expected by people from particular religious grelatively heavy users of Burnt Oak (16.5%) and closely matches the wards which according to the Muslim population, Colindale (19.3%), Burnt Oak Barnet has the highest number of Jewish resider residents are heavier users of Edgware (32.1%), (26.3%) and Mill Hill (21.3%) according to model with the highest Jewish population, Garden Subu (37.1%), Edgware (32.6%), Hendon (31.4%) and Core plus Extended opening hours under this offer would be	General considerations	
		Modelled data suggests that the proportion of use by Jewish people is higher than would be expected given the makeup of the Borough's population (17.5% of library users compared to 15.2% of the boroughs population), while Muslim residents use libraries slightly less than would be expected given the makeup of the Borough's population (9.2% compared to 10.3% of the boroughs population). In response to the main questionnaire, 21.5% of respondents were Jewish and only 2.3% were Muslim.	Engage further with the Muslim community as part of the consultation to understand potential differential use of library service by Muslim residents.
			Ensure technology enabled library sessions are communicated effectively to Muslim and Jewish communities where they over-use library services.
		The modelled data also suggests that some libraries are used more than would be expected by people from particular religious groups. Muslim residents are relatively heavy users of Burnt Oak (16.5%) and Childs Hill (15%) libraries. This closely matches the wards which according to the 2011 census have the highest Muslim population, Colindale (19.3%), Burnt Oak (18.4%) and Childs Hill (14.2%).	Ensure the Jewish community are engaged in discussions around community libraries,
		Barnet has the highest number of Jewish residents in the country. Jewish residents are heavier users of Edgware (32.1%), Golders Green (40.4%), Hendon (26.3%) and Mill Hill (21.3%) according to modelled data. This matches the wards with the highest Jewish population, Garden Suburb (38.2%) Golders Green (37.1%), Edgware (32.6%), Hendon (31.4%) and Finchley Church End (31.2%).	especially in regard to Mill Hill library where there is a higher than average percentage of library uses who are Jewish.
		Core plus  Extended opening hours under this offer would benefit Jewish residents who are heavy users of Edgware library according to modelled data as they would be able	Review the mobile library to identify any potential

		to use libraries on a Sunday. As Jewish users may not use libraries on Saturday due to religious commitments, there is a risk that those who require support from staff might be negatively impacted by the longest staffed opening hours at Core libraries being on Saturdays. The proposed locality model, however, also ensures that opening hours are designed to maximise access to libraries across a geographical area.  Partnership  Modelled data suggests Mill Hill library has a higher percentage of Jewish library users (21.3%) than the borough population of 15.2%. Therefore the potential reduction in opening hours and footprint may impact on this group more significantly. The proposed locality model also ensures that opening hours are designed to maximise access to libraries across a geographical area.	gaps in coverage.  A spread of opening hours across days of the week in each locality ensures the service accommodates those with religious commitments.
7. Gender / sex	Yes / No	General considerations  The modelled data suggests that library usage by men and women broadly mirrors the profile of the borough overall, with approximately 47.9% usage by men and 52.1% usage by women (compared to estimates that 51.5% of the borough are female and 48.5% male).  In the 2014/15 consultation, women were over represented as a proportion of respondents to the main questionnaire making up 64.4% of respondents. However, there was limited difference in responses between male and female respondents although men were more likely than women to agree with increased use of self-service technology.  Men are also slightly more likely to strongly agree with an increase in use of technology in libraries to extend opening hours and replace staff, whereas women are more likely to raise concerns around security using unstaffed libraries (24% women, 15% men) as part of the main questionnaire.  Some gender differences also emerged in responses to the 2011 consultation. The most significant of these were:  Men were more likely than women to agree with increased use of self-	Detailed user analysis will be undertaken at the end of Open Plus Pilot project. As part of this undertake further consultation to understand why females are not using Edgware library as part of the Open Plus Pilot.  The use of volunteers to support facilitated technology enabled library sessions, will help people feel safer about the use of unstaffed libraries.

		<ul> <li>service technology.</li> <li>Men were more likely to access online resources while women were more likely to borrow books.</li> <li>Women were more likely than men to cite parking as a problem.</li> <li>Women were more likely than men to request longer opening hours.</li> </ul>	
8. Sexual orientation	Yes / No 🔀	General considerations  The service does not hold data on this characteristic and few consultation responses have been received from lesbian, gay or bisexual (LGB) people. If the number of LGB people using libraries were similar to their rate within the general population they would make up approximately 6% of library users (2,990 active borrowers).  A small proportion (5%) of respondents to the main questionnaire in the 2014/15 consultation identified themselves as 'non-heterosexual'. Whilst this response rate is too low to draw out specific findings, non-heterosexual respondents were more likely to agree with using volunteers to enhance the service provided by paid staff and to agree with the redevelopment of library sites.  Evidence from elsewhere suggests that this group benefits from increased access to information and that it is necessary to provide appropriate materials. The library service already provides some tailored materials.	Ensure digital offer and future stock purchases take this group's needs into account.  The library service stocks materials tailored to LGB people. Research carried out elsewhere (Voice Counts, a 2010 consultation carried out in Hertfordshire) identified a need for libraries to continue to provide specific media relating to LGB people and access to relevant information.
9. Marital Status	Yes 🗌 / No 🔀	No specific differential impact identified for the general principles of change to the service.	Monitoring for marital status among service users is likely to be experienced as intrusive, so to ensure that any barriers are identified in this area, the deliberative events planned as part of the Council's consultation should be commissioned

			so as to recruit people with different marital statuses.
10. Other key	Yes 🛛 /	Unemployed people	Unemployed people
groups?	No 🗌	Unemployed people are one of the groups identified as having particular requirements from libraries by Sue Charteris's inquiry into the Wirral libraries strategy (Charteris, 2009).	Ensure the sign up process for Open+ is clear, simple and is
		The number of unemployed people (those receiving Job Seekers Allowance or out of work benefits) using libraries matches the profile of this group in the wider population. Unemployed people in Barnet are in favour of online services but may	publicised to unemployed people.
		not know about alternative ways of accessing services, such as job clubs or e-books.	Ensure training for those who cannot, or feel
		There is potential that reduced staffed opening hours at some libraries will have an impact on those areas with the highest levels of unemployment. Although the broader increase in opening hours should benefit this group. The highest percentage of the population receiving out of work benefits is in Burnt Oak (15%), Underhill (12%) and Golders Green, Childs Hill and West Hendon (all 11%).	uncomfortable, using technology enabled libraries or self-service technology.
		Core	Areas of deprivation
		Improved opening hours as part of this offer will positively impact unemployed people as they will have more access to libraries and their services including computers. However, a reduction in support from staff may have a negative	Explore use of the mobile library to access some areas of deprivation.
	impact if unemployed people feel uncomfortable using unstaffed libraries. A reduction in the number of computers available in libraries could also have a negative impact on this group. This could have a more significant impact on Burnt Oak, due to the higher percentage of residents receiving out of work benefits.		Engage with disadvantaged groups early on in relation to community libraries.
		Core Plus	Community iibranes.
		According to the modelled data Grahame Park library has the highest percentage of job seekers allowance claimants (3.3%) and claimants of out of work benefits (13.6%) according to modelled data and therefore this group will benefit from a new state-of-the-art library with good access and technology enabled opening	Ensure the sign up for use of technology enabled sessions is clear, simple and is publicised to unemployed people.

ensuring the library is open 7 days a week.

#### People from areas of high deprivation

Whilst Barnet has relatively low levels of deprivation, there are exceptions to this. Burnt Oak is located in the top 20% of deprived areas nationally. The Colindale replacement site for the Grahame Park library is also currently in the top 20% of deprived areas although regeneration plans mean this is likely to change. Moreover, Colindale and Burnt Oak also have the highest levels of child poverty (37% and 36% respectively). Both these areas also have the lowest average household incomes of all Barnet wards at £30,125 (Colindale) and £25,930 (Burnt Oak) compared to the Barnet average of £41,658.

Childs Hill, Osidge and South Friern are all close to areas which are in the most deprived 30% nationally and East Finchley is near two areas in the most deprived 20%.

Increased opening hours may have a positive impact on service users living in more deprived areas of the borough where fewer people have access to other sources of books and information generally, or who don't have access to a computer at home so rely on the libraries to access this facility. There is a risk that reduced staffing hours will have a negative impact on those who cannot use self-service technology or rely on support to access libraries. A reduced library footprint, including a reduction in the number of computers could also have a negative impact on those who do not have access to computers at home.

A reduced library footprint and the subsequent reduction in the number of events that can be run may also negatively impact users from disadvantaged backgrounds as they may not be able to afford to pay for groups/ activities available outside libraries.

Plans to introduce small fines for children's books may disproportionally affect children from low income families for example in Grahame Park, Burnt Oak and

Childs Hill.

#### Core

Increased opening hours will positively impact users from more deprived households. However, a reduction in library footprint and computer space, as well as a reduction in staffed hours, could negatively impact on users of libraries in Burnt Oak and to a less extent East Finchley, which are in, or close to areas of deprivation.

#### **Core Plus**

People from deprived households will benefit from the extended opening hours that this offer provides. **Partnership** 

Under this new proposal, Childs Hill a library which has high usage by deprived residents, would become a partnership library. This could mean a reduction in the number of opening hours at this library, and therefore access for deprived residents.

#### Students in full time education

There were 28,910 students in Barnet at the time of the 2011 Census.

Under these proposals a strategic partnership is sought with a local education provider. This may result in services more tailored to the needs of students in full time education.

Potential reductions in study space as part of reductions in the size of the library footprint might prove problematic for this group.

# 2. What will be the impact of delivery of any proposals on satisfaction ratings amongst different groups of residents?

Satisfaction ratings may initially drop among service users and the public as the upcoming decision will be a difficult one. Ultimately, the proposals will aim to provide a renewed library service with an increased satisfaction rating.

## 3. How does the proposal enhance Barnet's reputation as a good place to work and live?

The proposal develops an innovative model for library provision which will strike the appropriate balance between maintaining the level of service and finding the efficiencies needed. The proposal will keep all libraries in Barnet open, ensuring almost 100% of Barnet residents are within 30 minutes of a library.

The proposal will use technology to increase opening hours at libraries from 620.9 hours to 904 hours, allowing residents to access libraries at more convenient times (e.g. after work and at weekends). This will make libraries more accessible to those who currently do not access libraries due to the constraints of the working day.

### 4. How will members of Barnet's diverse communities feel more confident about the council and the manner in which it conducts its business?

The consultation exercise was carried out to a high level of transparency by an independent, trusted facilitator, Opinion Research Services (ORS), via a robust process which will seek to assure people of the validity of the findings.

The Council has taken into account the responses from the consultation questionnaire and focus groups, which were targeted to ensure they covered the diverse communities of Barnet, to develop the proposal outlined in this paper.

The prospect of community involvement in running libraries – even if simply as a volunteer – has a positive impact on residents' engagement with other services.

# 5. What measures and methods have been designed to monitor the application of the policy or service, the achievement of intended outcomes and the identification of any unintended or adverse impact?

The consultation built in a mid-point review to monitor uptake and enable targeted work with any underrepresented groups. This was undertaken, with children and young people and residents in the west of the borough targeted in the latter stages of the consultation. This EIA outlines the potential impact and mitigations in regard to different demographic groups in the borough.

The upcoming consultation will also monitor uptake from across Barnet communities, ensuring all residents can engage with the process.

# 6. How will the new proposals enable the council to promote good relations between different communities?

By designing a library service suitable for all and able to run efficiently enough to safeguard services for the most vulnerable, the Council will ensure that the needs of all stakeholders are met and promote good relations between them.

#### 7. How have residents with different needs been consulted on the anticipated impact

#### of this proposal? How have any comments influenced the final proposal?

#### Previous library strategy consultation and other relevant engagement:

# Consultation for the Strategic Review of the London Borough of Barnet Library Service (January 2011)

- A consultation was undertaken to inform the 2011 strategic review. Initiated in 2010, its
  key objective was to establish how to modernise and develop libraries in the borough within
  a reduced budget. The consultation comprised three different strands:
  - 6 group discussions in November 2010 convened by Alpha Research with people who live, work or study in the borough. Each group formed a representative sample of people from across the borough, with good spread by demographics and library usage. All discussions involved at least 8 respondents.
  - Consultations from October to December 2010 with various community and voluntary organisations and their members, convened by CommUNITY Barnet. The consultations involved 27 different targeted groups with protected characteristics. Focus groups and ballot box presentations were the predominant methods used, with some short informal workshops also held.
  - A general population online survey, designed and hosted by the London Borough of Barnet on their website, running from October to December 2010, received 1670 responses (non-user responses supplemented by 60 telephone interviews conducted by Alpha Research). An additional online survey for young people, running from November to December 2010, received 58 responses.

#### **Priorities and Spending Review Engagement (October - December 2013)**

- In September 2013 the London Borough of Barnet commissioned OPM to consult with local residents, service users, and businesses to help inform the Priorities and Spending Review for 2015-2020.
- The consultation involved 3 Citizens' Panel workshops (a total of 78 residents) and 16 focus groups (a total of 137 residents) that were held between October and December 2013. The workshops included a reflective sample of the local population while the focus groups were targeted at specific service users, businesses and some protected characteristic groups.
- The objectives of the research were to:
  - understand residents' views at the formative stage of the Priorities and Spending Review
  - communicate to participants the need for the council to conduct the Priorities and Spending Review set in the context of the Government's continued austerity programme and rising demand for council services.
  - o gain an in-depth understanding of stakeholders' priorities and how they would want the council to approach the Priorities and Spending Review over the next five years
- While none of the groups discussed libraries in detail they were mentioned in all 3 Citizens'
  Panel workshops, most of the social care user groups, young people's group, and BAME
  group. There was a clear view across the groups that discussed libraries that they need to
  widen their offer.

#### **Priorities and Spending Review Call for Evidence (March - June 2014)**

 A Barnet Challenge online Call for Evidence was conducted by OPM from March to June 2014 as part of the Priorities and Spending Review consultation. The aim of the survey was to hear the views of organisations, businesses and residents on the future of Barnet, how the council can ensure that public services best meet the needs of the borough, how the council can change and how organisations and individuals can play a part in meeting Barnet's challenges during this time.

- Evidence was sought on two main topic areas:
  - o ideas on the future of public services in Barnet, and how organisations and individuals can play a role in providing some of these services
  - ideas on how the Council could be more entrepreneurial and generate more income
- 20 responses were received from individual residents, 7 from organisations.

Consultation, research and engagement at the formative stage to inform the development of the Library Options Paper to be considered by the Children, Education, Libraries and Safeguarding Committee on 28 October 2014 (August - September 2014)

As part of the evidence-led review of its library service, the Council commissioned a series of focus groups to discuss the current library service and what residents expect from library services in the future. The consultation was designed, facilitated and reported on by OPM, an independent research organisation:

- 11 focus groups (a total of 88 residents) were held during August and September 2014 one-off 1.5 hour group discussions aiming to capture the views of users and non-users of library services.
- The focus groups were selected to ensure a representative sample across groups identified as having particular needs in the Charteris Review and groups with protected characteristics. Further details can be found below.

Recruitment ensured a range across the following criteria:

- Age
- Gender
- Households: single, couples and families
- · Ethnicity and religion
- Socio-economic areas
- Geographical areas

Groups identified as having particular needs in the Charteris Review and with protected characteristics were also targeted in the individual focus groups as listed below:

- General population users
- General population non-users
- General population users and non-users (mixed group)
- Older people (over 65s)
- Range of BAME residents
- People with learning disabilities
- People with disabilities
- People with mental health issues
- Unemployed people
- Low income households/people living in areas of high deprivation
- Young people

In addition, four in-depth interviews were carried out with people with sensory impairments by an independent facilitator and added to the main report as a separate section.

Full Consultation on three proposed options, lasting from 10 November 2014 to 22 February 2015, a total of 15 weeks.

The consultation took the form of a public survey, divided into three sections, which ask for:

- views on each of the component proposals which made up the options, on the options themselves, and on any other ideas they had for the future of the service (respondents had the option to complete this section only);
- views on the current library service and how this could be enhanced for both users and current non-users of the service;
- equality monitoring information (optional)

The key consultation mechanisms included:

- an open public survey, available online and in paper versions and in an Easy Read format (paper copies available from libraries for a 12 week period)
- a survey of the Citizens' Panel
- 12 focus groups, including one for non-users and one for infrequent users
- a variety of in-person public consultation events including drop-ins at every library and three public meetings
- engagement with stakeholder groups such as the Barnet Seniors' Assembly and Barnet Centre for Independent Living.

In total, London Borough of Barnet received over 3,800 responses to the consultation through its various strands. Broadly, this broke down to; around 3,000 responses to questionnaires, over 300 attendees at drop-in sessions at libraries, over 100 attendees at focus groups, and around 170 attending LBB meetings.

The feedback from this consultation, alongside more detailed design work has informed the proposals outlined in this paper, to be considered by the CELS Committee in September 2015. All the feedback, including respondents' alternative ideas for the future of the service, was analysed by Opinion Research Services (ORS), an independent research organisation that produced a full and comprehensive report for the Council outlining findings in July 2015. The full ORS report is included as Appendix H, which outlines the feedback. The Options Appraisal paper outlines how the consultation feedback, including feedback from different demographics, has impacted on the proposed future model for library services in Barnet.

#### **Overall Assessment**

8. Overall impact							
Positive Impact	Negative Impact No		No Impact				
9. Scale of Impact							
Positive impact:	Negative Impact No						
Minimal ☐ Significant ☐	Minimal Significa	Minimal ⊠ Significant □					
40 Outcome							
10. Outcome	A. P. setsee each page deal to	O = mtimum	10 If almost possible				
No change to decision   A	Adjustment needed to decision	Continue w decision (despite adve impact / mis opportunity	impact - Stop / rethink erse sed				
11. Please give full explanation for how the overall assessment and outcome was decided							
At this stage the decision for the Children's, Education, Libraries and Safeguarding Committee is to approve for public consultation a proposed future model for library services in Barnet, taking into account a range of key factors, including views of residents, Needs Assessment and Equalities Impact assessment.							
Mitigation measures have been identified for the majority of adverse impacts and the Equalities Impact Assessment will be updated following further public consultation for the final decision on the future model of library services in Barnet.							

<sup>&</sup>lt;sup>1</sup> 'Impact Not Known' – tick this box if there is no up-to-date data or information to show the effects or outcomes of the function, policy, procedure or service on all of the equality strands.

# Equalities Impact Assessment EIA 13 relates to (CELS saving S7) Education and Skills New Delivery Model ADM: Cambridge Education Final Tender

#### **Employees, Service Users and Residents - October 2015**

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#### **Equalities Impacts Assessment (EIA) updates**

- June 2014: EIA first completed
- August 2014: Updated EIA (appendix to draft OBC CELS Committee September 2014)
- December 2014: Updated EIA (appendix to final OBC CELS Committee January 2015)
- June August 2015: Reviewed during the procurement process at Outline Solution and Detailed Solution stage
- October 2015: Updated after receiving the final tender (appendix to FBC CELS Committee November and Full Council December 2015)

Names and roles of officers completing this assessment						
Lead officer Val White, Programme Director – Education and Learning						
Representative from internal	Ian Harrison, Education and Skills Director					
stakeholders Alison Dawes, Head of Education Partnership and Commercial Services						

Representative from external	External stakeholders were not involved in the review of this EIA though their views have been captured throughout the
stakeholders	project, including the evaluation of the final tender.
HR Representative	Liz Hammond, HR Lead
Legal Representative	Sarah Wilson, Principal Lawyer (HB Public Law)

#### **Executive Summary**

An Employees Equalities Impact Assessment and Service User/Resident Equalities Impact Assessment have been carried out in relation to the future delivery of education services in Barnet. The assessments cover potential impacts on employees and service users/residents. These documents were updated or reviewed at key milestones throughout the project, and consideration of equalities was embedded in the procurement process.

The overall impact on equalities was determined in the Final Tender stage, when the evaluation of Cambridge Education's final tender was undertaken and the full business case was being developed. The impact assessment for employees identifies a bigger impact on women than men. This is due to the fact that women make up 93% of the affected workforce. Whilst the impact on transfer is neutral, the long-term overall impact for employees is considered to be positive, due to the commitment to London Living Wage, the proposed arrangements for staff recruitment, retention, motivation and development, and the fact that there are no planned redundancies. For service users, the proposals could potentially have the largest effect on school-age children and those with a disability. However, the impact assessment for residents and service users identifies a neutral impact overall, as services will continue to be provided to the current level and quality.

It is also viewed that Cambridge Education will provide services which recognise and accommodate the diversity of Barnet children and young people and employees. This is particularly noted in the catering service where specialist provision is required for faith groups. There has also been a commitment to a range of Barnet human resources policies and practices, which include the Equalities Policy and Employment of People with Disabilities which seeks to eliminate discrimination and encourage diversity amongst its workforce.

Cambridge Education plan to conduct service reviews as part of their 100 day plan to mobilise the services. Any proposed changes to service level provision will require further consideration of the equalities impact on employees and service users/residents. The contract requires compliance with the Council's established equality and diversity policies and procedures, including the provisions of Equality Impact Assessments for any proposed changes in service provision.

#### 1. Introduction

#### 1.1. Project Overview

This project was established to implement a new way of delivering the Council's Education and Skills service in order to:

- Achieve the budget savings target set by the Council
- Maintain Barnet's excellent education offer
- Maintain an excellent relationship between the Council and schools

The services in scope for this project are:

- Strategic and financial management of the service
- School improvement
- Special educational needs (SEN) services (including management of SEN transport)
- Admissions and sufficiency of school places
- Vulnerable pupils
- Post 16 learning
- Traded services within the Education and Skills delivery unit:
  - Catering service
  - > Governor clerking service
  - > School improvement traded service (Barnet Partnership for School Improvement)
  - > Newly Qualified Teachers support
  - Educational psychology (part-traded)
  - Education Welfare Service (part-traded)
  - North London Schools International Network (NLSIN)

A programme of consultation and engagement with key stakeholders was carried out initially to inform the development of the outline business case. This included schools; the market; employees and trades unions; and residents and service users. There has been ongoing engagement with schools through the procurement process. Various headteacher representatives have participated in both the dialogue process and the evaluation of submissions, as well as ongoing consultation with the Headteacher Reference Group on issues emerging from dialogue. Trades union representatives and employees were also kept informed through regular meetings. Local trades union representatives

and a regional officer of Unison participated in the dialogue process. A communication plan was also developed to keep all stakeholders informed about the project's progress at key stages. A further programme of consultation and engagement with take place with the recognised trades unions and affected employees, as contract mobilisation proceeds. This will include formal TUPE consultation in respect of transferring to a new employer.

The full business case will accompany a report to the CELS Committee on 18<sup>th</sup> November 2015, which will make recommendations on the future delivery model for education services. We then expect that Full Council will make a decision on whether or not to award the contract on 8<sup>th</sup> December 2015.

#### 1.2. Equalities Impact Assessment process

The 2010 Equality Act outlines the provisions of the Public Sector Equalities Duty which requires Public Bodies to have due regard to the need to:

- Eliminate unlawful discrimination, harassment and victimisation and other conduct prohibited by the Equality Act 2010
- Advance equality of opportunity between people from different groups
- Foster good relations between people from different groups

The broad purpose of this duty is to integrate considerations of equality into day business and keep them under review in decision making, the design of policies and the delivery of services.

The Equality Act 2010 identifies the following protected characteristics:

- Age Disability
- Gender reassignment
- Marriage and civil partnership
- Pregnancy and maternity
- Race
- Religion or belief
- Sex
- Sexual orientation

In addition, Barnet's Policy and Resources Committee in June 2014 agreed that any additional impact of financial decisions on particular protected characteristics who may face extra disadvantage and other groups who may be considered disadvantaged and/or vulnerable would also be assessed. These groups include:

- People with learning disabilities (covered in 2010 Equality Act)
- People with mental health issues (covered in 2010 Equality Act)
- Carers (including young carers)
- Single parents
- People and families on low income, including people from areas of deprivation and unemployed people

For this project, equalities were considered throughout the life of the project. The key milestone and actions are noted in the table below.

Draft OBC	Sep 2014	Initial Employees and Service Users/Residents EIAs were completed and presented alongside the draft OBC to CELS Committee.
Final OBC	Jan 2015	Updated Initial Employees and Service Users/Residents EIAs were updated and presented alongside the final OBC to CELS Committee.
PQQ stage	Mar 2015	Applicants were asked to supply policies on employment and equal opportunity.
Outline Solution & Detailed Solution stage	Apr – Aug 2015	Bidders were provided with relevant information on Barnet policies and practices, which included the equalities policy.  At Detailed Solution stage, evaluators were asked to record any potential equality impacts on staff, service users or residents identified as part of their evaluation.
Final Tender stage	Oct 2015	Evaluation templates incorporated a section on equalities impacts, along with relevant employees and service users/residents data to enable evaluators to record any impacts specific to the protected characteristics.  At the final tender moderation meeting, impacts on equalities for employees and service users/residents were discussed and the overall position on the equalities impact was determined.
FBC stage	Oct – Dec 2015	Full Employees and Service Users/Residents EIAs were completed after receiving the final tender and will be presented alongside the FBC to CELS Committee in November and Full Council in December 2015.
Mobilisation	Jan – Mar 2016	EIAs to be kept under review and mitigating actions to be carried out.  Changes to service level provision will require further consideration of the equalities impact, particularly following the proposed service reviews.
Contract implementation	From April 2016	Ongoing monitoring of the impact on equalities through the contract management, particularly if changes are proposed to service provision.

To supplement the overall equalities impact position of Cambridge Education's final tender, two assessments have been completed:

- Full Employees Equalities Impact Assessment (see section 2)
- Full Service Users/Residents Equalities Impact Assessment (see section 3)

#### 1.3. Overview of the Equalities Impact Assessment of the Final Tender

Due regard has been given to equalities throughout the project, the key activities were:

- Equalities Impact Assessments have been reviewed and updated at key milestones
- Consultation and engagement with stakeholders has been undertaken and informed the process
- As part of the procurement process, the bidders were provided with relevant information on Barnet policies, which included the equalities policy, children and young people plan and various human resources policies and procedures
- Ensuring contractual compliance with the Council's established equality and diversity policies and procedures

Having considered the equalities impact of Cambridge Education's final tender, it is viewed that for employees the impact is positive and for service users/residents the impact is neutral. The overall position on the equalities impact was determined in the final tender stage, when the evaluation of Cambridge Education's final tender on the future delivery of education services in Barnet was undertaken and the full business case was being developed.

The impact assessment for employees identifies a bigger impact on women than men. This is due to the fact that women make up 93% of the affected workforce. Whilst the impact on transfer is neutral, the long-term overall impact for employees is considered to be positive, as:

- No redundancies are planned. Staff remain in employment, which may not have been the case under other delivery models.
- Staff would be moving into specialist organisations offering more development and progression opportunities. The new delivery model is based on a growth model which should provide employees with opportunities for progression that may not be available if the service stayed with the Council.
- The commitment to London Living Wage exceeds that currently offered by the Council.
- Cambridge Education operates as 'employee owned' giving opportunities for senior employees in terms of buying shares in the company and has a developed performance bonus system for general staff levels which is linked to business performance.

For service users, the proposals could potentially have the largest effect on school-age children and those with a disability. The impact on service users/residents was considered to be a neutral impact overall, as:

- Services will continue to be provided to the current level.
- Services will continue to be provided to the current quality.
- Cambridge Education has demonstrated sound experience in delivering similar education services, including statutory services.
- ISS has demonstrated sound experience in delivering education catering, including school meals to children and young people and those with specialist requirements.

Cambridge Education plan to conduct service reviews as part of their 100 day plan to mobilise the services. Any proposed changes to service level provision will require further consideration of the equalities impact on employees and service users/residents. The contract will require compliance with the Council's established equality and diversity policies and procedures, including the provisions of Equality Impact Assessments for any proposed changes in service provision. This will be monitored during mobilisation and the contract period. All service change proposals from Cambridge Education will be reviewed to ensure that due regard has been given to the Equality Duty, prior to approval and implementation of any changes.

#### 2. Full Employees Equalities Impact Assessment (Positive Impact)

#### 2.1. Overview

The impact of on equalities has been considered, particularly at key milestones throughout the project. Following the evaluation of Cambridge Education's final tender, a full employees Equalities Impact Assessment was completed and the overall impact was assessed.

The impact assessment for employees identifies a bigger impact on women than men. This is due to the fact that women make up 93% of the affected workforce. Whilst the impact on transfer is neutral, the long-term overall impact for employees is considered to be positive, due to the commitment to London Living Wage, the proposed arrangements for staff recruitment, retention, motivation and development, and the fact that there are no planned redundancies.

It was also viewed that Cambridge Education will provide services which recognise and accommodate the diversity of employees. There has also been a commitment to a range of Barnet human resources policies and practices, which include the Equalities Policy and Employment of People with Disabilities which seeks to eliminate discrimination and encourage diversity amongst its workforce.

Cambridge Education plan to conduct service reviews as part of their 100 day plan. Any proposed changes to service level provision will require further consideration of the equalities impact on employees.

The full employees Equalities Impact Assessment will be presented alongside the full business case to CELS Committee in November and Full Council in December 2015.

#### 2.2. Monitoring Summary

The data profile in Table 1 shows the number and proportion of employee groups against the nine protected characteristics. It is in accordance with the requirements of the Equality Act 2010 and the Council will collect this information so far as we hold it.

All data below 10 individuals has been aggregated and replaced by an 'X' to protect personal identification. All agency and contract staff have been removed from the data.

Table 1: Employee profile as of October 2015

		Total LBB Data		Total of Education & Skills Data		Catering Staff Data		Non Catering Staff Data	
		No.	% of LBB	No.	% of Service	No.	% of Service	No.	% of Service
No of Employ	ees	2066		476		341		135	
Gender	Female	1390	67%	444	93%	329	96%	115	85%
	Male	676	33%	32	7%	12	4%	20	15%
	Unknown	0	0%	0	0%	0	0%	0	0%
Date of Birth	1994-1997 (18-21)	15	1%	0	0%	0	0%	0	0%
(age)	1993-1986 (22-29)	187	9%	28	6%	10	3%	18	13%
	1985-1976 (30-39)	437	21%	82	17%	59	17%	23	17%
	1975-1966 (40-49)	550	27%	140	29%	106	31%	34	25%
	1965-1951 (50-64)	812	39%	206	43%	155	45%	51	38%
	1950-1941 (65-74)	62	3%	20	4%	11	3%	Х	X
	1940 and earlier (75+)	Х	Х	0	0%	0	0%	0	0%
	Unknown		0%	0	0%	0	0%	0	0%
Ethnic	White	1170	57%	207	43%	115	34%	92	68%
Group	British	928	45%	158	33%	80	23%	78	58%
	Irish	58	3%	Х	Х	Х	X	Х	Х
	Other White	184	9%	40	8%	27	8%	13	10%
	Mixed	50	2%	Х	Х	Х	Х	Х	Х
	White and Black		0%	Х	Х	Х	Х	Х	Х
	Caribbean	10	0%		0%		0%		0%

	African	X	X		0%		0%		0%
	White and Asian	14	1%	Х	0%	Х	Х	Х	Х
	Other mixed	17	1%	Х	Х		0%	Х	Х
	Asian and Asian	191	9%	46	10%	34	10%	12	9%
	British								
	Indian	131	6%	30	6%	25	7%	Х	Х
	Pakistani	15	1%	Х	Х		0%	Х	Х
	Bangladeshi	20	1%	Х	Х	Х	Х	Х	Х
	Other Asian	25	1%	Х	Х	Х	Х	Х	Х
	Black or Black British	377	18%	127	27%	121	35%	Х	Х
	Caribbean	118	6%	16	3%	12	4%	Х	Х
	African	225	11%	108	23%	106	31%	Х	Х
	Other Black	34	2%	Х	Х	Х	Х		0%
	Chinese or Other Ethnic Group	31	2%	13	3%	12	4%	Х	Х
	Chinese	11	1%	Х	Х	Х	Х		0%
	Other Ethnic Group	20	1%	10	2%	Х	Х	Х	Х
	Prefer not to say/information refused	73	4%	Х	Х	Х	Х	Х	Х
	Unknown	174	8%	70	15%	55	16%	15	11%
Disability	Disability (inc Mobility, Mental illness, Hearing, Vision, Reduced Physical Capacity & Learning Disabilities)	38	2%	X	X	X	X	X	Х

	No Disability	1744	84%	411	86%	304	89%	107	79%
	Not stated	150	7%	20	4%	11	3%	Х	Х
	Unknown	134	6%	39	8%	24	7%	15	11%
Same	No	Х	Х	Х	Х	Х	Х	Х	X
gender as at	Yes	1085	53%	120	25%	31	9%	89	66%
birth	Prefer not to	54	3%	Х	X	Х	Х	Х	X
	say/information refused								
	Unknown	922	45%	349	73%	309	91%	40	30%
Pregnancy	Pregnant	Х	Х	Х	Х	0	0%	Х	X
& Maternity	Maternity Leave (current)	29	1%	Х	X	Х	Х	Х	Х
	Maternity Leave (in last 12 months)	48	2%	Х	Х	Х	Х	Х	Х
Religion or	Christian	928	45%	221	46%	171	50%	50	37%
Belief	Buddhist	11	1%	Х	X	Х	Х		0%
	Hindu	106	5%	28	6%	25	7%	Х	X
	Jain	Х	Х	Х	Х	Х	Х		0%
	Jewish	51	2%	12	3%	Х	Х	Х	X
	Muslim	91	4%	28	6%	20	6%	Х	X
	Sikh	Х	Х	Х	Х	Х	Х		0%
	Other Religions	66	3%	15	3%	12	4%	Х	Х
	No Religion	266	13%	40	8%	23	7%	17	13%
	Not Stated	240	12%	102	21%	82	24%	20	15%
	No form returned		0%		0%		0%		0%
	Atheist	70	3%	Х	Χ		0%	Х	Х
	Agnostic	44	2%	Х	Χ	Х	Х	Х	X
	Humanist	Х	Х		0%		0%		0%
	Prefer not to say	176	9%	15	3%	Х	Х	14	10%

	Not Assigned		0%		0%		0%		0%
Sexual	Hetrosexual	1321	64%	251	53%	171	50%	80	59%
Orientation	Bisexual	15	1%	X	X	X	X		0%
	Lesbian or Gay	34	2%	X	X	Λ	0%	Х	X
	Prefer not to say	426	21%	120	25%	91	27%	29	21%
	Unknown	270	13%	97	20%	73	21%	24	18%
	Not Assigned		0%		0%		0%		0%
Marriage	Married	740	36%	181	38%	112	33%	69	51%
and	Single	603	29%	126	26%	87	26%	38	28%
Civil	Widowed	15	1%	Х	Х	Х	Х	Х	Х
Partnership	In Civil Partnership	16	1%	Х	Х	0	0%	Х	X
	Cohabitating	131	6%	10	2%	Х	Х	Х	X
	Divorced	84	4%	Х	Х	Х	Х	Х	Х
	Separated	25	1%	Х	Х	Х	Х		0%
	Unknown	346	17%	135	28%	130	38%	Х	Х
	Other	Х	Х	Х	Х		0%	Х	Х
	Prefer not to say	97	5%	Х	Х	Х	Х	Х	X
	Not Assigned		0%		0%		0%		0%

#### 2.3. Evidence

#### List below available data and research that will be used to determine impact on different equality groups

Employee data is maintained by Barnet's HR department and was last collated in October 2015. The employee data contained within this report remains relevant at this time. All agency and contract staff data have been removed.

The evaluation panel for the final tender, which included The Education and Skills Director and Head of Education Partnership and Commercial

Services, specialist advisors and school representatives, were also given the opportunity to comment on whether they observed any impacts on equalities for employees as part of the evaluation and moderation process. Their views helped determine the overall impact position on employees.

The Education and Skills Director and Head of Education Partnership and Commercial Services are best placed to make any further comments on the impact of employees given their management responsibilities and knowledge of the services. Their comments upon review of this Equalities Impact Assessment have been incorporated.

#### Evidence gaps

None in relation to mandatory reporting requirements.

Solution, please explain how you will fill any evidence gaps?

Not applicable.

#### 2.4. Project Milestone Outcomes, Analysis and Actions

#### Summary of the outcomes at each milestone

#### Milestone 1: Draft OBC (September 2014)

This is an initial analysis of the Equalities Impact Assessment for the Education and Skills ADM project and provides baseline figures. As the project develops the Equalities Impact Assessment will need to be re-assessed.

The equality data is the information available which details the protected characteristics of staff within the Education and Skills cohort, including Barnet staff who are employed in the schools meals service.

As the proposals include the Barnet schools meals service and Special Educational Needs, additional consideration needs to be made as to how these services will operate and whether this will impact on, for example, the take-up of free school meals.

Children's, Education, Libraries and Safeguarding Committee will determine which options the council should explore and at this stage a

detailed EIA will be undertaken on the staffing implications of the following services; School improvement, Special educational needs, Admissions and sufficiency of school places, Vulnerable pupils, Post 16 learning and Traded services within Education and Skills.

The councils overall workforce is;

- 66.17% female
- 42.64% of both female and male are over 50 years of age
- 74.43% of the workforce are white, black and black British

Initial analysis of the Education and Skills equality data indicates;

- 93% of the workforce is female
- 55% of females only are over 50 years of age
- 75% of the workforce is white, black and black British

Given the current make-up of the workforce, whichever option is chosen, the change will have a bigger impact on women than men. The statistics show that 93% of the workforce is female and due regard will be paid to the requirements of the Public Sector Equality Duty. It cannot though be avoided that any changes will affect the female workforce whether this be a positive or negative impact. Mitigation for such effects will be drawn up at a later stage when more detail on the proposals are known and a decision is made to progress from the OBC.

There is no data available on maternity or sexual orientation transgender at this stage.

It is essential that the Managing Change Policy is followed and in a legally compliant manner, including with consideration of all aspects of the Equality Act 2010 and other relevant legislation.

For the current stage of project scoping and democratic process, the new Delivery Model is not known and therefore it is not possible to fully assess the impact. At this stage there is no known detriment to any group. A full EIA will be produced at Full Business Case stage (in line with the LBB processes). Staff will be consulted as part of the process and equality issues/risks will be considered as part of this. As the proposals develop any impact will become clear and mitigating actions will be put in place.

#### Milestone 2: Final OBC (January 2015)

As noted in Milestone 1 above, given the current make-up of the workforce, whichever option is chosen, the change will have a bigger impact

on women than men, whether positive or negative. The statistics show that 93% of the Education and Skills Delivery Unit workforce is female and due regard will be paid to the requirements of the Public Sector Equality Duty. Mitigation includes the continued involvement of staff and TUs during the next stage. Further mitigation will be drawn up at a later stage when more detail on the proposals are known and a decision is made to progress from the OBC to FBC.

In order to assist decision making, a summary of the expected high level employee outcomes / impacts of the four models can be seen in the table below.

Consultation and Engagement has taken place with the four key stakeholder groups: schools; the market; employees and trades unions; and residents and service users.

It is recognised that all four of the options under consideration constitute a significant change that will have an impact on employees. There have been a number of briefing meetings with employees as the outline business case has developed. During November 2014, a further series of meetings were held to allow employees to explore the implications of the four remaining options and also to suggest potential opportunities for improvement. Additional meetings have also taken place with the recognised trades union representatives. Whilst representatives have been keen to support the retention of services in-house, they have also engaged positively in discussions about other models to ensure that issues that may affect their members' interests have been given proper consideration.

Overall it can be seen that there are potential impacts from all four models. The project board are recommending to the CELS Committee that a joint venture model is the model that is likely to meet the project objectives and has attracted a reasonable degree of support from schools. As can be seen in the table below, the joint venture model focuses on the growth of services which would limit the possibility of staffing reductions, staff will be protected by TUPE and is likely to have a positive impact with regards to increase in training opportunities and employee development alongside the development of services. However, it is clear that any workforce changes could have both a positive or negative impact, especially on the female workforce.

Overall, the impact is expected to be positive however it cannot be known with any certainty at this stage. There will be greater clarity on the actual impacts on employees through the procurement process at the stage of contract award, following competitive dialogue. The development of a full business case will enable a full assessment of the impact and identification of any mitigating actions required.

This Equalities Impact Assessment will be updated in the next project phase (at Full Business Case stage). Staff will be kept informed as the

project progresses, with equality issues/risks considered as part of this. As the proposals develop any impact will become clear and mitigating actions will be put in place.

MODEL	SUMMARY OF POTENTIAL KEY OUTCOMES / IMPACTS
Model A: In house	<ul> <li>Staff would remain as local authority employees and be subject to the council's terms and conditions.</li> <li>Staff would go through a major transformation programme including cultural step-change, performance management and business improvement.</li> <li>Potential reduction in staffing requirement through the transformation process, either through efficiencies or service reductions. There is also the potential for an increase in staffing in some service areas as the service would aim to grow services and increase income.</li> </ul>
Model B: Schools- led social enterprise	<ul> <li>Staff would be transferred to the 'new' company', employees would transfer on their terms and conditions under the TUPE.</li> <li>Opportunity for investment in upskilling, employee development, asset and systems update.</li> <li>Potential reduction in staffing requirement through the transformation process however there is also the potential for an increase in staffing in some service areas as the enterprise would aim to grow services and increase income.</li> </ul>
Model C: Joint venture with schools having a commissioning role	<ul> <li>Staff would be transferred to the 'new' company', employees would transfer on their terms and conditions under the TUPE.</li> <li>Opportunity for investment in upskilling, employee development, asset and systems update.</li> <li>It is envisaged that there would be no reduction to overall staffing levels and there could be a potential for an increase in staffing as the aim of the model would be to grow services and increase income. However there could be a potential change in service structure and jobs through the transformation process.</li> </ul>
Model D: Joint venture with schools having an ownership role	<ul> <li>Staff would be transferred to the 'new' company', employees would transfer on their terms and conditions under the TUPE.</li> <li>Opportunity for investment in upskilling, employee development, asset and systems update.</li> <li>It is envisaged that there would be no reduction to overall staffing levels and there could be a potential for an increase in staffing as the aim of the model would be to grow services and increase income. However there could be a potential change in service structure and jobs through the transformation process.</li> </ul>

#### Milestone 3: PQQ stage (March 2015)

The section on Employment and Equal Opportunity in the pre-qualification questionnaire (PQQ) requested information to be provided on equality and diversity policies and monitoring in respect of delivering education services and/or catering services. All three applicant submissions to this question scored a satisfactory response, which meant an acceptable submission with no major concerns that represents an acceptable risk solution for the Council.

#### Milestone 4: Outline Solution and Detailed Solution stage (April – August 2015)

Throughout the procurement process engagement has continued to take place with school and trades union representatives via participation in dialogue sessions and regular meetings. This provided an opportunity for priorities, key issues and areas of concern to be raised.

The Equalities Impact Assessments was reviewed during the Outline Solution and Detailed Solution stage. As previously noted, any changes affecting employees will continue to have a bigger impact on women than men as 93% of the Education and Skills Delivery Unit workforce is female.

In their Outline Solution, Cambridge Education submitted proposals for a joint venture company model, as well as a variant bid which proposed a strategic partnering model. The details of both models were developed in their Detailed Solution. Under the joint venture company model, there would be a new company owned by the Council and the bidder that would be responsible for the services to schools as well as to the Council. Under the strategic partnering model, the Council would enter into the services contract directly with the bidder. The bidder and its catering sub-contractor would enter into contracts directly with the schools for traded services. Under both models, employees would transfer directly to the providers, Cambridge Education or ISS as appropriate, enabling them to benefit from being employed by established organisations that specialise in their area of expertise.

Having reviewed the bidders Outline Solution and the Detailed Solution, it is anticipated that through growth in services and attracting income, it would limit the possibility of staffing reductions and staff will be protected by TUPE. The two solutions and dialogue to date have expressed that staff will remain in their current place of work and we are not expecting for any staff to need to relocate. Any growth is likely to be relatively local and it would be at the employee's choice to go for promotion which may involve a wider geographical spread. The bidder presents an organisation with strong values and employment offering which is positive, for example increase in training opportunities and employee development alongside the development of services.

Overall at this stage the impact is expected to be positive and any growth can only have a positive effect in terms of opportunities for staff that would not be likely to be present if they remained with the Council, irrespective of the delivery model. The impact cannot be known with any certainty at this stage but there will be clarity on the actual impacts on employees when the dialogue process concludes and the final tender is evaluated. This will enable a full assessment of the impact to be undertaken and identification of any further mitigating actions required.

#### Milestone 5: Final Tender stage & FBC stage (October – December 2015)

HR provided the updated employees data for consideration at the Final Tender stage. The data showed a:

- much lower percentage of male workers compared to LBB as a whole 93% female workforce
- higher percentage (5% more) of workers in the 40+ age group compared to LBB
- lower percentage of white workers in catering compared to LBB and a much higher percentage of white workers in non-catering compared to LBB
- higher percentage of Black British and African within the catering service than in LBB and a much higher percentage of Black and African workers in catering compared to the non-catering workforce.
- lower percentage of staff within catering describe themselves as heterosexual and there is a higher percentage in the prefer not to say and unknown categories
- higher percentage of females in non-catering are married compared to LBB 51% compared to 36%

The most significant difference for this group of staff who may TUPE out to Cambridge Education and ISS as a result of the Education and Skills ADM is the percentage of female workers compared to Barnet as a whole; 93% compared to 63% in LBB. This workforce is also a relatively ageing workforce with 5% more employees in the 40+ categories compared to LBB.

Whilst the impact on transfer is neutral, the long-term overall impact for employees is considered to be positive. The commitments to enhanced TUPE provisions and the London Living Wage were welcomed, which is a positive for lower paid predominantly female workforce. The proposal also set out a good approach to staff recruitment, retention, motivation and development and there are no planned redundancies.

Cambridge Education also have a shared culture which takes pride in belonging to a successful team and developing high quality products. They have low turnover rates and staff sickness which are both indicators of staff engagement and motivation. They have a robust performance management system in place and a policy of recruiting and promoting internally wherever possible. There is a structured learning and development programme consisting of a blend of face to face and e-learning which is available 24/7 and with learning pathways in the catering business. Most importantly Cambridge Education's bid is based on a growth model which should provide Education and Skills employees with opportunities for progression that may not be available if the service stayed with the Council. Cambridge Education operates as 'employee owned' giving opportunities for senior employees in terms of buying shares in the company and has a developed performance bonus system for general staff levels which is linked to business performance.

The contract also requires compliance with the Council's established equality and diversity policies and procedures.

These impacts are applicable in both a joint venture company model and a strategic partnering model, It is worth noting that under the strategic

partnering model, employees would transfer directly to either Cambridge Education or ISS, as appropriate, enabling them to benefit from being employed by established organisations that specialise in their area of expertise, rather than a newly formed company.

On the basis of the dialogue that has taken place, the final tender submission and the views of evaluators involved in the final tender evaluation process, the potential transfer of these employees to Cambridge Education and ISS was considered to be a positive impact on eligible staff. No negative impacts were identified as redundancies are not planned.

The project team will continue to monitor activity during the next stage and where required mitigation will be put in place, particularly as Cambridge Education conduct service reviews as part of their 100 day plan. Any proposed changes to service level provision will require further consideration of the equalities impact on employees.

#### Actions proposed

#### Milestone 1: Draft OBC (September 2014)

Equalities should form a key component of any specifications for the alternative delivery model and will form a component of any evaluation process. Post OBC a more detailed equalities analysis will be produced.

#### Milestone 2: Final OBC (January 2015)

Post the final OBC to CELS committee in January 2015, a more detailed equalities analysis will be produced and will be used to inform project decisions and the procurement process.

#### Milestone 3: PQQ stage (March 2015)

The impact on equalities could not be determined as this will emerge later in the procurement process when information is received on proposals. Mitigating action was not required at this stage.

#### Milestone 4: Outline Solution and Detailed Solution stage (April – August 2015)

The Employees EIA was reviewed following the review of the Outline Solution and Detailed Solution stage of the procurement. A more detailed equalities analysis will be produced and will be used to inform project decisions and the recommendation to CELS Committee in November 2015.

#### Milestone 5: Final Tender stage & FBC stage (October – December 2015)

The following actions and mitigation activity are proposed and will be monitored throughout the next stage.

Characteristic	Impact	Mitigation	
Gender	93% of the service is women – any change	This group is not expected to be impacted negatively.	
	would have a bigger impact on this group.		
		Due to the gender make up of employees, managers and Cambridge	
		Education will be made aware to ensure that consultation with	
		employees focuses on any potential impact on this group, should	
		changes be implemented following reviews of the service.	

Date of Birth (Age)	Higher percentage (5% more) of workers in	This group is not expected to be impacted negatively.	
	the 40+ age group compared to LBB		
		Due to the age make up of employees, managers and Cambridge	
		Education will be made aware to ensure that consultation with staff	
		focuses on any potential impact on this group, should changes be	
		implemented following reviews of the service.	
Ethnic Group	No bias is expected, though a lower percentage of white workers in catering	This group is not expected to be impacted negatively.	
	compared to LBB and a much higher percentage of white workers in non-catering compared to LBB	Keep under review, particularly if any changes are proposed following service reviews.	
	Higher percentage of Black British and African within the catering service than in LBB and a much higher percentage of Black and African workers in catering compared to the non-catering workforce.		
Disability	There are a number of staff who have a	Managers are aware of this and it will be handled appropriately as per	
	disability.	the equalities legislation.	
Same gender as at birth	No bias is expected.	This group is not expected to be impacted negatively.	
		Keep under review, particularly if any changes are proposed following service reviews.	
Pregnancy &	There are a small number of staff members	These individuals will retain their right to return to a similar role as they	
Maternity	who are either on maternity leave or who will be on maternity leave during the period of consultation and potential transfer to a new employer.	would if they remained employed by the council. Managers are aware and employees will be kept updated and included in any relevant communications. This will be handled appropriately as per the equalities legislation.	
Religion or Belief	No bias is expected.	This group is not expected to be impacted negatively.	
		Keep under review, particularly if any changes are proposed following service reviews.	

Sexual Orientation	No bias is expected, though a lower percentage of staff within catering describe		
	themselves as heterosexual and there is a higher percentage in the prefer not to say and unknown categories.	Keep under review, particularly if any changes are proposed following service reviews.	
Marriage and Civil Partnership	No bias is expected, though a higher percentage of females in non-catering are	This group is not expected to be impacted negatively.	
Civil Faithership	married compared to LBB – 51% compared to 36%.	Keep under review, particularly if any changes are proposed following service reviews.	

#### Milestone 6: Mobilisation (January - December 2016)

EIAs to be kept under review and mitigating actions stated in Milestone 5, above, to be carried out by the Council.

Changes to service level provision will require further consideration of the equalities impact, particularly following the proposed service reviews. The contract requires compliance with the Council's established equality and diversity policies and procedures, including the provisions of Equality Impact Assessments for any proposed changes in service provision by Cambridge Education.

#### Milestone 7: Contract period (from April 2016)

Ongoing monitoring of the impact on equalities through the contract management by the Council's contract monitoring officer, particularly if changes are proposed to service provision.

Changes to service level provision will require further consideration of the equalities impact, particularly following the proposed service reviews. The contract requires compliance with the Council's established equality and diversity policies and procedures, including the provisions of Equality Impact Assessments for any proposed changes in service provision by Cambridge Education.

#### 3. Full Service Users/Residents Equalities Impact Assessment (Neutral Impact)

#### **Equalities Impact Assessment Overview**

The impact on equalities has been considered, particularly at key milestones throughout the project. Following the evaluation of Cambridge Education's final tender, a full service users/ residents Equalities Impact Assessment was completed and the overall impact was assessed as neutral.

Consultation and engagement has taken place with key stakeholders, including schools, residents and service users. Taking account of the services included within the scope of the project, some residents and service users are potentially more likely to be affected by the project and therefore these groups (and their parents) were targeted for consultation – this included specific focus groups for parents of children with special educational needs and/or disability. Additionally, headteachers have been involved throughout the procurement process and were part of the evaluation panel.

For service users, the proposals could potentially have the largest effect on school-age children and those with a disability. However, the impact assessment for residents and service users identifies a neutral impact overall, as services will continue to be provided to the current level and quality. It is also viewed that Cambridge Education will recognise and accommodate the diversity of Barnet children and young people. This is particularly noted in the catering service where specialist provision is required for faith groups.

Cambridge Education plan to conduct service reviews as part of their 100 day plan. Any proposed changes to service level provision will require further consideration of the equalities impact on service users/residents.

The full service users/residents Equalities Impact Assessment will be presented alongside the full business case to CELS Committee in November and Full Council in December 2015.

#### How are the following equality strands affected?

Please detail the effects on each equality strand, and any mitigating action you have taken / required. Please include any relevant data. If you do not have relevant data please explain why / plans to capture data

Equality	Affected?	Explain how affected	What action has been taken / or is
Strand		(Data reviewed and updated October 2015)	planned to mitigate impact?
Age	Yes 🖂	<u>Data</u>	The key mitigation is the involvement
	No 🗌	Projected data for children and young people shows in 2015:	of headteachers in the procurement
		Age group 5 -10 years 29,539 young people	process to ensure that needs of all
		Age group 11- 16 years 25,464 young people	pupils are addressed and
			consultation with schools, governors
		It can be seen that there are more primary school aged children in Barnet than	and parents to ensure that key
		secondary school age children.	concerns are identified and
			considered.
		The total number of 5 – 16 year old children and young people, both male and	
		female, is 55,004.	Service reviews are to be
			undertaken as part of their 100 day
		(Source: GLA 2013 Round Demographic Projections, 2014)	plan and will include consultation with stakeholders.
		lmmaat	with stakeholders.
		Impact The convided by the Education and Skills convided are primarily for	It is proposed that during contract
		The services provided by the Education and Skills services are primarily for children and young people, particularly school children aged 4 – 18 years old	delivery, periodic Stakeholder Group
		and therefore any change to the service could affect this age group. The	meetings will be set up (2-3 times
		catering service also provides a service to other age groups – employees who	per year) with wide representation
		work at NLBP, civic catering and catering for external organisations. Therefore	from service users. This will give
		although the primary age group who will be affected are school children, there	service users the chance to
		are other age groups who use the service.	feedback any issues and potential
			negative equalities impacts.
		Overall, the proposal from Cambridge Education maintains service levels by	
		investing in resources to drive growth through business development and	Cambridge Education is to adhere to
		service improvement. This means services users/residents will see service	Barnet's policy on equalities and if

		provision continue as is, with no adverse impacts anticipated on this group. As such, the impact is considered to be neutral.  Service reviews are to be undertaken as part of their 100 day plan and reports produced with clear recommendations for services. Service improvements are likely to have a positive impact on service users/residents though these will be baselined and measured as part of the reviews. Any recommendations that	any issues arise an action plan will be put in place.
Disability	Yes No	Data Data Data for children and young people shows: Disability:  The national averages indicate that in Barnet the 5 to 9 and 10 to 14 age cohorts have the highest number of disabled children, followed by the 15 to 19 age cohort. Whilst the 0 to 4 age cohort has the least number of disabled children.  This corresponds with Barnet's Disabled Children's Register where 48% are aged 5-9, 26% are aged 10-14, 18% are aged 15-19 and only 6% are aged 4 and under.  There are approximately three times more males than females on Barnet Disabled Children's Register.  The most frequently occurring needs on the Disabled Children's Register are speech, language and communication needs affecting 33% of all registered children. The other most frequently occurring disabilities are autistic spectrum disorders (affecting 23%), moderate learning difficulties (affecting 18%) and severe learning difficulties (affecting 17%).  SEN: In January 2015 a total of 62,052 pupils were on Barnet's school rolls. Of these, 9,276 children were classed as have Special Educational Needs (SEN). This represents 14.9% of the total school roll population. Disabled pupils are	<ul> <li>The key mitigation is;</li> <li>Involvement of head teachers in procurement process to ensure that needs of all pupils are addressed.</li> <li>Rigorous approach to development of service specifications and KPIs to ensure that the needs of pupils with SEN are addressed</li> <li>Consultation with parents of children with SEN to understand their concerns.</li> <li>Consultation with schools throughout the procurement to understand their concerns for children with SEN.</li> <li>Service reviews are to be undertaken as part of their 100 day plan and will include consultation with stakeholders. Consultation is</li> </ul>

most likely classified as SEN within schools (Special Educational Needs and Disability).

Source: SFR 25/2015: Special educational needs in England, January 2015
•There are more boys than girls with SEN across all age cohorts and SEN type.

Overall, 63.7% of children with SEN are male.

- •There are more children aged 5-9 and 10-14 with SEN in comparison to the younger and older age cohorts. Of all children with SEN on the schools roll, 44.7% are aged 5-9 and 35.9% are aged 10-14.
- •Girls are less likely to have statements of SEN and more likely to receive School Action support. Of the 4,499 girls with SEN, 14.1% are statemented and 85.8% have SEN support needs. In comparison, 20.8% of boys with SEN are statemented/have an EHCP and 79.2% have SEN support needs.
- •Children with statements of SEN attending out of borough schools tend to be in the older age cohorts.
- •Within Barnet, the highest numbers of children on the school rolls with SEN are concentrated within the Burnt Oak, Colindale and Underhill wards Source: School Census (Barnet), January 2015

The Children and Families Act 2014 introduces a new requirement for councils to develop a coordinated assessment process to develop Education, Health and Care plans for eligible children with special educational needs aged 0-25. Developing an alternative delivery model for education services including SEN services may add to the complexity of assessing and delivering services to support eligible children across social care, local authority education services, schools, health and other organisations.

#### **Impact**

The services provided by the Education and Skills service are primarily for all school children, however there are also a number of services specifically for those with a disability – for example the SEND and Inclusion Service, and the management for SEN transport. Therefore any change to the service will affect

particularly important for any changes as a result of service improvements, with particular regard to SEN services and transport.

It is proposed that during contract delivery, periodic Stakeholder Group meetings will be set up (2-3 times per year) with wide representation from service users. It has been suggested that a specific SEND group (parents and children) would be set up. This will give service users the chance to feedback any issues and potential negative equalities impacts.

Cambridge Education is to adhere to Barnet's policy on equalities and if any issues arise an action plan will be put in place.

		service users with a disability and/or parents of these service users.  Overall, the proposal from Cambridge Education maintains service levels by	
		investing in resources to drive growth through business development and service improvement. This means services users/residents will see service provision continue as is, with no adverse impacts anticipated on this group. As such, the impact is considered to be neutral.	
		Specifically for the SEND and Inclusion Service and the management of SEN transport, Cambridge Education is aware of the challenges in Barnet and the current service. We not expecting a negative impact on this group as the service is transferring as is, however there is awareness that this is a key group of individuals that requires consideration. Service improvements to the SEN transport, such as altering routes to achieve efficiencies, are likely to have an impact on the service user but this will require consideration on a case by case basis.	
		Service reviews are to be undertaken as part of their 100 day plan and reports produced with clear recommendations for services. Any recommendations that are to be implemented will require consideration of the equalities impact.	
Gender	Yes \( \sum \) No \( \sum \)	Data Data for children and young people shows in 2015 there are:  Female:	There is no evidence to suggest that one gender group will be more affected than the other, however there is a differential in pupils with
		•Age group 5 -10 years 14,382 •Age group 11- 16 years 12,384	SEN based on gender.
		Male:	The views of parents with children with SEN were sought and
		•Age group 5 -10 years 15,158	considered as part of the decision

		•Age group 11- 16 years 13,081	making process.
		Source GLA 2013 Round Demographic Projections, 2014	Service reviews are to be undertaken as part of their 100 day
		There are more boys than girls with SEN across all age cohorts and SEN type.  Overall, 63.7% of children with SEN are male.	plan and will include consultation with stakeholders.
		Girls are less likely to have statements of SEN. Source: School Census (Barnet), January 2015	It is proposed that during contract
		Impact There is no evidence to show that the proposal will adversely impact on a	delivery, periodic Stakeholder Group meetings will be set up (2-3 times
		There is no evidence to show that the proposal will adversely impact on a particular gender – thus there is not expected to be any specific adverse impact on this characteristic.	per year) with wide representation from service users. This will give service users the
		Overall, the proposal from Cambridge Education maintains service levels by investing in resources to drive growth through business development and	chance to feedback any issues and potential negative equalities impacts.
		service improvement. This means services users/residents will see service provision continue as is, with no adverse impacts anticipated on this group. As such, the impact is considered to be neutral.	Cambridge Education is to adhere to Barnet's policy on equalities and if any issues arise an action plan will be put in place.
		Service reviews are to be undertaken as part of their 100 day plan and reports produced with clear recommendations for services. Any recommendations that are to be implemented will require consideration of the equalities impact.	bo par in place.
Religion	Yes 🗌 No 🗵	Data  For Barnet's population Christianity is the most common religion in Barnet at 48.8%, although this is proportionately lower than London at 49.4%. The second highest group are those who have no religion at 16.4% which is comparatively less than London and Great Britain. Barnet has a large Muslim population 12.5% and the largest Jewish population in London (11.5%)	Where appropriate, service specifications and KPIs take into account the needs of religion, for example the dietary requirements of faith groups.

compared to 1.8% in London).

Source: ONS Annual Population Survey 2014

The proportion of Barnet's schools' broken down by religious affiliations (all schools, including independent and academy schools):

Denomination	% of Schools
Church of England	10.6%
Jewish	18.1%
Muslim	0.6%
No religious character	60.0%
Other	0.6%
Other Christian Faith	0.6%
Roman Catholic	9.4%
Grand Total	100.0%

Source: SFR 16/2015 Schools, Pupils and their Characteristics, January 2015

The breakdown of religion in school does not accord with the breakdown of religion in the wider Barnet population, however, the religion individuals practice does not necessarily correlate directly with the educational provision they prefer.

#### **Impact**

There is no evidence to show that the proposal will adversely impact on a particular religious group more than any other or those without a stated religion.

Overall, the proposal from Cambridge Education maintains service levels by investing in resources to drive growth through business development and

Service reviews are to be undertaken as part of their 100 day plan and will include consultation with stakeholders.

It is proposed that during contract delivery, periodic Stakeholder Group meetings will be set up (2-3 times per year) with wide representation from service users. It has been suggested that a specific Catering group would be set up and thus any impact on dietary requirements could be raised. This will give service users the chance to feedback any issues and potential negative equalities impacts.

Cambridge Education is to adhere to Barnet's policy on equalities and if any issues arise an action plan will be put in place.

		service improver							
		provision continue as is, with no adverse impacts anticipated on this group. As							As
		such, the impact	is consid						
		Specifically for the diversity in Barne negative impact of Kosher and has Service reviews produced with classes to be implementation.	et and the on religional alal foods are to be ear recor	g. orts					
		are to be implem	iented wi	II require o	considerati	on of the e	equalities i	mpact.	
Race /	Yes 🗌	<u>Data</u>							Cambridge Education is to adhere to
Ethnicity	No 🖾	The Borough wil	l become	increasin	gly diverse	e, driven p	redominar	ntly by nati	tural Barnet's policy on equalities and if
		change in the ex	icting no						
		onango in the ox	istiriy poj	pulation. v	Over 50%	of all 0-14	year olds	in Barnet	are any issues arise an action plan will
1		from a BAME ba	• • •				•		·
		_	ckground	d in 2015 a	and this is	forecast to	continue	to increas	se. be put in place.
		_	ckground	d in 2015 a	and this is	forecast to	continue	to increas	be put in place.  Where appropriate, service
		from a BAME ba	ckground	d in 2015 a  Barnet pop  (Age 0-90-	and this is	forecast to	continue  Barnet pop (Age 0-14)	to increas ulation	be put in place.  Where appropriate, service specifications and KPIs take into
		from a BAME ba	ckground % of E	d in 2015 a  Barnet pop (Age 0-90- 2020	pulation 1) 2025	forecast to % of E 2015	Garnet pop (Age 0-14)	to increas	where appropriate, service specifications and KPIs take into account the needs of race and
		from a BAME ba  Ethnic Groups  All Ethnicities	% of E  2015  100%	3arnet pop (Age 0-90- 2020 100%	pulation +) 2025	% of E  2015 100%	3arnet pop (Age 0-14) 2020	to increas ulation 2025 100%	be put in place.  Where appropriate, service specifications and KPIs take into
		from a BAME ba	ckground % of E	d in 2015 a  Barnet pop (Age 0-90- 2020	pulation 1) 2025	forecast to % of E 2015	Garnet pop (Age 0-14)	to increas	where appropriate, service specifications and KPIs take into account the needs of race and
		from a BAME ba  Ethnic Groups  All Ethnicities White	% of E  2015  100%	3arnet pop (Age 0-90- 2020 100%	pulation +) 2025	% of E  2015 100%	3arnet pop (Age 0-14) 2020	to increas ulation 2025 100%	be put in place.  Where appropriate, service specifications and KPIs take into account the needs of race and ethnicity.
		from a BAME ba  Ethnic Groups  All Ethnicities White Black	% of E  2015 100% 61%	Barnet pop (Age 0-90- 2020 100% 59%	<b>2025</b> 100% 57%	% of E  2015 100% 47%	3arnet pop (Age 0-14) 2020 100% 44%	ulation 2025 100% 43%	Where appropriate, service specifications and KPIs take into account the needs of race and ethnicity.  Service reviews are to be
		Ethnic Groups  All Ethnicities White Black Caribbean	% of E  2015 100% 61%	Barnet pop (Age 0-90- 2020 100% 59%	2025 100% 57%	% of E  2015 100% 47%	Continue  Barnet pop (Age 0-14) 2020 100% 44%	to increas  ulation 2025 100% 43% 1%	Where appropriate, service specifications and KPIs take into account the needs of race and ethnicity.  Service reviews are to be undertaken as part of their 100 day
		from a BAME bate Ethnic Groups  All Ethnicities White Black Caribbean Black African	% of E  2015 100% 61% 1% 6%	Barnet pop (Age 0-90- 2020 100% 59% 1% 6%	<b>2025</b> 100% 57% 1% 6%	% of E  2015 100% 47% 1% 9%	2020 100% 44% 1% 9%	ulation 2025 100% 43% 1% 9%	Where appropriate, service specifications and KPIs take into account the needs of race and ethnicity.  Service reviews are to be undertaken as part of their 100 day plan and will include consultation
		Ethnic Groups  All Ethnicities White Black Caribbean Black African Black Other	% of E  2015 100% 61% 1% 6% 3%	Barnet pop (Age 0-90- 2020 100% 59% 1% 6% 4%	2025 100% 57% 1% 6% 4%	% of E  2015 100% 47% 1% 9% 7%	Continue  Barnet pop (Age 0-14) 2020 100% 44% 1% 9% 7%	to increas  ulation 2025 100% 43% 1% 9% 7%	Where appropriate, service specifications and KPIs take into account the needs of race and ethnicity.  Service reviews are to be undertaken as part of their 100 day plan and will include consultation

	1	11							
		Chinese	2%	3%	3%	2%	2%	2%	
		Other Asian	9%	10%	11%	13%	14%	15%	
		Other	7%	8%	8%	12%	13%	13%	
		BAME	39%	41%	43%	53%	56%	57%	
		Projections for E	thnicity,	Barnet pop	oulation ag	jed 0-90+	compared	to aged 0-	
		14.							
		Source: GLA 20	13 and B	arnet's JS	NA 2015 -	- 2020			
		<u>Impact</u>							
		There is no evide				al will adve	ersely impa	act on a	
		particular race m	ore than	any other	group.				
		Overall, the prop			-				
		investing in reso		•	•		•		
		service improver							
		provision continu	ie as is, v	with no ad	verse impa	acts anticip	pated on th	nis group.	
		Service reviews are to be undertaken as part of their 100 day plan and reports							
		produced with clear recommendations for services. Any recommendations that are to be implemented will require consideration of the equalities impact.					at		
		are to be implem	ientea wi	ii require o	considerati	on of the e	equalities i	mpact.	
Pregnan	Yes 🗌	<u>Data</u>							Cambridge Education is to adhere to
cy and	No ⊠	In 2015 the proje	ected nur	nher of hir	the in the l	norough is	5.659 B	etween 201	•
Maternity		and 2026 the nu				•			
Waterinty		to 5,710 in 2026						000 111 2010	be put in place.
		13 0,7 10 111 2020		c chpoolo		55K III 202			So par in piaco.
		The child popula	tion (0 to	15 vear-c	old) is proie	ected to ar	ow bv up t	o 11.500	Where appropriate, service
		people (15.4%) I	•	•	,	•			specifications and KPIs take into
			,	-	- 1 -)-	3 12 910	,	-	account the needs of pregnancy and
		Source: GLA 20	13 Round	d Demogra	aphic Proie	ections, 20	14		maternity.

		1	
		The high rates of population growth for children and young people (CYP) will occur in wards with planned development works and are predominantly in the west of the Borough.  Source: Barnet's JSNA 2015 – 2020	Service reviews are to be undertaken as part of their 100 day plan and will include consultation with stakeholders.
		Impact There is no evidence to show that the proposal will adversely impact on pregnancy or maternity.	
		Overall, the proposal from Cambridge Education maintains service levels by investing in resources to drive growth through business development and service improvement. This means services users/residents will see service provision continue as is, with no adverse impacts anticipated on this group.	
		Service reviews are to be undertaken as part of their 100 day plan and reports produced with clear recommendations for services. Any recommendations that are to be implemented will require consideration of the equalities impact.	
Sexual	Yes 🗌	Data is unavailable at this point.	Cambridge Education is to adhere to
orientatio n	No 🖂	Impact	Barnet's policy on equalities and if any issues arise an action plan will
"		There is no evidence to show that the proposals will adversely impact on people based on their sexual orientation.	be put in place.
		Overall, the proposal from Cambridge Education maintains service levels by investing in resources to drive growth through business development and service improvement. This means services users/residents will see service provision continue as is, with no adverse impacts anticipated on this group.	Where appropriate, service specifications and KPIs take into account the needs of sexual orientation.
			Service reviews are to be

	Service reviews are to be undertaken as part of their 100 day plan and reports produced with clear recommendations for services. Any recommendations that are to be implemented will require consideration of the equalities impact.	undertaken as part of their 100 day plan and will include consultation with stakeholders.
Yes □ No ⊠	At present, there is no official estimate of the transgender population. GIRES, the Gender Identify Research and Education Society, estimate the number of transgender people in the UK to be between 300,000 and 500,000.  Additionally, GIRES estimate that 0.6-1% of the population may experience gender dysphoria (a medical term used to describe the negative feelings associated with the sense that a person's gender identity doesn't match up with the body they were born in).	Cambridge Education is to adhere to Barnet's policy on equalities and if any issues arise an action plan will be put in place.  Where appropriate, service specifications and KPIs take into account the needs of transgender people.
	There is no data available on Gender Reassignment for Barnet's population and this data is not available from the 2011 Census.  Impact There is no evidence to show that the proposals will adversely impact on people based on gender reassignment.	Service reviews are to be undertaken as part of their 100 day plan and will include consultation with stakeholders.
	Overall, the proposal from Cambridge Education maintains service levels by investing in resources to drive growth through business development and service improvement. This means services users/residents will see service provision continue as is, with no adverse impacts anticipated on this group.  Service reviews are to be undertaken as part of their 100 day plan and reports produced with clear recommendations for services. Any recommendations that	
		produced with clear recommendations for services. Any recommendations that are to be implemented will require consideration of the equalities impact.  At present, there is no official estimate of the transgender population. GIRES, the Gender Identify Research and Education Society, estimate the number of transgender people in the UK to be between 300,000 and 500,000. Additionally, GIRES estimate that 0.6-1% of the population may experience gender dysphoria (a medical term used to describe the negative feelings associated with the sense that a person's gender identity doesn't match up with the body they were born in).  Source: GIRES, 2014  There is no data available on Gender Reassignment for Barnet's population and this data is not available from the 2011 Census.  Impact  There is no evidence to show that the proposals will adversely impact on people based on gender reassignment.  Overall, the proposal from Cambridge Education maintains service levels by investing in resources to drive growth through business development and service improvement. This means services users/residents will see service provision continue as is, with no adverse impacts anticipated on this group.

			<del></del>
Marital	Yes 🗌	Data is unavailable at this point.	There is no evidence to suggest that
Status	No ⊠		one marital status group will be more
		<u>Impact</u>	affected than any other.
			However, a rigorous approach to
		As the services mainly support children and young people, marital status is	development of service
		less likely to be of relevance.	specifications and KPIs has been
			undertaken to ensure that the needs
		The services include education welfare services, which support and take	of parents are taken into account
		enforcement action against parents whose children are not attending school.	when determining any enforcement
		Information on the family background, including lone parents, is taken into	action.
		account when making decisions on appropriate action. Decisions to prosecute	dollori.
		parents will remain the responsibility of the local authority.	
		parents will remain the responsibility of the local authority.	Service reviews are to be
		There is no evidence to suggest that one marital status group will be more	undertaken as part of their 100 day
		affected than any other.	plan and will include consultation
			with stakeholders.
		Overall, the proposal from Cambridge Education maintains service levels by	
		investing in resources to drive growth through business development and	Cambridge Education is to adhere to
		service improvement. This means services users/residents will see service	Barnet's policy on equalities and if
		provision continue as is, with no adverse impacts anticipated on this group.	any issues arise an action plan will
			be put in place.
		Service reviews are to be undertaken as part of their 100 day plan and reports	
		produced with clear recommendations for services. Any recommendations that	
		are to be implemented will require consideration of the equalities impact.	
Other	Yes	No other groups were considered to be impacted.	
key	No 🖂	grange grange content of the management	
groups?			
groups:			

### What will be the impact of delivery of any proposals on satisfaction ratings amongst different groups of residents?

Due to the sensitive nature of some of the services in scope and the nature of the decision to be made, satisfaction ratings may initially drop among service users and the public. However, it is proposed that service provision will continue as is, so satisfaction amongst specific group should not decline. Cambridge Education's final tender demonstrates that the aims of the alternative delivery model can be met by investing in resources to drive growth through business development and service improvement. The service improvements to grow the service may impact positively on satisfaction ratings. The reputation of Cambridge Education as a specialist educational organisation may also impact positively on satisfaction ratings.

### How does the proposal enhance Barnet's reputation as a good place to work and live?

Services will continue to be provided to the current level and quality. The final tender proposes two models based on growth, which demonstrates Cambridge Education's ability to achieve the budget savings target set by the Council, maintenance of Barnet's excellent education offer and maintenance of an excellent relationship between the Council and schools. A seamless transition is proposed to minimise reputational risks to both the Council and Cambridge Education, therefore minimising disruption in service delivery to users. Cambridge Education is also a specialist education organisation that holds its reputation as paramount to its success.

It is through the partnership working of the Council, Cambridge Education, ISS and Barnet schools the shared values and outcomes for the benefit of children and young people in Barnet will be achieved. Keeping children and young people at the centre of the service, together with the existing reputations of Barnet schools and Cambridge Education, is what may to continue to attract people to live and work in Barnet.

# How will members of Barnet's diverse communities feel more confident about the council and the manner in which it conducts its business?

The project process has been transparent and all residents were able to complete the consultation and provide their views. Additionally, the council appointed OPM, an independent market research organisation, to carry out the detailed analysis of responses. This information was used to develop the outline business case and the findings were presented to CELS Committee in January 2015. This was a robust process which looked to assure people of the validity of the findings.

The Council also commissioned Local Partnerships to undertake a one day health check of the project to review the project's processes and provide assurance. The outcome of the review was very positive and reassuring – a few recommendations were provided and these have been put in place where possible or planned for the next stage of the project.

In their final tender, Cambridge Education and ISS have noted that a key focus for them is to engage with key stakeholders schools, employees

and service users during mobilisation and the duration of the contract. This is in order to ensure they are providing the right services to schools which suit the individual school and service user needs, and ensure that they are meeting all responsibilities and statutory duties. Consultation with stakeholders will also take place as part of their service reviews. The process will also identify areas where improvements should take place or whether there are any potential areas for growth.

Please outline what measures and methods have been designed to monitor the application of the policy or service, the achievement of intended outcomes and the identification of any unintended or adverse impact? *Include information about the groups of people affected by this proposal. Include how frequently the monitoring will be conducted and who will be made aware of the analysis and outcomes? This should include key decision makers.* 

The service specifications will be delivered as per our requirements, which take into account Barnet policy and procedures. In addition, a clear set of measureable outcomes and key performance indicators have been developed to ensure outcomes are achieved and service level and quality is maintained. These will be monitored regularly throughout to the contract.

Any proposed changes to service level provision will require consideration of the equalities impact on employees, service users and residents. The contract requires compliance with the Council's established equality and diversity policies and procedures, including the provisions of Equality Impact Assessments for any proposed changes in service provision. Any unintended of adverse impacts on equalities that are identified through contract monitoring or other arrangements will require mitigation and an action plan put in place.

How will the new proposals enable the council to promote good relations between different communities? Include whether proposals bring different groups of people together, does the proposal have the potential to lead to resentment between different groups of people and how might you be able to compensate for perceptions of differential treatment or whether implications are explained.

Service provision will be maintained, with the service to be delivered to our specifications. The current service is already suitable for all and has not led to resentment between different groups of people.

Throughout this process the Council has engaged with service users, residents and most prominently schools in order to ensure that the needs of all stakeholders and specific groups are considered.

How have employees and residents with different needs been consulted on the anticipated impact of this proposal? How have any comments influenced the final proposal? Please include information about any prior consultation on the proposal been undertaken, and any dissatisfaction with it from a particular section of the community. Please refer to Table with data

Alongside consultation with schools, a resident consultation and three focus groups (including a group of parents of children with SEN) were undertaken in order to gain the views of residents and service users. Their views were taken into consideration in the analysis and options appraisal which can be seen in the updated OBC which was approved by CELS Committee in January 2015. As part of the decision making process the council fully considered and gave due regard to the responses to the consultations and this Equalities Impact Assessment. The consultation noted that there is an appetite to improve services however there are some concerns all of the models (excluding the in-house option) could put more pressure on schools and possible impact on quality, alongside the worry around the motivation of a third party provider and the possible impact on service provision. In addition there were queries raised on the appropriateness of services for SEN and vulnerable pupils being offered by an organisation other than the council, since these are core services requiring knowledge and accountability.

These concerns have been considered particularly as part of dialogue session with the bidders, involving service leads and headteachers when appropriate. It allowed for issues and concerns to be raised and impacts considered. Cambridge Education has demonstrated sound understanding and experience in delivering similar education services, including statutory services for SEN. ISS has also demonstrated understanding and experience in delivering education catering, including school meals to children and young people and those with specialist requirements.

The evaluation panel for the final tender, which included The Education and Skills Director and Head of Education Partnership and Commercial Services, specialist advisors and school representatives, were also given the opportunity to comment on whether they observed any impacts on equalities for service users/residents as part of the evaluation and moderation process. No negative impacts on specific groups were identified and the overall impact was considered as neutral.

#### **Overall Assessment**

Overall impact			
Positive Impact	Negative Im	npact or	No Impact
	Impact Not	Known <sup>1</sup>	
			$\boxtimes$
Scale of Impact			
Positive impact:	Negative Im	npact or	
	Impact Not	Known	
Minimal	Minimal		
Significant	Significant	. 🗆	
Outcome			
No change to decision	Adjustment needed to decision	Continue with decision	If significant negative impact - Stop /
		(despite adverse impact / missed	rethink
		opportunity)	
$\boxtimes$			

# 3.10 Please give a full explanation for how the assessment and outcome was decided

# Milestone 1: Draft OBC (September 2014)

At this stage of the project (early Assessment phase) the new Delivery Model is not known and therefore it is not possible to fully assess the impact (in line with the LBB processes this cannot be completed until the new model is known). Given what is known at the moment and the objectives of the project any impact is anticipated to be positive due to the desire to improve the performance of services, which given the

<sup>&</sup>lt;sup>1</sup> 'Impact Not Known' – tick this box if there is no up-to-date data or information to show the effects or outcomes of the function, policy, procedure or service on all of the equality strands.

nature of these services such as Special Educational Needs would have a positive impact on those with Disabilities (and due to the over representation in the cohort males).

There is anticipated to be no negative impact on any protected characteristics due to there being no anticipated reduction in service nor any anticipated fundamental change in the mechanism of service delivery and therefore it is anticipated that all those who currently access/receive services will still do so under the alternative delivery model.

## Milestone 2: Final OBC (January 2015)

CELS committee in September 2014 decided to further develop the options appraisal on four potential delivery models - In-house, Schools-led social enterprise, joint venture with schools having a commissioning role and joint venture with schools having an ownership role.

Alongside consultation with schools, a resident consultation and three focus groups (including a group of parents of children with SEN) have been undertaken in order to gain the views of residents and service users. Their views have been taken into consideration in the analysis and options appraisal which can be seen in the updated OBC. As part of the decision making process the council will fully consider and give due regard to the responses to the consultations and this Equalities Impact Assessment. The consultation noted that there is an appetite to improve services however there are some concerns all of the models (excluding the in-house option) could put more pressure on schools and possible impact on quality, alongside the worry around the motivation of a third party provider and the possible impact on service provision. In addition there were queries raised on the appropriateness of services for SEN and vulnerable pupils being offered by an organisation other than the council, since these are core services requiring knowledge and accountability. These concerns have been taken into consideration during the decision making for the preferred option.

The Initial Residents and Service Users Equality Impact Assessment has been reviewed and updated to take into account the further analysis and development of the potential models which has taken place. A summary of the potential impact for all four models is noted below.

MODEL	SUMMARY OF POTENTIAL KEY OUTCOMES / IMPACTS			
Model A: In house	It is anticipated that although there would be some potential growth and changes in services, it is highly likely			
	that there will need to be service reductions in order to deliver the required service savings.			
Model B: Schools-led It is anticipated that there would be some growth and changes in services however depending on the				
social enterprise the business to grow its income sufficiently or quickly enough to offset any of the savings require				
	council, it is likely that there would need to be some service reduction.			
Model C: Joint venture	It is anticipated that through growth in services and attracting income, this model would maintain and improve			

with schools having a	service delivery. It is not anticipated that service reductions would be required.
commissioning role	
Model D: Joint venture	It is anticipated that through growth in services and attracting income, this model would maintain and improve
with schools having an	service delivery. It is not anticipated that service reductions would be required
ownership role	

It is anticipated that for the joint venture model any impact would be positive due to the desire to improve the performance of services. There is anticipated to be no negative impact on any protected characteristics due to there being no anticipated reduction in service and therefore it is anticipated that those who currently access/receive services will still do so under the alternative delivery model. However until the next stage when the Business Case is produced, the procurement process is underway and the detailed service specifications are agreed, the impact is not certain.

## Milestone 3: PQQ stage (March 2015)

The impact on equalities could not be determined as this will emerge later in the procurement process when information is received on proposals. Mitigating action was not required at this stage.

# Milestone 4: Outline Solution and Detailed Solution stage (April – August 2015)

Following the decision by CELS committee to proceed with the development of a full business case, the procurement phase was initiated with a view to establishing a joint venture company.

During the procurement process we have taken due to regard to equalities. The concerns raised by the consultation have been taken into consideration during the procurement process through the dialogue. There has been ongoing engagement with schools through the procurement process. Various headteacher representatives have participated in both the dialogue process and the evaluation of submissions, as well as ongoing consultation with the Headteacher Reference Group on issues emerging from dialogue.

As part of the procurement process, the bidders were provided with relevant information on Barnet policies, which included the equalities policy and the children and young people plan.

In their Outline Solution, Cambridge Education proposed a joint venture company model, as well and a variant bid which proposed a strategic partnering model. The details of both models were developed in their Detailed Solution. A key difference between the two models was

regarding the governance arrangements. Under the joint venture company model, there would be a new company owned by the Council and the bidder that would deliver the services to schools as well to the Council. The company would contract directly with schools and would subcontract the task of delivery to the bidder and its sub-contractor. Under the strategic partnering model, the Council would enter into the services contract directly with the bidder. The bidder and its catering sub-contractor would enter into contracts directly with the schools. At this stage, Either model is likely to have a natural impact on equalities for service users and residents.

Having reviewed the bidders Outline Solution and the Detailed Solution, it is anticipated that through growth in services and attracting income, this model would maintain and improve service delivery and therefore any potential impact would be positive rather than negative due to the ambition to improve the outcomes for children and young people, thus performance of services. There is anticipated to be no negative impact on any protected characteristics due to there being no anticipated reduction in service. Therefore it is anticipated that those who currently access/receive services will still do so under the either alternative delivery model. It is felt that at this stage any proposed changes to the way in which a service will be delivered will either have a neutral or positive impact. However, until the procurement process ends and the final tender is received the impact on residents and service users is not certain.

A Full Equalities Impact Assessment will be produced when the procurement process concludes and a final tender is received. This will enable a full assessment of the impact to be undertaken and identification of any further mitigating actions required. Mitigating action to address any resident concern in relation to the level and quality of services will form part of the procurement and contractual negotiations.

#### Milestone 5: Final Tender stage & FBC stage (October – December 2015)

The evaluation panel for the final tender, which included The Education and Skills Director and Head of Education Partnership and Commercial Services, specialist advisors and school representatives, were also given the opportunity to comment on whether they observed any impacts on equalities for service users/residents as part of the evaluation and moderation process. No negative impacts on specific groups were identified and the overall impact was considered as neutral, irrespective of the delivery model.

The final tender has clarified that if Cambridge Education will deliver services to our specifications. Their proposal has not raised any concerns regarding any negative equality impacts to service users or residents. The impact assessment for service users/residents identifies a neutral impact overall, as services will continue to be provided to the current level and quality.

The Initial Equalities Impact Assessments (completed at Outline Business Case stage) noted that there were likely to be no negative impacts and some positive impacts were expected and the overally impact was likely to be seen as positive. This was an optimistic assessment and

having reviewed the final tender, it is viewed that overall there would be a neutral impact, most significantly as there should be no difference in the service received by service users/residents as all services would be maintained through this contract.

Cambridge Education plan to conduct service reviews as part of their 100 day plan to mobilise the services. Any proposed changes to service level provision will require further consideration of the equalities impact on service users/residents. The contract requires compliance with the Council's established equality and diversity policies and procedures, including the provisions of Equality Impact Assessments for any proposed changes in service provision.

#### Milestone 6: Mobilisation (January – December 2016)

EIAs to be kept under review. Mitigating actions stated in the data table above (How are the following equality strands affected?) are to be carried out by the Council.

Changes to service level provision will require further consideration of the equalities impact, particularly following the proposed service reviews. The contract requires compliance with the Council's established equality and diversity policies and procedures, including the provisions of Equality Impact Assessments for any proposed changes in service provision by Cambridge Education.

## Milestone 7: Contract period (from April 2016)

Ongoing monitoring of the impact on equalities through the contract management by the Council's contract monitoring officer, particularly if changes are proposed to service provision.

Changes to service level provision will require further consideration of the equalities impact, particularly following the proposed service reviews. The contract requires compliance with the Council's established equality and diversity policies and procedures, including the provisions of Equality Impact Assessments for any proposed changes in service provision by Cambridge Education.

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